

STATE OF ALASKA

BEFORE THE REGULATORY COMMISSION OF ALASKA

Before Commissioners:

Keith Kurber II, Chair
Robert A. Doyle
Robert M. Pickett
Daniel A. Sullivan
Janis W. Wilson

In the Matter of the Consideration of the)
Revenue Requirement Designated as TA)
334-4 Filed by ENSTAR NATURAL GAS)
COMPANY, A DIVISION OF SEMCO)
ENERGY, INC.)

Docket No. U-22-_____

**PREFILED DIRECT TESTIMONY
OF
BRUCE H. FAIRCHILD**

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TABLE OF CONTENTS

| | | |
|------|---|----|
| I. | POSITION AND QUALIFICATIONS | 3 |
| II. | PURPOSE OF TESTIMONY AND BACKGROUND | 4 |
| III. | 3 AAC.275(a) FILING..... | 5 |
| | A. Weather Normalization | 5 |
| | B. Income Tax Expense | 6 |
| IV. | 3 AAC 48.275(h) FILING | 11 |
| V. | CONCLUSION..... | 19 |

EXHIBITS

Exhibit BHF-1 Curriculum Vitae

1 **I. POSITION AND QUALIFICATIONS**

2 **Q. State your name, business address, and present position.**

3 A. My name is Bruce H. Fairchild. My business address is 3907 Red River, Austin, Texas
4 78751. I am a principal in Financial Concepts and Applications, Inc. (“FINCAP”), a
5 firm engaged in financial, economic, and policy consulting to business and
6 government.

7 **Q. Briefly describe your professional experience and educational background.**

8 A. I hold a BBA degree from Southern Methodist University and MBA and PhD degrees
9 from the University of Texas at Austin. I am also a Certified Public Accountant. My
10 previous employment includes working in the Controllers Department at Sears,
11 Roebuck and Company and serving as Assistant Director of Economic Research at the
12 Public Utility Commission of Texas (“PUCT”). I have also been on the business school
13 faculties at the University of Colorado at Boulder and the University of Texas at Austin,
14 where I taught undergraduate and graduate courses in finance and accounting.

15 While at the PUCT, I assisted in managing a division comprised of
16 approximately twenty-five professionals responsible for financial analysis, cost
17 allocation and rate design, economic and financial research, and data processing
18 systems. I testified on behalf of the PUCT staff in numerous cases involving most
19 major investor-owned and cooperative electric, telephone, and water/sewer utilities in
20 the state regarding a variety of financial, accounting, and economic issues.

21 **Q. Briefly describe your current professional responsibilities.**

22 A. Since forming FINCAP in 1979, I have participated in a wide range of analytical
23 assignments involving utility-related matters on behalf of utilities, industrial

1 consumers, municipalities, and regulatory commissions. I have also prepared and
2 presented expert witness testimony before a number of regulatory authorities
3 addressing revenue requirements, cost allocation, and rate design issues for gas,
4 electric, telephone, and water/sewer service. I have been a frequent speaker at
5 regulatory conferences and seminars, and have published research concerning various
6 regulatory issues. A resume that contains the details of my experience and
7 qualifications is attached as Exhibit BHF-1.

8 **Q. Have you previously testified before the Regulatory Commission of Alaska**
9 **(“RCA”) or any other regulatory commission?**

10 A. Yes. As mentioned above, I have previously testified before a number of regulatory
11 authorities, including the RCA. Exhibit BHF-1 includes a listing of my prior testimony
12 before regulatory agencies since leaving the PUCT.

13 **II. PURPOSE OF TESTIMONY AND BACKGROUND**

14 **Q. What is the purpose of your direct testimony?**

15 A. The purpose of my testimony on behalf of ENSTAR Natural Gas Company, a division
16 of SEMCO Energy, Inc., and Alaska Pipeline Company (collectively, “ENSTAR”) is
17 to address four items in its 275(a) filing¹ (Attachment B to TA334-4) and 275(h) filing²
18 (Attachment C to TA334-4). First, I opine on the reasonableness of the calculation of
19 the weather adjustments to normalize gas usage during the 2021 test year by selected
20 customer classes. Second, I sponsor the calculation of the income tax expense included

¹ A “275(a)” filing refers to a filing in compliance with the Commission’s regulations at 3 AAC 48.275(a), which specifies the information necessary to support a new revenue requirement filing.

² 3 AAC 48.275(h) states: “In addition to any other supporting studies required by this chapter, if a proposed tariff revision includes a rate redesign, other than an across-the-board increase, a cost-of-service study and a narrative explaining the methodology used in the study must be submitted...”

1 in the revenue requirement on Schedule G to ENSTAR's 275(a) filing, which includes
2 an adjustment to amortize excess accumulate deferred income taxes ("ADIT") resulting
3 from the Tax Cut and Jobs Act of 2017 ("TCJA"). Third, I present ENSTAR's 275(h)
4 filing, which consists of a cost-of-service ("COS") study that allocates ENSTAR's
5 requested revenue requirement among its various customer classes. Fourth, I develop
6 specific rates for each of ENSTAR's proposed customer classes.

7 **Q. Please summarize the basis of your knowledge and conclusions concerning the**
8 **issues to which you are testifying in this case.**

9 A. In preparing my analysis and testimony in this case, I utilized a variety of sources of
10 information that would normally be relied upon by a person in my role. I am generally
11 knowledgeable about the natural gas industry from my prior work with many of the
12 major intrastate gas distribution and transmission companies in the Southwest and
13 elsewhere. In addition, I have worked with ENSTAR for over thirty-five years on
14 various rate and regulatory matters, a listing of which is included in Exhibit BHF-1.

15 **III. 3 AAC.275(a) FILING**

16 **A. Weather Normalization**

17 **Q. Have you reviewed the methodology ENSTAR used to normalize customer usage**
18 **for the unusually cold weather experienced during the test year?**

19 A. Yes. The methodology, sponsored by ENSTAR witness Mr. Daniel M. Dieckgraeff,
20 used to weather normalize test year usage begins by determining the annual base usage
21 per customer based on months with no, or in the case of Alaska, minimal heating load.
22 Per customer usage in the test year is then reduced by the base usage to calculate per
23 customer test year heating load. This test year heating load is then increased or

1 decreased based on the fewer or greater, respectively, heating degree days (“HDD”)³
2 in the test year versus an average year. The resulting adjusted HDD are then added to
3 or subtracted from base usage to calculate normalized usage per customer. The
4 normalized usage serves as the basis for adjusting certain test year operating expenses
5 and revenues to develop the revenue requirement, allocate costs in a COS study, and
6 design rates.

7 **Q. Is this methodology a reasonable basis to weather normalize test-year usage?**

8 A. Yes. The methodology used by ENSTAR in this case to adjust test year usage by
9 customers in its general service customer classes is a standard method of weather
10 normalization. It is the same methodology that I used to normalize usage to develop
11 the revenue requirement, allocate costs in a COS study, and design rates in Docket Nos.
12 U-00-088 and U-09-069/U-09-070.⁴

13 **B. Income Tax Expense**

14 **Q. Do you sponsor the Income Tax pro forma found on Schedule G of the 275(a)**
15 **filing?**

16 A. Yes.

³ HDD are a measure of how cold the temperature was on a given day or during a period of days and is a standard unit of measure in the energy utility industry. A degree day compares the mean (the average of the high and low) outdoor temperatures for a day recorded for a location to 65° Fahrenheit (F) (although some entities may use a different base such as 55°F). For example, on a day where the average of the high and low temperature is 35°F, there would be 30 HDD. The more extreme the outside temperature, the higher the number of HDD. The U.S. Energy Information Administration notes that a high number of HDD generally results in higher levels of energy use for space heating, which has been ENSTAR’s experience. ENSTAR tracks the HDD reported by the National Weather Service for the “official” Anchorage recording station (Anchorage International Airport), which uses the 65°F base measurement.

⁴ The U-00-088 revenue requirement was adjudicated by the Commission and set in Order U-00-088(12), dated August 8, 2002, which included the results of the weather normalization adjustment proposed by ENSTAR. The 2009 test year rate case was settled, and the Commission accepted the stipulation in Order U-09-069(10)/U-09-070(10). The weather normalized volumes per customer proposed by ENSTAR were used to derive the tariff rates that were approved in that Order.

1 **Q. How is the income tax expense included in ENSTAR's requested revenue**
2 **requirement calculated?**

3 A. The income tax expense included in ENSTAR's requested revenue requirement, is
4 developed on Schedule G of the 275(a) filing (Attachment B). Beginning with
5 ENSTAR's requested after-tax return on equity of \$20,543,671 from page 3 of the
6 275(a) filing, the amortization of excess ADIT is subtracted to arrive at a net after-tax
7 return of \$19,848,602. This amount is then multiplied by a combined state/federal
8 income tax factor of 0.397155⁵ to calculate state and federal income tax expenses of
9 \$7,882,979.

10 **Q. What portion of this total is state income taxes?**

11 A. Combining ENSTAR's requested net after-tax return on equity of \$19,848,602 with the
12 total combined state/federal income tax expenses of \$7,882,979 produces state taxable
13 income of \$27,731,581. Multiplying this amount by Alaska's 9.4% corporate income
14 tax rate results in state income tax expense of \$2,606,769, which is \$79,965 greater
15 than the \$2,526,804 recorded on ENSTAR's books during 2021. These values are
16 shown on page 4 of the 275(a) filing.

17 **Q. What are the federal income taxes associated with ENSTAR's requested return**
18 **on equity?**

19 A. Deducting state income tax expense of \$2,606,769 from state taxable income of
20 \$27,731,581 leaves federal taxable income of \$25,124,813. Multiplying this amount

⁵ The combined state/federal income tax factor may be calculated as: $(1/((1-\text{state tax rate}) \times (1-\text{federal income tax rate}))) - 1$.

1 by the U.S. corporate income tax rate of 21% produces federal income tax expense of
2 \$5,276,211.

3 **Q. Is this the federal income tax included in ENSTAR's requested revenue**
4 **requirement?**

5 A. No, this federal income expense does not include the amortization of excess ADIT.

6 **Q. Please explain the amortization of excess ADIT?**

7 A. ADIT are debits (assets) or credits (liabilities) that reflect future tax benefits/costs
8 resulting from timing differences between when revenues and expenses are recognized
9 for tax accounting versus book or regulatory accounting. When the TCJA reduced the
10 federal corporate income tax rate from 34% to 21%, the future tax benefits/costs
11 reflected in ADIT decreased effective January 1, 2018. This decrease in ADIT
12 produced "excess" ADIT, which for utilities may be amortized through rates. The
13 excess ADIT related to the timing differences between accelerated (including bonus)
14 depreciation expense used for tax purposes versus the straight-line depreciation
15 expense used for book purposes is classified as "protected." Per Internal Revenue
16 Service ("IRS") normalization rules, protected ADIT can be only amortized using
17 either the average rate assumption method ("ARAM") or the reverse South Georgia
18 method ("remaining life"). All other excess ADIT is classified as "unprotected," and
19 may be amortized over an appropriate period.

20 **Q. How is the amortization of excess ADIT reflected in a utility's rates?**

21 A. Amortizing excess ADIT in a utility's rates can be accomplished in different ways.
22 One approach is to reflect the amortization as a separate component, or line item, of
23 the revenue requirement. Another is to incorporate the amortization through a reduction

1 in the income tax expense included in the revenue requirement. If correctly applied,
2 both approaches produce the same end-result, and in both the amortization of excess
3 ADIT is “grossed-up” for income taxes. ENSTAR selected the second approach and
4 amortized excess ADIT by reducing the federal income tax expense included in its
5 requested revenue requirement.

6 **Q. What is the amount of ENSTAR’s excess ADIT?**

7 A. On January 1, 2018, ENSTAR’s excess ADIT was a net balance of \$14,940,519, which
8 it continued to carry on its books for resolution in this case. This total consists of a
9 credit balance of \$18,419,491 in protected excess ADIT and a debit balance of
10 \$3,478,972 in unprotected excess ADIT, although as discussed by Mr. Dieckgraeff,
11 these balances are under review and may be adjusted. Please also note that whereas
12 these excess ADIT balances have not been grossed-up for income taxes, the excess
13 ADIT included in rate base has.

14 **Q. What method is ENSTAR using to amortize protected excess ADIT?**

15 A. ENSTAR does not have the data to use the ARAM, which is based on the deferred tax
16 reversal pattern calculated by comparing the book depreciation versus tax depreciation
17 of assets. For accounting purposes, ENSTAR’s plant data are maintained on a J. D.
18 Edwards software system, while for tax purposes, plant data are maintained on software
19 called PowerTax. These systems were implemented at different times and there is no
20 direct mapping of assets between them. Because a review concluded that it was
21 impractical to map the records between the two systems, ENSTAR is using the
22 remaining life method to amortize protected excess ADIT.

1 **Q. Over what period is ENSTAR proposing to amortize excess ADIT?**

2 A. In its correspondence with the Commission in I-18-002 and TA303-4 (attached as
3 Exhibits DMD-2 and DMD-3 to Mr. Dieckgraeff's testimony), ENSTAR proposed to
4 amortize the protected excess ADIT over the remaining book life of the underlying
5 assets beginning with its next rate case. Based on a study by Dane Watson of the
6 Alliance Consulting Group, ENSTAR's assets as of December 31, 2017, had a
7 remaining life of 23.87 years. Because four years have passed since the excess ADIT
8 arose, ENSTAR proposes to amortize the protected excess ADIT over the remaining
9 life at the end of the test year of 19.87 years, which complies with the IRS normalization
10 rules. Meanwhile, ENSTAR proposes to amortize unprotected excess ADIT over 15
11 years. This amortization period recognizes that the majority of the unprotected ADIT
12 is related to contributions in aid of construction for plant, and is the same period
13 approved for Cook Inlet Natural Gas Storage Alaska, LLC in Docket U-18-043.

14 **Q. What then is the federal income tax expense included in ENSTAR's requested**
15 **revenue requirement?**

16 A. As shown in the lower portion of Schedule G of the 275(a) filing, amortizing the
17 protected and unprotected excess ADIT balances over 19.87 and 15 years, respectively,
18 results in a net amortization of \$695,069. This amortization of excess ADIT is
19 deducted from the federal income tax expense of \$5,276,211 developed earlier to
20 calculate federal income tax expense included in ENSTAR's requested revenue
21 requirement of \$4,581,142. As shown on page 4 of the 275(a) filing, this amount is
22 \$533,216 less than the \$5,114,358 in federal income tax expense recorded on
23 ENSTAR's books during 2021. Please note that the \$695,069 amortization of excess

1 ADIT is effectively grossed-up for income taxes because it is deducted from the after-
2 tax equity return before the composite income tax factor is applied.

3 **IV. 3 AAC 48.275(h) FILING**

4 **Q. Please describe the purpose of this section of your testimony.**

5 A. The purpose of this section is to fulfill the requirements of 3 AAC 48.275(h), which
6 states “if a proposed tariff revision includes a rate redesign, other than an across-the-
7 board increase, a COS study and a narrative explaining the methodology used in the
8 study must be submitted.”

9 **Q. Does this tariff revision include a rate redesign other than an across-the-board**
10 **increase?**

11 A. Yes.

12 **Q. Are you sponsoring a COS study?**

13 A. Yes. I present a COS study attached to TA334-4 as Attachment C, that allocates
14 ENSTAR’s revenue requirement among its customer classes. The results of the COS
15 study provide a basis for developing the rate design, which then establishes the rates
16 for ENSTAR’s various customer classes.

17 **Q. Would you briefly describe a COS study?**

18 A. A COS study is an engineering, accounting, and economic analysis designed to allocate
19 a utility’s total cost of providing service to specific customers or customer classes.
20 Many of a utility’s operating expenses and much of its capital investment are incurred
21 to serve all customers, to a greater or lesser extent. Because these joint and common
22 costs cannot be directly tied to specific customers, they must be apportioned among
23 customers and/or customer classes. This apportionment is accomplished through a

1 COS study, in which operating and capital costs are allocated using factors developed
2 from various operating data reflecting cost causation. The sum of the costs allocated
3 to each customer and/or customer class in the COS study represents class revenue
4 requirements, or that portion of the utility's total costs for which a particular customer
5 or customer class is responsible.

6 **Q. What methodology was followed in ENSTAR's present COS study?**

7 A. The present COS study follows the methodology approved by the Commission in Order
8 U-16-066(19) in ENSTAR's last rate case.

9 **Q. Please describe how the COS study was conducted.**

10 A. The first step in conducting the COS study is to assign the components of ENSTAR's
11 revenue requirement and rate base to Federal Energy Regulatory Commission
12 accounts. The next step is to examine each account to judge its nature and cost-causal
13 characteristics. This initially involves classifying a particular account as primarily
14 customer-related (*i.e.*, varying with the number of customers), capacity-related (*i.e.*,
15 varying with the need to meet peak demands), or commodity-related (*i.e.*, varying with
16 the amount of gas delivered). The manner in which each operating and capital account
17 is classified is identified in the COS study under the heading "Cost Classification."

18 The next step is to develop various allocation factors to reflect the responsibility
19 of each customer class for different costs based on cost-causal relationships. These
20 allocation factors are derived from usage, operating, and other data for the normalized
21 test year, and are intended to capture the relative contribution of each customer class to
22 the system as a whole. The allocation factor used to apportion each operating and
23 capital account between customer classes is identified in the COS study under the

1 heading "Alloc. Factor." The details underlying the derivation of each allocation factor
2 are contained in separate pages of the COS study.

3 Finally, the amounts in each operating and capital account are allocated among
4 customer classes using the indicated allocation factor. The amounts allocated to each
5 customer class are then summed to calculate the cost of serving each.

6 **Q. What revenue requirement and rate base are allocated among ENSTAR's**
7 **customer classes in the COS study?**

8 A. The basis for the COS study is ENSTAR's requested revenue requirement and rate base
9 summarized on page 4 of the 275(a) filing. However, these amounts are adjusted for
10 two items. First, the cost of gas is recovered through ENSTAR's gas cost adjustment
11 ("GCA"). Accordingly, the GCA is excluded and the COS study only allocates
12 amounts that are incorporated into base rates. Second, ENSTAR transports gas to
13 Homer Electric Association's Bernice Lake plant under a special non-cost-based
14 "bypass" rate designed to retain this load on the system (approved in Letter Order
15 L1300590, TA247-4). The \$43,200 in bypass revenues, as well as \$1,904,686 in
16 miscellaneous service revenues, received during the test year are used to offset the cost
17 of providing service to other customers. Thus, a net revenue requirement of
18 \$91,844,132 and rate base of \$293,177,574 are allocated among customer classes in
19 the COS study.

20 **Q. How are ENSTAR's customers grouped for purposes of allocating costs using its**
21 **existing customer classes?**

22 A. For COS study purposes, ENSTAR's customers are grouped into the following seven
23 rate classes, which are the same as approved in Order U-16-066(19):

- 1 • General Service 1 (“G1”);
- 2 • General Service 2 (“G2”);
- 3 • General Service 3 (“G3”);
- 4 • General Service 4 (“G4”);
- 5 • Very Large Firm Transportation (“VLFT”);
- 6 • Mid-sized Firm Transportation (“MSFT”); and
- 7 • Interruptible Industrial Transportation (“IIT”)/Interruptible Transportation
- 8 Service to Storage (“ITS”).

9 **Q. What features of the COS study are particularly noteworthy?**

10 A. As approved by the Commission in Order U-16-066(19), most capacity-related costs,
11 which are primarily related to its transmission activities, are apportioned between
12 customer classes using an allocation factor calculated by weighting equally the relative
13 contributions of each customer class to the test year coincident system peak demand
14 and average day demand, which is the equivalent of volumes. Also consistent with
15 Order U-16-066(19), administrative and general expenses and general plant are
16 apportioned using a payroll allocator, uncollectible accounts expenses are borne solely
17 by the General Service customer classes, and no measuring and regulating expenses or
18 related plant are allocated to the MSFT class.

19 **Q. What are the results of the COS study?**

20 A. The following table summarizes the cost of providing service (excluding gas costs) to
21 each customer class. In addition, the COS study breaks out the total cost of providing
22 service for each class into customer-related costs (*i.e.*, those associated with providing
23 service irrespective of consumption), demand-related costs (*i.e.*, those associated with

1 having sufficient capacity available to meet customers' demand for gas), and
 2 commodity-related costs (*i.e.*, those associated with gas itself):

| Class | Customer | Capacity | Commodity | Total |
|---------|------------|------------|-----------|------------|
| G-1 | 30,962,776 | 26,188,420 | 114,953 | 57,266,149 |
| G-2 | 1,747,096 | 2,704,844 | 12,014 | 4,463,953 |
| G-3 | 3,776,962 | 5,476,864 | 24,622 | 9,278,448 |
| G-4 | 2,605,846 | 9,571,633 | 44,907 | 12,222,386 |
| VLFT | 100,061 | 7,618,663 | 113,992 | 7,832,715 |
| MSFT | 10,833 | 494,838 | 8,147 | 513,818 |
| IIT/ITS | 40,024 | 220,704 | 5,935 | 266,663 |
| Total | 39,243,597 | 52,275,965 | 324,570 | 91,844,132 |

3
 4 **Q. How do the results of this COS study compare with the normalized revenues being**
 5 **produced under existing rates?**

6 A. The following table compares the results of the COS study with normalized test year
 7 revenues (excluding gas costs) by customer class:

| Class | Cost-of-Service | Current Base Revenues | Base Revenue Shortfall | Percent Increase |
|---------|-----------------|-----------------------|------------------------|------------------|
| G-1 | 57,266,149 | 54,716,431 | 2,549,718 | 4.66% |
| G-2 | 4,463,953 | 4,254,484 | 209,469 | 4.92% |
| G-3 | 9,278,448 | 8,592,094 | 686,354 | 7.99% |
| G-4 | 12,222,386 | 11,206,316 | 1,016,071 | 9.07% |
| VLFT | 7,832,715 | 7,387,469 | 445,246 | 6.03% |
| MSFT | 513,818 | 444,106 | 69,712 | 15.70% |
| IIT/ITS | 266,663 | 202,382 | 64,281 | 31.76% |
| Total | 91,844,132 | 86,803,281 | 5,040,851 | 5.81% |

8
 9 As shown above, the rates currently being charged to each customer class are below
 10 ENSTAR's cost of providing service, especially those of the MSFT and IIT/ITS
 11 classes.

1 **Q. What rate design is ENSTAR proposing for its General Service classes?**

2 A. Rates for ENSTAR's General Service classes are based on the costs allocated to each
3 in the COS study. As described earlier, the COS study classifies these costs between
4 those that are primarily customer-related, capacity-related, or commodity-related.
5 Virtually all of the customer- and capacity-related costs comprising ENSTAR's
6 revenue requirement are fixed, and ENSTAR incurs these costs regardless of how much
7 gas is sold. Historically, ENSTAR's gas rates have been designed to include only
8 customer-related costs in the monthly customer charge, with capacity- and commodity-
9 related costs being included in the volumetric charges. However, increasingly
10 throughout the U.S., gas rates are being designed to recover fixed costs through a
11 monthly service charge and variable costs through a volumetric charge, which is often
12 referred to as the Straight Fixed-Variable ("SFV") method. SFV rates are being adopted
13 because they best match and recover how costs are incurred by the utility, encourage
14 conservation by decoupling the utility's earnings from sales, reduce the volatility of
15 customers' bills, and are easy for customers to understand.

16 For the General Service classes of customers, ENSTAR is proposing rates in
17 this case that include more fixed costs in the monthly service charge than in the past,
18 but not a full SFV rate design where all fixed costs are included in the monthly service
19 charge. Specifically, ENSTAR proposes to calculate the monthly service charge for
20 each of the General Service classes as the sum of customer-related costs plus 50% of
21 capacity-related costs. This may be viewed as including the portion of the capacity-
22 related costs incurred to meet peak demand in the monthly service charge, with the
23 remainder, which is related to average demand, being included in the volumetric

1 charge. The end-result of this rate redesign is that customers' monthly service charge
2 will increase, but their volumetric charges will decrease. This rate redesign produces
3 the following monthly customer charges (rounded up to the nearest dollar) and
4 volumetric charges for each of the General Service classes:

| Class | G1 | G2 | G3 | G4 |
|------------------------------------|----------|----------|----------|----------|
| Monthly Service Charge | \$27.00 | \$46.00 | \$150.00 | \$620.00 |
| Volumetric Rate (Mcf) ⁶ | \$0.6555 | \$0.6797 | \$0.6728 | \$0.6361 |

5 **Q. Are there benefits to ENSTAR's General Service customers of this rate redesign?**

6 A. Yes. By including a greater portion of fixed costs in the monthly service charge and
7 reducing the portion included in the volumetric charge (*i.e.*, moving closer to a SFV
8 rate design), General Service customers' bills are more stable from month-to-month
9 and season-to-season. ENSTAR believes this decreased volatility will aid customers
10 in budgeting and paying their gas bills throughout the year.

11 **Q. How are the rates for ENSTAR's VLFT customer class developed?**

12 A. ENSTAR's proposed rates for the VLFT class are also based on the costs allocated to
13 it in the COS study. Customer-related costs of \$100,061 are divided by five customer
14 delivery locations and twelve months to calculate a monthly customer charge (rounded
15 to the nearest hundred) of \$1,700. Similarly, \$113,992 in commodity-related costs are
16 divided by test year volumes to calculate a volumetric charge of \$0.0057 per Mcf.

⁶ Mcf is one thousand cubic feet. MMcf is 1,000 Mcf or 1 million cubic feet. Bcf is 1,000,000 Mcf or 1 billion cubic feet. Ccf is one hundred cubic feet.

1 Finally, rates for the VLFT class include monthly demand charges for each Mcf of a
2 customer's contracted maximum demand. Accordingly, capacity-related costs,
3 adjusted for the rounding of the monthly customer charge, of \$7,618,663 are divided
4 by total contracted peak demand of 76,300 Mcf to calculate a monthly capacity charge
5 of \$8.32 per Mcf of contracted demand.

6 **Q. What rates does ENSTAR propose for the MSFT class?**

7 A. Consistent with the SFV rate design discussed earlier, ENSTAR proposes to calculate
8 a monthly service charge for MSFT customers by dividing all of the customer- and
9 capacity-related costs allocated to the MSFT class, which totals \$505,671, by the two
10 customers in the class and twelve months, and then rounding up to the next hundred
11 dollars. The remaining costs of \$7,418 are divided by test year throughput to calculate
12 the volumetric charge. This produces a monthly service charge of \$21,100 and a
13 volumetric charge of \$0.0052 per Mcf.

14 **Q. What rates does ENSTAR propose for IIT and ITS service?**

15 A. ENSTAR is not proposing any changes to the structure of the IIT/ITS rates. Because
16 IIT/ITS service is interruptible, ENSTAR is proposing that rates for IIT and ITS
17 customers continue to be entirely volumetric and that the existing flat rate structure be
18 maintained. Accordingly, the IIT/ITS class revenue requirement of \$266,663 is divided
19 by test year billing units of 1,109,908 Mcf to produce a volumetric rate \$0.2403 per
20 Mcf. Again, in an effort to prevent the IIT tariff from being misused by customers that
21 are not true large volume users, ENSTAR proposes to retain the minimum charge equal
22 to 100,000 Mcf, which equates to \$24,000, for any month gas is transported by an IIT
23 customer and for any year gas is transported by an ITS customer.

BRUCE H. FAIRCHILD

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Summary of Qualifications

M.B.A. and Ph.D. in finance, accounting, and economics; Certified Public Accountant. Extensive consulting experience involving regulated industries, valuation of closely-held businesses, and other economic analyses. Previously held managerial and technical positions in government, academia, and business, and taught at the undergraduate, graduate, and executive education levels. Broad experience in technical research, computer modeling, and expert witness testimony.

Employment

Principal,
FINCAP, Inc.
(Sep. 1979 to present)

Economic consulting firm specializing in regulated industries and valuation of closely-held businesses. Assignments have involved electric, gas, telecommunication, and water/sewer utilities, with clients including utilities, consumer groups, municipalities, regulatory agencies, and cogenerators. Areas of participation have included revenue requirements, rate of return, rate design, tariff analysis, avoided cost, forecasting, and negotiations. Other assignments have involved some seventy valuations as well as various economic (e.g., damage) analyses, typically in connection with litigation. Presented expert witness testimony before courts and regulatory agencies on over one hundred occasions.

Adjunct Assistant Professor,
University of Texas at Austin
(Sep. 1979 to May. 1981)

Taught undergraduate courses in finance: Fin. 370 – Integrative Finance and Fin. 357 – Managerial Finance.

*Assistant Director, Economic Research
Division,*
Public Utility Commission of Texas
(Sep. 1976 to Aug. 1979)

Division consisted of approximately twenty-five financial analysts, economists, and systems analysts responsible for rate of return, rate design, special projects, and computer systems. Directed Staff participation in rate cases, presented testimony on approximately thirty-five occasions, and was involved in some forty other cases ultimately settled. Instrumental in the initial development of rate of return and financial policy for newly-created agency. Performed independent research and managed State and Federal funded projects. Assisted in preparing appeals to the Texas Supreme Court and testimony presented before the Interstate Commerce Commission and Department of Energy. Maintained communications with financial community, industry representatives, media, and consumer groups. Appointed by Commissioners as Acting Director.

Assistant Professor, College of Business Administration,
University of Colorado at Boulder
(Jan. 1977 to Dec. 1978)

Taught graduate and undergraduate courses in finance: Fin. 305 – Introductory Finance, Fin. 401 – Managerial Finance, Fin. 402 – Case Problems in Finance, and Fin. 602 – Graduate Corporate Finance.

Teaching Assistant,
University of Texas at Austin
(Jan. 1973 to Dec. 1976)

Taught undergraduate courses in finance and accounting: Acc. 311 – Financial Accounting, Acc. 312 – Managerial Accounting, and Fin. 357 – Managerial Finance. Elected to College of Business Administration Teaching Assistants' Committee.

Internal Auditor,
Sears, Roebuck and Company, Dallas,
Texas
(Nov. 1970 to Aug 1972)

Performed audits on internal operations involving cash, accounts receivable, merchandise, accounting, and operational controls, purchasing, payroll, etc. Developed operating and administrative policy and instruction. Performed special assignments on inventory irregularities and Justice Department Civil Investigative Demands.

Accounts Payable Clerk,
Transcontinental Gas Pipeline Corp.,
Houston, Texas
(May. 1969 to Aug. 1969)

Processed documentation and authorized payments to suppliers and creditors.

Education

Ph.D., Finance, Accounting, and Economics,
University of Texas at Austin
(Sep. 1974 to May 1980)

Doctoral program included coursework in corporate finance, investment theory, accounting, and economics. Elected to honor society of Phi Kappa Phi. Received University outstanding doctoral dissertation award.

Dissertation: *Estimating the Cost of Equity to Texas Public Utility Companies*

M.B.A., Finance and Accounting,
University of Texas at Austin,
(Sep. 1972 to Aug. 1974)

Awarded Wright Patman Scholarship by World and Texas Credit Union Leagues.

Professional Report: *Planning a Small Business Enterprise in Austin, Texas*

B.B.A., Accounting and Finance,
Southern Methodist University, Dallas,
Texas
(Sep. 1967 to Dec. 1971)

Dean's List 1967-1971 and member of Phi Gamma Delta Fraternity.

Other Professional Activities

Certified Public Accountant, Texas Certificate No. 13,710 (October 1974); entire exam passed in May 1972. Member of the American Institute of Certified Public Accountants (Honorary).

Participated as session chairman, moderator, and paper discussant at annual meetings of Financial Management Association, Southwestern Finance Association, American Finance Association, and other professional associations.

Visiting lecturer in Executive M.B.A program at the University of Stellenbosch Graduate Business School, Belleville, South Africa (1983 and 1984).

Associate Editor of *Austin Financial Digest*, 1974-1975. Wrote and edited a series of investment and economic articles published in a local investment advisory service.

Military

Texas Army National Guard, Feb. 1970 to Sep. 1976. Specialist 5th Class with duty assignments including recovery vehicle operator for armor unit and company clerk for finance unit.

Bibliography**Monographs**

- “On the Use of Security Analysts’ Growth Projections in the DCF Model,” with William E. Avera, *Earnings Regulation Under Inflation*, J. R. Foster and S. R. Holmberg, eds., Institute for Study of Regulation (1982).
- “An Examination of the Concept of Using Relative Customer Class Risk to Set Target Rates of Return in Electric Cost-of-Service Studies”, with William E. Avera, Electricity Consumers Resource Council (ELCON) (1981); portions reprinted in *Public Utilities Fortnightly* (Nov. 11, 1982).
- “The Spring Thing (A) and (B)” and “Teaching Notes”, with Mike E. Miles, a two-part case study in the evaluation, management, and control of risk; distributed by *Harvard's Intercollegiate Case Clearing House*; reprinted in *Strategy and Policy: Concepts and Cases*, A. A. Strickland and A. J. Thompson, Business Publications, Inc. (1978) and *Cases in Managing Financial Resources*, I. Matur and D. Loy, Reston Publishing Co., Inc. (1984).
- “Energy Conservation in Existing Residences, Project Director for development of instruction manual and workshops promoting retrofitting of existing homes, *Governor's Office of Energy Resources and Department of Energy* (1977-1978).
- “Linear Algebra,” “Calculus,” “Sets and Functions,” and “Simulation Techniques,” contributed to and edited four mathematics programmed learning texts for MBA students, *Texas Bureau of Business Research* (1975).

Articles and Notes

- “How to Value Personal Service Practices,” with Keith Wm. Fairchild, *The Practical Accountant* (August 1989).
- “The Impact of Regulatory Climate on Utility Capital Costs: An Alternative Test,” with Adrien M. McKenzie, *Public Utilities Fortnightly* (May 25, 1989).
- “North Arctic Industries, Limited,” with Keith Wm. Fairchild, *Case Research Journal* (Spring 1988).
- “Regulatory Effects on Electric Utilities' Cost of Capital Reexamined,” with Louis E. Buck, Jr., *Public Utilities Fortnightly* (September 2, 1982).
- “Capital Needs for Electric Utility Companies in Texas: 1976-1985”, *Texas Business Review* (January-February 1979), reprinted in “The Energy Picture: Problems and Prospects”, J. E. Pluta, ed., *Bureau of Business Research* (1980).
- “Some Thoughts on the Rate of Return to Public Utility Companies,” with William E. Avera, *Proceedings of the NARUC Biennial Regulatory Information Conference* (1978).
- “Regulatory Problems of EFTS,” with Robert McLeod, *Issues in Bank Regulation* (Summer 1978) reprinted in *Illinois Banker* (January 1979).
- “Regulation of EFTS as a Public Utility,” with Robert McLeod, *Proceedings of the Conference on Bank Structure and Competition* (1978).
- “Equity Management of REA Cooperatives,” with Jerry Thomas, *Proceedings of the Southwestern Finance Association* (1978).
- “Capital Costs Within a Firm,” *Proceedings of the Southwestern Finance Association* (1977).
- “The Cost of Capital to a Wholly-Owned Public Utility Subsidiary,” *Proceedings of the Southwestern Finance Association* (1977).

Selected Papers and Presentations

- “Federal Energy Regulatory Commission Audits of Common Carriers (Procedures for Audit Compliance)”, Energy Transfer Accounting Employee Education, Dallas and Houston, Texas (December 2018).

- "Perspectives on Texas Utility Regulation", TSCPA 2016 Energy Conference, Austin, Texas (May 16, 2016).
- "Legislative Changes Affecting Texas Utilities," Texas Committee of Utility and Railroad Tax Representatives, Fall Meeting, Austin, Texas (September 1995).
- "Rate of Return," "Origins of Information," "Economics," and "Deferred Taxes and ITC's," New Mexico State University and National Association of Regulatory Utility Commissioners Public Utility Conferences on Regulation and the Rate-Making Process, Albuquerque, New Mexico (October 1983, 1984, 1985, 1986, 1987, 1988, 1990, 1991, 1992, 1994, and 1995, and September 1989); Pittsburgh, Pennsylvania (April 1993); and Baltimore, Maryland (May 1994 and 1995).
- "Developing a Cost-of-Service Study," 1994 Texas Section American Water Works Association Annual Conference, Amarillo, Texas (March 1994).
- "Financial Aspects of Cost of Capital and Common Cost Considerations," Kidder, Peabody & Co. Two-Day Rate Case Workshop for Regulated Utility Companies, New York, New York (June 1993).
- "Cost-of-Service Studies and Rate Design," General Management of Electric Utilities (A Training Program for Electric Utility Managers from Developing Countries), Austin, Texas (October 1989 and November 1990 and 1991).
- "Rate Base and Revenue Requirements," The University of Texas Regulatory Institute Fundamentals of Utility Regulation, Austin, Texas (June 1989 and 1990).
- "Determining the Cost of Capital in Today's Diversified Companies," New Mexico State University Public Utilities Course Part II, Advanced Analysis of Pricing and Utility Revenues, San Francisco, California (June 1990).
- "Estimating the Cost of Equity," Oklahoma Association of Tax Representatives, Tulsa, Oklahoma (May 1990).
- "Impact of Regulations," Business and the Economy, Leadership Dallas, Dallas, Texas (November 1989).
- "Accounting and Finance Workshop" and "Divisional Cost of Capital," New Mexico State University Current Issues Challenging the Regulatory Process, Albuquerque, New Mexico (April 1985 and 1986) and Santa Fe, New Mexico (March 1989).
- "Divisional Cost of Equity by Risk Comparability and DCF Analyses," NARUC Advanced Regulatory Studies Program, Williamsburg, Virginia (February 1988) and USTA Rate of Return Task Force, Chicago, Illinois (June 1988).
- "Revenue Requirements," Revenue, Pricing, and Regulation in Texas Water Utilities, Texas Water Utilities Conference, Austin, Texas (August 1987 and May 1988).
- "Rate Filing – Basic Ratemaking," Texas Gas Association Accounting Workshop, Austin, Texas (March 1988).
- "The Effects of Regulation on Fair Market Value: P.H. Robinson – A Case Study," Annual Meeting of the Texas Committee of Utility and Railroad Tax Representatives, Austin, Texas (September 1987).
- "How to Value Closely-held Businesses," TSCPA 1987 Entrepreneurs Conference, San Antonio, Texas (May 1987).
- "Revenue Requirements" and "Determining the Rate of Return," New Mexico State University Regulation and the Rate-Making Process, Southwestern Water Utilities Conference, Albuquerque, New Mexico (July 1986) and El Paso, Texas (November 1980).
- "How to Evaluate Personal Service Practices," TSCPA CPE Exposition 1985, Houston and Dallas, Texas (December 1985).
- "How to Start a Small Business – Accounting and Record Keeping," University of Texas Management Development Program, Austin, Texas (October 1984).
- "Project Financing of Public Utility Facilities", TSCPA Conference on Public Utilities Accounting and Ratemaking, San Antonio, Texas (April 1984).
- "Valuation of Closely-Held Businesses," Concho Valley Estate Planning Council, San Angelo, Texas (September 1982).

- “Rating Regulatory Performance and Its Impact on the Cost of Capital,” New Mexico State University Seminar on Regulation and the Cost of Capital, El Paso, Texas (May 1982).
- “Effect of Inflation on Rate of Return,” Cost of Capital Conference and Workshop, Pinehurst, North Carolina (April 1981).
- “Original Cost Versus Current Cost Regulation: A Re-examination,” Financial Management Association, New Orleans, Louisiana (October 1980).
- “Capital Investment Analysis for Electric Utilities,” The University of Texas at Dallas, Richardson, Texas (June 1980).
- “The Determinants of Capital Costs to the Electric Utility Industry,” with Cedric E. Grice, Southwestern Finance Association, San Antonio, Texas (March 1980).
- “The Entrepreneur and Management: A Case Study,” Small Business Administration Seminar, Austin, Texas (October 1979).
- “Capital Budgeting by Public Utilities: A New Perspective,” with W. Clifford Atherton, Jr., Financial Management Association, Boston, Massachusetts (October 1979).
- “Issues in Regulated Industries – Electric Utilities,” University of Texas at Dallas 4th Annual Public Utilities Conference, Dallas, Texas (July 1979).
- “Investment Conditions and Strategies in Today's Markets,” American Society of Women Accountants, Austin, Texas (January 1979).
- “Attrition: A Practical Problem in Determining a Fair Return to Public Utility Companies,” Financial Management Association, Minneapolis, Minnesota (October 1978).
- “The Cost of Equity to Wholly-Owned Electric Utility Subsidiaries,” with William L. Beedles, Financial Management Association, Minneapolis, Minnesota (October 1978).
- “PUC Retrofitting Program,” Texas Electric Cooperatives Spring Workshop, Austin, Texas (May 1978).
- “The Economics of Regulated Industries,” Consumer Economics Forum, Houston, Texas (November 1977).
- “Public Utilities as Consumer Targets – Is the Pressure Justified?” University of Texas at Dallas 2nd Annual Public Utilities Conference, Dallas, Texas (July 1977).

BRUCE H. FAIRCHILD
SUMMARY OF TESTIMONY BEFORE REGULATORY AGENCIES

| . | Utility Case | Agency | Docket | Date | Nature of Testimony |
|----------|--|------------------------|------------------------------------|----------------------------|--|
| 1. | Arkansas Electric Cooperative | Arkansas PSC | U-3071 | Aug-80 | Wholesale Rate Design |
| 2. | East Central Oklahoma Electric Cooperative | Oklahoma CC | 26925 | Sep-80 | Retail Rate Design |
| 3. | Kansas Gas & Electric Company | Kansas CC | 115379-U | Nov-80 | PURPA Rate Design Standards |
| 4. | Kansas Gas & Electric Company | Kansas CC | 128139-U | May-81 | Attrition |
| 5. | City of Austin Electric Department | City of Austin | -- | Jun-81 | PURPA Rate Design Standards |
| 6. | Tarrant County Water Control and Improvement District No. 1 | Texas Water Commission | -- | Oct-81 | Wholesale Rate Design |
| 7. | Owentown Gas Company | Texas RRC | 2720 | Jan-82 | Revenue Requirements and Retail Rate Design |
| 8. | Kansas Gas & Electric Company | Kansas CC | 134792-U | Aug-82 | Attrition |
| 9. | Mississippi Power Company | Mississippi PSC | U-4190 | Sep-82 | Working Capital |
| 10. | Lone Star Gas Company | Texas RRC | 3757; 3794 | Feb-83 | Rate of Return on Equity |
| 11. | Kansas Gas & Electric Company | Kansas CC | 134792-U | Feb-83 | Rate of Return on Equity |
| 12. | Southwestern Bell Telephone Company | Oklahoma CC | 28002 | Oct-83 | Rate of Return on Equity |
| 13. | Morgas Company | Texas RRC | 4063 | Nov-83 | Revenue Requirements |
| 14. | Seagull Energy | Texas RRC | 4541 | Jul-84 | Rate of Return |
| 15. | Southwestern Bell Telephone Company | FCC | 84-800 | Nov-84 | Rate of Return on Equity |
| 16. | Kansas Gas & Electric Company, Kansas City Power & Light Company, and Kansas Electric Power Cooperatives | Kansas CC | 142098-U; 142099-U; 142100-U | May-85 | Nuclear Plant Capital Costs and Allowance for Funds Used During Construction |
| 17. | Lone Star Gas Company | Texas RRC | 5207 | Oct-85 | Overhead Cost Allocation |
| 18. | Westar Transmission Company | Texas RRC | 5787 | Nov-85 Jan-86 Jul-86 | Rate of Return, Rate Design, and Gas Processing Plant Economics |
| 19. | City of Houston | Texas Water Commission | RC-022; RC-023 | Nov-86 | Line Losses and Known and Measurable Changes |
| 20. | ENSTAR Natural Company | Alaska PUC | TA 50-4; R-87-2; U-87-2 | Nov-86 May-87 May-87 | Cost Allocation, Rate Design, and Tax Rate Changes |
| 21. | Brazos River Authority | Texas Water Commission | RC-020 | Jan-87 | Revenue Requirements and Rate Design |
| 22. | East Texas Industrial Gas Company | Texas RRC | 5878 | Feb-87 | Revenue Requirements and Rate Design |

Bruce H. Fairchild
Summary of Testimony Before Regulatory Agencies
(Continued)

| No. | Utility Case | Agency | Docket | Date | Nature of Testimony |
|------------|--|---------------------------|---------------|----------------------------|--|
| 23. | Seagull Energy | Texas RRC | 6629 | Jun-87 | Revenue Requirements |
| 24. | ENSTAR Natural Company | Alaska PUC | U-87-42 | Jul-87 Sep-87 Sep-87 | Cost Allocation, Rate Design, and Contracts |
| 25. | High Plains Natural Gas Company | Texas RRC | 6779 | Sep-87 | Rate of Return |
| 26. | Hughes Texas Petroleum | Texas RRC | 2-91,855 | Jan-88 | Interim Rates |
| 27. | Cavallo Pipeline Company | Texas RRC | 7086 | Sep-88 | Revenue Requirements |
| 28. | Union Gas System, Inc. | Kansas CC | 165591-U | Mar-89 Aug-89 | Rate of Return |
| 29. | ENSTAR Natural Gas Company | Alaska PUC | U-88-70 | Mar-89 | Cost Allocation and Bypass |
| 30. | Morgas Co. | Texas RRC | 7538 | Aug-89 | Rate of Return and Cost Allocation |
| 31. | Corpus Christi Transmission Company | Texas RRC | 7346 | Sep-89 | Revenue Requirements |
| 32. | Amoco Gas Co. | Texas RRC | 7550 | Oct-89 | Rate of Return and Cost Allocation |
| 33. | Iowa Southern Utilities | Iowa Utilities Board | RPU-89-7 | Nov-89 Mar-90 | Rate of Return on Equity |
| 34. | Southwestern Bell Telephone Company | FCC | 89-624 | Feb-90 Apr-90 | Rate of Return on Equity |
| 35. | Lower Colorado River Authority | Texas PUC | 9427 | Mar-90 Aug-90 Aug-90 | Revenue Requirements |
| 36. | Rio Grande Valley Gas Company | Texas RRC | 7604 | May-90 | Consolidated FIT and Depreciation |
| 37. | Southern Union Gas Company | El Paso PURB | -- | Oct-90 | Disallowed Expenses and FIT |
| 38. | Iowa Southern Utilities | Iowa Utilities Board | RPU-90-8 | Nov-90 Feb-91 | Rate of Return on Equity |
| 39. | East Texas Gas Systems | Texas RRC | 7863 | Dec-90 | Revenue Requirements |
| 40. | San Jacinto Gas Transmission | Texas RRC | 7865 | Dec-90 | Revenue Requirements |
| 41. | Southern Union Gas Company | Austin; Texas RRC | -- 7878 | Feb-91 Feb-91 | Rate of Return and Acquisition Adjustment |
| 42. | Southern Union Gas Company | Port Arthur; Texas RRC | -- 8033 | Mar-91 Aug-91 Oct-91 | Rate of Return and Acquisition Adjustment |
| 43. | Cavallo Pipeline Company | Texas RRC | 8016 | Jun-91 | Revenue Requirements |
| No. | Utility Case | Agency | Docket | Date | Nature of Testimony |

Bruce H. Fairchild
Summary of Testimony Before Regulatory Agencies
(Continued)

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|------------|---|--------------------------|------------------|--|--|
| 44. | New Orleans Public Service Inc. | New Orleans City Council | CD-91-1 | Jun-91 Mar-92 | Rate of Return on Equity |
| 45. | Houston Pipe Line Company | Texas RRC | 8017 | Jul-91 | Rate of Return |
| 46. | Southern Union Gas Company | El Paso PURB | -- | Aug-91 Sep-91 | Acquisition Adjustment |
| 47. | Southwestern Gas Pipeline, Inc. | Texas RRC | 8040 | Jan-92 Feb-92 | Rate Design and Settlement |
| 48. | City of Fort Worth | Texas Water Commission | 8748-A 9261-A | Mar-92 Aug-92 Dec-92 Oct-94 Nov-94 | Interim Rates, Revenue Requirements, and Public Interest |
| 49. | Southern Union Gas Company | Oklahoma Corp. Com. | -- | Jun-92 | Rate of Return |
| 50. | Minnegasco | Minnesota PUC | G-008/GR-92-400 | Jul-92 Dec-92 | Rate of Return |
| 51. | Guadalupe-Blanco River Authority | Texas PUC | 11266 | Sep-92 | Cost Allocation and Bond Funds |
| 52. | Dorchester Intra-State Gas System | Texas RRC | 8111 | Oct-92 Nov-92 | Rate Impact of System Upgrade |
| 53. | Corpus Christi Transmission Company GP and GPII | Texas RRC | 8300 8301 | Oct-92 Oct-92 | Revenue Requirements |
| 54. | East Texas Industrial Gas Company | Texas RRC | 8326 | Mar-93 | Revenue Requirements |
| 55. | Arkansas Louisiana Gas Company | Arkansas PSC | 93-081-U | Apr-93 Oct-93 | Rate of Return on Equity |
| 56. | Texas Utilities Electric Company | Texas PUC | 11735 | Jun-93 Jul-93 | Impact of Nuclear Plant Construction Delay |
| 57. | Minnegasco | Minnesota PUC | G-008/GR-93-1090 | Nov-93 Apr-94 | Rate of Return |
| 58. | Gulf States Utilities Company | Municipalities | -- | May-94 Oct-94 Nov-94 | Rate of Return on Equity |
| 59. | Louisiana Power & Light Company | Louisiana PSC | U-20925 | Aug-94 Feb-95 | Rate of Return on Equity |
| 60. | San Jacinto Gas Transmission | Texas RRC | 8429 | Sep-94 | Revenue Requirements |
| 61. | Cavallo Pipeline Company | Texas RRC | 8465 | Sep-94 | Revenue Requirements |
| 62. | Eastrans Limited Partnership | Texas RRC | 8385 | Oct-94 | Revenue Requirements |
| 63. | Gulf States Utilities Company | Louisiana PSC | U-19904 | Oct-94 | Rate of Return on Equity |
| No. | Utility Case | Agency | Docket | Date | Nature of Testimony |

Bruce H. Fairchild
Summary of Testimony Before Regulatory Agencies
(Continued)

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|-----|--|---------------------|------------------|----------------------------|--------------------------------|
| 64. | Entergy Services, Inc. | FERC | ER95-112-000 | Mar-95 Nov-95 | Rate of Return on Equity |
| 65. | East Texas Gas Systems | Texas RRC | 8435 | Apr-95 | Revenue Requirements |
| 66. | System Energy Resources, Inc. | FERC | ER95-1042-000 | May-95 Dec-95 Jan-96 | Rate of Return on Equity |
| 67. | Minnegasco | Minnesota PUC | G-008/GR-95-700 | Aug-95 Dec-95 | Rate of Return |
| 68. | Entex | Louisiana PSC | U-21586 | Aug-95 | Rate of Return |
| 69. | City of Fort Worth | Texas NRCC | SOAH 582-95-1084 | Nov-95 | Public Interest of Contract |
| 70. | Seagull Energy Corporation | Texas RRC | 8589 | Nov-95 | Revenue Requirements |
| 71. | Corpus Christi Transmission Company LP | Texas RRC | 8449 | Feb-96 | Revenue Requirements |
| 72. | Missouri Gas Energy | Missouri PSC | GR-96-285 | Apr-96 Sep-96 Oct-96 | Rate of Return |
| 73. | Entex | Mississippi PSC | 96-UA-202 | May-96 | Rate of Return |
| 74. | Entergy Gulf States, Inc. | Louisiana PSC | U-22084 | May-96 | Rate of Return on Equity (Gas) |
| 75. | Entergy Gulf States, Inc. | Louisiana PSC | U-22092 | May-96 Oct-96 | Rate of Return on Equity |
| 76. | American Gas Storage, L.P. | Texas RRC | 8591 | Sep-96 | Revenue Requirements |
| 77. | Entergy Louisiana, Inc. | Louisiana PSC | U-20925 | Sep-96 Oct-96 | Rate of Return on Equity |
| 78. | Lone Star Pipeline and Gas Company | Texas RRC | 8664 | Oct-96 Jan-97 | Rate of Return |
| 79. | Entergy Arkansas, Inc. | Arkansas PSC | 96-360-U | Oct-96 Sep-97 | Rate of Return on Equity |
| 80. | East Texas Gas Systems | Texas RRC | 8658 | Nov-96 | Revenue Requirements |
| 81. | Entergy Gulf States, Inc. | Texas PUC | 16705 | Nov-96 Jul-97 | Rate of Return on Equity |
| 82. | Eastrans Limited Partnership | Texas RRC | 8657 | Nov-96 | Revenue Requirements |
| 83. | Enserch Processing, Inc. | Texas RRC | 8763 | Nov-96 | Interim Rates |
| 84. | Entergy New Orleans, Inc. | City of New Orleans | UD-97-1 | Feb-97 Mar-97 May-98 | Rate of Return on Equity |

| No. | Utility Case | Agency | Docket | Date | Nature of Testimony |
|-----|--------------|--------|--------|------|---------------------|
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Bruce H. Fairchild
Summary of Testimony Before Regulatory Agencies
(Continued)

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|------|--|---------------|------------------|----------------------------|-----------------------------------|
| 85. | ENSTAR Natural Gas Company | Alaska PUC | U-96-108 | Mar-97 Apr-97 | Service Area Certificate |
| 86. | San Jacinto Gas Transmission | Texas RRC | 8741 | Sep-97 | Revenue Requirements |
| 87. | Missouri Gas Energy | Missouri PSC | GR-98-140 | Nov-97 Apr-98 May-98 | Rate of Return |
| 88. | Corpus Christi Transmission Company LP | Texas RRC | 8762 | Dec-97 | Revenue Requirements |
| 89. | Texas-New Mexico Power Company | Texas PUC | 17751 | Feb-98 | Excess Cost Over Market |
| 90. | Southern Union Gas Company | Texas RRC | 8878 | May-98 | Rate of Return |
| 91. | Entergy Louisiana, Inc. | Louisiana PSC | U-20925 | May-98 Jul-98 | Financial Integrity |
| 92. | Entergy Gulf States, Inc. | Louisiana PSC | U-22092 | May-98 Jul-98 | Financial Integrity |
| 93. | ACGC Gathering Company, LLC | Texas RRC | 8896 | Sep-98 | Cost-based Rates |
| 94. | American Gas Storage, L.P. | Texas RRC | 8855 | Oct-98 | Revenue Requirements |
| 95. | Duke Energy Intrastate Network | Texas RRC | 8940 | Jun-99 | Rate of Return |
| 96. | Aquila Energy Corporation | Texas RRC | 8970 | Aug-99 | Revenue Requirements |
| 97. | San Jacinto Gas Transmission | Texas RRC | 8974 | Sep-99 | Revenue Requirements |
| 98. | Southern Union Gas Company | El Paso PURB | -- | Oct-99 | Rate of Return |
| 99. | TXU Lone Star Pipeline | Texas RRC | 8976 | Oct-99 Feb-00 | Rate of Return |
| 100. | Sharyland Utilities, L.P. | Texas PUC | 21591 | Nov-99 | Rate of Return |
| 101. | TXU Lone Star Gas Distribution | Texas RRC | 9145 | Apr-00 Aug-00 | Rate of Return |
| 102. | Rotherwood Eastex Gas Storage | Texas RRC | 9136 | May-00 | Revenue Requirements |
| 103. | Eastex Gas Storage & Exchange, Inc. | Texas RRC | 9137 | May-00 | Revenue Requirements |
| 104. | Eastex Gas Storage & Exchange, Inc. | Texas RRC | 9138 | Jul-00 | Revenue Requirements |
| 105. | East Texas Gas Systems | Texas RRC | 9139 | Jul-00 | Revenue Requirements |
| 106. | Eastrans Limited Partnership | Texas RRC | 9140 | Aug-00 | Revenue Requirements |
| 107. | Reliant Energy – Entex | City of Tyler | -- | Oct-00 | Rate of Return |
| 108. | City of Fort Worth | Texas NRCC | SOAH 582-00-1092 | Dec-00 | CCN – Rates and Financial Ability |
| 109. | Entergy Services, Inc. | FERC | RTO1-75 | Dec-00 | Rate of Return on Equity |

| No. | Utility Case | Agency | Docket | Date | Nature of Testimony |
|-----|--------------|--------|--------|------|---------------------|
|-----|--------------|--------|--------|------|---------------------|

Bruce H. Fairchild
Summary of Testimony Before Regulatory Agencies
(Continued)

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|------------|------------------------------------|-----------------|------------------|--|--|
| 110 | ENSTAR Natural Gas Company | Alaska PUC | U-00-88 | Jun-01 Aug-01 Nov-01 Sep-02 Dec-02 | Revenue Requirements, Cost Allocation, and Rate Design |
| 111. | TXU Gas Distribution | Texas RRC | 9225 | Jul-01 | Rate of Return |
| 112. | Centana Intrastate Pipeline LLC | Texas RRC | 9243 | Aug-01 | Rate of Return |
| 113. | Maxwell Water Supply Corp. | Texas NRCC | SOAH-582-01-0802 | Oct-01 Mar-02 Apr-02 | Reasonableness of Rates |
| 114. | Reliant Energy Arkla | Arkansas PSC | 01-243-U | Dec-01 Jun-01 | Rate of Return |
| 115. | Entergy Services, Inc. | FERC | ER01-2214-000 | Mar-02 | Rate of Return on Equity |
| 116. | TXU Lone Star Pipeline | Texas RRC | 9292 | Apr-02 | Rate of Return |
| 117. | Southern Union Gas Company | El Paso PURB | -- | Apr-02 | Rate of Return |
| 118. | San Jacinto Gas Transmission Co. | Texas RRC | 9301 | May-02 | Rate of Return |
| 119. | Duke Energy Intrastate Network | Texas RRC | 9302 | May-02 | Rate of Return |
| 120. | Reliant Energy Arkla | Oklahoma CC | 200200166 | May-02 | Rate of Return |
| 121. | TXU Gas Distribution | Texas RRC | 9313 | Jul-02 Sep-02 | Rate of Return |
| 122. | Entergy Mississippi, Inc. | Mississippi PSC | 2002-UN-256 | Aug-02 | Rate of Return on Equity |
| 123. | Aquila Storage & Transportation LP | Texas RRC | 9323 | Sep-02 | Revenue Requirements |
| 124. | Panther Pipeline Ltd. | Texas RRC | 9291 | Oct-02 | Revenue Requirements |
| 125. | SEMCO Energy | Michigan PSC | U-13575 | Nov-02 | Revenue Requirements |
| 126. | CenterPoint Energy Entex | Louisiana PSC | U-26720 | Jan-03 | Rate of Return |
| 127. | Crosstex CCNG Transmission Ltd. | Texas RRC | 9363 | May-03 | Revenue Requirements |
| 128. | TXU Gas Company | Texas RRC | 9400 | May-03 Jan-04 | Rate of Return |
| 129. | Eastrans Limited Partnership | Texas RRC | 9386 | May-03 | Rate of Return |
| 130. | CenterPoint Energy Entex | City of Houston | | Jun-03 | Rate of Return |
| 131. | East Texas Gas Systems, L.P. | Texas RRC | 9385 | Jun-03 | Rate of Return |
| 132. | ENSTAR Natural Gas Company | Alaska RCA | U-03-084 | Aug-03 Nov-03 | Line Extension Surcharge |
| 133. | CenterPoint Energy Arkla | Louisiana PSC | | Nov-03 | Rate of Return |
| 134. | ENSTAR Natural Gas Company | Alaska RCA | U-03-091 | Feb-04 | Cost Separation and Taxes |
| No. | Utility Case | Agency | Docket | Date | Nature of Testimony |

Bruce H. Fairchild
Summary of Testimony Before Regulatory Agencies
(Continued)

| | | | | |
|--|-----------------|---------------------|------------------|--|
| 135. Sid Richardson Pipeline, Ltd. | Texas RRC | 9532 | Jun-04 Nov-04 | Revenue Requirements |
| 136. ETC Katy Pipeline, Ltd. | Texas RRC | 9524 | Sep-04 | Revenue Requirements |
| 137. CenterPoint Energy Entex | Mississippi PSC | 03-UN-0831 | Sep-04 | Rate Formula |
| 138. Centana Intrastate Pipeline LLC | Texas RRC | 9527 | Sep-04 | Rate of Return |
| 139. SEMCO Energy | Michigan PSC | U-14338 | Dec-04 | Revenue Requirements |
| 140. Atmos Energy – Energas | Texas RRC | 9539 | Feb-05 | Regulatory Policy |
| 141. Crosstex North Texas Pipeline, L.P. | Texas RRC | 9613 | Sep-05 | Revenue Requirements |
| 142. SiEnergy, L.P. | Texas RRC | 9604 | Dec-05 | Rate of Return, Income Taxes, and Cost Allocation |
| 143. ENSTAR Natural Gas Company | Alaska RCA | TA-140-4 | Feb-06 | Connection Fees |
| 144. SEMCO Energy | Michigan PSC | U-14984 | May-06 Dec-06 | Revenue Requirements |
| 145. Atmos Energy – Mid-Tex | Texas RRC | 9676 | May-06 Oct-06 | Revenue Requirements |
| 146. EasTrans Limited Partnership | Texas RRC | 9659 | Jun-06 | Rate of Return |
| 147. Kinder Morgan Texas Pipeline, L.P. | Texas RRC | 9688 | Jul-06 | Rate of Return |
| 148. Crosstex CCNG Transmission Ltd. | Texas RRC | 9660 | Aug-06 | Revenue Requirements |
| 149. Enbridge Pipelines (North Texas), LP | Texas RRC | 9691 | Oct-06 | Rate of Return |
| 150. Panther Interstate Pipeline Energy | FERC | CP03-338-00 | Mar-07 | Revenue Requirements |
| 151. El Paso Electric Company | Texas PUC | 34494 | Jul-07 | CCN |
| 152. El Paso Electric Company | NM PRC | 07-00301-UT | Jul-07 | CCN |
| 153. Atmos Energy | Kansas CC | 08-ATMG- 280-RTS | Sep-07 Feb-08 | Rate of Return on Equity |
| 154. Centana Intrastate Pipeline LLC | Texas RRC | 9759 | Sep-07 | Rate of Return |
| 155. Texas Gas Service Company | Texas RRC | 9770 | Nov-07 | Rate of Return |
| 156. ENSTAR Natural Gas Company | Alaska RCA | U-08-25 | Jun-08 | Rate Class Switching |
| 157. ConocoPhillips Transportation Alaska | Alaska RCA | TL-131-301 | Oct-08 | Rate of Return |
| 158. ExxonMobil Pipeline Co. | Alaska RCA | TL-140-304 | Nov-08 | Rate of Return |
| 159. Crosstex North Texas Pipeline, L.P. | Texas RRC | 9843 | Dec-08 | Revenue Requirements |
| 160. Koch Alaska Pipeline Company | Alaska RCA | TL 128-308 | Dec-08 | Rate of Return |
| 161. Unocal Pipeline Company | Alaska RCA | TL 118-312 | Dec-08 | Rate of Return |
| No. Utility Case | Agency | Docket | Date | Nature of Testimony |

Bruce H. Fairchild
Summary of Testimony Before Regulatory Agencies
(Continued)

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|---|-----------------|--------------------|----------------------------|--|
| 162. ETC Katy Pipeline, Ltd. | Texas RRC | 9841 | Dec-08 | Revenue Requirements |
| 163. Oklahoma Natural Gas | Oklahoma CC | 200800348 | Jan-09 | Rate of Return on Equity |
| 164. Entergy Mississippi, Inc. | Mississippi PSC | EC-123-0082 | Mar 09 | Rate of Return on Equity |
| 165. ENSTAR Natural Gas Company | Alaska RCA | U-09-69 U-09-70 | Jun-09 Jul-09 Oct-09 | Revenue Requirements, Cost Allocation, and Rate Design |
| 166. EasTrans, LLC | Texas RRC | 9857 | Jun-09 | Rate of Return |
| 167. Oklahoma Natural Gas | Oklahoma CC | 200900110 | Jun-09 | Rate of Return |
| 168. Crosstex CCNG Transmission Ltd. | Texas RRC | 9858 | Jun-09 | Revenue Requirements |
| 169. ConocoPhillips Transportation Alaska | Alaska RCA | TL-137-301 | Jul-09 | Rate of Return |
| 170. ENSTAR Natural Gas Company | Alaska RCA | U-08-142 | Jul-09 | Gas Cost Adjustment |
| 171. Kinder Morgan Texas Pipeline, LLC | Texas RRC | 9889 | Jul-09 | Rate of Return |
| 172. Koch Alaska Pipeline Company | Alaska RCA | TL 133-308 | Aug-09 | Rate of Return |
| 173. ExxonMobil Pipeline Co. | Alaska RCA | TL-147-304 | Nov-09 | Rate of Return |
| 174. Texas Gas Service Company | El Paso PURB | -- | Dec-09 | Rate of Return |
| 175. Unocal Pipeline Company | Alaska RCA | TL126-312 | Dec-09 | Rate of Return |
| 176. Kuparuk Transportation Company | Alaska RCA | P-08-05 | Apr-10 | Rate of Return |
| 177. Trans-Alaska Pipeline System | FERC | ISO9-348-000 | Apr 10 Oct 10 | Rate of Return |
| 178. Texas Gas Service | Texas RRC | 9988 | May 10 Aug 10 | Rate of Return |
| 179. SEMCO Energy Gas Company | Michigan PSC | U-16169 | Jun 10 Dec 10 | Revenue Requirements |
| 180. ConocoPhillips Transportation Alaska | Alaska RCA | TL-137-301 | Jul 10 | Rate of Return |
| 181. Koch Alaska Pipeline Company, LLC | Alaska RCA | TL-138-308 | Aug 10 | Rate of Return |
| 182. CPS Energy | Texas PUC | 36633 | Sep 10 Apr 11 | Rate of Return for MOU |
| 183. ExxonMobil Pipeline Co. | Alaska RCA | TL-151-304 | Dec 10 | Rate of Return |
| 184. Unocal Pipeline Company | Alaska RCA | TL132-312 | Feb 11 | Rate of Return |
| 185. New Mexico Gas Company | NM PRC | 11-00042-UT | Mar 11 | Rate of Return |
| 186. ConocoPhillips Transportation Alaska | Alaska RCA | TL-143-301 | May 11 | Rate of Return |
| No. Utility Case | Agency | Docket | Date | Nature of Testimony |

Bruce H. Fairchild
Summary of Testimony Before Regulatory Agencies
(Continued)

| | | | | | |
|------|--------------------------------------|-----------------|-----------------|----------------------------|--|
| 187. | Enbridge Pipelines (Southern Lights) | FERC | IS11-146-000 | Jun 11 Nov 11 | Rate of Return |
| 188. | Koch Alaska Pipeline Company, LLC | Alaska RCA | TL-138-____ | Jul 11 | Rate of Return |
| 189. | Unocal Pipeline Company | Alaska RCA | TL126-____ | Dec 11 | Rate of Return |
| 190. | Kansas Gas Service | Kansas CC | 12-KGSC-835-RTS | May 12 Oct 12 | Rate of Return |
| 191. | ExxonMobil Pipeline Co. | Alaska RCA | TL-157-304 | Jun 12 | Rate of Return |
| 192. | ConocoPhillips Transportation Alaska | Alaska RCA | TL-149-301 | Jul 12 | Rate of Return |
| 193. | Seaway Crude Pipeline Company | FERC | IS12-226-000 | Aug 12 Feb 13 | Rate of Return |
| 194. | Cross Texas Transmission, LLC | Texas PUC | 40604 | Aug 12 Oct 12 Nov 12 | Revenue Requirements |
| 195. | Wind Energy Transmission Texas | Texas PUC | 40606 | Aug 12 Nov 12 | Revenue Requirements |
| 196. | Lone Star Transmission LLC | Texas PUC | 40798 | Nov 12 | Revenue Requirements |
| 197. | West Texas Gas Company | Texas RRC | 10235 | Jan 13 | Rate of Return |
| 198. | Cross Texas Transmission, LLC | Texas PUC | 41190 | Feb 13 | Revenue Requirements |
| 199. | ExxonMobil Pipeline Co. | Alaska RCA | TL-162-304 | Apr 13 | Rate of Return |
| 200. | EasTrans,LLC | Texas RRC | 10276 | Jul 13 | Rate of Return |
| 201. | ConocoPhillips Transportation Alaska | Alaska RCA | TL-152-301 | Jul 13 | Rate of Return |
| 202. | BP Pipelines (Alaska) Inc. | Alaska RCA | TL-143-311 | Sep 13 | Rate of Return |
| 203. | Wind Energy Transmission Texas | Texas PUC | 41923 | Oct 13 | Revenue Requirements |
| 204. | Oliktok Pipeline Company | Alaska RCA | P-13-013 | Nov 13 | Rate of Return |
| 205. | Aqua Texas Southeast Region-Gray | Texas CEQ | 2013-2007-UCR | Apr 14 | Revenue Requirements |
| 206. | Entergy Mississippi | Mississippi PSC | EC-123-0082 | Jun 14 | Rate of Return on Equity |
| 207. | Westlake Ethylene Pipeline | Texas RRC | 10358 | Jul 14 Aug 15 | Rates |
| 208. | ExxonMobil Pipeline Co. | Alaska RCA | TL-164-304 | Jul 14 | Rate of Return |
| 209. | ConocoPhillips Transportation Alaska | Alaska RCA | TL-154-301 | Aug 14 | Rate of Return |
| 210. | Enstar Natural Gas Company | Alaska RCA | TA-262-4 | Sep 14 Jun 15 | Revenue Requirements, Cost Allocation, and Rate Design |
| No. | Utility Case | Agency | Docket | Date | Nature of Testimony |

Bruce H. Fairchild
Summary of Testimony Before Regulatory Agencies
(Continued)

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|--|---------------|-----------------|----------------------------|--|
| 211. Oliktok Pipeline Company | Alaska RCA | TL-44-334 | Mar 15 | Rate of Return |
| 212. Entergy Arkansas, Inc. | Arkansas PSC | 15-0150U | Apr 15 Oct 15 Dec 15 | Rate of Return on Equity |
| 213. Wind Energy Transmission Texas | Texas PUC | 44746 | Jun 15 | Revenue Requirements |
| 214. Texas City | Texas RRC | 10408 | Jun 15 Nov 15 | Pipeline Annual Assessment |
| 215. Oklahoma Natural Gas | Oklahoma CC | 201500213 | Jul 15 Nov 15 | Rate of Return |
| 216. PTE Pipeline LLC | Alaska RCA | P-12-015 | Sep 15 | Rate of Return |
| 217. Northeast Transmission Development, LLC | FERC | ER16-453 | Dec 15 | Formula Rates |
| 218. Oncor Electric Delivery | Texas PUC | 45188 | Dec 15 | Public Interest of Acquisition |
| 219. Corix Utilities (Texas) | Texas PUC | 45418 | Dec 15 Oct 16 | Rate of Return |
| 220. Texas Gas Service | Texas RRC | 10488 | Dec 15 | Rate of Return |
| 221. Texas Gas Service | Texas RRC | 10506 | Mar 16 Jun 16 | Rate of Return |
| 222. Kansas Gas Service | Kansas CC | 16-KGSG-491-RTS | May 16 Sep 16 | Rate of Return on Equity |
| 223. Enstar Natural Gas Company | Alaska RCA | TA-285-4 | Jun 16 Apr 17 | Revenue Requirements, Cost Allocation, and Rate Design |
| 224. Texas Gas Service | Texas RRC | 10526 | Jun 16 | Rate of Return |
| 225. West Texas LPG Pipeline | Texas RRC | 10455 | Aug 16 Jan 17 | Rates and Rate of Return |
| 226. Liberty Utilities | Texas PUC | 46356 | Sep 16 Feb 17 Jun 17 | Revenue Requirements and Rate of Return |
| 227. DesertLink LLC | FERC | ER17-135 | Oct 16 | Formula Rates |
| 228. Houston Pipe Line Co. | Texas RRC | 10559 | Nov 16 | Revenue Requirements |
| 229. Texas Gas Service | Texas RRC | 10656 | Jun 17 | Rate of Return |
| 230. Trans-Pecos Pipeline | Texas RRC | 10646 | Sep 17 Feb 18 | Revenue Requirements |
| 231. Comanche Trail Pipeline | Texas RRC | 10647 | Sep 17 Feb 18 | Revenue Requirements |
| 232. Alpine High Pipeline | Texas RRC | 10665 | Oct 17 Feb 18 | Revenue Requirements |
| No. Utility Case | Agency | Docket | Date | Nature of Testimony |

Bruce H. Fairchild
Summary of Testimony Before Regulatory Agencies
(Continued)

| | | | | |
|--|-----------------|-----------------|--------------------------------------|--|
| 233. SiEnergy, LP | Texas RRC | 10679 | Jan 18 | Rate of Return |
| 234. Targa Midland Gas Pipeline LLC | Texas RRC | 10690 | Jan 18 | Revenue Requirements |
| 235. ET Fuel, LP | Texas RRC | 10706 | Apr 18 | Revenue Requirements |
| 236. Texas Gas Service | Texas RRC | 10739 | Jun 18 | Rate of Return |
| 237. Kansas Gas Service | Kansas CC | 18-KGSG-560-RTS | Jun 18 Nov 18 | Rate of Return on Equity |
| 238. Oliktok Pipeline Company | Alaska RCA | TL46-334 | Jul 18 | Rate of Return |
| 239. Red Bluff Express, LLC | Texas RRC | 10752 | Jul 18 | Revenue Requirements |
| 240. PTE Pipeline LLC | Alaska RCA | P-18-0__ | Jul 18 | Rate of Return |
| 241. Agua Blanca, LLC | Texas RRC | 10761 | Aug 18 | Revenue Requirements |
| 242. Texas Gas Service | Texas RRC | 10766 | Aug 18 | Rate of Return |
| 243. Republic Transmission LLC | FERC | ER19-__ | Dec 18 | Formula Rates |
| 244. Gulf Coast Express Pipeline LLC | Texas RRC | 10825 | Feb 19 | Revenue Requirements |
| 245. Cook Inlet Natural Gas Storage Alaska, LLC | Alaska RCA | U-18-043 | Mar 19 Apr 19 | Accumulated Deferred Income Taxes and Working Capital |
| 246. Impulsora Pipeline LLC | Texas RRC | 10829 | Mar 19 | Revenue Requirements |
| 247. SEMCO Energy Gas Co. | Michigan PSC | U-20479 | May 19 Oct 19 | Revenue Requirements |
| 248. Liberty Utilities (Fox River) LLC | AAA | 01-18-0002-2510 | Jul 19 Oct 19 | Revenue Requirements |
| 249. AMP Intrastate Pipeline LLC | Texas RRC | 10887 | Aug 19 | Revenue Requirements |
| 250. Corix Utilities (Texas) Inc. | Texas PUC | 49923 | Aug 19 Jul 20 Aug 20 | TCJA Tax Expense Reduction |
| 251. Colonial Pipeline Company | FERC | OR18-7-002 | Nov 19 Feb 20 May 20 Jul 20 | Rate of Return |
| 252. Texas Gas Service | Texas RRC | 10928 | Dec 19 Apr 20 | Rate of Return |
| 253. Mississippi Power Company | Mississippi PSC | 2019-UN-219 | Feb 20 | Rate of Return on Equity |
| 254. Corix Utilities (Texas) | Texas PUC | 50557 | Mar 20 Mar 21 | Rate of Return and Excess ADFIT |
| 255. SouthCross CCNG Transmission | Texas RRC | 10967 | May 20 | Revenue Requirements |
| 256. Kinder Morgan Border Pipeline LLC | Texas RRC | 10980 | Jun 20 | Revenue Requirements |
| 257. Monarch Utilities I LP | Texas PUC | 50944 | Jul 20 Nov 20 | Rate of Return |

Bruce H. Fairchild
Summary of Testimony Before Regulatory Agencies
(Continued)

| | | | | |
|--|-------------|-----------|------------------|---|
| 258. West Texas Gas, Inc. | Texas RRC | 10998 | Aug 20 | Revenue Requirements, Rate of Return, and Cost of Service Study |
| 259. Centric Gas Services, LLC | Texas RRC | | Oct 20 | Rate of Return |
| 260. CoServ Gas, Ltd | Texas RRC | 00005136 | Nov 20 | Rate of Return |
| 261. Permian Highway Pipeline LLC | Texas RRC | 00005306 | Dec 20 | Revenue Requirements |
| 262. Whistler Pipeline LLC | Texas RRC | 00005675 | Feb 21 | Revenue Requirements |
| 263. Oklahoma Natural Gas | Oklahoma CC | 202100063 | May 21 Oct 21 | Rate of Return |
| 264. Oliktok Pipeline Company | Alaska RCA | TL47-334 | Jul 21 | Rate of Return |
| 265. Participating Gas Utilities | Texas RRC | 00007061 | Jul 21 Oct 21 | Excess Gas Cost Securitization |
| 266. Texas Pipeline Webb County Lean System, LLC | Texas RRC | 00008188 | Nov 21 | Revenue Requirements |
| 267. Legend Gas Pipeline LLC | Texas RRC | 00008714 | Jan 22 | Revenue Requirements |
| 268. Oliktok Pipeline Company | Alaska RCA | TL48-334 | Mar 22 | Rate of Return |
| 269. Texas Gas Service | Texas RRC | 00009896 | Jun 22 | Rate of Return |

STATE OF ALASKA

BEFORE THE REGULATORY COMMISSION OF ALASKA

Before Commissioners:

Keith Kurber II, Chair
Robert A. Doyle
Robert M. Pickett
Daniel A. Sullivan
Janis W. Wilson

In the Matter of the Consideration of the)
Revenue Requirement Designated as TA)
334-4 Filed by ENSTAR NATURAL GAS)
COMPANY, A DIVISION OF SEMCO)
ENERGY, INC.)

Docket No. U-22-_____

**PREFILED DIRECT TESTIMONY
OF
CHELSEA N. GUINTU**

**PREFILED DIRECT TESTIMONY
OF
CHELSEA N. GUINTU**

TABLE OF CONTENTS

| | | |
|------|--|----|
| I. | POSITION AND QUALIFICATIONS | 3 |
| II. | PURPOSE OF DIRECT TESTIMONY | 4 |
| III. | 3 AAC 48.275(a) FILING..... | 5 |
| IV. | ACCOUNTING POLICIES AND PROCEDURES | 10 |
| V. | ADJUSTMENTS TO 275(a) FILING | 12 |
| A. | Removal of Disallowed Reg Assets (Schedule A) | 13 |
| B. | Removal of Misc. Revenues and Expenses (Schedule B) | 13 |
| C. | Removal of Other Assets (Schedule C) | 14 |
| D. | Removal of CWIP (Schedule F) | 14 |
| E. | Earthquake Deferral (Schedule J) | 14 |
| F. | Amortization of Bad Debts from COVID-19 (Schedule K) | 16 |
| G. | Rate Case Expense (Schedule L) | 17 |
| H. | Removal of ROU Lease (Schedule N)..... | 19 |
| I. | Year-End Plant Adjustment (Schedule P)..... | 20 |
| J. | Payroll Adjustment (Schedule R) | 20 |
| K. | Critical Position Additions (Schedule S) | 21 |
| L. | Maintenance Contracts (Schedule T)..... | 22 |
| M. | Cash Working Capital (Schedule U)..... | 23 |
| VI. | CONCLUSION..... | 23 |

EXHIBITS

| | |
|---------------|------------------------------------|
| Exhibit CNG-1 | Resume of Chelsea N. Guintu |
| Exhibit CNG-2 | Cost Allocation Manual |
| Exhibit CNG-3 | Year End Capital Plant Calculation |

1 **I. POSITION AND QUALIFICATIONS**

2 **Q. Please state your name, business address and present position.**

3 A. My name is Chelsea N. Guintu. My business address is 3000 Spenard Road,
4 Anchorage, AK 99503. I am the Supervisor of Rates and Regulatory Affairs for
5 ENSTAR Natural Gas Company (“ENSTAR”) and Alaska Pipeline Company
6 (“APC”). For convenience, I will refer to ENSTAR and APC together as “ENSTAR.”
7 ENSTAR is a division of SEMCO Energy, Inc. (“SEMCO”).

8 **Q. Briefly describe your professional experience and educational background.**

9 A. I have been employed by ENSTAR since 2015. Before joining ENSTAR, I worked in
10 public accounting for three years while I obtained my Certified Public Accountant
11 license, which I have maintained since. My educational background includes a Master
12 of Business Administration with an emphasis in Business Intelligence and a Bachelor
13 of Business Administration with a major in Accounting, both from the University of
14 Alaska Anchorage. In 2020, I completed a year-long program with the University of
15 Illinois Springfield and received my Graduate Certificate in Public Utility Management
16 and Regulation. My resume is attached as Exhibit CNG-1.

17 **Q. Briefly describe your current responsibilities.**

18 A. As Supervisor of Rates and Regulatory Affairs, I oversee the preparation of financial
19 analyses and reports for both ENSTAR and for Cook Inlet Natural Gas Storage Alaska,
20 LLC (“CINGSA”).¹ I am also responsible for the preparation of testimony, tariff
21 revisions, and filings with the Regulatory Commission of Alaska (“Commission” or

¹ ENSTAR performs management services for CINGSA through an Operation and Maintenance Agreement.

1 “RCA”). Additionally, I act as a liaison for ENSTAR and CINGSA with Commission
2 staff.

3 **Q. Have you previously testified before the RCA?**

4 A. Yes, I provided testimony before the RCA on behalf of ENSTAR in Docket U-19-101
5 and on behalf of CINGSA in Dockets U-18-024 and U-21-058.

6 **II. PURPOSE OF DIRECT TESTIMONY**

7 **Q. What is the purpose of your direct testimony?**

8 A. In compliance with 3 AAC 48.275(a), I am sponsoring ENSTAR’s revenue
9 requirement and comparative financial schedules, which are included in Attachment B
10 to TA334-4. I also will describe various pro forma adjustments made to test year data
11 used in ENSTAR’s 275(a) filing.

12 **Q. What comparative financial schedules in ENSTAR’s 275(a) filing are you**
13 **sponsoring?**

14 A. I am sponsoring the following comparative financial schedules of the 275(a) filing,
15 which were prepared by me or under my direction:

- 16 • Comparative Statement of Assets, Liabilities and Other Credits;
- 17 • Comparative Statement of Income and Operating Expenses;
- 18 • Comparative Statement of Changes in Equity;
- 19 • Plant in Service and Accumulated Depreciation; and
- 20 • Depreciation Expense.

21 These schedules are required by 3 AAC 48.275(a)(1)-(3), and (10).

22 **Q. Describe the information contained on these schedules.**

1 A. These schedules were prepared using historical financial data compiled from
2 ENSTAR's accounting books and records, or are based on such data, for the test year
3 ended December 31, 2021.

4 **Q. Have you reviewed ENSTAR's books and records in connection with this filing**
5 **and made any adjustments to the data?**

6 A. Yes. In preparing this filing, I or ENSTAR employees acting under my direction and
7 supervision reviewed the data contained in ENSTAR's accounting books and records
8 and identified unusual and non-recurring expense and revenue items, areas requiring or
9 warranting adjustments for known and measurable changes, and other necessary and/or
10 appropriate revenue, expense, and investment adjustments. This review identified and
11 quantified adjustments needed for a fair and reasonable evaluation of the adequacy of
12 ENSTAR's base rates.

13 The results of this review are reflected in various adjustments to test year data
14 made to arrive at the "normalized" test year included in this filing. Normalizing test
15 year data is a standard regulatory practice and is intended to give the Commission a
16 reasonable accounting basis for evaluating and establishing ENSTAR's revised base
17 rates.

18 **III. 3 AAC 48.275(a) FILING**

19 **Q. Please summarize how the revenue requirement study was prepared.**

20 A. The revenue requirement study was prepared in conformity with applicable
21 Commission precedent and regulations and was based on a pro forma test year ending
22 December 31, 2021. Test year revenues and operating expenses were revised as
23 necessary, with pro forma adjustments, to make the normalized amounts representative

1 of the period in which the rates will be in effect. Test year rate base was calculated
2 using a 13-month average based on historical 2021 data with the addition of
3 normalizing and regulatory adjustments. ENSTAR's weighted cost of capital was
4 applied to the normalized rate base amount to determine the total return on investment.
5 The normalized net income amount was used to calculate the amount for state and
6 federal income taxes, less the annual amortization of the excess accumulated deferred
7 income taxes resulting from the 2017 Tax Cuts and Jobs Act as further described in the
8 prefiled testimony of Dr. Bruce H. Fairchild.

9 **Q. Please identify the schedules in the filing.**

10 A. ENSTAR's 275(a) filing is contained in Attachment B to TA334-4 and includes the
11 following:

- 12 • the computation of the revenue requirement and revenue deficiency or surplus
13 in both absolute dollars and as a percentage of revenues for the normalized test
14 year are presented on page 4;
- 15 • the test-year operating revenues and expenses, net pro forma adjustments, and
16 the resulting normalized test-year operating revenues and expenses are
17 presented on page 1, and a summary of the pro forma adjustments is shown on
18 pages 6-8;
- 19 • the computations of and narrative explanations for the pro forma adjustments
20 to the actual test-year figures are shown on Schedules A through U, while more
21 detailed discussions for many of the pro forma adjustments are contained in my
22 testimony as well as in the testimony of ENSTAR witnesses Mr. Daniel M.
23 Dieckgraeff, Dr. Bruce H. Fairchild, and Mr. Mark A. Moses;

- 1 • the computation of the pro forma adjustment for state and federal taxes for the
- 2 normalized test year is shown on Schedule G and contained in the testimony of
- 3 Dr. Fairchild;
- 4 • the computation of rate base using a 13-month average of all rate base
- 5 components, except cash working capital allowance, is shown on page 2;
- 6 • the pro forma cash working capital requirement based on the normalized test
- 7 year is shown on Schedule U and is derived based upon the lead-lag study
- 8 sponsored by ENSTAR witness Mr. Harold Walker, III;
- 9 • the computation of ENSTAR's requested weighted cost of capital is shown on
- 10 page 3 and sponsored by the testimony of Mr. Dieckgraeff;
- 11 • the Comparative Statement of Assets, Liabilities and Other Credits for 2021
- 12 and 2020 is shown on page 30;
- 13 • the Comparative Statement of Income and Operating Expenses for 2021 and
- 14 2020 is shown on page 31;
- 15 • the Comparative Statement of Changes in Equity Position for 2021 and 2020 is
- 16 shown on page 32;
- 17 • Plant in Service and Accumulated Depreciation balances for 2021 and 2020 are
- 18 shown on pages 33 and 34;
- 19 • Depreciation Expense for 2021 and 2020 is shown on pages 35 and 36; and
- 20 • Long-Term Debt Outstanding for 2021 and 2020 is shown on page 37.

21 **Q. Please briefly describe the normalized test year and revenue requirement**
22 **schedules, which are pages 1-4 of ENSTAR's 275(a) filing (Attachment B).**

1 A. Page 1 summarizes the filing and shows the actual results of ENSTAR's operations for
2 the year ended December 31, 2021 (column 1), followed by a summary of adjustments
3 (column 2) made to convert the historical test year to a normalized test period
4 representative of ENSTAR's ongoing operations (column 3). The adjustments set out
5 on pages 6–8 specify the related supporting schedule and identify the primary
6 sponsoring witness(es), respectively.

7 Page 2 of the filing develops ENSTAR's rate base, beginning with 13-month
8 average test-year balances (column 1), followed by a summary of adjustments (column
9 2) made to reflect the current level of ENSTAR's investment in assets used to provide
10 service to customers, followed by the adjusted test-year rate base (column 3). Like the
11 adjustments to income and expenses, the adjustments to rate base are set out on pages
12 6-8 and specify the related supporting schedule and the primary sponsoring witness(es).
13 The 13-month averages for use in the calculation of rate base are computed on page 5.

14 Page 3 of the filing includes ENSTAR's proposed capital structure, embedded
15 cost of debt, and requested rate of return on equity; this schedule is sponsored by Mr.
16 Dieckgraeff. ENSTAR's return on equity and capital structure are sponsored by and
17 discussed in the testimony of ENSTAR witness Mr. Dylan W. D'Ascendis.

18 Page 4 of the filing reconfigures the information on pages 1, 2, and 3 into a
19 revenue requirement format. Pages 9 through 29 of the filing provide supporting
20 schedules that detail the various adjustments made on pages 1 through 4 (Schedules A
21 – U). Pages 30 through 37 provide the required historical comparative information.

22 **Q. What types of adjustments were made to ENSTAR's historical results of**
23 **operations for the year ended December 31, 2021?**

1 A. The historical test year serves only as the starting point for evaluating the adequacy of
2 base rates. Routinely, various adjustments are required to convert actual test-year
3 revenues, expenses, and rate base to a representative set of test-period data reflective
4 of normalized, ongoing operations.

5 Adjustments to the historical test year are generally of three types. The first are
6 normalization adjustments designed to eliminate unusual or non-recurring items during
7 the test year. The second are adjustments to reflect known and measurable, or pro
8 forma, changes in test-year revenues, expenses, and rate base (or investment). The
9 third are regulatory adjustments intended to account for items in a manner consistent
10 with currently accepted ratemaking principles and objectives. ENSTAR has made
11 various adjustments to revenues, expenses, and rate base.

12 **Q. How are the adjustments shown in ENSTAR's filing?**

13 A. As discussed above, the second column of pages 1, 2 and 4 of Attachment B shows the
14 summary of adjustments for each main category on the respective schedule. Each
15 adjustment is shown on pages 6-8, Summary of Pro Forma Adjustments, with reference
16 to the schedule where the adjustment is described and the witness who sponsors the
17 adjustment in their testimony.

18 **Q. What is ENSTAR's adjusted rate base in this case?**

19 A. As shown at the bottom of column 3 ("Normalized"), page 2 of the 275(a) filing, after
20 making the various adjustments discussed further in the testimony of Mr. Dieckgraeff,
21 Dr. Fairchild, Mr. Moses, and myself, ENSTAR's rate base totals \$293,177,574.

22 **Q. Please describe page 4 of ENSTAR's 275(a) filing.**

1 A. Page 4 reconfigures pages 1-3 into a revenue requirement format. It calculates the total
2 revenues ENSTAR needs to earn its requested overall rate of return of 8.32%.

3 **Q. Based on the changes in O&M expenses and taxes and ENSTAR's requested rate**
4 **of return, what is ENSTAR's total revenue requirement?**

5 A. As shown at the bottom of column 3 ("Normalized") on page 4, after taking into
6 account the adjustments to operating expenses, state and federal taxes, and return on
7 investment, ENSTAR's revenue requirement is \$365,487,320. Comparing this with
8 current adjusted normalized revenues of \$360,446,470 developed on page 1 of the
9 275(a) filing, ENSTAR is proposing that its current rates increase by \$5,040,851, or
10 1.40%.²

11 **IV. ACCOUNTING POLICIES AND PROCEDURES**

12 **Q. Please describe ENSTAR's accounting procedures.**

13 A. ENSTAR's accounting books and records are maintained in accordance with the
14 Uniform System of Accounts ("USOA") prescribed by the Federal Energy Regulatory
15 Commission ("FERC") and required by this Commission pursuant to 3 AAC
16 48.277(a)(5). Internal controls are in place to assure compliance with the applicable
17 accounting instructions, including internal and external audit functions that are
18 performed by two of the largest four international accounting firms. For internal
19 reporting purposes, ENSTAR uses a more detailed chart of accounts than is prescribed
20 by the USOA, but the Company's accounting system summarizes the accounts into
21 categories that match the USOA. These accounting records are consistent with prior
22 presentations of similar data to the Commission. As a division of SEMCO, ENSTAR

² 1.40% includes the cost of gas, without the cost of gas the rate increase is 5.68%.

1 also adheres to accounting policies and procedures prescribed by SEMCO. Finally,
2 ENSTAR adheres to the Cost Allocation Manual (“CAM”) applicable to ENSTAR and
3 CINGSA, which includes policies and procedures for allocating costs between the
4 companies, among other things. Attached to my testimony as Exhibit CNG-2 is the
5 CAM.

6 **Q. Please describe the CAM applicable to CINGSA and ENSTAR.**

7 A. The CAM was developed to specify the procedures that ENSTAR uses to assign and
8 allocate costs among the projects and entities for which ENSTAR provides services. It
9 describes the allocation methodology for internal work orders and reimbursable
10 construction projects. For accounting purposes in relation to cost allocations, ENSTAR
11 treats CINGSA like a reimbursable construction project.

12 The CAM was originally written to address internal accounting policies and
13 procedures. It was updated in 2018 to address guidelines of the National Association
14 of Regulatory Utility Commissioners and to incorporate recommendations made by
15 Commission personnel. The CAM is updated on an as-needed basis to reflect changes
16 to accounting policies and procedures. It was most recently updated in 2021 primarily
17 to reflect changes as to which entity performs certain accounting functions.

18 **Q. Please describe the eligible cost allocations transferred to CINGSA during**
19 **ENSTAR’s test year.**

20 A. ENSTAR incurred a total of \$26,817,680 of administrative and general (“A&G”)
21 expenses on its financial statements during the test year. Of this amount, \$8,292,892
22 was allocated to ENSTAR (including APC) construction, CINGSA, and reimbursable
23 construction (referred to below as “RC jobs”). Therefore, a total of approximately

1 \$8.3 million of A&G expenses are not included in ENSTAR's operating expenses.
2 Below is a table detailing the A&G costs allocated during the test year.

| | |
|----------------------------|----------------------|
| Total A&G Expenses (Gross) | \$ 26,817,680 |
| A&G Allocated: | |
| To ENSTAR Construction | \$ (5,896,770) |
| To APC Construction | \$ (1,257,012) |
| Allocated to CINGSA | \$ (819,506) |
| Allocated to RC jobs | <u>\$ (319,604)</u> |
| Net A&G per Financials | <u>\$ 18,524,788</u> |

4 **V. ADJUSTMENTS TO 275(a) FILING**

5 **Q. Which adjustments included in ENSTAR's 275(a) filing do you sponsor?**

6 A. I sponsor several adjustments to expenses and rate base that are included in the 275(a)
7 filing, including the following:

- 8 • Removal of Disallowed Reg Assets (Schedule A);
- 9 • Removal of Misc. Revenues and Expenses (Schedule B);
- 10 • Removal of Other Assets (Schedule C);
- 11 • Removal of CWIP (Schedule F);
- 12 • Earthquake Deferral (Schedule J);
- 13 • Amortization of Bad Debts from COVID-19 (Schedule K);
- 14 • Rate Case Expense (Schedule L);
- 15 • Removal of ROU Lease (Schedule N);
- 16 • Year End Plant Adjustment (Schedule P);
- 17 • Payroll Adjustment (Schedule R);
- 18 • Critical Position Additions (Schedule S);
- 19 • Maintenance Contracts (Schedule T); and

1 • Cash Working Capital (Schedule U).

2 **A. Removal of Disallowed Reg Assets (Schedule A)**

3 **Q. Please describe the Removal of Disallowed Regulatory Assets adjustment shown**
4 **on Schedule A of the 275(a) filing.**

5 A. This pro forma reduces ENSTAR’s rate base and operating expenses. ENSTAR’s 2009
6 rate case was settled by a stipulation that included a provision that ENSTAR would not
7 include the costs incurred on the proposed Bullet Line pipeline from the North Slope
8 in future ENSTAR rate proceedings. To adjust out these costs, Pro Forma A removes
9 the regulatory asset (“reg asset”) of \$1,630,249 from rate base and the associated
10 amortization expense of \$465,786 from test year expenses.

11 **B. Removal of Misc. Revenues and Expenses (Schedule B)**

12 **Q. Please describe the Removal of Miscellaneous Revenues and Expenses adjustment**
13 **shown on Schedule B of the 275(a) filing.**

14 A. This adjustment reduces ENSTAR’s operating expenses and increases miscellaneous
15 revenues. ENSTAR is removing expenses related to lobbying, charitable contributions,
16 penalties, club dues, and incidental employee benefits. The adjustment reduces test
17 year expenses by \$573,234.

18 ENSTAR is also removing the revenues associated with the Homer Surcharge.
19 These amounts are recovered through a separate mechanism that includes a return
20 resolved by stipulation and accepted by the Commission in Order U-19-014(9) and are
21 not included in general system-wide rates. Additionally, ENSTAR is removing the
22 costs associated with the disposal of unamortized software.

23 **Q. How did ENSTAR arrive at the amount for the adjustment found on Schedule B?**

1 A. My team and I reviewed all entries in ENSTAR's general ledger with a focus on
2 operating expenses. When reviewing the general ledger description and underlying
3 support (if necessary), we determined whether each individual expense should remain
4 in ENSTAR's expenses for the test year.

5 C. **Removal of Other Assets (Schedule C)**

6 Q. **Please describe the Removal of Other Assets adjustment shown on Schedule C of**
7 **the 275(a) filing.**

8 A. This adjustment reduces ENSTAR's rate base. This adjustment removed various
9 regulatory assets that are included on ENSTAR's books. Additionally, the stipulation
10 settling Docket U-14-111 provided that ENSTAR shall not include the unamortized
11 amounts of the Anchor Point Litigation in rate base, so those amounts have also been
12 removed. The total adjustment reduces rate base by \$3,910,668.

13 D. **Removal of CWIP (Schedule F)**

14 Q. **Please describe the Removal of CWIP adjustment shown on Schedule F of the**
15 **275(a) filing.**

16 A. This adjustment reduces ENSTAR's rate base. In keeping with Commission precedent,
17 ENSTAR has removed the 13-month average of construction work-in-progress
18 ("CWIP") from the rate base calculation. The adjustment decreases rate base by
19 \$5,809,690.

20 E. **Earthquake Deferral (Schedule J)**

21 Q. **Please describe the Earthquake Deferral adjustment shown on Schedule J of the**
22 **275(a) filing.**

23 A. In Docket U-19-101, ENSTAR sought the creation of a regulatory asset for the
24 earthquake costs incurred to respond to the November 30, 2018 earthquake. In Order

1 U-19-101(5), the Commission approved the regulatory asset in the amount of
2 \$1,016,184. The Commission authorized ENSTAR to earn “a return on the regulatory
3 asset” and stated that ENSTAR “may apply the rate of return determined in its next rate
4 case to the regulatory asset for that intervening time period.”³ Accordingly, ENSTAR
5 is amortizing the earthquake costs over a three-year period.

6 **Q. Why is ENSTAR using a three-year amortization period for the earthquake costs?**

7 A. ENSTAR began incurring the earthquake costs included in this adjustment slightly less
8 than four years ago. During this time, ENSTAR has not applied any carrying costs on
9 the balance. ENSTAR is now proposing to amortize the remaining balance over three
10 years. Using a three-year amortization will allow ENSTAR to recover the costs within
11 seven years of when the event took place.

12 **Q. Does the Commission discuss amortization of regulatory assets in relation to**
13 **matching between cost and rate payer benefit?**

14 A. Yes, Order U-01-108(14) states that a “cost may be capitalized and ratably expensed
15 over the period in which the cost is expected to provide benefit.”⁴ By requesting a
16 three-year, as opposed to a five-year amortization period, ENSTAR seeks to ensure
17 recovery of these costs as close to the time they were incurred (and the benefit was
18 rendered) as possible.

³ Order U-19-101(5) at page 9.

⁴ Order U-01-108(14) at page 8.

1 **F. Amortization of Bad Debts from COVID-19 (Schedule K)**

2 **Q. Please describe the Amortization of Bad Debts from COVID-19 shown on**
3 **Schedule K of the 275(a) filing.**

4 A. As discussed in Mr. John D. Sims' testimony, ENSTAR has incurred \$262,979, as of
5 June 30, 2022, in bad debt expenses associated with the COVID-19 pandemic. This
6 adjustment shown on Schedule K reduces the test year 13-month average balance to
7 \$262,979 (from \$314,257) and amortizes this amount over a three-year period.

8 **Q. Why did ENSTAR reduce the COVID bad debt regulatory asset from the 13-**
9 **month average balance in the test year?**

10 A. ENSTAR thought it was appropriate to reduce the asset balance to the lowest amount,
11 which was the amount as of June 30, 2022. ENSTAR ceased making adjustments to
12 that regulatory asset as of June 30, 2022.

13 **Q. Why is ENSTAR proposing a three-year amortization for bad debts resulting**
14 **from COVID-19?**

15 A. Similar to the earthquake costs discussed above, the COVID-19 pandemic began in
16 March 2020. Many of these incurred costs are over two years old; therefore, a longer
17 amortization period could inappropriately shift costs to future ratepayers. Using a
18 three-year amortization will allow ENSTAR to recover the costs within six years of
19 when the pandemic began.

20 **Q. Does ENSTAR believe it is reasonable to earn a return on the bad debt resulting**
21 **from the COVID-19 pandemic?**

22 A. Yes. As described by Mr. Sims, the Alaska Legislature worked quickly to enact SB
23 241 following declaration of an emergency in March 2020. The legislation specifically
24 permitted utilities to create regulatory assets associated with COVID-19 related bad

1 debt, and left the question of whether the costs in the bad debt account were COVID-
2 19 related, as well as the time period over which it should be amortized, to the
3 Commission. ENSTAR effectively provided funding to cover the abnormal amount of
4 uncollectible revenues that have resulted from the pandemic. The funds that were used
5 to cover the increase in uncollectible revenue could have been used for other items –
6 including system improvements that might have earned a return throughout their
7 depreciable life. As discussed above, these costs will take a minimum of six years for
8 ENSTAR to recover; therefore, it is reasonable for ENSTAR to earn a return on this
9 asset.

10 **G. Rate Case Expense (Schedule L)**

11 **Q. Please describe the Rate Case Expense adjustment shown on Schedule L in the**
12 **275(a) filing.**

13 A. The pro forma is a two-part adjustment to rate case expense. First, I include a pro forma
14 of the anticipated fees and costs associated with prosecuting the instant rate case and
15 amortize the amount over three years. Next, I reduce the amortization amount by the
16 rate case expense in the 2021 test year from Docket U-16-066. This ensures there is
17 no double-recovery of rate case expenses from the previous and the current rate case.

18 **Q. What was the amount of U-16-066 Rate Case Expense on the test year books?**

19 A. ENSTAR's amortized test-year rate case expense was \$414,408.

20 **Q. How does this amount compare with the amount authorized by the Commission**
21 **to be included in rates in Order U-16-066(19)?**

22 A. In Docket U-16-066, ENSTAR made three rate case expense-related requests: first, to
23 recover \$1.8 million in rate case expense for U-16-066; second, to amortize that \$1.8
24 million over three years; and third, to be permitted to include unamortized Docket U-

1 14-111 rate case expenses in its ongoing revenue requirement. The Commission
2 approved ENSTAR's requested recovery of \$1.8 million in rate case expense but
3 instructed ENSTAR to recover it over five years instead of three. This would have
4 resulted in an annual recovery of \$360,000 (as included in rates). However, ENSTAR's
5 actual rate case expense for Docket U-16-066 was \$2,071,447.95. As such, the annual
6 amortization amount in the rate case regulatory asset was \$414,408.

7 **Q. Is ENSTAR seeking to recover the remaining balance in this regulatory asset?**

8 A. No. The Commission denied ENSTAR's third rate case expense-related request
9 (related to ongoing recovery of U-14-111 rate case expenses) in Docket U-16-066,
10 stating that "[t]he amount of rate case expense that we include in the revenue
11 requirement is an estimate of future rate case cost, not the recovery of past rate case
12 expenditures."⁵ As such, Pro Forma L requests an adjustment to omit this unamortized
13 balance.

14 **Q. What amount is ENSTAR estimating for rate case expenses for this case?**

15 A. ENSTAR is estimating it will incur \$2.1 million in rate case expenses for this case.
16 This estimate is based on the actual costs ENSTAR incurred five years ago in U-16-
17 066, while also reflecting the professional support services ENSTAR has enlisted to
18 prepare this case and attempting to account for inflation in costs since that case. This
19 is consistent with the Commission's statement in Order U-16-066(19) at 92 that
20 "[c]urrent experience is relevant and may indicate trends that costs will differ from past
21 experience."

⁵ Order U-16-066(19) at 92, citing Order U-00-088(12) at 24.

1 **Q. What is ENSTAR’s proposed amortization period for rate case expenses incurred**
2 **in this case?**

3 A. ENSTAR proposes a three-year amortization period.

4 **Q. Why did ENSTAR select this amortization period?**

5 A. ENSTAR believes it is highly likely it will file another rate case in a short period of
6 time following the conclusion of this case. ENSTAR is facing significant gas supply
7 challenges. As discussed in the prefiled testimony of Ms. Inna B. Johansen, we are
8 working collaboratively with other Cook Inlet utilities on solutions and substantial
9 investments in Cook Inlet storage or LNG import facilities will likely be required in
10 the very near future. ENSTAR would then need to file another rate case. A three-year
11 amortization period is reasonable.

12 **H. Removal of ROU Lease (Schedule N)**

13 **Q. Please describe the Removal of ROU Lease Contracts adjustment shown on**
14 **Schedule N of the 275(a) filing.**

15 A. This adjustment reduces rate base by \$2,805,821 and increases operating expenses by
16 \$33,817. To perform this adjustment, I removed ENSTAR’s Right of Use (“ROU”)
17 finance leases (and the associated accumulated amortization) and the ROU operating
18 leases from rate base. These leases were recorded on the balance sheet in 2019 per
19 Accounting Standards Codification 842. Prior to 2019, these leases were classified as
20 operating leases. The adjustment includes the lease payments in A&G expenses.

21 **Q. Did ENSTAR have similar regulatory treatment of operating leases in Docket U-**
22 **16-066?**

23 A. Yes. ENSTAR included the lease payments in A&G expenses, as opposed to including
24 the leases in rate base.

1 **I. Year-End Plant Adjustment (Schedule P)**

2 **Q. Please describe the Year-End Plant adjustment shown on Schedule P of the 275(a)**
3 **filing.**

4 A. As discussed by Mr. Sims, the costs associated with certain capital projects that meet
5 safety and reliability criteria are being adjusted to year-end balances, or as if they were
6 in service throughout the test year. A detailed schedule of these “year-end” capital
7 projects showing the calculation for the adjustment to test-year plant, accumulated
8 depreciation, and depreciation expense is shown on Exhibit CNG-3.

9 **Q. Please describe Exhibit CNG-3 in more detail.**

10 A. The first column of CNG-3 (“Jobs”) lists each capital project by category. The next
11 column provides the FERC account number associated with the project. The third
12 column provides the depreciation rate used for the asset based on ENSTAR’s last
13 depreciation study. The next three columns (under “Gas Utility Plant”) show the
14 amount of capital dollars added to the test year, the amount included in the 13-month
15 average rate base, and the adjustment needed to bring the 13-month average amount to
16 a year-end balance. The same calculation is done for depreciation and accumulated
17 depreciation for proper synchronization. These pro forma amounts from this exhibit
18 are included in Pro Forma P and summarized by FERC account number.

19 **J. Payroll Adjustment (Schedule R)**

20 **Q. Please describe the Payroll adjustment shown on Schedule R of the 275(a) filing.**

21 A. The purpose of the payroll adjustment shown on Schedule R is to account for changes
22 in the compensation of ENSTAR’s employees compared to the test-year data,
23 consistent with Commission precedent.

24 **Q. How did ENSTAR develop the adjustment shown on Schedule R?**

1 A. The payroll adjustment was developed by reviewing ENSTAR employee rates charged
2 to operating expenses, fleet, and stores loading on a position-by-position basis. Then,
3 wage rates were adjusted to reflect salary and wage rates for each non-union position
4 in effect on August 1, 2022. For union-represented clerical and operations employees,
5 wage rates were adjusted to reflect scheduled grade changes along with increases of (1)
6 a 2.4% inflation adjustment and (2) a 1.5% cost of living increase specified by union
7 contract that became effective on April 1, 2022, as discussed in Mr. Sims' testimony.
8 This adjustment increases ENSTAR's revenue requirement by \$592,946.

9 **Q. Is there precedent for this type of payroll adjustment?**

10 A. Yes. In Order U-08-157(10)/U-08-158(10), the Commission allowed the Municipality
11 of Anchorage d/b/a Anchorage Water and Wastewater Utility ("AWWU") to use
12 updated wage rates that were known and measurable at the time it filed its rate case.
13 AWWU was required to hold the number of employees constant and then adjust its
14 wage rates for known and measurable changes. The Commission affirmed this
15 approach in Order U-13-184(22)/U-15-096(1)/U-15-097(1) by allowing Municipal
16 Light & Power to utilize test-year employee levels and adjust for known and
17 measurable pay increases. In Order U-16-066(19), the Commission also allowed
18 ENSTAR to make pro forma wage adjustments to update wage rates for known and
19 measurable changes.

20 **K. Critical Position Additions (Schedule S)**

21 **Q. Please describe the Critical Position Additions adjustment shown on Schedule S**
22 **of the 275(a) filing.**

23 A. As discussed in Mr. Sims' testimony, ENSTAR added two new critical positions in
24 2022: a Safety Assistant and the Operation Technology Systems & Compliance

1 Engineer. This pro forma adjusts for costs associated with the salary, benefits, and
2 payroll taxes for these two positions. Additionally, the pro forma removes the
3 temporary Safety Assistant salary, benefits, and payroll taxes as this position is being
4 replaced by the full-time Safety Assistant. The net impact of these adjustments is an
5 increase in A&G expense of \$35,247 and an increase in transmission expense of
6 \$188,251.

7 **L. Maintenance Contracts (Schedule T)**

8 **Q. Please describe the Maintenance Contract adjustment shown on Schedule T of the**
9 **275(a) filing.**

10 A. This pro forma adjusts for a new contract and a contract revision that ENSTAR entered
11 into following the test year. First, the ACS Circuit Lease begins August 1, 2022, and
12 covers a three-year term. This new contract that provides ENSTAR's pipeline system
13 connection between ENSTAR's facilities in Wasilla and CINGSA's facilities in Kenai.
14 The circuit lease increases the reliability and safety of ENSTAR's system when
15 responding to a disaster recovery scenario. This connection will allow ENSTAR's
16 pipeline system to be fully controlled from one of two disaster recovery points
17 (ENSTAR's Wasilla Operations office or CINGSA) if ENSTAR were to experience
18 significant damage to the Anchorage operations facility. This contract is a known and
19 measurable change and increases test year expenses by an annual amount of \$35,016.

20 Second, ENSTAR has been operating with the same janitorial contract and
21 pricing since 1998. The contract was revised on July 7, 2022 to increase prices by
22 \$1,300 a month. Schedule T adjusts test year expenses for this increase at an annual
23 amount of \$15,600.

1 **M. Cash Working Capital (Schedule U)**

2 **Q. Please describe the Cash Working Capital adjustment shown on Schedule U of the**
3 **275(a) filing.**

4 A. ENSTAR was required to file a lead-lag study pursuant to Order U-16-066(19) and
5 Order U-16-066(22) with its next revenue requirement. ENSTAR witness Mr. Walker
6 performed and sponsors the lead-lag study in this matter. Based on Mr. Walker's
7 testimony and the lead-lag study, ENSTAR is proposing a cash working capital
8 adjustment of \$9,834,683.

9 **VI. CONCLUSION**

10 **Q. Does this conclude your direct testimony?**

11 A. Yes.

Chelsea N. Guintu

EMPLOYMENT

ENSTAR Natural Gas Company/Alaska Pipeline Company, Anchorage, AK: 2015 - Present

Supervisor of Rates and Regulatory Affairs: 2019 - Present

Senior Financial Analyst: 2015 - 2019

Aldrich CPAs, Anchorage, AK: 2014 - 2015

Regulatory Consultant

The Brandon Skinner Group, Anchorage, AK: 2013 - 2014

Staff Accountant

Newhouse & Vogler CPAs, Anchorage, AK: 2013

Staff Accountant

Pacific Plumbing Supply Company, Anchorage, AK: 2009 - 2012

Office Administrator

EDUCATION

University of Illinois Springfield: Graduate Certificate in Public Utility Management and Regulation, 2020

University of Alaska Anchorage: Master of Business Administration with emphasis in Business Intelligence, 2016

University of Alaska Anchorage: Bachelor Business Administration with a major in Accounting, 2012

OTHER

Certified Public Accountant, Alaska

American Institute of Certified Public Accountants, member

Friends of Pets, volunteer

ENSTAR NATURAL GAS CO. COST ALLOCATION MANUAL

Guidelines for Cost Allocations to/from ENSTAR Natural Gas Co. to Construction
Projects and Related Companies

Updated: 04/20/2021

Table of Contents

| | |
|---|----|
| Introduction | 3 |
| Corporate Organization | 4 |
| Description of Services..... | 6 |
| Transactions with Affiliates..... | 7 |
| COST ASSIGNMENT AND ALLOCATION PROCESS..... | 11 |
| Allocation of Administrative & General Expenses | 13 |
| Allocation of Indirect Construction Overhead | 16 |
| Allocation of Direct Construction Overhead..... | 19 |
| Stores Expense Allocation..... | 21 |
| Fleet Allocation | 22 |
| Payroll Burden Allocation | 23 |
| Rent Allocation..... | 24 |
| Allowance for Funds Used During Construction (AFUDC) Allocation to Construction Work In Progress..... | 26 |
| Reimbursable Construction | 25 |
| Appendix A..... | 27 |

Introduction

This Cost Allocation Manual (CAM) was developed to specify the procedures that ENSTAR Natural Gas Company (ENSTAR) uses in assigning and allocating costs among the projects and entities for which ENSTAR provides services. This includes Cook Inlet Natural Gas Storage Alaska, LLC (CINGSA).

CINGSA is a regulated underground gas storage utility located in Kenai, Alaska. CINGSA provides working gas storage to both Firm Storage Service (FSS) and Interruptible Storage Service (ISS) customers, including ENSTAR. CINGSA is 100% owned by Alaska Storage Holding Company LLC, of which SEMCO Energy, Inc. is a 65% member. ENSTAR is a division of SEMCO Energy, Inc., thus ENSTAR and CINGSA are affiliates.

CINGSA has an operating agreement with ENSTAR. The agreement allows ENSTAR to perform all activities necessary to operate and maintain CINGSA. The agreement specifies that CINGSA will provide reimbursement for all authorized, reasonable and necessary expenses incurred by ENSTAR in the performance of its duties. Such reimbursement shall include only the actual costs of the services provided, including reasonable overhead, benefits and tax loading, without any additional fees or charges.

ENSTAR uses a work order accounting system, which is capable of identifying, segregating and accumulating costs to specific work orders. ENSTAR allocates indirect expenses (administrative & general and construction overhead) to construction activities on a monthly basis. For allocation purposes, CINGSA is treated as a reimbursable construction project.

The allocation methodology for reimbursable construction projects is audited by the State of Alaska Department of Transportation and Public Facilities (AK-DOT) each year, and rates are set for each year based on prior year actual financial results. The State of Alaska uses the criteria in 23 CFR 1-645, Highways and 48 CFR 31, Federal Acquisition Regulations (FAR) to determine the acceptability of ENSTAR's accounting system and allowable costs.

The allocation methodology for internal construction projects is based on actual financial results for the current year. The methodology uses the same formulae as the allocation methodology for reimbursable construction and CINGSA, only without the one-year lag in rates that is inherent in the State's auditing and rate-setting program.

Per the National Association of Regulatory Utility Commissioners (NARUC) Guidelines for Cost Allocations and Affiliate Transactions, the purpose of a Cost Allocation Manual (CAM) is to:

- Describe the organizational structure of the entity and its affiliates, stating whether the organization is regulated or non-regulated,
- Describe the assets, services and products provided to and from the entity and each of its affiliates, ,
- Describe the assets, services and products provided by the entity to non-affiliates, and
- Describe the cost allocations and methods used by the entity and its affiliates.

The following sections describe the organization structure, services provided to/from ENSTAR, CINGSA and affiliates, and the allocation methodology for specific types of costs. In each case the costs are allocated to internal projects based on current year rates, and to reimbursable construction and CINGSA based on prior year rates.

Corporate Organization

The following is a brief description of the pertinent organizational structure in relation to ENSTAR and CINGSA. An organizational chart is shown on the following page.

AltaGas Ltd (AltaGas), a Canadian corporation located in Calgary, AB, is a North American diversified energy infrastructure company with a focus on owning and operating assets to provide clean and affordable energy to its customers. As part of its infrastructure, AltaGas owns and operates utility assets that store and deliver natural gas to end-users in Alaska, Michigan, Virginia, Maryland and the District of Columbia. AltaGas is not regulated at this level, but owns utilities that are regulated.

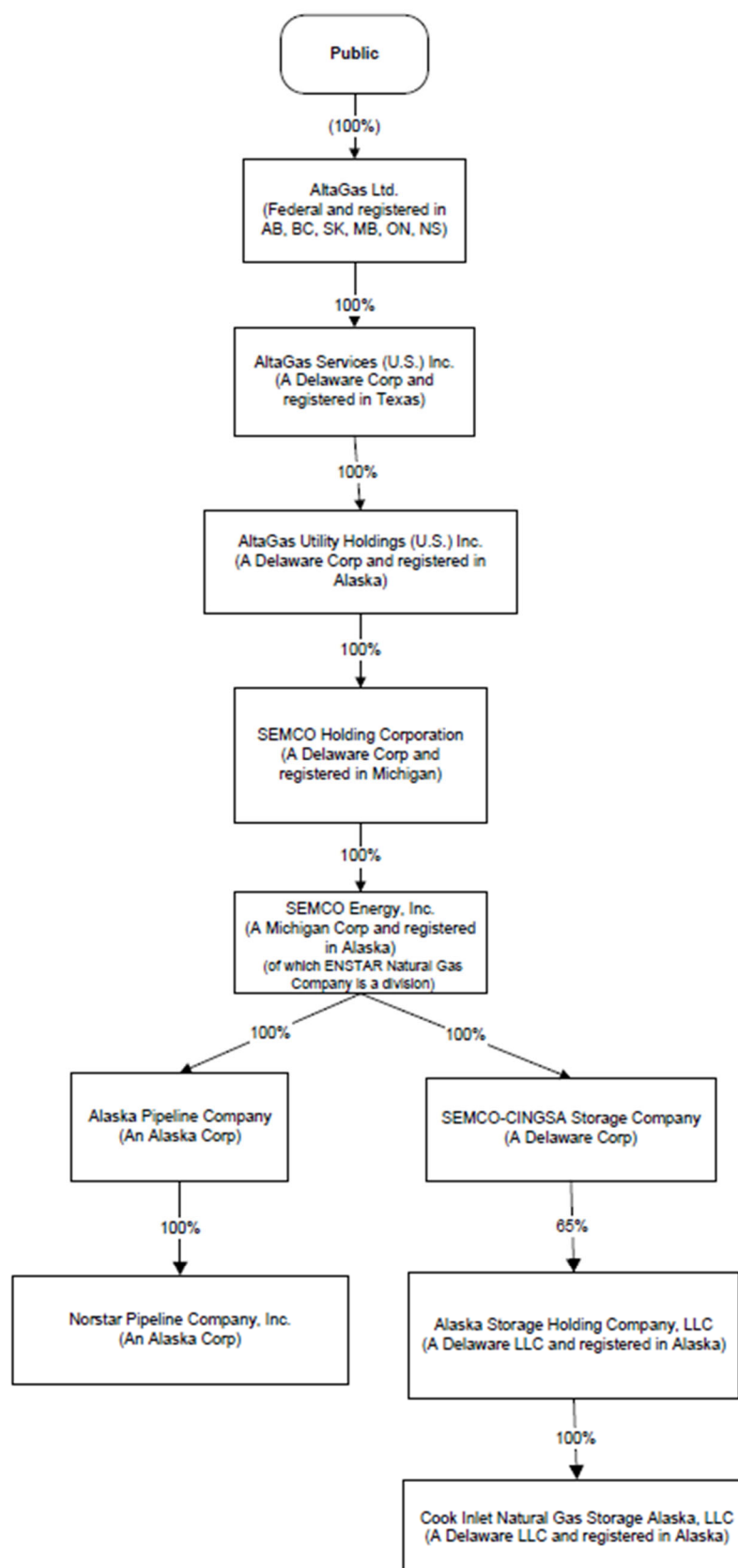
SEMCO Energy, Inc. (SEMCO), located in Port Huron, MI, is an indirect wholly-owned subsidiary of AltaGas Ltd. SEMCO owns regulated natural gas distribution utilities in Michigan and in Alaska. SEMCO conducts its Michigan natural gas distribution business under the name SEMCO Energy Gas Company (SEMCO Gas) and its Alaska natural gas distribution business under the name ENSTAR Natural Gas Company (ENSTAR).

ENSTAR is a natural gas distribution utility that supplies purchased gas to its residential and commercial customers in the Cook Inlet area. ENSTAR also delivers gas owned by other commercial, industrial and utility customers that is received on the Alaska Pipeline Company (APC) transmission system. APC is a wholly owned subsidiary of SEMCO Energy, Inc. ENSTAR and APC are regulated by the Regulatory Commission of Alaska as a single entity.

Norstar Pipeline Company, Inc. (Norstar), located in Anchorage, AK, is a wholly-owned subsidiary of Alaska Pipeline Company. Norstar provides utility-related contractual services in the Cook Inlet area. Norstar is a non-regulated company.

SEMCO-CINGSA Storage Company (SCSC), headquartered in Port Huron, MI, is a wholly-owned subsidiary of SEMCO Energy, Inc. SCSC holds a 65% ownership in Alaska Storage Holding Company LLC, which in turn owns 100% of Cook Inlet Natural Gas Storage Alaska LLC. The other members of ASHC are Alaska Gas Transmission Company, LLC, a subsidiary of Berkshire Hathaway Energy, (26.5%), and CIRI-CINGSA Holding (8.5%). ASHC financed the construction and owns Cook Inlet Natural Gas Storage Alaska, LLC. SCSC and ASHC are non-regulated companies, while CINGSA is regulated by the Regulatory Commission of Alaska.

Ownership structure of ENSTAR and CINGSA



Description of Services

The following section provides a description of the regulated services provided by ENSTAR, APC and CINGSA. Each description identifies the types of costs associated with each service or business activity, and identifies the business area or department which offers the service.

GAS UTILITY

Gas – Residential, Commercial & Industrial

This represents the provision of natural gas service to customers within ENSTAR's service territory. Costs associated with this service relate to the purchase and delivery of gas through Company-owned facilities, primarily purchased gas, facilities O&M, A&G costs and depreciation costs. These costs reside within the ENSTAR/APC regulated utility.

Gas – Large Firm Transportation

Large firm gas transportation service represents the provision of gas delivery service on behalf of end-use customers, third-party suppliers or marketers whereby ENSTAR/APC transports gas owned by others over ENSTAR/APC's gas pipeline system. Costs associated with this service primarily include facilities O&M, depreciation, and A&G costs. These costs reside within the ENSTAR/APC regulated utility.

Gas – Storage

Gas storage service represents the injection, storage and withdrawal of customer-owned natural gas in the CINGSA storage facility. Costs associated with this service primarily include facilities O&M, depreciation, and A&G costs. These costs reside within the CINGSA regulated utility.

Transactions with Affiliates

OVERVIEW

The sections below separately detail the nature and terms of transactions for services and asset transfers provided by ENSTAR to its affiliates, including CINGSA, as well as services and asset transfers provided to ENSTAR by each of its affiliates.

ENSTAR receives administrative, management, accounting, and other support services from SEMCO, WGL and AltaGas. ENSTAR is not billed directly for these services from SEMCO and AltaGas, but is charged a shared services allocation. The allocations are calculated using the Modified Massachusetts Formula (MMF), which has been approved by the regulatory commissions in both Alaska and Michigan. WGL charges shared services directly to the SEMCO, and SEMCO passes on any direct charges to ENSTAR.

ENSTAR provides administrative, management, accounting, regulatory, and other support services to CINGSA. ENSTAR employees also manage the direct operations of CINGSA. ENSTAR employees who perform direct operations and maintenance services charge their time directly to CINGSA accounts in the J.D. Edwards accounting system (JDE), and the actual labor costs are billed to CINGSA on a monthly basis. An additional charge for A&G overhead is added to the direct labor costs in order to cover administrative and other support services. The A&G rate is based on the overhead rate determined by the State of Alaska each year for reimbursable construction projects (as detailed in later sections of this CAM). The operating agreement between CINGSA and ENSTAR does not allow for management fees other than actual costs plus reasonable overhead.

SERVICES PROVIDED BY ENSTAR/APC TO AFFILIATES:

CINGSA

Operations and Maintenance: All activities related to operation and maintenance of the storage facility in accordance with the terms of the operating agreement.

Materials and Supplies: Materials and supplies that are not otherwise procured directly by CINGSA. These materials do not normally go through the ENSTAR warehouse, and thus do not include stores loading. In the rare event that inventory is issued to CINGSA from ENSTAR's warehouse, it would include stores loading.

Executive Management Services: Executive management and services, including, but not limited to, officers of ENSTAR.

Legal: Legal services related to labor and employment law, litigation, contracts, rates and regulation, environmental matters, real estate and other legal matters.

Risk Management Services: Claims services related to casualty, public and company claims.

Corporate Communications: Provides corporate communications and coordinates media services. Provides advertising and branding development. Manages and tracks all contributions made on behalf of ENSTAR and CINGSA.

Employee Communications: Develops and distributes communications to employees.

Corporate Strategy & Business Development: Facilitates development of corporate strategy and prepares strategic plans, monitors corporate performance and evaluates business opportunities. Develops and facilitates process improvements.

Government Affairs: Monitors, reviews and researches government legislation.

Human Resources: Establishes and administers policies related to employment, compensation and benefits. Maintains HR computer system, the tuition reimbursement plan and other employee programs. Coordinates the bargaining strategy and labor agreements with union employees. Provides technical and professional development training and general HR support services.

Finance & Treasury: Coordinates activities related to cash management and financial analysis.

Accounting: Maintains the books and records. Prepares financial and statistical reports and ensures compliance with the applicable laws and regulations. Maintains accounting systems.

Budgeting: Provides financial analysis and budgeting support.

Receipts Processing: Processes payments received from customers and related reporting.

Rates & Regulatory: Determines the regulatory strategy, revenue requirements and rates for storage customers. Coordinates the regulatory compliance requirements and maintains relationships with the regulatory bodies.

Business Systems: Provides basic information technology services such as: application management, voice and data network operations and management, and systems management.

Miscellaneous: Miscellaneous other charges as needed.

ALASKA PIPELINE COMPANY

ENSTAR is regulated together with APC as a single entity. ENSTAR provides all labor and materials required for APC's operation. ENSTAR charges APC for labor, materials and other charges through intercompany transactions using JDE.

NORSTAR

ENSTAR provides all labor and materials required for Norstar's operation. ENSTAR charges Norstar for labor, materials and other charges through intercompany transactions using JDE.

SERVICES PROVIDED BY AFFILIATES TO ENSTAR/APC AND CINGSA:

AltaGas, Ltd.

Executive Management Services: Executive management and services, including, but not limited to, officers of AltaGas.

Investor Relations: Provides communications to investors and the financial community. Coordinates the transfer agent and shareholder record keeping functions and plans the annual shareholder meeting.

Internal Audit: Reviews and audits internal audit controls and procedures to ensure assets are safeguarded and transactions are properly authorized and recorded.

Legal: Provides legal services and corporate governance.

Corporate Communications: Provides corporate communications and coordinates media services. Provides safety campaigns and public awareness for companies within the AltaGas system.

Corporate Strategy & Business Development: Facilitates development of corporate strategy and prepares strategic plans, monitors corporate performance and evaluates business opportunities. Develops and facilitates process improvements.

Finance & Treasury: Coordinates activities related to securities issuance, including maintaining relationships with financial institutions, cash management, investing activities and monitoring the capital markets. Performs financial and economic analysis.

Accounting/Financial Reporting: Consolidates financial and statistical reports. Ensures compliance with applicable laws, regulations and GAAP.

Budgeting: Provides financial analysis, budget coordination and support.

WGL

Executive Management Services: Executive management and services, including, but not limited to, officers of AltaGas Services (US).

Internal Audit: Reviews and audits internal audit controls and procedures to ensure assets are safeguarded and transactions are properly authorized and recorded.

SEMCO Energy, Inc.

Executive Management Services: Executive management and services, including, but not limited to, officers of SEMCO.

Investor Relations: Provides communications to investors and the financial community.

Finance & Treasury: Coordinates activities related to maintaining relationships with financial institutions, cash management, investing activities and monitoring the capital markets. Performs financial and economic analysis.

Accounting/Financial Reporting/Taxes: Consolidates financial and statistical reports. Prepares tax filings. Ensures compliance with applicable laws and regulations. Maintains the accounting systems.

Budgeting: Provides financial analysis, consolidates budgets and coordinates the budget process.

Procurement: Manages purchase requisition and purchase order processing.

Payment Processing: Processes payments to vendors and related reporting.

Human Resources: Establishes and administers policies related to employment, compensation and benefits. Maintains HR computer system.

Business Systems: Provides basic information technology services such as application management and systems management.

Risk Management: Maintains relationships with insurance brokers, obtains policies for all types of liability insurance.

Payroll: Processes payroll including, but not limited to, time reporting, calculation of salaries and wages, payroll tax reporting and compliance reports. Payroll services are related to ENSTAR employees who work on CINGSA projects.

CINGSA

Gas Storage Service: CINGSA provides both firm and interruptible natural gas storage services to ENSTAR.

COST ASSIGNMENT AND ALLOCATION PROCESS

OVERVIEW

This section of the CAM provides an overview of the cost assignment and allocation principles of ENSTAR and the accounting processes within the monthly accounting close and within the JD Edwards (JDE) general ledger system, including both system-generated processes and manual processes, used to assign and allocate costs between the business activities of ENSTAR, APC and CINGSA. Each major step is identified in the following pages and explained in conjunction with the flowchart on page 12. Each major step results in costs being either directly assigned or allocated to business units within the affiliated companies.

CINGSA has its own set of books that are maintained on JDE. While SEMCO does directly charge some items to CINGSA (as explained later in this manual), ENSTAR provides administrative, management, accounting, regulatory and other support services to CINGSA in order to fulfill its commitment to operate and maintain the facility. ENSTAR employees who perform direct operations and maintenance services charge their time directly to CINGSA accounts in JDE, and the actual labor costs are billed to CINGSA on a monthly basis. ENSTAR allocates payroll burden to CINGSA each month using a calculated rate involving total burden and total gross payroll. An additional charge for A&G overhead is added to the direct labor costs in order to cover administrative and other support services. ENSTAR also allocates a portion of construction overhead to CINGSA construction projects (based on direct labor charged to projects) when applicable. In rare situations ENSTAR may allocate stores and transportation loading to CINGSA as well.

The A&G and construction overhead rates that ENSTAR uses in the allocations described above are based on the overhead rate for reimbursable construction projects audited by the State of Alaska Department of Transportation and Public Facilities (AK-DOT) each year. Rates are set for each year based on prior year actual financial results. The State of Alaska uses the criteria in 23 CFR 1-645, Highways and 48 CFR 31, Federal Acquisition Regulations (FAR) to determine the acceptability of ENSTAR's accounting system and allowable costs. The most recent audit report from AK-DOT is included in Appendix A.

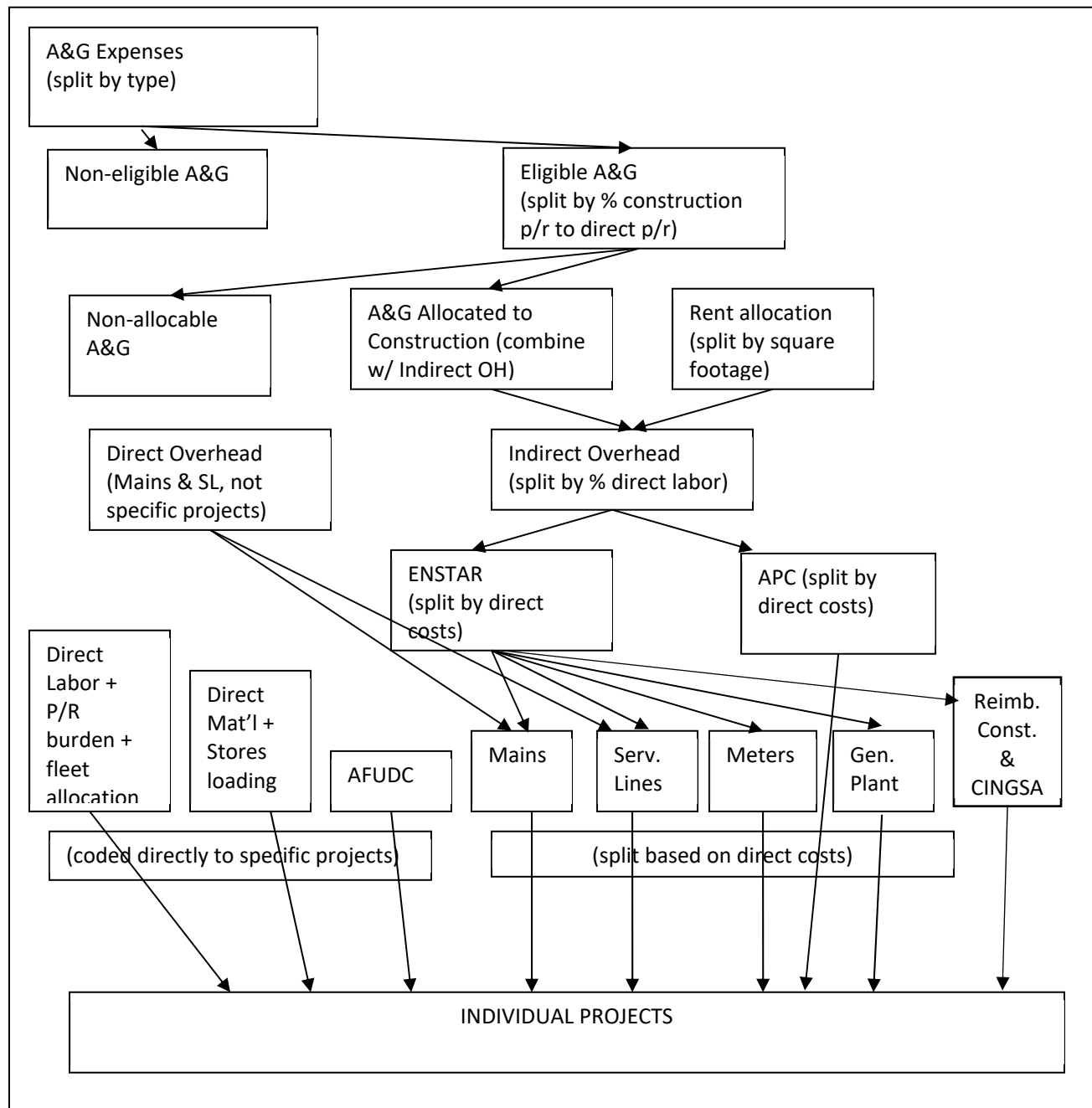
COST ASSIGNMENT AND ALLOCATION PRINCIPLES

ENSTAR applies the following hierarchical cost assignment and allocation principles:

1. Tariffed rate shall be used to value tariffed services provided.
2. Costs shall be directly assigned to the specific business unit whenever possible.
3. Costs that cannot be directly assigned are common costs, which shall be grouped into homogeneous cost categories. Each cost category shall be allocated based on direct analysis of the origin of the costs whenever possible. If direct analysis is not possible, common costs shall be allocated based upon an indirect cost-causation.
4. Whenever neither direct or indirect measures of cost causation can be found, the cost category shall be allocated based upon a general allocator.

COST ALLOCATION PROCESS

The following flowchart summarizes the flow of project costs through ENSTAR's accounting systems. Details regarding the methodology for each step of the flowchart are in subsequent sections.



Allocation of Administrative & General Expenses

Eligible administrative & general (“A&G”) expenses are based on Regulatory Commission of Alaska (RCA), Federal Energy Regulatory Commission (FERC), FAR, and AK-DOT guidelines, rules and regulations. The basis for selecting the eligible accounts is their relationship to the normal operating functions of the utility. Some accounts are analyzed and split into eligible and non-eligible expenses based on the nature of the specific charges to the account. Accounts that are currently analyzed and split, and the determination of which expenses are eligible, include but are not limited to:

| Object Account / Description | Determination of eligibility |
|-------------------------------------|---|
| Employee Other Benefits | Wellness program, CDL expenses are eligible; holiday party, coffee supplies are not eligible. |
| Office supplies | Supplies related to regular business activity are eligible. |
| Office – contract labor | Charges for office temporary labor are eligible. |
| Legal | Charges related to general business, such as human resources or rate case issues are eligible. Charges related to litigation are not eligible. |
| Insurance | Charges for general liability. Charges for Directors & Officers policy and other policies are not eligible. |
| Advertising | Charges for educational and safety materials, such as statement inserts and 811 promotion are eligible. Charges for company promotion are not eligible. |

The following is a partial list of A&G accounts and their eligibility:

| | |
|-----------------------------|----------------------------|
| Payroll Vac-Sick-Holida | Eligible - Labor |
| Benefits | Eligible - Benefits |
| Employee Relations | Not eligible |
| Employee Awards | Eligible - Benefits |
| Relocation Expenses | Eligible - Benefits |
| Community Relations | Not eligible |
| Employee Other Benefits | Split |
| Office Supplies | Split |
| Telephone | Eligible - Expense |
| Postage & Shipping | Eligible - Expense |
| Computer Expenses | Eligible - Data Processing |
| Office - Contract Labor | Split |
| Building Maintenance | Eligible - Expense |
| Ground Travel | Eligible - Expense |
| Air Travel | Eligible - Expense |
| Lodging | Eligible - Expense |
| Meals & Ent-Out of Town | Eligible - Expense |
| Meals & Ent-Other | Not eligible |
| Meetings | Split |
| Training | Split |
| Conferences | Split |
| Dues & Subscriptions | Eligible - Expense |
| Membership Dues - Other | Eligible - Expense |
| Parent Allocations | Not eligible |
| Shared Services | Eligible |
| WGL direct charges | Not eligible |
| Legal | Split |
| Accounting | Eligible - Audit |
| Other Professional Svs | Eligible - Expense |
| General Liability Insur | Split |
| Property Insurance | Split |
| Auto Liab - TPA Fees | Not eligible |
| Bonds | Not eligible |
| Regulatory Expenses | Eligible - Expense |
| Advertising | Split |
| Job Advertising-Recruitment | Eligible - Expense |
| Corporate & Securities | Not eligible |
| Safety Expenses | Eligible - Expense |
| Injuries & Damages | Not eligible |
| Discounts Taken/Lost | Not eligible |

Once the eligible A&G is determined, the A&G allocable to ENSTAR/APC construction and CINGSA is calculated. The ratio of total construction payroll (including Norstar) plus CINGSA direct labor, to total direct payroll determines the percentage of eligible A&G that can be allocated.

To determine total direct payroll, A&G salaries are subtracted from total gross payroll. Salaries for Directors in Operations and Engineering that were charged to indirect payroll are added back. Finally, payroll accruals are removed.

Total construction and CINGSA payroll is calculated by adding the payroll charged directly to CWIP (Construction Work-in-Process) projects, RWIP (Retirement Work-in-Process) projects, Reimbursable Construction, Damage Claims, payroll charged to Stores Expense Undistributed (Warehouse), Transportation (Vehicle Shop) allocated to CWIP, and payroll charged to CINGSA.

A&G is multiplied by the percentage of construction payroll (as calculated above) divided by total direct payroll. The following is an example of the A&G allocation and rate calculations:

ELIGIBLE A&G EXPENSES

| | |
|--|-------------------|
| A&G Salaries, Burden, Benefits | 14,308,497 |
| Less Director's Payroll & Benefits | (4,820) |
| Eligible Expenses, Various Accounts | 2,621,145 |
| Total Eligible A&G Expenses | 16,924,822 |

CALCULATION OF A&G ALLOCATION AND A&G RATE

| | |
|---------------------------------|-------------------|
| Gross Payroll | 23,708,999 |
| Charges To 76XXX (A&G salaries) | (5,320,338) |
| Exclude Ops Mgmt Gross Wage | 2,505 |
| Less Payroll Accruals | (2,852,479) |
| Total Direct Payroll | 15,538,687 |

| Activity Description | Direct Wages by Activity | % of Total Direct P/R¹ | A&G Expenses to Allocate² | A&G Rate³ |
|---|---------------------------------|--|---|---------------------------------|
| ENSTAR CWIP | 3,160,815 | 20.34% | 3,442,776 | 108.92% |
| Damage Claims | 92,156 | 0.59% | 100,376 | 108.92% |
| Reimbursable Construction | 635,594 | 4.09% | 692,293 | 108.92% |
| APC CWIP | 839,462 | 5.40% | 914,346 | 108.92% |
| CINGSA | 841,011 | 5.41% | 916,034 | 108.92% |
| Norstar | 46,367 | 0.30% | 50,503 | 108.92% |
| Total Construction, CINGSA & Norstar | 5,615,404 | 36.14% | 6,116,328 | 108.92% |
| Total Indirect Payroll Charges | 773,282 | 4.98% | 842,264 | 108.92% |
| Total Gross Wages and Eligible A&G | 6,388,686 | 41.11% | 6,958,592 | 108.92% |

¹Direct Wages by Activity/Total Direct Payroll

²(Total Eligible A&G Expenses) x (% of Total Direct P/R)

³Included in the AK-DOT audited rate referred to earlier in this CAM.

The A&G allocated to Enstar and APC internal construction projects is split between ENSTAR and APC based on the direct labor charges to each company, and added to Indirect Construction Overhead. It is then allocated to specific activities via the Indirect Overhead Allocation methodology (see Allocation of Indirect Overhead in next section).

Allocation of Indirect Construction Overhead

ENSTAR allocates indirect construction overhead to internal construction projects and reimbursable construction projects.

Indirect construction overhead consists of costs related to ENSTAR and APC construction projects, but not to one particular project. Examples of indirect overhead costs include salaries, materials and supplies. These costs are accumulated in the following project accounts:

| Project Number* | Description |
|-----------------|--------------------------------------|
| 4YY199000500 | Enstar Engineering OH – Anchorage |
| 4YY199000xxx | Enstar Distribution OH – Anchorage |
| 4YY399000500 | Enstar Engineering OH – Kenai |
| 4YY399000xxx | Enstar Distribution OH – Kenai |
| 4YY499000500 | Enstar Engineering OH – Mat. Valley |
| 4YY499000xxx | Enstar Distribution OH – Mat. Valley |
| 5YY999000100 | APC Engineering OH |
| 5YY999000200 | APC Distribution OH |

*Project Number Key:

- First digit indicates Company (4=ENSTAR, 5=APC)
- Second and third digits indicate year
- Fourth digit indicates geographic area (1=Anchorage, 2=ER, 3=Kenai, 4=Mat Valley)
- Fifth and sixth digits indicate FERC type of job (76=Mains, 80=Serv. Lines, 99=Overhead)
- Seventh through tenth digits indicate specific project
- Last two digits indicate type and size of pipe, if applicable.

Charges to these projects (and all CWIP projects) are recorded in the general ledger in the following object accounts:

| Object Account | Description |
|----------------|-------------------------------------|
| 26100 – 26170 | Labor |
| 26410 | Subcontract |
| 26300 | Materials / Supplies |
| 26301 | Other Costs (Rent & A&G Allocation) |
| 26600 | Permits |
| 26210 | Fleet |
| 26220 | Other clearing (Payroll Burden) |
| 26610 | AFUDC |

The allocation methodology for indirect overhead uses a ratio of CWIP direct costs by activity to total CWIP direct costs. This ratio is applied to the total of indirect overhead plus allocated A&G expenses (see A&G allocation section), and the result is allocated to the appropriate construction activities.

For example, the calculation of the amount of indirect overhead and A&G to allocate to internal construction projects is shown in the following example. The A&G Indirect Overhead portion is split between ENSTAR and APC based on direct labor dollars.

| Project # | Description | Amount |
|--------------|---|--------------------------------|
| 416199000X00 | Engineering OH-AN | 240,755 |
| 416399000X00 | Engineering OH-SK | 6,756 |
| 416499000X00 | Engineering OH-MV | 21,275 |
| 416199000X00 | Distribution OH-AN | 698,417 |
| 416399000X00 | Distribution OH-SK | 232,728 |
| 416499000X00 | Distribution OH-MV | 180,186 |
| 516999000X00 | Engineering OH-AN | 430,619 |
| | | <u>1,810,736</u> |
| 416999000100 | A&G Allocation to Constr-ENSTAR | 665,514 |
| 516999000300 | A&G Allocation to Constr-APC | 176,750 |
| | A&G related to Indirect Constr OH* | <u>842,264</u> |
| | Total Indirect and A&G OH for Allocation | <u><u>2,653,000</u></u> |

**Calculation of Breakdown of A&G
Related to Indirect Constr OH*:**

| | Direct Wages | % to Total | Allocated Amount |
|---------------------------|--------------------------------|------------------------------|------------------------------|
| APC Direct Wages | 839,462 | 20.99% | 176,750 |
| Total ENSTAR Direct Wages | 3,160,815 | 79.01% | 665,514 |
| Totals | <u><u>4,000,276</u></u> | <u><u>100.00%</u></u> | <u><u>842,264</u></u> |

These amounts are allocated based on the ratio of direct costs by activity to total direct costs:

| Activity Description | Total Direct Costs | % of Total Direct Costs | Indirect OH |
|--------------------------|-------------------------|-------------------------|-------------------------|
| Mains CWIP | 2,679,981 | 40.76% | 833,859 |
| Services CWIP | 2,203,356 | 33.51% | 685,560 |
| Meter Loop Assembly CWIP | 1,506,837 | 22.92% | 468,842 |
| Other Eligible CWIP | 184,385 | 2.80% | 57,370 |
| Total ENSTAR | 6,574,559 | 100.00% | 2,045,631 |
| APC CWIP | 1,442,464 | 100.00% | 607,369 |
| Total | <u><u>8,017,022</u></u> | | <u><u>2,653,000</u></u> |

This overhead allocation is added to the direct overhead allocation (see Allocation of Direct Overhead in next section) for total overhead, which is used to calculate the effective overhead rate. Note that the construction overhead rate used for damage claims, reimbursable construction and CINGSA is the AK-DOT audited rate, which is based on prior year amounts.

| Activity Description | Total Direct Costs | ENSTAR/APC Eligible A&G | Indirect OH | Direct OH | Total OH | OH Rate* |
|--------------------------|--------------------|-------------------------|------------------|------------------|------------------|----------------|
| Mains CWIP | 2,679,981 | 1,403,376 | 833,859 | 1,095,691 | 3,332,925 | 124.36% |
| Services CWIP | 2,203,356 | 1,153,790 | 685,560 | 660,425 | 2,499,775 | 113.45% |
| Meter Loop Assembly CWIP | 1,506,837 | 789,057 | 468,842 | | 1,257,900 | 83.48% |
| Other Eligible CWIP | 184,385 | 96,553 | 57,370 | | 153,923 | 83.48% |
| Total ENSTAR | 6,574,559 | 3,442,776 | 2,045,631 | 1,756,116 | 7,244,523 | 110.19% |
| APC CWIP | 1,442,464 | 914,346 | 607,369 | | 1,521,715 | 105.49% |
| Total | 8,017,022 | 4,357,123 | 2,653,000 | 1,756,116 | 8,766,239 | 215.68% |

| Activity Description | Direct Wages by Activity | Constr OH Rate Used for RC & CINGSA* | Indirect Overhead |
|---------------------------|--------------------------|--------------------------------------|-------------------|
| Damage Claims | 92,156 | 47.25% | 43,539 |
| Reimbursable Construction | 635,594 | 47.25% | 300,287 |
| CINGSA | 841,011 | 47.25% | 397,336 |
| Totals | 1,568,761 | 47.25% | 741,162 |

*The Construction Overhead Rate used for Damage Claims, Reimbursable Construction and CINGSA is 47.25%, which is based on prior year's amounts. This is the AK-DOT audited rate referred to earlier in this CAM. The actual OH rates for the current year are used for all other overhead allocations.

Allocation of Direct Construction Overhead

Direct construction overhead is not charged to reimbursable construction projects or to CINGSA. Direct construction overhead is for costs related to Mains and Service lines, but not related to a specific main or service line. These costs are accumulated in the following project accounts:

| Project Number* | Description |
|------------------------|--|
| 4YY176990100 | Direct Dist. – Mains – Anchorage |
| 4YY176990200 | Direct Eng. – Mains – Anchorage |
| 4YY176990300 | Direct Mktg. – Mains - Anchorage |
| 4YY376990100 | Direct Dist. – Mains – Kenai |
| 4YY376990200 | Direct Eng. – Mains – Kenai |
| 4YY376990300 | Direct Mktg. – Mains - Kenai |
| 4YY476990100 | Direct Dist. – Mains – Mat. Valley |
| 4YY476990200 | Direct Eng. – Mains – Mat. Valley |
| 4YY476990300 | Direct Mktg. – Mains – Mat. Valley |
| 4YY180990100 | Direct Dist. – Serv. Lines – Anchorage |
| 4YY180990200 | Direct Eng. – Serv. Lines – Anchorage |
| 4YY180990300 | Direct Mktg. – Serv. Lines - Anchorage |
| 4YY380990100 | Direct Dist. – Serv. Lines – Kenai |
| 4YY380990200 | Direct Eng. – Serv. Lines – Kenai |
| 4YY380990300 | Direct Mktg. – Serv. Lines - Kenai |
| 4YY480990100 | Direct Dist. – Serv. Lines – Mat. Valley |
| 4YY480990200 | Direct Eng. – Serv. Lines – Mat. Valley |
| 4YY480990300 | Direct Mktg. – Serv. Lines – Mat. Valley |

*Project Number Key:

- First digit indicates Company (4=ENSTAR, 5=APC)
- Second and third digits indicate year
- Fourth digit indicates geographic area (1=Anchorage, 2=ER, 3=Kenai, 4=Mat Valley)
- Fifth and sixth digits indicate FERC type of job (76=Mains, 80=Serv. Lines, 99=Overhead)
- Seventh through tenth digits indicate specific project
- Last two digits indicate type and size of pipe, if applicable.

Charges to these projects (and all CWIP projects) are recorded in the general ledger in the following object accounts:

| Object Account | Description |
|----------------|----------------------|
| 26100 – 26170 | Labor |
| 26410 | Subcontract |
| 26300 | Materials / Supplies |
| 26301 | Other Costs |
| 26600 | Permits |
| 26210 | Fleet |
| 26220 | Other clearing |
| 26610 | AFUDC |

Direct overhead costs are made up of supervisor time directly related to mains/service lines activities, materials used on multiple projects, and other direct costs that are not specific to one project.

Direct overhead is allocated to the related CWIP jobs based on direct costs. For example, 415176990100 (Direct Dist. – Mains – Anchorage) would be allocated to CWIP projects for Mains in the Anchorage area.

An example of the allocation for direct overhead related to Anchorage service lines:

| Project # | Direct OH to be Allocated |
|----------------------------------|---------------------------|
| 416180990100.26XXX | 250,000 |
| 416180990200.26XXX | 300,000 |
| 416180990300.26XXX | 110,425 |
| Total Direct OH-Service Lines AN | 660,425 |

| Project # | Direct CWIP Costs | % to Total |
|-------------------------------------|-------------------|------------|
| 4161800001.26XXX | 985,000 | 60.43% |
| 4161800002.26XXX | 245,000 | 15.03% |
| 4161800003.26XXX | 400,000 | 24.54% |
| Total Direct Costs-Service Lines AN | 1,630,000.00 | 100.00% |

| Project # | Allocated Direct OH | Entry on Enstar's Books |
|--------------------|---------------------|-------------------------|
| 4161800001XX.26570 | 399,091 | Debit |
| 4161800002XX.26570 | 99,266 | Debit |
| 4161800003XX.26570 | 162,067 | Debit |
| 416999000200.26570 | 660,425 | Credit |

Stores Expense Allocation

The Stores Expense Undistributed account consists of the following: payroll and benefits, accounts payable vouchers, fleet allocations, insurance, building services and data processing charges. All charges relating to the warehousing function are accumulated in this account. The stores expense is allocated based on a percentage of the value of items leaving ENSTAR's inventory.

The inventory object accounts are:

| Object Account | Description |
|----------------|------------------------------------|
| 4.15100 | Pipe, Fittings & General Inventory |
| 4.15130 | Pipe, Fittings – Shop Trucks |
| 4.15220 | Gas Meas. & Reg. Material |
| 4.15230 | Gas Meters |
| 4.15280 | Non Stock Inventory |

The stores loading rate is developed using a ratio of stores expense loaded out divided by the total dollar value of inventory issues to compute a rate which can be applied to material charged to each project.

For CINGSA and reimbursable construction projects, the stores loading rate is based on prior year actual stores costs and inventory issued.

Fleet Allocation

Several accounts are used to accumulate vehicles' maintenance costs associated with ENSTAR transportation shop: labor, materials, supplies, etc. These costs are recorded under accounts 4.18710 – 4.18716 and 4.18718.

At month end, vehicles' maintenance costs are allocated from the account 4.18717 to accounts 4XXXX.18951, where 4XXXX are appropriate business units (XXXX - home business units). The vehicles' maintenance allocation is based on a standard shop rate that is calculated using a number of vehicles assigned to each business unit.

In addition, separate accounts accumulate costs directly associated with a vehicle (4XXXX.18952 – 4XXXX.18956, where 4XXXX – various business units). In order to allocate the costs from these accounts, the charges are first sorted by business units (4XXXX) based on where the vehicles are assigned.

For example: The balance in the direct vehicle charge accounts is \$2,100.

| Business Unit | Direct Charges |
|----------------|----------------|
| 4400 | \$500 |
| 4271 | 600 |
| 72200 (CINGSA) | <u>1,000</u> |
| Total | <u>\$2,100</u> |

Then, the gross wages are analyzed by labor distribution accounts within home business units of the employees with the assigned vehicles. For example, for employees under Home Business Unit 4410:

| Employee | Hours Worked | Labor Distribution Accounts | Percentage of Time, % | Fleet Charges Allocated, \$ |
|----------|--------------|-----------------------------|-----------------------|-----------------------------|
| X | 45 | CWIP | 36% | 180 |
| Y | 80 | O&M | 64% | <u>320</u> |
| | 125 | | 100% | <u>500</u> |

Charges to the CINGSA business unit are likewise separated based on labor charges within CINGSA. If labor is charged to CINGSA capital projects, the related fleet allocation will go to CINGSA capital. If labor is charged to CINGSA O&M, the fleet allocation will go to CINGSA O&M.

The CWIP and Reimbursable Construction allocations are broken down one step further and allocated to specific job numbers.

Payroll Burden Allocation

Payroll burden costs are accumulated in a balance sheet account (4.18960) and allocated each month. These costs include employer's payroll taxes, workers' compensation costs, sick leave, accrued vacation and accrued holidays. Payroll burden does not include pension, 401(k) matching, or healthcare costs, as these are included in A&G and allocated through a separate process (as described above).

The allocation begins with payroll (worked hours only), which is sorted based on the accounts to which labor has been charged within each Business Unit. Labor charged to CINGSA is tracked in a unique set of business units (72xxx). Payroll burden related to CINGSA labor charges is added to the direct labor charged to CINGSA. Reimbursable construction labor is charged to a specific object account (18932), and payroll burden is added accordingly.

Example: The applicable Gross Wages for the month are \$50,725. The balance to be allocated is \$15,000. Payroll burden is calculated as $\$15,000 / \$50,725 =$ average of 29.57% to be loaded to the applicable business units.

| Object | Description | Gross Wages (Adjusted) | Burden to Allocate | Burden % |
|--------------------|---------------------------|---------------------------|-----------------------|----------|
| 415xxxxxxxxx.26110 | CWIP | \$10,000 | \$2,957 | 29.57% |
| 4xxxx.18932 | Reimbursable Construction | 10,000 | 2,957 | 29.57% |
| 72200.xxxxx | CINGSA | 2,000 | 591 | 29.57% |
| xxxx.76100 | A&G | 3,000 | 887 | 29.57% |
| xxxx.75200.9021 | Meter Reading O&M | 10,725 | 3,172 | 29.57% |
| xxxx.74320 | Service Calls O&M | 7,000 | 2,070 | 29.57% |
| xxxx.74872 | Mains Expense O&M | <u>8,000</u> | <u>2,366</u> | 29.57% |
| | TOTAL | <u>\$50,725</u> | <u>\$15,000</u> | |

Building Maintenance Allocation

ENSTAR distributes 45% of building maintenance to various balance sheet accounts and O&M accounts. This percentage was derived based on square footage for each of ENSTAR's building facilities. CINGSA has separate facilities and does not receive a building maintenance allocation.

Direct charges (electricity, snow removal, lawn care, etc.) are accumulated in object account 76490. Sub-accounts are used to track costs by location:

| | |
|----------|---------------------|
| 76490.1 | Admin Building |
| 76490.3 | Soldotna Office |
| 76490.4 | Wasilla Office |
| 76490.11 | Operations Building |
| 76490.14 | Palmer |
| 76490.50 | Allocation |

Year-to-date charges are totaled for all 76490 sub-accounts except 76590.50. The amount to be allocated is calculated as 45% of this total. The allocation is distributed by business unit and object account. The percentage charged to each facility is fixed based upon the facilities' footage.

The accounts that are charged are as follows:

| Account number | Description |
|--------------------|------------------------------|
| 415199000200.26301 | CWIP Overhead – Anchorage |
| 415399000200.26301 | CWIP Overhead – Kenai |
| 415499000200.26301 | CWIP Overhead – Mat. Valley |
| 4001.74790 | Distribution Operations |
| 5001.73140 | Transport Operations |
| 4.15900 | Stores Expense Undistributed |
| 4.18718 | Fleet |

Reimbursable Construction

Costs are accumulated in specific project accounts. Timesheets, materials, accounts payable, and manual journal vouchers are coded to the applicable business unit (job number) and object code. ENSTAR then manually prepares job charge summaries of payroll, materials, subcontract costs and overheads. These job charges are then summarized on an ENSTAR billing to the State of Alaska or other customer.

For example:

| Business Unit* | Description |
|----------------|--------------------------------|
| 41550 | Old Glenn Hwy relocation |
| 41551 | Girdwood Drainage relocation |
| 41552 | Huffman and Pintail relocation |
| 41553 | France Road relocation |

*Key: 1st digit equals Company number (4=ENSTAR, 5=APC)
2nd and 3rd digits equal year
4th and 5th digits equal sequential job number.

Charges to these business units are accumulated in the following object codes:

| Object Code | Description |
|-------------|--------------|
| 18932-18934 | Labor |
| 18935 | Sub-contract |
| 18936 | Materials |
| 18937 | Permits |
| 18938 | Overhead |
| 18939 | Clearing |

A&G and construction overheads are applied to the billing based on rates audited and approved by the State of Alaska Department of Transportation each year, based on prior year actual numbers. The methodology for determining these rates is the same as the methodology previously described. Payroll burden is not included in the scope of the State of Alaska DOT audit.

Construction overhead, A&G overhead, payroll burden and fleet loading are applied to reimbursable projects based on direct labor charged to the project. Stores loading is applied based on inventory issued to the project.

A copy of the most recent audit report from AK-DOT is attached as Appendix A.

Allowance for Funds Used During Construction (AFUDC) Allocation to Construction Work In Progress

An AFUDC rate is calculated based on guidance provided by FERC. The formula takes into account the company's debt rates and allowed return on equity (as determined by the most recently adjudicated rate case). Rates are computed at the beginning of each year based on prior year actual financial data.

A CWIP job that is eligible for AFUDC receives half of the monthly AFUDC percentage for all current month activity, including CWIP overhead allocation for that job, and a full percentage for all prior months' activity. Each job has an AFUDC code attached to it indicating whether it will receive AFUDC allocation. When the job is completed, it no longer receives AFUDC, so the code is changed in the job master file.

CINGSA capital projects are similarly coded to indicate whether they should receive an AFUDC charge. The interest rate for CINGSA AFUDC is based on CINGSA's debt rates and allowed equity rate.

After all direct cost activity for the month is posted to the job system and the allocation of overhead is posted to the job system, the AFUDC allocation is run. The allocation first totals all activity for the current month (direct costs plus overhead), then determines the AFUDC amount based on the half-month percentage. Next, the system totals all prior activity and determines the AFUDC allocation based on the full-month percentage. The half-month and full-month amounts are combined and posted to the job.

APPENDIX A

Utility Systems Audit
of
ENSTAR Natural Gas Company

Audit Number 21-UA-07

June 11, 2021

The Internal Review Section has no objection to the release of this report, at the discretion of the Contracting Officer, to duly authorized representatives of the Contractor. However, release to the public of any Contractor information contained in this report should only be made in accordance with Department of Transportation and Public Facilities Policy and Procedure No. 01.04.010 (9/05).

Department of Transportation
and Public Facilities
Office of Internal Review
Issued by:
Lee R. Ellenburg, CIA, CMA
Chief of Internal Review

INTRODUCTION

A utility systems audit has been conducted on ENSTAR Natural Gas Company (ENSTAR), a Division of SEMCO Energy, Inc. (SEI). Under the systems audit concept, the department will perform annual reviews of ENSTAR's accounting system and overhead rates if work is anticipated with the company during the current year.

PURPOSE AND SCOPE

The purpose of the audit was to review ENSTAR's indirect cost allocation procedures and work order accounting system. In addition, overhead rates were established based on 2020 actual financial data.

The scope of the audit was limited to the company's calendar year 2020 financial data, cost allocation procedures and work order accounting system.

Our examination was performed in accordance with generally accepted governmental auditing standards, and accordingly, included such tests of the financial records and such other auditing procedures as we considered necessary in the circumstances.

In planning and performing our audit, we conducted a limited review and considered the company's internal control structure in order to determine the nature and extent of the auditing procedures necessary for this audit.

The criteria used to determine the acceptability of ENSTAR's accounting system and allowable costs were 23 CFR 1-645, Highways and 48 CFR 31, Federal Acquisition Regulations.

AUDITOR'S RESPONSIBILITY

Our responsibility is to express an opinion on the statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Government Auditing Standards (GAGAS), issued by the Comptroller General of the United States of America with the exception of GAGAS 3.31 Auditor Independence, as due to the reorganized structure of the Department the AKDOT Office of Internal Review did not meet the independence requirement as we report to the Division of Administrative Services as opposed to directly to the Department Commissioner; additionally GAGAS 3.75 as there is not a licensed Certified Public Accountant on staff (there is a Certified Internal Auditor and Certified Management Accountant on staff). We do not believe these exceptions have a significant effect on the audit conducted or assurance provided. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the statement. The procedures selected depend upon the auditor's judgement, including the assessment of the risks of material misstatement of the statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal controls relevant to the entity's preparation and fair preparation of the statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal controls. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the statement.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

RESULTS OF AUDIT

1. Work Order Accounting System

ENSTAR has an acceptable work order accounting system, which is capable of identifying, segregating and accumulating costs to specific work orders.

2. Indirect Cost Allocation System

- Overhead Rate 165.67% (as a percentage of direct gross wages)
- Materials Handling Rate 15.96% (as a percentage of materials issued)
- Transportation Rate 16.30% (as a percentage of direct gross wages)

ENSTAR distributes its indirect expenses (administrative & general and construction overhead) to the construction activities on a monthly basis. The allocation methodology utilizes a base of reimbursable construction direct labor. ENSTAR uses a monthly allocation procedure; their allocation methodology is not in conformance with 23 CFR 1-645. Internal Review has annualized the allowable indirect expenses and reimbursable construction direct labor base to establish an audited overhead rate. The methodology used to establish the audited overhead rate is in conformance with 23 CFR 1-645.

3. Materials Handling Rate

The methodology utilized by ENSTAR to develop their materials handling rate is based on the relationship of the stores expense loaded out divided by total inventory issues. Because ENSTAR uses a monthly allocation procedure, their allocation methodology is not in conformance with 23 CFR 1-645. Internal Review has annualized the allowable stores expense loaded out and inventory issues base to establish an audited rate. The methodology used to establish the audited materials handling rate is in conformance with 23 CFR 1-645.

4. Transportation Rate

The methodology ENSTAR uses to develop their transportation rate is based on the relationship of indirect transportation expense to direct labor by accounting unit. This allocation process is done on a monthly basis. Therefore, it is not in conformance with 23 CFR 1-645. Internal Review has established an annualized audited rate based on the relationship of reimbursable construction transportation charges divided by reimbursable construction unloaded labor. This methodology is in conformance with 23 CFR 1-645.

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ENSTAR Natural Gas Company

Capital Projects for Test Year 2021

| Jobs | FERC Account # | Depr. Rate | Gas Utility Plant | | | Depreciation | | | Accumulated Depreciation | | |
|---|----------------|------------|---------------------|----------------------------|---------------------|-----------------------------|---------------------|----------------------------|--------------------------|----------------------------|------------|
| | | | 2021 Year End Plant | Amount in 13-Month Average | Adjustment to Plant | Annual Depreciation Expense | Amount in Test Year | Adjustment to Depreciation | 2021 Year End Accum Dept | Amount in 13-Month Average | Adjustment |
| | | | | | | | | | | | |
| Safety | | | | | | | | | | | |
| MP39 Station Rebuild (Meas & Reg Sta Equip) | 369.00 | 2.42% | 984,016 | 75,694 | 908,322 | 23,813 | 1,984 | 21,829 | (11,907) | (153) | (11,754) |
| MP39 Station Rebuild (Lines) | 367.00 | 1.76% | 64,949 | 4,996 | 59,953 | 1,143 | 95 | 1,048 | (572) | (7) | (564) |
| MP39 Station Rebuild (M&R Station Structures) | 366.20 | 1.87% | 5,013 | 386 | 4,627 | 94 | 8 | 86 | (47) | (1) | (46) |
| Kenai B-Line MP 45.3 Repair (Lines) | 367.00 | 1.76% | 60,080 | 4,622 | 55,458 | 1,057 | 88 | 969 | (529) | (7) | (522) |
| B-Line Cutout 2021 (Lines) | 367.00 | 1.76% | 90,340 | 6,949 | 83,391 | 1,590 | 132 | 1,457 | (795) | (10) | (785) |
| Bernice Lake Station - Final Tie in Work (M&R Station Structures) | 366.20 | 1.87% | 210,691 | 68,781 | 141,910 | 3,940 | 1,393 | 2,547 | (1,970) | (107) | (1,863) |
| Bernice Lake Station - Final Tie in Work (Meas & Reg Sta Equip) | 369.00 | 2.42% | 1,338,465 | 436,945 | 901,520 | 32,391 | 11,455 | 20,936 | (16,195) | (881) | (15,314) |
| Bernice Lake Station - Final Tie in Work (Lines) | 367.00 | 1.76% | 126,093 | 41,163 | 84,930 | 2,219 | 785 | 1,434 | (1,110) | (60) | (1,049) |
| Bernice Lake Site Work (M&R Station Structures) | 366.20 | 1.87% | 52,801 | 4,062 | 48,739 | 987 | 82 | 905 | (494) | (6) | (487) |
| Fairview Elementary Steel Main Replacement (Shorted casing) | 376.41 | 2.08% | 37,969 | 14,135 | 23,834 | 790 | 319 | 471 | (395) | (25) | (370) |
| Mains Sanya & Dolina Steel Replacement (Mains - Plastic) | 376.41 | 2.08% | 119,551 | 42,746 | 76,805 | 2,487 | 963 | 1,523 | (1,243) | (74) | (1,169) |
| Upland Dr Steel Replacement (Mains - Plastic) | 376.41 | 2.08% | 16,608 | 6,290 | 10,318 | 345 | 142 | 204 | (173) | (11) | (162) |
| Glacier Creek Reroute (Mains - Plastic) | 376.41 | 2.08% | 134,499 | 67,277 | 67,223 | 2,798 | 1,516 | 1,282 | (1,399) | (117) | (1,282) |
| Dist-Svc AN Copper Renewal 5/8" PL (Services - Plastic) | 380.41 | 3.64% | 352,162 | 264,267 | 87,895 | 12,819 | 10,421 | 2,398 | (6,409) | (802) | (5,608) |
| Dist-Svc AN Copper Renewal 7/8" PL (Services - Plastic) | 380.41 | 3.64% | 667 | 520 | 147 | 24 | 21 | 4 | (12) | (2) | (11) |
| Dist-Svc AN Copper Renewal 1" PL (Services - Plastic) | 380.41 | 3.64% | 124 | 139 | (14) | 5 | 5 | (1) | (2) | (0) | (2) |
| Dist-Svc AN Copper Renewal 1" Stubs (Services - Plastic) | 380.41 | 3.64% | 1,525 | 1,617 | (92) | 56 | 64 | (8) | (28) | (5) | (23) |
| Dist-Svc AN X-trube Renewal 5/8" PL (Services - Plastic) | 380.41 | 3.64% | 44,407 | 36,666 | 7,741 | 1,616 | 1,446 | 171 | (808) | (111) | (697) |
| Dist-Svc AN X-trube Renewal 7/8" PL (Services - Plastic) | 380.41 | 3.64% | 34,430 | 25,999 | 8,431 | 1,253 | 1,025 | 228 | (627) | (79) | (548) |
| Dist-Svc SK Copper Renewal 5/8" PL (Services - Plastic) | 380.41 | 3.64% | 60 | 46 | 14 | 2 | 2 | 0 | (1) | (0) | (1) |
| Dist-Svc SK X-trube Renewal 7/8" PL (Services - Plastic) | 380.41 | 3.64% | 1,323 | 789 | 534 | 48 | 31 | 17 | (24) | (2) | (22) |
| Kusco Steel S/L Replacement 1" (Services - Plastic) | 380.41 | 3.64% | 87,212 | 75,960 | 11,252 | 3,175 | 2,995 | 179 | (1,587) | (230) | (1,357) |
| Reliability | | | | | | | | | | | |
| EAG Valve Replacement (Meas & Reg Sta Eq CG) | 379.00 | 2.09% | 40,336 | 3,103 | 37,233 | 843 | 70 | 773 | (422) | (5) | (416) |
| ERT Replacement (ERTS) | 381.10 | 5.68% | 58,863 | 4,528 | 54,335 | 3,343 | 279 | 3,065 | (1,672) | (21) | (1,650) |
| A&B MP50.5 - Fencing (M&R Station Structures) | 366.20 | 1.87% | 14,136 | 1,087 | 13,048 | 264 | 22 | 242 | (132) | (2) | (130) |
| SCADA Cybersecurity Improvements (Communication Equip) | 397.00 | 11.71% | 61,470 | 4,728 | 56,741 | 7,198 | 600 | 6,598 | (3,599) | (46) | (3,553) |
| SCADA Cybersecurity Improvements (Computer Equipment) | 391.10 | 14.25% | 19,478 | 1,498 | 17,980 | 2,776 | 231 | 2,544 | (1,388) | (18) | (1,370) |
| Total Adjustment | | | | | 2,762,277 | 70,901 | | | (50,755) | | |

STATE OF ALASKA

BEFORE THE REGULATORY COMMISSION OF ALASKA

Before Commissioners:

Keith Kurber II, Chair
Robert A. Doyle
Robert M. Pickett
Daniel A. Sullivan
Janis W. Wilson

In the Matter of the Consideration of the)
Revenue Requirement Designated as TA)
334-4 Filed by ENSTAR NATURAL GAS)
COMPANY, A DIVISION OF SEMCO)
ENERGY, INC.)

Docket No. U-22-_____

**PREFILED DIRECT TESTIMONY
OF
DANIEL M. DIECKGRAEFF**

**PREFILED DIRECT TESTIMONY
OF
DANIEL M. DIECKGRAEFF**

TABLE OF CONTENTS

| | | |
|------|---|----|
| I. | POSITION AND QUALIFICATIONS | 3 |
| II. | PURPOSE OF TESTIMONY AND BACKGROUND | 4 |
| III. | ENSTAR’S RECENT RATE HISTORY | 5 |
| IV. | 3 AAC 48.275(a) FILING..... | 9 |
| A. | Schedules Sponsored | 9 |
| B. | Pro Forma Adjustments Sponsored | 10 |
| 1. | Normalize Gas Cost Revenues..... | 10 |
| 2. | Uncollectible Account Pro Forma | 11 |
| 3. | Weather Normalization | 11 |
| 4. | Travel and Conferences Expenses | 19 |
| 5. | Adjustment to Remove Chugach IGT Revenues | 20 |
| 6. | Income Tax Adjustment..... | 21 |
| V. | COST OF SERVICE AND RATE DESIGN..... | 22 |
| VI. | INTERIM RATES | 33 |
| VII. | CONCLUSION..... | 35 |

EXHIBITS

| | |
|---------------|--|
| Exhibit DMD-1 | Resume of Daniel M. Dieckgraeff |
| Exhibit DMD-2 | April 4, 2018 Letter in Docket I-18-002 |
| Exhibit DMD-3 | TA303-4 (attachments excluded) |
| Exhibit DMD-4 | Letter Order L1800240 |
| Exhibit DMD-5 | Calculation of Weather Normalization Adjustments |
| Exhibit DMD-6 | Calculation of Travel and Conferences Normalization Adjustment |
| Exhibit DMD-7 | Calculation of Normalized Rate of Return at Current Rates |
| Exhibit DMD-8 | Calculation of Interim Rates |

1 **I. POSITION AND QUALIFICATIONS**

2 **Q. State your name, business address, and present position.**

3 A. My name is Daniel M. Dieckgraeff. My business address is 3000 Spenard Road,
4 Anchorage, Alaska 99503. I am the Director of Rates and Regulatory Affairs for
5 ENSTAR Natural Gas Company, a division of SEMCO Energy, Inc. (“SEMCO”), and
6 Alaska Pipeline Company, a subsidiary of SEMCO. For purposes of my testimony, I
7 will refer to these two regulated entities collectively as “ENSTAR.”

8 **Q. Briefly describe your professional experience and educational background.**

9 A. I have been employed by ENSTAR since July 1982, and have held various supervisory
10 and managerial positions with responsibility for ENSTAR regulatory matters since
11 then. From 2000 to early 2008, I also had primary responsibility for ENSTAR’s gas
12 supply contract negotiation and administration. Prior to joining ENSTAR, I spent three
13 years with the Anchorage office of the accounting firm of Price Waterhouse (now
14 known as PricewaterhouseCoopers). I received a Bachelor of Business Administration
15 degree with a major in public accounting from Gonzaga University in 1979 and a
16 Master of Business Administration with a concentration in Global Finance from Alaska
17 Pacific University in 2007. My resume is attached as Exhibit DMD-1.

18 **Q. Briefly describe your current professional responsibilities.**

19 A. I am responsible for all regulatory matters before the Regulatory Commission of Alaska
20 (“RCA” or “Commission”) for ENSTAR and for Cook Inlet Natural Gas Storage
21 Alaska, LLC (“CINGSA”).¹

¹ ENSTAR performs management services for CINGSA through an Operation and Maintenance Agreement.

1 **Q. Have you previously testified before the RCA?**

2 A. Yes, I have testified before the RCA and its predecessor agency numerous times,
3 including in Docket U-16-066, which was ENSTAR's last rate case, and I most recently
4 appeared before the Commission in Docket U-21-058 as a witness on behalf of
5 CINGSA.

6 **II. PURPOSE OF TESTIMONY AND BACKGROUND**

7 **Q. What is the purpose of your direct testimony?**

8 A. My testimony has several primary functions. First, I will summarize ENSTAR's recent
9 rate history beginning with its last rate case (U-16-066). Second, I am sponsoring the
10 requested weighted cost of capital schedule in ENSTAR's revenue requirement, which
11 is included as page 3 of Attachment B to ENSTAR's overall rate filing ("275(a) Filing"
12 or "Filing"). Third, I am discussing and sponsoring the following pro forma
13 adjustments and the corresponding schedules in the 275(a) filing:

- 14 • adjustment to reflect the current purchased gas cost (Schedule D);
- 15 • adjustment to uncollectible account expenses (Schedule H);
- 16 • weather normalization adjustment to test year gas sales volumes (Schedule O);
- 17 • adjustment to travel and conference expenses to normalize expenses for the
18 impact of COVID-19 (Schedule Q); and
- 19 • adjustment to reflect the decommissioning of Chugach Electric Association
20 Inc.'s ("Chugach") International Generation Turbine ("IGT") (Schedule I).

21 Fourth, I will discuss components of the income tax adjustment sponsored by ENSTAR
22 witness Dr. Bruce H. Fairchild (Schedule G). Fifth, I will discuss:

- the directions given to Dr. Fairchild concerning cost of service (and rate design);
- ENSTAR's rate design proposals for its General Service, medium-sized firm service and very large firm transportation service customers;
- ENSTAR's proposal for a rate schedule to accommodate the power pool between Chugach and Matanuska Electric Association, Inc. ("MEA"); and
- ENSTAR's request for interim rate relief effective October 1, 2022.

Finally, I am sponsoring the related tariff sheets that present the proposed interim and permanent rates, as well as ENSTAR's proposed tariff sheets to add its suggested power pool rate schedule to its tariff.

III. ENSTAR'S RECENT RATE HISTORY

Q. Briefly summarize ENSTAR's last rate case, U-16-066.

A. ENSTAR's last rate case was initiated with the filing of a revenue requirement and cost-of-service study based upon a 2015 test year as stipulated to in Docket U-14-111.² The filing requested an across-the-board interim increase of 1.6% of total revenues and an additional 2.3% upon final approval or acceptance.³ The Commission approved the interim increase effective for billings on or after August 1, 2016, in Order U-16-066(1) dated July 18, 2016. Following a three-week public hearing in June of 2017, the RCA issued Order U-16-066(19) dated September 22, 2017, which resolved revenue requirement and cost-of-service issues in the case, including granting ENSTAR a return on equity of 11.875% and return on total capital of 8.59%. ENSTAR was directed to

² Docket U-14-111 was ENSTAR's 2013 test year rate case that was settled by a stipulation that was accepted by the Commission in Order U-14-111(18) dated September 29, 2015.

³ TA285-4, dated June 1, 2016, at 2-3.

1 file revised revenue requirement schedules, and a revised cost-of-service study, and
2 tariff sheets consistent with the Commission's decisions. The Order also required
3 ENSTAR to file another rate case based upon calendar year 2020 by June 1, 2021.
4 ENSTAR filed the revised revenue requirement schedules, cost-of-service study and
5 tariff sheets in compliance with Order 19 and the Commission accepted the filing and
6 approved the tariff sheets effective November 1, 2017, in Order U-16-066(20), dated
7 October 25, 2017.

8 **Q. Have ENSTAR's general rates been revised since the approval of tariff sheets in**
9 **Order U-16-066(20)?**

10 A. Yes, ENSTAR lowered its rates in 2018 in response to the Tax Cut and Jobs Act of
11 2017 ("TCJA") that was enacted on December 22, 2017. In an April 4, 2018 letter to
12 the Commission in Docket I-18-002 (*"In the Matter of the Consideration of the Impact*
13 *of the Tax Cut and Jobs Act of 2017 on Alaskan Public Utilities"*),⁴ ENSTAR stated
14 that it anticipated "making a filing by the end of April 2018 to address the change in
15 the corporate income tax rate on the income tax expense and related components of
16 ENSTAR's recently decided 2015 test year revenue requirement, excluding deferred
17 taxes." Because of the considerable work involved in determining the effect of the
18 TCJA on accumulated deferred income taxes ("ADIT"), the uncertainty around the
19 appropriate method of amortization and amortization life of excess ADIT created by
20 the TCJA, ENSTAR proposed "including the excess ADIT amortization adjustment in
21 its next rate case" ⁵ ENSTAR filed the rate revision as TA303-4 on April 26, 2018

⁴ ENSTAR's letter is attached as Exhibit DMD-2.

⁵ *Id.* at 3.

1 (see Exhibit DMD-3, attachments excluded), which represented “a 5.7% reduction of
2 ENSTAR’s non-gas revenue requirement.”⁶ TA303-4 also stated that “[a]s noted in
3 ENSTAR’s letter to the Commission in Docket I-18-002 dated April 6, 2018, ENSTAR
4 will address any impact on its deferred taxes in its next rate case.”⁷

5 **Q. Did the Commission approve the rates filed in TA303-4?**

6 A. Yes, there were no changes to the rates proposed in TA303-4 and the rates were
7 approved in Letter Order L1800240 dated May 29, 2018, with an effective date of June
8 1, 2018 (Exhibit DMD-4). These are the rates that are currently in effect as of the filing
9 of this rate case.

10 **Q. Is the current (TA334-4) rate case filing the one required by the Commission in**
11 **Order U-16-066(19) that you mentioned earlier?**

12 A. Yes. In Order U-16-066(21), the Commission granted ENSTAR’s motion for relief
13 from the requirement to file a rate case based on a 2020 test year and required ENSTAR
14 to file a rate case, including a lead-lag study, based on a 2021 test year by June 1, 2022.

15 **Q. Did ENSTAR request a subsequent stay of the filing deadline?**

16 A. Yes. As discussed by ENSTAR witness Mr. John D. Sims, an acquisition was
17 announced on May 26, 2022. That day, ENSTAR moved the Commission for a stay
18 of the filing deadline for this rate case. In Order U-16-066(22), the Commission
19 extended the time to file a rate case based on a 2021 test year to August 1, 2022.

⁶ TA303-4 at 1.

⁷ *Id.* at 2, n. 2.

1 **Q. Is there another docket open to address the proposed transaction for the sale of**
2 **SEMC0’s Alaska utility business interests, which include ENSTAR and APC, to**
3 **a subsidiary of TriSummit Utilities Inc. (“TSU”)?**

4 A. Yes. On June 24, 2022, a joint application was filed with the RCA for approval of the
5 transfer of ENSTAR’s certificates of public convenience and necessity (Docket U-22-
6 032).

7 **Q. Does this instant filing (TA334-4) reflect that proposed transaction?**

8 A. No, it does not. The proposed transaction is pending approvals, including those by this
9 Commission mentioned above, and has not yet closed. The statutory timeline for the
10 Commission to rule on the ENSTAR certificate transfer docket, U-22-032, is December
11 21, 2022. If the RCA grants the approvals and all other conditions are met, the
12 proposed transaction is likely to close well before this rate case proceeding is
13 concluded.

14 **Q. Do you have personal experience with a situation where there was a change of a**
15 **utility’s ownership during the course of a rate case proceeding?**

16 A. Yes. During the course of ENSTAR’s 1984 rate case, U-84-059, ENSTAR was sold
17 to Seagull Energy Corporation (Docket U-84-067) and Commission approval of the
18 transaction was pending at the time ENSTAR filed its direct testimony. In that filing,
19 ENSTAR noted that the ownership change would affect it, and “expressly reserve[d]
20 its right to supplement its filing and to file rebuttal testimony. See 3 AAC 48.310(i).”⁸
21 The Commission did approve the transaction and it closed. ENSTAR then made a

⁸ Docket U-84-059, *Transmittal of Prefiled Testimony and Updated Test Year Information in Accordance with Order No.2 and Request that a Hearing Date be Set and a Procedural Order be Issued*, dated April 1, 1985 at 2.

1 supplemental filing to address the ownership change, which the Commission accepted.⁹

2 If the proposed transaction closes, ENSTAR may supplement its testimony and rate
3 filing if required.

4 **IV. 3 AAC 48.275(a) FILING**

5 **A. Schedules Sponsored**

6 **Q. Which schedules in ENSTAR's 275(a) filing are you sponsoring?**

7 A. As I noted above, I am sponsoring the computation of ENSTAR's requested weighted
8 cost of capital, which is shown on page 3 of ENSTAR's 275(a) filing (Attachment B
9 to TA334-4) and the related schedule of Long-Term Debt Outstanding (page 37 of
10 Attachment B).

11 **Q. What capital structure is ENSTAR using in the 275(a) filing?**

12 A. ENSTAR is using its actual capital structure as of December 31, 2021, which is 45.89%
13 debt and 54.11% common equity.

14 **Q. Please explain ENSTAR's requested weighted cost of capital on page 3 of the
15 275(a) filing.**

16 A. The schedule shows the calculation of the cost of long-term debt and the cost of
17 common equity. It then weights these costs based on ENSTAR's capital structure. The
18 result is a weighted cost of capital of 8.32%.

19 **Q. What is the cost of common equity proposed by ENSTAR in this rate case?**

20 A. ENSTAR is using a 12.95% return on common equity as recommended and discussed
21 by ENSTAR witness Mr. Dylan W. D'Ascendis in his prefiled direct testimony.

⁹ The Commission ordered ENSTAR to supplement its testimony with respect to "matters affected by the change in ownership" in Order U-84-059(3) at 4, dated June 24, 1985.

1 **Q. What is the cost of long-term debt used by ENSTAR?**

2 A. To calculate the cost of long-term debt, ENSTAR performs the following steps:

- 3 • first, ENSTAR calculates the outstanding debt costs. This calculation nets the
4 December 31, 2021 balance of outstanding notes and unamortized debt expense
5 on required debt to arrive at a balance of \$152,642,347;
- 6 • second, ENSTAR calculates the interest expense for both tranches of its debt
7 for the test year by taking the debt interest rates of 2.45% and 3.15%
8 respectively and applying them to the December 31, 2021 outstanding balance
9 of the tranches, \$76,753,000 for each. Next, ENSTAR adds the test-year
10 amortization cost of the debt expense to arrive at an interest expense of
11 \$4,363,306; and
- 12 • third, the total interest expense (\$4,363,306) is divided by the December 31,
13 2021 outstanding debt (\$152,642,347), which results in an overall embedded
14 cost of debt of 2.86%.

15 Please also see the direct testimony of ENSTAR witness Mr. Mark A. Moses for a
16 discussion of ENSTAR's long-term debt.

17 **B. Pro Forma Adjustments Sponsored**

18 **1. Normalize Gas Cost Revenues**

19 **Q. Please discuss the pro forma adjustment to normalize gas cost revenues shown on**
20 **Schedule D of the 275(a) filing.**

21 A. As Mr. Sims explains in his testimony, ENSTAR recovers its cost of gas through its
22 Gas Cost Adjustment ("GCA"), which is adjusted annually. As a result, the GCA in
23 effect during the test year is not representative of the updated GCA. Gas cost revenues

1 in the test year were removed and replaced with the weighted average cost of gas that
2 was effective July 1, 2022, \$8.3771 per Mcf¹⁰ (proposed in ENSTAR's annual GCA
3 revision filing, TA331-4, filed on May 13, 2022, and approved in Letter Order
4 L2200193 dated June 17, 2022). The adjustment to remove the test year gas cost and
5 to add the new gas cost is developed in Schedule D to Attachment B, and the new gas
6 cost is applied to the weather normalized volumes. Weather normalization is discussed
7 in Section IV.B.3.

8 **2. Uncollectible Account Pro Forma**

9 **Q. Please discuss the uncollectible account pro forma adjustment shown on Schedule**
10 **H of the 275(a) filing.**

11 A. As shown on Schedule H to Attachment B, ENSTAR is adjusting its test year
12 uncollectible (bad debts) expense to reflect the weather normalized revenues (including
13 the updated gas cost discussed above). In reviewing the account, ENSTAR also noticed
14 an item that had been miscoded to the account, and we are removing it from the test
15 year balance. The net result of the adjustment is a decrease to the uncollectible expense
16 account.

17 **3. Weather Normalization**

18 **Q. Why is ENSTAR proposing a weather normalization adjustment to test year gas**
19 **sales volumes?**

20 A. The 2021 test year weather, as measured in heating degree days ("HDD"),¹¹ was
21 unusually cold for recent years and departed significantly from the normal range of

¹⁰ Mcf is one thousand cubic feet. Ccf is one hundred cubic feet.

¹¹ HDD are a measure of how cold the temperature was on a given day or during a period of days and is a standard unit of measure in the energy utility industry. A degree day compares the mean (the average of the high and low) outdoor temperatures for a day recorded for a location to 65° Fahrenheit (F) (although some

1 temperature fluctuations in a way that was highly correlated with gas usage. Thus, it
2 was not representative of a “normal” year as defined by ENSTAR witness Inna B.
3 Johansen in her testimony. At 10,544 HDD, 2021 was 15.6% colder than the average
4 for the previous five years, colder than any year since 2012, the third coldest year in
5 the last 20 years, and 10.8% colder than average for the previous ten years.

6 **Q. Based on your understanding of Commission precedent, does this merit an**
7 **adjustment to ensure that gas sales revenues are more in line with “normal?”**

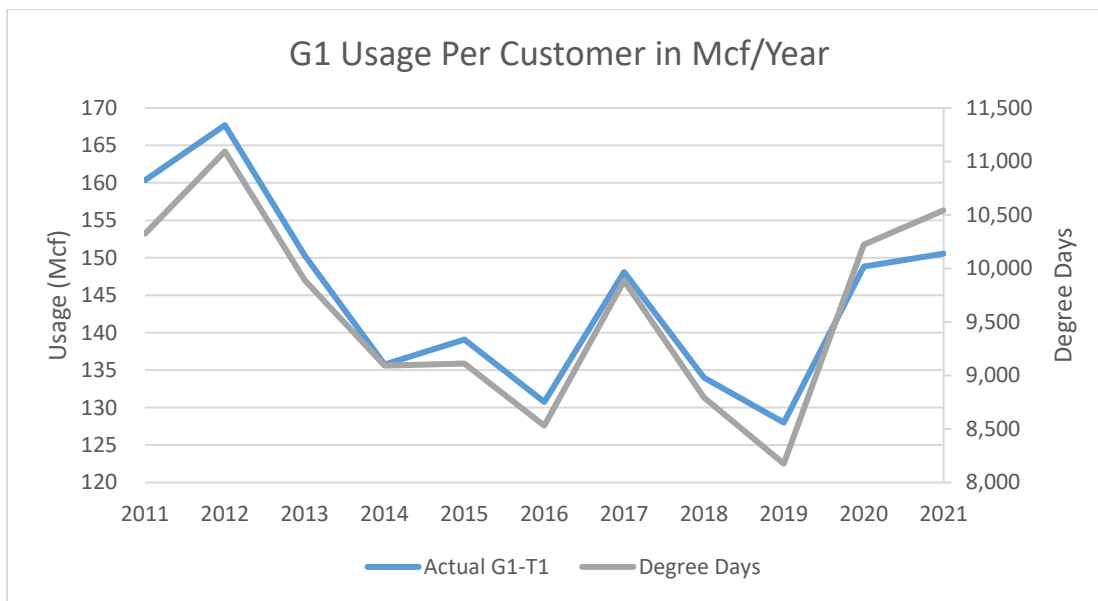
8 A. Yes.

9 **Q. Is there a strong correlation between HDD and ENSTAR’s General Service**
10 **customer usage?**

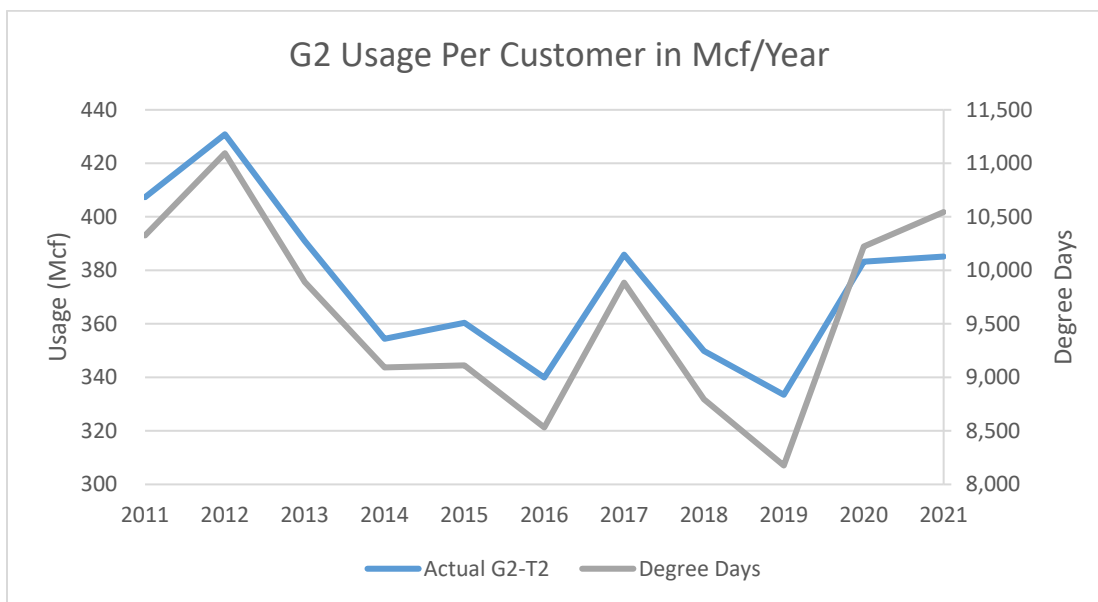
11 A. Yes, as the graphs below demonstrate, there is a strong correlation between HDD and
12 ENSTAR’s General Service customer usage. These graphs show the average use per
13 customer for each General Service class and the HDD from 2011¹² through 2021.

entities may use a different base such as 55°F). For example, on a day where the average of the high and low temperature is 35°F, there would be 30 HDD. The more extreme the outside temperature, the higher the number of HDD. The U.S. Energy Information Administration notes that a high number of HDD generally results in higher levels of energy use for space heating, which has been ENSTAR’s experience. ENSTAR tracks the HDD reported by the National Weather Service for the “official” Anchorage recording station (Anchorage International Airport), which uses the 65°F base measurement.

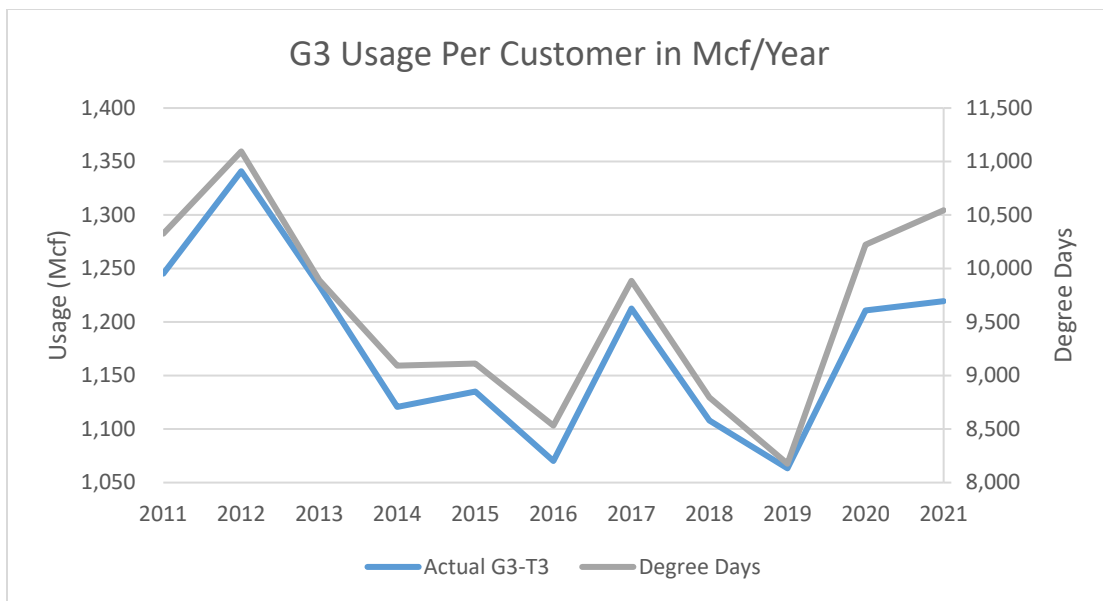
¹² ENSTAR’s General Service rate classes were changed to the G1-G4 rate categories beginning in 2011 as a result of Docket U-99-069/U-99-070. ENSTAR had three General Service rate categories prior to that.



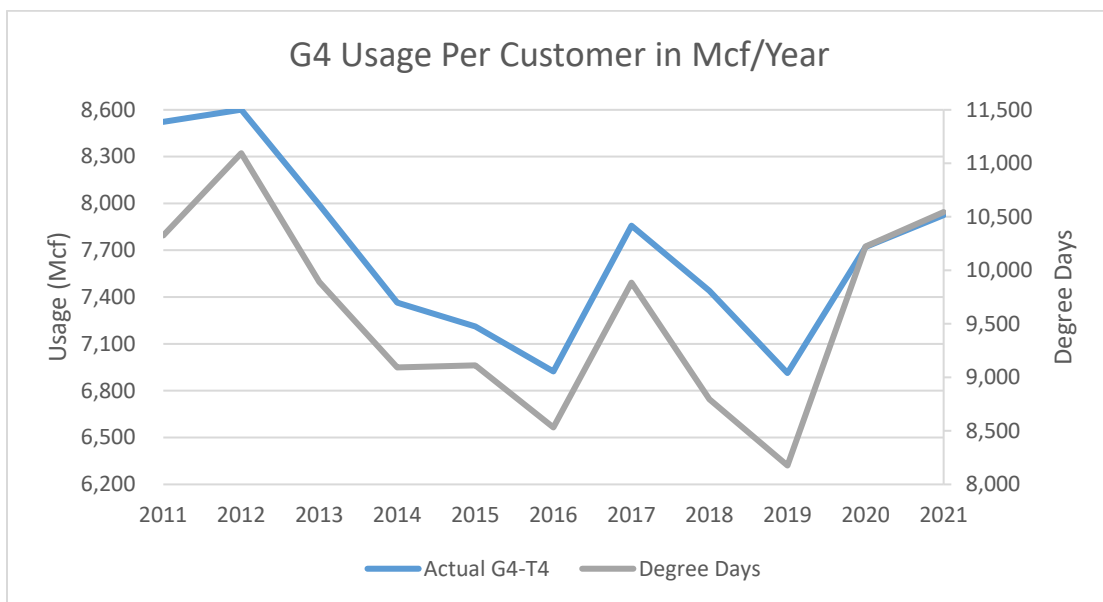
1



2



1



2

I have observed this strong correlation between ENSTAR's General Service customer usage and HDD throughout my career at ENSTAR.

3

4

Q. What guidance has the Commission set out for weather normalization adjustments?

5

A. Starting at page 94 of Order U-16-066(19), the Commission stated the following:

6

1 We provided guidance for proposed weather normalization adjustments
2 in Order U-01-108(26). In that proceeding, we denied intervenor
3 proposed weather normalization adjustments to Chugach test year
4 loads. We stated:

5 Any proposed adjustment to normalize historical
6 weather data must be reasonable, measurable, and
7 must adequately address the following two issues.
8 First, it must clearly demonstrate that the test year was
9 a climatic anomaly where temperature departed
10 significantly from the normal range of temperature
11 fluctuations. Second, it must clearly demonstrate how
12 this anomaly correlates to the power sales.

13 **Q. Does ENSTAR's proposed weather normalization adjustment meet this standard?**

14 A. Yes. ENSTAR's adjustment methodology is reasonable, measurable, and has been
15 accepted by the Commission before. The 2021 test year weather departed significantly
16 from the normal range of temperature fluctuations, with more HDD than any of the
17 previous five years and 15.6% more than the average of the previous five years. The
18 graphs above clearly show how weather correlates to ENSTAR's General Service
19 customer usage. Finally, with the global warming trends that were recognized and
20 discussed in ENSTAR's last rate case, it is appropriate to weather normalize the test
21 year HDD aberration.

22 **Q. How did ENSTAR calculate its proposed weather normalization adjustment?**

23 A. The detailed calculation of the weather normalization adjustment is shown on Exhibit
24 DMD-5. The methodology used is almost identical to the weather normalization
25 adjustment that was part of ENSTAR's approved revenue requirement in its 2000 test
26 year rate case (U-00-088) and that ENSTAR proposed in its 2009 test year rate case
27 (U-09-069/U-09-070).¹³ For each of the General Service customer classes, the test year

¹³ The U-00-088 revenue requirement was adjudicated by the Commission and set in Order U-00-088(12), dated August 8, 2002. The 2009 test year rate case was settled, and the Commission accepted the

1 use per consuming customer is adjusted for the effects of weather (as measured by
2 HDD, using the average HDD from the previous ten years) to arrive at a normalized
3 use per customer. In most Lower-48 jurisdictions, there are normally no HDD in the
4 three summer months and any gas usage in those months is considered non-heating
5 base load. ENSTAR's service area has HDD in every month, so a base amount of
6 degree days and volumes for the summer months have to be computed and figured into
7 the calculation.¹⁴ In his direct testimony, Dr. Fairchild confirms that ENSTAR's
8 weather normalization methodology is reasonable.

9 **Q. Please summarize the results of ENSTAR's weather normalization calculation.**

10 A. ENSTAR's calculation produces the following annual use per customer results:

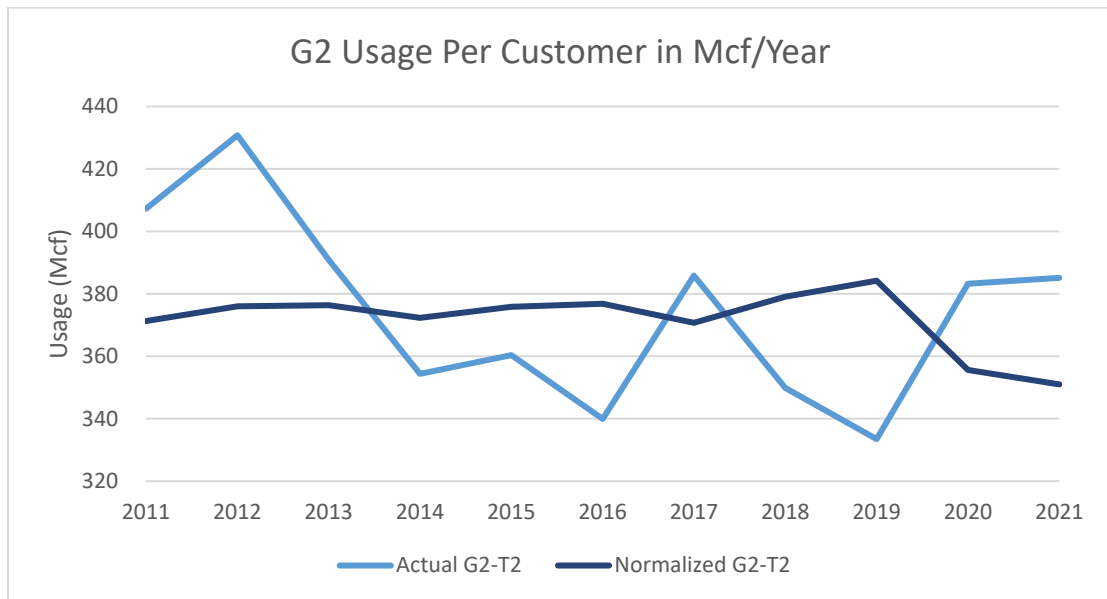
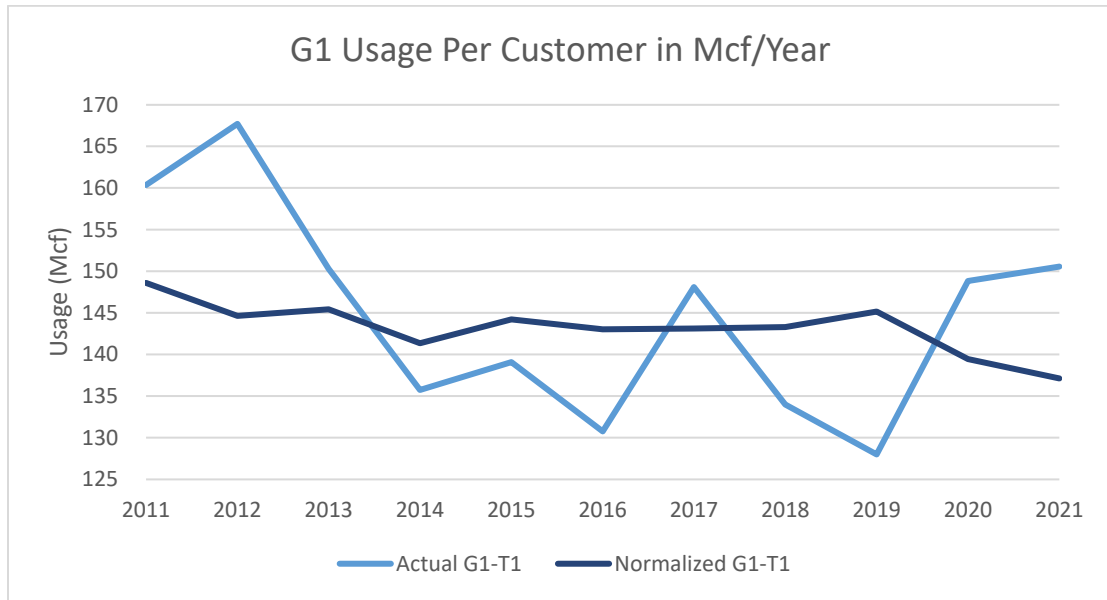
| Rate Class | Test Year Actual Mcf/Customer | Normalized Mcf/Customer |
|-------------------|--|------------------------------------|
| G1 | 150.54 | 137.13 |
| G2 | 385.10 | 351.26 |
| G3 | 1,219.44 | 1,117.79 |
| G4 | 7,925.05 | 7,345.54 |

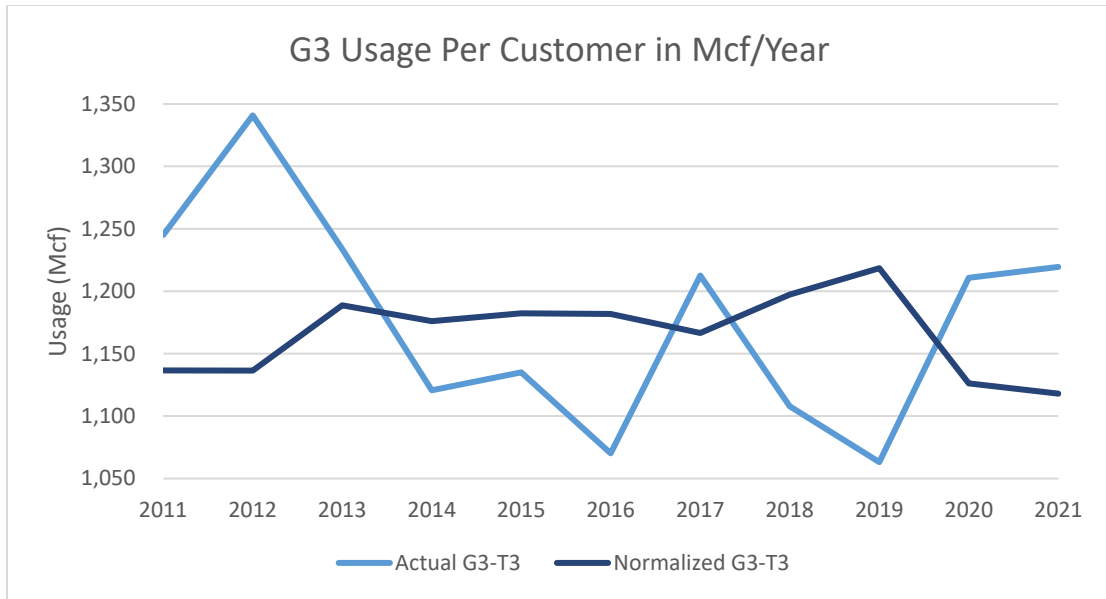
11
12 The full volume and revenue impacts are shown on Schedule O to Attachment B. The
13 overall impact is a reduction of 3,000,535 Mcf and \$3,641,825 in gas sales margins
14 (revenues excluding gas cost).

stipulation in Order U-09-069(10)/U-09-070(10). The weather normalized volumes per customer proposed by ENSTAR were used to derive the tariff rates that were approved in that order.

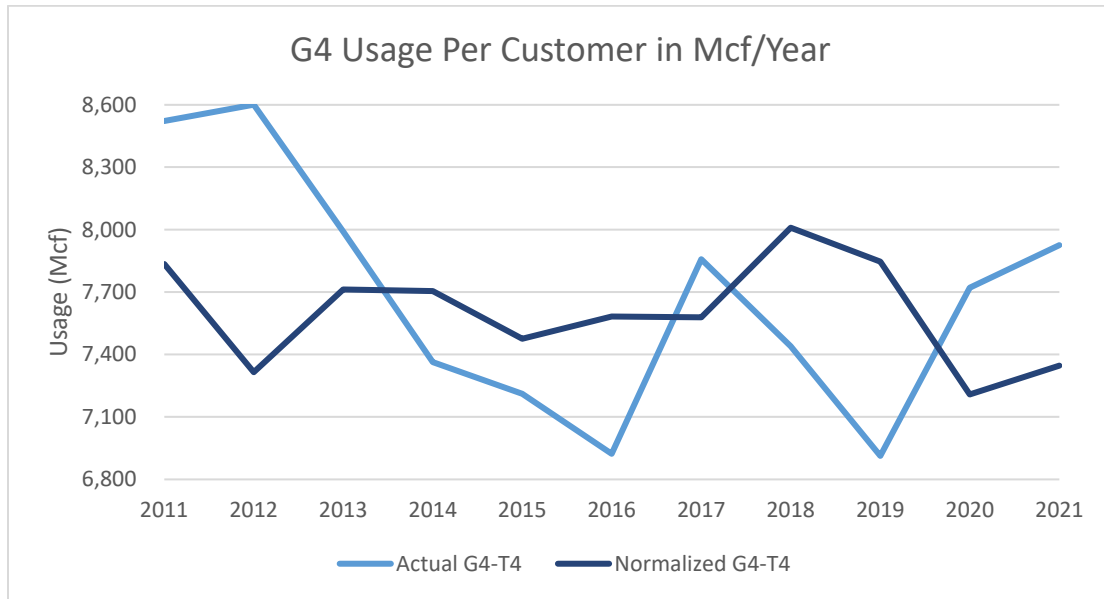
¹⁴ In both U-00-088 and U-09-069/U-09-070, only two summer base months were used in the calculation. Here, ENSTAR uses the three summer months (June-August) as is commonly used elsewhere.

1 The graphs below depict the weather-normalized General Service rate class
2 usage for 2011 through 2021 using the same ten-year average HDD (9,512) used in the
3 weather normalization adjustment.





1



2

3 This analysis shows that ENSTAR continues to see erosion in its per-customer usage,¹⁵
 4 particularly in the G1 and G2 rate classes, which make up 97% of its customers and
 5 65% of its gas sales volumes. It also shows that the test year weather-normalized per
 6 customer usage for each customer class is higher than the actual per customer usage in

¹⁵ As I discussed in testimony in Dockets U-09-069 and U-14-111, ENSTAR has seen a consistent trend of declining average use per customer on a weather-normalized basis.

1 three of the five years prior to the test year and is not significantly different from the
2 last test year (2015).

3 **Q. Is ENSTAR proposing to weather normalize its medium transportation, large**
4 **transportation, and power plant customer volumes?**

5 A. No. Other than the adjustment to remove the revenues relating to the decommissioning
6 of the IGT that I discuss later, ENSTAR is not proposing any pro forma adjustments to
7 the medium transportation, large transportation, and power plant volumes and
8 revenues.

9 **4. Travel and Conferences Expenses**

10 **Q. Please discuss the pro forma adjustment to travel and conferences expenses to**
11 **normalize the test year for expenses that were impacted by the COVID-19**
12 **pandemic shown on Schedule Q of the 275(a) filing.**

13 A. ENSTAR regularly sends its personnel to conferences and training to learn new
14 methods, review new equipment, exchange ideas with others in the gas and utility
15 industry, and obtain professional development. Given the specialized nature of the
16 utility and gas industries, most of these opportunities involve out-of-state travel. As
17 Mr. Sims states in his direct testimony, with the first reporting of COVID-19 cases in
18 Alaska in March 2020, ENSTAR ceased all business-related travel, which included
19 costs related to conferences and training. Restrictions on ENSTAR business travel
20 extended through the test year. Exhibit DMD-6 shows the history of the accounts used
21 for conferences, training and business travel, and the development of the adjustment.
22 It is clear from Exhibit DMD-6 that the COVID-19 pandemic impacted 2020 and 2021,
23 resulting in a substantial decrease in these expenses (some 44% of the average level of

1 the previous five years). ENSTAR has eased its restrictions on business travel and out-
2 of-state training. As shown on Schedule Q, ENSTAR is proposing a \$204,887 pro
3 forma adjustment to these expenses to bring them back to the average level for the five
4 years preceding the COVID-19 pandemic, which is a level of expense ENSTAR
5 expects to incur in the rate-effective period.

6 **5. Adjustment to Remove Chugach IGT Revenues**

7 **Q. Why is ENSTAR removing the revenues for the Chugach IGT in pro forma**
8 **Schedule I?**

9 A. Chugach is decommissioning its IGT power plant and formally requested termination
10 of the transportation service agreement (“TSA”) for the plant on March 2, 2022. There
11 were no volumes delivered to IGT during the test year¹⁶ and the \$34,800 in revenues
12 recorded in the test year were solely from the monthly customer charge. While the
13 TSA requires a twelve-month notice period to terminate, ENSTAR has decided to
14 waive the last six months of the notice period for operational and administrative
15 efficiency, making termination of the agreement effective following the billing for July
16 2022 service. As a result of the termination of service at Chugach’s request, ENSTAR
17 is also revising the Transportation Service to Power Plants rate schedule (Tariff Section
18 2101, Sheet 211) to remove the listing for IGT concurrent with the requested effective
19 date of the interim rates in this proceeding. ENSTAR began removing its metering
20 facilities at IGT on July 20, 2022.

¹⁶ ENSTAR last delivered gas to IGT in November 2020.

1 **6. Income Tax Adjustment**

2 **Q. What components of the income tax adjustment sponsored by Dr. Fairchild are**
3 **you addressing?**

4 A. I am not sponsoring anything related to Dr. Fairchild's income tax adjustment, but I do
5 want to address a change that we anticipate will occur during this rate case related to
6 the division of excess ADIT between protected and unprotected. While the total
7 amount of ENSTAR's excess ADIT is correct and will not change, ENSTAR will need
8 to revise the protected/unprotected components to comply with recently-issued Internal
9 Revenue Service ("IRS") private letter rulings. The private letter rulings offer guidance
10 on the application of the normalization rules of the Internal Revenue Code and the
11 normalization rules specific to the accounting for excess deferred taxes under the TCJA
12 with respect to costs of plant removal. ENSTAR's accounting for cost of removals is
13 being reviewed and ENSTAR will be proposing an adjustment to its excess ADIT split
14 between protected and unprotected to comply with the private letter rulings. ENSTAR
15 expects this review and any necessary revisions to the protected/unprotected excess
16 ADIT split to be completed during the course of this proceeding. If utilities correct any
17 inadvertent normalization deviations at the next available rate case opportunity, the IRS
18 offers "safe harbor relief." As I stated above, this possible revision would not change
19 the total amount of excess ADIT, just the protected/unprotected classification.

1 **Q. Does ENSTAR build pipelines exclusively for use in serving its gas supply**
2 **customers?**

3 A. While ENSTAR’s original pipelines (and even its Beluga to Anchorage pipeline) were
4 constructed in an era when ENSTAR supplied the gas to every customer it served,
5 including the power plants, ENSTAR has had transportation-only customers on its
6 system since 1989. Virtually every pipeline and gas field it is connected to can (and
7 often does) provide gas for ENSTAR’s gas sales customers, as well as the gas that
8 ENSTAR transports for others.

9 **Q. In past rate cases, some of ENSTAR’s customers have argued for cost allocations**
10 **and rate designs that exclude significant portions of ENSTAR’s plant for them.**
11 **What is ENSTAR’s view on that approach to cost allocation and rate design?**

12 A. ENSTAR continues to believe that a “postage stamp” rate principle is appropriate and
13 reflects its integrated system. ENSTAR notes that this is the type of cost allocation and
14 rate design that the Commission has traditionally approved and encouraged, not just
15 for ENSTAR, but for most utilities in Alaska. As an example, every one of the power
16 customers ENSTAR serves has postage stamp rates for its utility operations, as does
17 Interior Alaska Natural Gas Utility (Interior Gas Utility or IGU), which also receives
18 its gas for its liquefaction plant from ENSTAR’s system. As the Commission reiterated
19 in Order U-16-066(19) at 108, “[a]ll classes of customers benefit from the integrated
20 system and must share in its costs, regardless of whether they are directly or physically
21 connected to a unit of plant.” On page 116 of the Order, the Commission further
22 discussed postage stamp rates, citing to its decision in Order U-14-001(9) (quoting
23 Order U-71-021(4)), where it stated that it explicitly rejected the argument that a

1 transmission customer who alleges it only uses a small portion of the transmission
2 facilities should receive a reduced rate. The Commission stated that it reached this
3 decision based on precedent, stating:

4 The adoption of “postage stamp” rates in a local interconnected area has
5 long been in use by electric, gas and water utilities. The mere proximity
6 of a customer to a utility’s generating plant, substation, transmission
7 line, transformer bank, pressure station, well, water treatment plant,
8 main water line, etc. has long been rejected as the prime consideration
9 in establishing rates.

10 The Commission’s findings in past orders are still relevant and applicable to the manner
11 in which ENSTAR operates its system today.

12 **Q. Did ENSTAR prepare a COS study to support its requested rates?**

13 A. Yes. Dr. Fairchild prepared a fully-allocated COS study for ENSTAR, in compliance
14 with 3 AAC 48.275(h), using the revenue requirement developed in the test year 2021
15 275(a) filing (Attachment B). The COS is included as Attachment C to TA334-4. Dr.
16 Fairchild has followed the COS methodology and specific allocations approved by the
17 RCA in ENSTAR’s last rate case, U-16-066, including using the method to allocate
18 transmission-related costs among customer classes approved in that case. He has also
19 used the four General Service customer classes, as well as the large firm and mid-sized
20 firm transportation classes, and interruptible transportation classes that were used in U-
21 16-066.

22 **Q. What allocation method was used to apportion transmission-related costs among**
23 **customer classes?**

24 A. An allocation factor based on an equal weighting of each customer class contribution
25 to coincident system peak demand and average day demand (sometimes referred to as
26 the “Seaboard” method) was used to allocate transmission-related costs among

1 ENSTAR's various customer classes. The Commission reaffirmed its use by ENSTAR
2 in Order U-16-066(19) at 105 when it stated "[w]e believe that use of the Seaboard
3 allocation method best recognizes the unique nature of the ENSTAR system and the
4 fact that it is designed and operated to meet both peak-demand and also provide access
5 to gas supplies."

6 **Q. What is rate design?**

7 A. Rate design is the way in which base rates are calculated to collect the revenue
8 requirement assigned to a utility's various customer classes.

9 **Q. Is ENSTAR proposing rates based on each customer class' full cost of service?**

10 A. Yes.

11 **Q. What factors, other than cost of service, did ENSTAR consider in designing rates?**

12 A. The other factors considered in designing rates were:

- 13 • value of service;
- 14 • promoting the wise use of energy;
- 15 • matching costs and revenues;
- 16 • lessening the impact of high winter bills; and
- 17 • public acceptability and understandability.

18 **Q. Why should value of service be considered?**

19 A. Conceptually, utility base rates should not be set higher than the value of service to a
20 particular group of customers, unless the cost of providing service exceeds the value
21 by a significant amount. If the base rate charged to a class of customers is higher than
22 the value of service to that class, those customers may seek alternative supplies. As a
23 result, the fixed costs of operating the utility would be spread over a smaller base and

1 increased costs would be borne by other future customers. ENSTAR aims to ensure
2 that its rates reflect the value of its service to its customers. If base rates are set
3 significantly below the value of service, wasteful use of a premium fuel will be
4 encouraged.

5 **Q. Why should conservation be encouraged?**

6 A. As a matter of state policy, waste of any natural resource is discouraged. Furthermore,
7 the wise use of natural gas results in more gas availability for future consumption. The
8 Company has always encouraged the use of natural gas, but has no interest in seeing
9 this premium fuel wasted.

10 **Q. Why is the matching of costs and revenues important in the rate design?**

11 A. Except for the cost of gas, the vast majority of the costs incurred to provide service to
12 customers are essentially fixed. Capital-related costs (*i.e.*, depreciation, return, and
13 income taxes) do not vary with usage, nor do most operating expenses. For efficient
14 use of resources and capital, a utility needs a revenue stream that matches its expense
15 outflow as closely as possible. Base rates should be designed to match cost incurrence.

16 **Q. Why should the effect of high winter bills on customers be considered in designing**
17 **rates?**

18 A. There are a number of reasons. ENSTAR's customers use more energy to heat their
19 homes in the winter than they do in the summer, by a factor of at least five. The
20 difference between winter and summer bills can be significant, especially for customers
21 on limited or fixed incomes. Most people do not see seasonal increases in their income.
22 In fact, those who do have seasonal jobs tend to enjoy seasonal income in the summer,

1 not in the winter when they face the higher bills for home heating. For these reasons,
2 the effect of rate design on winter bills should be taken into account.

3 **Q. Is ENSTAR proposing a change in the way its General Service rate classes are**
4 **defined?**

5 A. No.

6 **Q. What is ENSTAR's current rate design structure for its General Service rate**
7 **classes?**

8 A. All four General Service rate classes have the same basic rate structure, a fixed monthly
9 "Customer Charge" and a "Service Change (Base)" that is applied volumetrically.
10 Additionally, General Service gas sales customers are separately charged for the cost
11 of purchased gas. ENSTAR is not proposing to change this basic rate structure, which
12 has been in place for decades.

13 **Q. How does ENSTAR allocate each General Service rate class' non-gas cost of**
14 **service (or revenue requirement) between the two types of rate structure, the fixed**
15 **charge and the volumetric rate?**

16 A. The COS allocates costs to each customer class in three cost categories: customer costs,
17 capacity costs and commodity costs. The total costs allocated to those three categories
18 for each customer class is that customer class' revenue requirement. In reality, only
19 commodity costs are variable costs. The other two cost categories (customer costs and
20 capacity costs) do not change with volumes delivered and are considered fixed. They
21 are there regardless of the volumes moved or delivered. In ENSTAR's 2008 test year
22 rate case (Docket U-09-069/U-09-070), the parties stipulated to rates that allocated
23 approximately 50% of each customer class' total revenue requirement to be recovered

1 by the fixed monthly charge and 50% to be recovered by the volumetric charge, without
2 regard to what is a truly fixed or variable cost. Because of the application of across-
3 the-board interim increases and overall rate changes in ENSTAR's last two rate cases
4 (U-14-111 and U-16-066) and the application of rate reduction for the TCJA (TA303-
5 4) that I discussed earlier, the fixed monthly charges for the General Service rate classes
6 in the current rate design recover the following percentages of the class' revenue
7 requirement: G1 49%, G2 55%, G3 57% and G4 57%.

8 **Q. How is ENSTAR proposing to allocate the General Service rate class revenue**
9 **requirements in this proceeding?**

10 A. ENSTAR believes that it is time to take another step toward matching fixed costs with
11 fixed revenues. Taking this step spreads the cost to the customers more evenly
12 throughout the year and moderates customer bills in the high-usage winter season. Dr
13 Fairchild describes ENSTAR's proposed allocation to General Service customers in his
14 testimony.

15 **Q. Is ENSTAR unique in moving to a rate design that recovers more of the fixed costs**
16 **with fixed charges to customers?**

17 A. No. As Dr. Fairchild discusses in his direct testimony, increasingly throughout the
18 U.S., gas rates are being designed to recover fixed costs through a monthly service
19 charge, or to use some other rate mechanism to "decouple" rates from customer usage,
20 reducing the volatility of customer's bills. As of July 2022, the American Gas
21 Association reports that 109 gas utility company tariffs in 41 jurisdictions had either

1 full or partial decoupled rates. That's up from 75 utilities in 32 jurisdictions in July
2 2011.

3 **Q. What percentage of each General Service rate class' revenue requirement is**
4 **recovered via a fixed monthly charge under ENSTAR's proposed rate design?**

5 A. 77% of the G1 revenue requirement, 69% of the G2 revenue requirement, 70% of the
6 G3 revenue requirement and 60% of the G4 revenue requirement is recovered via fixed
7 monthly charges in ENSTAR's proposal.

8 **Q. What other rates is ENSTAR proposing to change?**

9 A. ENSTAR is proposing to change its rate schedules for the mid-sized firm transportation
10 and large transportation customers, including the power plant and interruptible
11 customers. While all of these rate categories continue from the rate classes that were
12 approved in the last case, ENSTAR has made some changes to the design and offerings
13 based upon changes that are occurring with its customers. For the mid-sized and large
14 firm transportation customer classes, ENSTAR is proposing to employ the Straight
15 Fixed-Variable method ("SFV") utilized by the Federal Energy Regulatory
16 Commission since 1993. This method is described in further detail in the direct
17 testimony of Dr. Fairchild.

18 **Q. Why is ENSTAR proposing to shift to the SFV method?**

19 A. As discussed in the direct testimony of ENSTAR witnesses Mr. Sims and Ms.
20 Johansen, there are changes occurring in the energy industry in Alaska that are likely
21 to result in reductions in the annual usage of ENSTAR's system, but not its requirement
22 to have the facilities, and investment, to serve the peaks it currently sees. An SFV rate
23 design allows full recovery of the fixed costs incurred via fixed charges, allowing

1 ENSTAR the opportunity to earn its full revenue requirement in times of changing
2 annual power load.

3 **Q. Besides the revisions for the rates proposed in this filing, is ENSTAR proposing**
4 **any other revisions to Schedule VLFT (Very Large Firm Transportation) service?**

5 A. Yes. In 2020, Chugach purchased and merged with Anchorage Municipal Light and
6 Power (“ML&P”). ENSTAR is updating Section 2150a(3) to remove the references to
7 ML&P, and to indicate that Contracted Peak Demand and demand charges for Chugach
8 delivery points (which include the former ML&P plants) will be aggregated. The
9 revision also states that Chugach will be assessed a monthly customer charge for each
10 of its four power plant delivery points served under Schedule VLFT.¹⁷ ENSTAR is
11 also deleting Section 2150c(4) on Sheet 214.1 in Attachment D as the provision is no
12 longer relevant after the Chugach/ML&P merger.

13 **Q. Is ENSTAR proposing anything else in response to ongoing changes in the power**
14 **plant market?**

15 A. Yes. At the direction of the Commission in Order U-18-102(44)/U-19-020(39)/U-19-
16 021(39), Chugach and MEA have formed a tight power pool and entered into an
17 agreement for it (the “Power Pool Agreement”).¹⁸ As recited in Order U-22-010(1) at
18 3, tight power pool energy transactions were reported to the Commission beginning
19 April 30, 2021. ENSTAR has developed a rate schedule and classification for members
20 of the tight power pool that would allow them to: (1) move gas to the major pool

¹⁷ As noted on Chugach’s TSA, those four points are Southcentral Power Project, and the former ML&P Plant 1, Plant 2 and Plant 2A. ENSTAR has metering facilities it has to maintain at each of these locations.

¹⁸ The Power Pool Agreement, *Amended and Restated Operations Agreement for Power Pooling and Joint Dispatch*, was filed as TA491-8 and approved by the Commission in Letter Order No. L2000392, dated November 2, 2020.

1 member power plants for the same marginal transportation rate; and (2) effectively
2 share the contracted demand between the members of the pool so that they can move
3 loads among the most efficient units available without incurring penalties for exceeding
4 contracted demands.

5 **Q. Please describe the proposed rate schedule.**

6 A. ENSTAR is proposing a new South Central Power Pool Firm Transportation Service
7 rate schedule (“Schedule SCPPFT”).¹⁹ The schedule is identical to ENSTAR’s VLFT
8 rate schedule with the following exceptions: (1) it is only available to locations that are
9 part of the power pool; (2) locations that elect to take service must enter into a new
10 transportation service agreement that specifically references the SCPPFT rate schedule;
11 (3) an SCPPFT customer will not be subject to excess demand penalty on a given day
12 so long as the combined volumes for all SCPPFT customers on that given day do not
13 exceed the combined contracted peak demand for all SCPPFT customers (effectively
14 combining and sharing the contracted peak demand among power pool members); and
15 (4) as with ENSTAR’s other rate schedules, service to a SCPPFT location is exclusive
16 (it cannot also be served at the same time under a different rate schedule).

17 **Q. Would Schedule SCPPFT only be available to Chugach and MEA?**

18 A. Schedule SCPPFT as it is proposed now is only available to Chugach and MEA as they
19 are the only members of the Power Pool Agreement. If other electric utilities joined
20 the Power Pool Agreement and agreed to the terms of Schedule SCPPFT, ENSTAR
21 would propose amending the schedule to include them.

¹⁹ Attachment E to TA334-4.

1 **Q. Why is a separate schedule from ENSTAR’s existing Schedule VLFT necessary?**

2 A. Schedule VLFT does not provide the sharing of contracted peak demand between
3 different shippers. ENSTAR has already experienced situations since the power pool
4 transactions began in April 2021 where Schedule VLFT shippers exceeded their
5 contracted peak demand while providing power to the other power pool member who
6 had sufficient unused contracted peak demand at the time. These situations created
7 potential penalty conditions under ENSTAR’s VLFT tariff.

8 **Q. Did ENSTAR propose a power pool rate schedule in its last rate case?**

9 A. Yes, ENSTAR proposed a similar power pool rate schedule in Docket U-16-066. In
10 Order U-16-066(19) at page 122, the Commission noted that the power pool being
11 discussed at the time was “still being developed by the pool members and the specifics
12 on how it will operate are not known” and declined to consider the proposed rate
13 schedule until the power pool was finalized. The power pool has been formed and the
14 Commission has approved the agreement. The time is ripe for the addition of this new
15 rate schedule.

16 **Q. Is ENSTAR proposing to delete Schedule VLFT if the Commission approves**
17 **Schedule SCPPFT?**

18 A. No. While ENSTAR envisions the two current Schedule VLFT shippers moving to
19 Schedule SCPPFT if approved, ENSTAR wants Schedule VLFT to remain available
20 for other shippers that may qualify for service and are not part of the power pool. In
21 the more than 15 years that Schedule VLFT has been in existence, ENSTAR has had
22 several entities approach it with projects that would have qualified for Schedule VLFT.

1 I will also note that there were no shippers under Schedule VLFT when it was first
2 approved by the Commission in Order U-00-088(40).

3 **Q. Is ENSTAR revising any other tariff sheets as a result of adding Schedule**
4 **SCPPFT?**

5 A. Yes, ENSTAR is revising its Tariff table of contents at Tariff Sheet 5 and Section
6 1640b(1) on Tariff Sheet 165 to reflect the new Schedule SCPPFT in Attachment E of
7 TA334-4. Section 1640b(1) on Sheet 165 is also being updated to reflect the renaming
8 of Schedule MSFT that occurred in Docket U-14-111.

9 **Q. Are you sponsoring tariff sheets showing the rate structures and rates ENSTAR**
10 **is proposing?**

11 A. Yes. The revised tariff sheets for the interim rates are included as Attachment D to
12 TA334-4 and the revised tariff sheets for the permanent rates are included as
13 Attachment E to TA334-4. The revision to Tariff Sheet 211 to delete the Chugach IGT
14 and the revision to Tariff Sheet 214.1 deleting Section 2150c(4) that I discussed earlier
15 are included with the revised tariff sheets for the interim rates in Attachment D. The
16 tariff sheets for the proposed Schedule SCPPFT and the revisions to Tariff Sheets 5
17 and 165 discussed above are included with the revised tariff sheets for the permanent
18 rates in Attachment E.

19 **VI. INTERIM RATES**

20 **Q. Is ENSTAR asking for interim rate relief?**

21 A. Yes. ENSTAR's TA 334-4 filing includes a request for an interim and refundable base
22 rate increase of 1.5% (approximately 0.4% on total revenues including gas cost), which
23 is expected to generate about \$1.3 million more in annual base rate revenues for billings

1 on or after October 1, 2022. ENSTAR is not seeking interim recovery of the full
2 revenue deficiency that the 275(a) filing in Attachment B demonstrates.

3 **Q. Is ENSTAR currently earning its previously authorized return on equity?**

4 A. No. As shown on Exhibit DMD-7, ENSTAR's current rates result in an effective rate
5 of return on equity of 10.68% and therefore, ENSTAR is not earning the approved
6 return on equity of 11.875%. Without Commission approval of interim and refundable
7 rates, the current inadequate rates would remain in effect until the conclusion of these
8 proceedings and the issuance of a final order, because rates cannot be collected
9 retroactively. The rate case process could take up to 15 months, or longer, as provided
10 by Commission statute. Assuming the Commission will later approve some or all of
11 ENSTAR's proposed permanent increase, interim rates protect ENSTAR from
12 irreparable harm. Historically, the Commission has preferred that rate increases be
13 implemented incrementally to mitigate the impact on customers. Therefore, it is
14 desirable to have ENSTAR's proposed base rate increase implemented in two smaller
15 steps (interim and permanent) rather than one larger increase.

16 **Q. How did ENSTAR calculate the 1.5% interim rate increase?**

17 A. In keeping with Commission policy on interim increases, the interim base rate increase
18 of 1.5% was developed using the requested revenue requirement (Attachment B to the
19 TA Letter) and using the currently-approved rate of return of 11.875% from Order 16-
20 066(19). For the interim increase, ENSTAR is requesting rates sufficient to recover
21 approximately one-half of the deficiency that calculation produces.

1 **Q. Is ENSTAR providing a schedule showing how the interim rates were calculated**
2 **and tariff sheets for the interim rates?**

3 A. Yes. Exhibit DMD-8 is a schedule showing the across-the-board application of the
4 requested interim rate increase. As discussed above, the tariff sheets for the interim
5 rate increase are included as Attachment D to TA334-4.

6 **Q. Why is ENSTAR requesting this interim increase to be effective October 1, 2022?**

7 A. As set out in TA334-4, ENSTAR is requesting that the additional interim increase be
8 effective as of October 1, 2022, which is the beginning of the first month following the
9 statutory 45-day review period.

10 **VII. CONCLUSION**

11 **Q. Does this conclude your testimony?**

12 A. Yes, it does.

Daniel M. Dieckgraeff

EMPLOYMENT

ENSTAR Natural Gas Company/Alaska Pipeline Company, Anchorage, Alaska: 1982 – Present.

Director of Rates and Regulatory Affairs: 2012 – Present

Manager, Rates and Regulatory Affairs: 2008 – 2012

Manager, Regulatory and Gas Supply: 2006 – 2008

Manager, Finance and Rates: 2000 – 2006

Manager, Rates and Planning: 1989 – 2000

Rates and Planning Supervisor: 1982 – 1988

Price Waterhouse, Anchorage, Alaska: 1979 – 1982

Senior Accountant: 1981 – 1982

Staff Accountant: 1979 – 1981

EDUCATION

Gonzaga University, Spokane, Washington: Bachelor Business Administration, Major in Public Accounting. 1979

Alaska Pacific University, Anchorage, Alaska: Master of Business Administration, Concentration in Global Finance. 2007

OTHER

Certified Public Accountant (AK), 1982 – present

American Institute of Certified Public Accountants, Member

Alaska Society of Certified Public Accountants, Member

Institute of Management Accountants, Member

Commonwealth North, Member

Spirit of Youth, Board Member

American Gas Association, State Affairs Committee



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RECEIVED

By the Regulatory Commission of Alaska on Apr 04, 2018

April 4, 2018

Regulatory Commission of Alaska
701 West Eighth Avenue, Suite 300
Anchorage, Alaska 99501

Subject: TCJA of 2017 Impact on Rates – I-18-002

Dear Commissioners:

ENSTAR Natural Gas Company, a division of SEMCO Energy, Inc. (“ENSTAR”) is in receipt of your letter of March 23, 2018, and appreciates the opportunity to respond to the Commission’s questions. While this is an extremely complicated issue, with a number of implications from a regulated utility perspective, ENSTAR has worked diligently since the passage of the Tax Cuts and Jobs Act of 2017 (“TCJA”) to understand the impacts of the tax changes, and proposes this course of action to provide the intended tax savings to customers. At this time, ENSTAR anticipates that the reduction in the corporate income tax rate will result in a reduction to its annual revenue requirement of \$4.5 to \$5.5 million dollars.

I. Impact on Income Tax Expense

ENSTAR anticipates making a filing by the end of April 2018 to address the change in the corporate income tax rate on the income tax expense and related components of ENSTAR’s recently decided 2015 test year revenue requirement, excluding deferred taxes. ENSTAR plans to include a revised 275(a) to reflect U-16-066(19) Normalized Test Year Revenue Requirement and Revenue Deficiency Adjusted for 2017 TCJA Tax Rate. This revised 275(a) would include Revised Schedule O, State and Federal Income Tax Adjustments; Revised Schedule G, Uncollectible Accounts Expense Adjustment; and Revised Schedule LL, Lead-Lag Study-Cash Working Capital Requirement. The filing will also include a revised 275(h), a Cost-of-Service Study Adjusted for 2017 TCJA Tax Rate. Finally, ENSTAR will submit for Commission review and approval revised tariff sheets reflecting the reduced customer rates resulting from adjustments to the corporate tax rate.

II. Impact of Deferred Taxes

As noted by Commissioner Pickett during the Public Meeting held on March 14, 2018, “this is a little more complicated in some cases than is generally portrayed in the press.” (Transcript at 75.) The TCJA of 2017 includes normalization provisions for regulated utilities, which require a specific treatment of accumulated deferred income taxes (“ADIT”) resulting from the corporate income tax rate reduction.

Excess ADIT is defined in the TCJA as the excess of: (1) the reserve for deferred taxes as of the day before the corporate rate reductions take effect, over (2) the amount which would be the balance in the reserve if the amount of the reserve were determined by assuming that the corporate

Anchorage: 907-277-5551 • Kenai Peninsula Office: 907-262-9334 • Mat-Su Office: 907-376-7979

All Our Energy Goes Into Our Customers

rate reductions provided in the TCJA were in effect for all prior periods. The excess ADIT normalization requirements apply only to accelerated federal tax method/life depreciation differences on public utility property.

The normalization provision requires that excess deferred income taxes be used to reduce revenue requirements no sooner than would occur as the book/tax difference reverses. The utility must identify the deferred tax reversal pattern (comparing book depreciation versus tax depreciation) and start to reverse the excess ADIT when book depreciation exceeds tax depreciation. This method is referred to as the Average Rate Assumption Method (“ARAM”). An alternative approach allowed in the TCJA is the Reverse South Georgia Method (“RSG”), which is allowed only if the utility is unable to identify when book/tax differences originate and reverse. RSG is not permitted if the utility has the records to calculate the reversal using ARAM. The RSG spreads the excess ADIT evenly over the estimated book life of the utility assets that created the ADIT.

Both approaches reduce rates over the estimated remaining book life of the related assets. The difference between the two is that under RSG, the reduction begins immediately, while under ARAM the reduction does not occur until the book/tax difference begins to reverse. Further, a normalization violation occurs if the excess ADIT is used to reduce rates more rapidly than would occur under either of these approaches, resulting in severe penalties from the IRS.

In order to illustrate this difference, the following simplified example was prepared by the audit and accounting firm PricewaterhouseCoopers (“PwC”) and presented in a Power & Utilities Technical Update on March 22, 2018 (page 9). (The full presentation is attached for reference.)

| ARAM vs RSG comparison | | | | | | | | | | | |
|-------------------------------|-------------------|------------------|---------------------|-------------|----------------------|------------|---------------|-------------|----------------------|----------------|-----------|
| | | | | DR/(CR) | | | | DR/(CR) | | | |
| | | | | ARAM | | | | RSGM | | | |
| Year | Book Depreciation | Tax Depreciation | Book/Tax Difference | Tax Rate | Deferred Tax Expense | EDIT amort | ADIT | Tax Rate | Deferred Tax Expense | [2] EDIT Amort | ADIT |
| 2016 | 100,000 | 200,000 | 100,000 | 35% | 35,000 | - | (35,000) | 35% | 35,000 | - | (35,000) |
| 2017 | 100,000 | 320,000 | 220,000 | 35% | 77,000 | - | (112,000) | 35% | 77,000 | - | (112,000) |
| 2018 | 100,000 | 192,000 | 92,000 | 20% | 18,400 | - | (130,400) | 20% | 18,400 | (6,000) | (124,400) |
| 2019 | 100,000 | 115,200 | 15,200 | 20% | 3,040 | - | (133,440) | 20% | 3,040 | (6,000) | (121,440) |
| 2020 | 100,000 | 115,200 | 15,200 | 20% | 3,040 | - | (136,480) | 20% | 3,040 | (6,000) | (118,480) |
| 2021 | 100,000 | 57,600 | (42,400) | 30.85% | (8,480) | (4,600) | (123,400) [1] | 20% | (8,480) | (6,000) | (104,000) |
| 2022 | 100,000 | - | (100,000) | 30.85% | (20,000) | (10,850) | (92,550) [1] | 20% | (20,000) | (6,000) | (78,000) |
| 2023 | 100,000 | - | (100,000) | 30.85% | (20,000) | (10,850) | (61,700) [1] | 20% | (20,000) | (6,000) | (52,000) |
| 2024 | 100,000 | - | (100,000) | 30.85% | (20,000) | (10,850) | (30,850) [1] | 20% | (20,000) | (6,000) | (26,000) |
| 2025 | 100,000 | - | (100,000) | 30.85% | (20,000) | (10,850) | 0 [1] | 20% | (20,000) | (6,000) | - |
| | 1,000,000 | 1,000,000 | - | | 48,000 | (48,000) | | | 48,000 | (48,000) | |

As this example shows, under ARAM, the excess ADIT begins to reverse in 2021, which is when the book depreciation overtakes the tax depreciation and the ADIT begins to reverse. Using RSG, the excess ADIT is amortized beginning in 2018 using a straight-line method over the remaining book life of the asset. The end result, over the book life of the hypothetical asset, is the same under either method.

In order to determine the impact of excess ADIT on its revenue requirement, and thus on customers' rates, ENSTAR must take the following steps:

- Determine whether the historical records available are sufficient to use ARAM.
 - If yes, then calculate the book/tax depreciation differences and resulting ADIT to determine when the book depreciation starts to exceed the tax depreciation.
 - Calculate the excess ADIT for each year and apply it to the appropriate revenue requirement.
- If ARAM cannot be used, calculate the estimated remaining book life for all underlying assets and amortize the excess ADIT over this period.

Because of the considerable work involved in these steps, and the uncertainty around the results of the analysis, ENSTAR proposes including the excess ADIT amortization adjustment in its next rate case, which as required by U-16-066(19), will be filed using a test year of 2020 or sooner. This gives ENSTAR's tax department the time it needs to do the thorough analysis demanded in the TCJA.

In conclusion, ENSTAR has proactively and diligently worked to understand the implications associated with the TCJA and understands the potential savings our customers can realize by acting expeditiously. Our proposal is the best solution to realize those savings for customers while staying within the applicable regulations.

Sincerely,

ENSTAR Natural Gas Company



John Sims
President

Phone: 907-334-7625
Fax: 907-334-7671
John.Sims@enstarnaturalgas.com

Attachments as stated



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RECEIVED

By the Regulatory Commission of Alaska on Apr 26, 2018

April 26, 2018

Regulatory Commission of Alaska
701 West Eighth Avenue, Suite 300
Anchorage, Alaska 99501

Subject: Tariff Advice Letter TA 303-4

Dear Commissioners:

The tariff filing described below is transmitted to you for filing in compliance with Section 3 AAC 48.200 - 3 AAC 48.430 of the Alaska Administrative Code:

| <u>Tariff Sheet</u> | | <u>Cancels Sheet</u> | | <u>Schedule or Rule Number</u> |
|---------------------|------------------|----------------------|------------------|--------------------------------|
| <u>Number</u> | <u>Revision</u> | <u>Number</u> | <u>Revision</u> | |
| 201 | 15 th | 201 | 14 th | Rates – Section 2001 G1 |
| 202 | 14 th | 202 | 13 th | Rates – Section 2002 G2 |
| 203 | 14 th | 203 | 13 th | Rates – Section 2003 G3 |
| 204 | Ninth | 204 | Eighth | Rates – Section 2004 G4 |
| 211 | 13 th | 211 | 12 th | Rates – Section 2101 PPT |
| 212 | Seventh | 212 | Sixth | Rates – Section 2145 MSFT |
| 213 | Seventh | 213 | Sixth | Rates – Section 2150 VLFT |
| 214 | Sixth | 214 | Fifth | Rates – Section 2150 VLFT |
| 216 | 11 th | 216 | Tenth | Rates – Section 2201 IIT |
| 218 | Eighth | 218 | Seventh | Rates – Section 2251 ITS |

On December 22, 2017, President Trump enacted P.L. 115-97, commonly known as the Tax Cut and Jobs Act of 2017 (“TCJA”). This major tax reform is a complex piece of legislation that is still being researched to understand the full ramifications for corporations across the country. While this is an extremely complicated issue, with a number of implications from a regulated utility perspective, ENSTAR Natural Gas Company (“ENSTAR”) has worked diligently since the passage of the TCJA to understand its effect on customers’ rates.

The TCJA reduced the federal corporate income tax rate from 35% to 21%, effective January 1, 2018. This tariff filing, which applies that tax rate change, represents a decrease of \$5.1 million for ENSTAR’s customers from the revenue requirement approved in U-16-066(20).¹ This represents a 5.7% reduction of ENSTAR’s non-gas revenue requirement.

¹ As of March 31, 2018, ENSTAR has 144,691 General Service customers, as well as 11 power

ENSTAR recognizes that the Commission has not yet specified the treatment utilities should take. ENSTAR nonetheless proposes the attached filing because it believes this methodology is the most expeditious way for customers to realize savings on their monthly bills.²

ENSTAR estimates that, with its proposed rate change, all gas sales customer categories (G1 through G4) will see an approximately 1.3% decrease in their total bill on an annualized basis from the rates currently in effect.

Recomputed Revenue Requirement

ENSTAR's last revenue requirement was established by the Commission in Order No. U-16-066(19) and accepted in U-16-066(20). The authorized revenue requirement is recomputed in Attachment A to reflect the reduction in federal corporate income tax rate from 35% to 21%. In calculating the revised revenue requirement, ENSTAR took into account the following items:

- Decreased working capital requirements due to the lower income tax payments which will be made under the TCJA. This resulted in a decrease of \$57,700 in the working capital component of rate base. Using the approved rate of return of 8.59%, this equates to a reduction of \$4,956 in return on investment.
- Decreased bad debt expense due to the decrease in revenue requirement. This resulted in a decrease of \$14,307 to customer accounting expenses.
- Decreased state income tax expense due to the decrease in revenue requirement. This led to a decrease of \$477,607 in state income tax expense.
- Decreased the federal income tax expense due to the reduction in tax rates from 35% to 21%, as well as the reductions in expenses listed above. This resulted in a decrease in \$4,599,769 in federal income tax expense.

Cost of Service Study and Rate Design

Attachment B is the recalculated cost-of-service study utilizing the revised revenue requirement shown in Attachment A. ENSTAR has utilized the same allocation methodologies ordered by the Commission in U-16-066(19), and accepted in U-16-066(20).

ENSTAR has maintained the same rate design for all customer classes adopted in U-16-066(20). For each rate category, the proposed new rates also preserve the same rate class revenue requirement split between the monthly fixed charge and the variable charge that was used the final permanent rates.

and industrial transportation customer locations.

² As noted in ENSTAR's letter to the Commission in Docket I-18-002 dated April 6, 2018, ENSTAR will address any impact on its deferred taxes in its next rate case.

Revised Rate Schedules

Included in Attachment C to this filing is a schedule showing the proposed new rate by rate class compared to the current rates. The proposed tariff sheets are included in Attachment D.

ENSTAR requests that the revisions be effective on a permanent basis on the first day of the month following Commission approval. Please feel free to contact me at 334-7661 if you have any questions.

Sincerely,

ENSTAR Natural Gas Company



Daniel M. Dieckgraeff
Director of Rates and Regulatory Affairs

Phone: 907-334-7661
Fax: 907-334-7657
Dan.dieckgraeff@enstarnaturalgas.com

Attachments as stated



STATE OF ALASKA
DEPARTMENT OF
COMMERCE
COMMUNITY AND
ECONOMIC DEVELOPMENT

*Bill Walker, Governor
Mike Navarre, Commissioner
Stephen McAlpine, Chairman*

Regulatory Commission of Alaska

May 29, 2018

In reply refer to: Tariff Section
File: TA303-4
LO#: L1800240

Daniel M. Dieckgraeff
Director of Rates and Regulatory Affairs
ENSTAR Natural Gas Company
P.O. Box 190288
Anchorage, AK 99519-0288

Dear Mr. Dieckgraeff:

ENSTAR Natural Gas Company (ENSTAR) filed TA303-4 on April 26, 2018, seeking to revise its rates in response to the passage of new federal tax legislation. TA303-4 proposes to decrease ENSTAR's non-gas revenue requirement by 5.7%. ENSTAR, in TA303-4, estimates that all of their gas sales customers will collectively realize a savings of 1.3% on their bills on an annualized basis with the approval of TA303-4.

On May 29, 2018, the Regulatory Commission of Alaska approved Tariff Sheet Nos. 201, 202, 203, 204, 211, 212, 213, 214, 216, and 218, filed on April 26, 2018, by ENSTAR in TA303-4. The Commission, on its own motion, waived the statutory notice period and specified an early effective date for the tariff sheets of June 1, 2018.

Enclosed are validated copies of the approved tariff sheets. Please note the effective date of June 1, 2018, has been added to the bottom right corner of each tariff sheet.

BY DIRECTION OF THE COMMISSION (Commissioner Stephen McAlpine dissenting)

Sincerely,

REGULATORY COMMISSION OF ALASKA

A handwritten signature in blue ink, appearing to read "Stephen McAlpine".

Stephen McAlpine
Chairman

Enclosures



ENSTAR Natural Gas Company

§2001 Schedule G1 - General Service 1

§2001a Application

This rate applies to natural gas service to any Customer through a single meter for any purpose where the meter has a maximum Company rated capacity of 400 cubic feet per hour (CFH) or less. The maximum capacity of a G1 meter can be increased to 590 CFH for locations with a single high efficiency, on demand water heater with a rated capacity of under 250,000 BTUH (250 CFH) and still qualify for a G1 rate.

§2001b Character of Service

Natural gas having a heating value of approximately 1,000 BTU per cubic foot, but not less than 950 BTU per cubic foot.

§2001c Monthly Rate

| | | |
|------------------------|--|----------|
| Service Charge (Base): | \$0.14759 per hundred cubic feet (Ccf) | R |
| Customer Charge: | \$16.00 | R |

§2001d Service hereunder may be discontinued at any time at the request of the Customer when the premises are vacated or the service is no longer required. Otherwise, the service is to be continuous and, if seasonally disconnected, will be subject to a reconnection charge as set forth in the Section 2501k.

§2001e Rates shall further be adjusted each month in conformance with Section 708 of this tariff to reflect the Company's varying cost of gas. Rates may also be subject to local sales taxes.



ENSTAR Natural Gas Company

§2002 Schedule G2 - General Service 2

§2002a Application

This rate applies to natural gas service to any Customer through a single meter for any purpose where the meter has a maximum Company rated capacity of 401 cubic feet per hour (CFH), but no more than 649 CFH. The maximum capacity of a G2 meter can be increased to 839 CFH for locations with a single high efficiency, on demand water heater with a rated capacity of under 250,000 BTUH (250 CFH) and still qualify for a G2 rate.

§2002b Character of Service

Natural gas having a heating value of approximately 1,000 BTU per cubic foot, but not less than 950 BTU per cubic foot.

§2002c Monthly Rate

| | | |
|------------------------|--|----------|
| Service Charge (Base): | \$0.09459 per hundred cubic feet (Ccf) | R |
|------------------------|--|----------|

| | | |
|------------------|---------|----------|
| Customer Charge: | \$35.00 | R |
|------------------|---------|----------|

§2002d Service hereunder may be discontinued at any time at the request of the Customer when the premises are vacated or the service is no longer required. Otherwise, the service is to be continuous and, if seasonally disconnected, will be subject to a reconnection charge as set forth in the Section 2501k.

§2002e Gas Sales Service

Rates shall further be adjusted each month in conformance with Section 708 of this tariff to reflect the Company's varying cost of gas. Rates may also be subject to local sales taxes.

§2002f Transportation Service

Customers may take Transportation Service under this rate schedule subject to the Sections 1605 and 1640, and may be subject to the additional fees set out in Section 2561.



ENSTAR Natural Gas Company

§2003 Schedule G3 – General Service 3

§2003a Application

This rate applies to natural gas service to any Customer through a single meter for any purpose where the meter has a maximum Company rated capacity of 650 cubic feet per hour (CFH), but no more than 3,000 CFH. The maximum capacity of a G3 meter can be increased to 3,190 CFH for locations with a single high efficiency, on demand water heater with a rated capacity of under 250,000 BTUH (250 CFH) and still qualify for a G3 rate.

§2003b Character of Service

Natural gas having a heating value of approximately 1,000 BTU per cubic foot, but not less than 950 BTU per cubic foot.

§2003c Monthly Rate

| | | |
|------------------------|--|----------|
| Service Charge (Base): | \$0.09308 per hundred cubic feet (Ccf) | R |
| Customer Charge: | \$110.00 | R |

§2003d Service Term

Service under this schedule shall be for not less than twelve (12) consecutive months, except for Construction Heat provided under Section 601b(2) or Temporary Service under Section 603. Following the twelve (12) consecutive months, service is to be continuous and may not be seasonally disconnected, but service may be discontinued at the request of the Customer when the premises are vacated or the service is no longer required on a permanent basis. The Customer Charge on this service shall not be subject to cancellation for seasonal periods.

§2003e Gas Sales Service

Rates for Customers taking Gas Sales Service shall further be adjusted each month in conformance with Section 708 of this tariff to reflect the Company's varying cost of gas. Rates may also be subject to local sales taxes.

§2003f Transportation Service

Customers may take Transportation Service under this rate schedule subject to the Sections 1605 and 1640, and may be subject to the additional fees set out in Section 2561.



ENSTAR Natural Gas Company

§2004 Schedule G4 – General Service 4

§2004a Application

This rate applies to natural gas service to any Customer through a single meter for any purpose where the meter has a maximum Company rated capacity over 3,000 cubic feet per hour and the Customer does not qualify for service under the rate schedules set out in Sections 2045 through 2251.

§2004b Character of Service

Natural gas having a heating value of approximately 1,000 BTU per cubic foot, but not less than 950 BTU per cubic foot.

§2004c Monthly Rate

| | | |
|------------------------|--|---|
| Service Charge (Base): | \$0.06483 per hundred cubic feet (Ccf) | R |
| Customer Charge: | \$530.00 | R |

§2004d Service Term

Service under this schedule shall be for not less than twelve (12) consecutive months, except for Construction Heat provided under Section 601b(2) or Temporary Service under Section 603. Following the twelve (12) consecutive months, service is to be continuous and may not be seasonally disconnected, but service may be discontinued at the request of the Customer when the premises are vacated or the service is no longer required on a permanent basis. The Customer Charge on this service shall not be subject to cancellation for seasonal periods.

§2004e Gas Sales Service

Rates for Customers taking Gas Sales Service shall further be adjusted each month in conformance with Section 708 of this tariff to reflect the Company's varying cost of gas. Rates may also be subject to local sales taxes.

§2004f Transportation Service

Customers may take Transportation Service under this rate schedule subject to the Sections 1605 and 1640, and may be subject to the additional fees set out in Section 2561.

RCA No. 4 13th Revision
 Cancellling
 12th Revision

Sheet No. 211

Sheet No. 211

RECEIVED

APR 26 2018

STATE OF ALASKA
REGULATORY COMMISSION OF ALASKA



ENSTAR Natural Gas Company

§2101 Transportation Service to Power Plants

§2101a Rates

| | | (Volumetric) Rate Per Mcf | Monthly Customer Charge | |
|------------------|----------------|------------------------------|-------------------------------|----------|
| <u>§2101a(1)</u> | <u>Chugach</u> | | | |
| | International | \$0.7671 | \$ 2,900 | R |

§2101b The power plant named above is subject to varying interruptions of service as provided under Section 1200 above.

§2101c Transportation Service

The Customer at the location listed above in Section 2101a may take Transportation Service under this rate schedule subject to Sections 1605 and 1640 and may be subject to the additional fees set out in Section 2561.

Tariff Advice No. 303-4

Effective: June 1, 2018

Issued By: ENSTAR Natural Gas Company, A Division of SEMCO ENERGY, Inc.



ENSTAR Natural Gas Company

§2145 Schedule MSFT – Mid-Sized Firm Transportation Service

§2145a Application

§2145a(1) This rate schedule applies to firm transportation service to:

§2145a(1)(a) Titan Alaska LNG, LLC (formerly Fairbanks Natural Gas Company (FNG)) LNG Plant #1 located along the Company's Beluga to Anchorage Pipeline.

§2145a(1)(b) Alaska Electric and Energy Cooperative, Inc. Soldotna Combustion Turbine power plant located along the Company's Kenai to Anchorage Pipeline.

§2145a(2) This service shall be supplied under Sections 1605 and 1640, and

§2145a(3) The Firm Transportation Service Agreement between the Customer and the Company.

§2145b Monthly Rate

Service Charge (Base)-Volumetric Rate:

\$0.1605 per thousand cubic feet (Mcf)

R

Customer charge:

\$9,000 per Month

R

§2145c Rate Adjustments

Rates for service under this Schedule are subject to various charges and adjustments as approved by the Regulatory Commission of Alaska including, but not limited to, the Regulatory Cost Charge as outlined in Section 2401 and the additional fees set out in Section 2561. Rates may also be subject to local sales taxes.



ENSTAR Natural Gas Company

§2150 Schedule VLFT – Very Large Firm Transportation Service

§2150a Availability

Service under this rate schedule requires execution of a Very Large Firm Transportation Service Agreement with the Company.

§2150a(1) Service under Schedule VLFT – Very Large Firm Transportation Service (Section 2150) – is available only for large-volume end-use Transportation customers served directly from the Company's transmission system and having an estimated load factor of 65% or greater and a minimum Contracted Peak Demand of 5,000 Mcf. Load factor is calculated as average daily volumes divided by Contracted Peak Demand. Locations listed in Sections 2145 and 2101 that have specific rates are not eligible for service under this Schedule.

§2150a(2) The Company may limit the amount of Contracted Peak Demand and the delivery pressure requested by the Customer.

§2150a(3) The monthly rate, customer charge and demand charge applies to each individual Delivery Point receiving service under Schedule VLFT except for Anchorage Municipal Light and Power ("ML&P") Plants 1, 2 and 2A. The volumes, load factor, Contracted Peak Demand, and demand charge for these three locations will be aggregated, and ML&P will only be charged one customer charge. Volumes from individual Delivery Points for all other locations will not be combined or aggregated unless it is for the convenience of the Company.

§2150a(4) Service under this Schedule VLFT is exclusive. Locations receiving service under Schedule VLFT cannot receive service at the same time under a different rate schedule.

§2150b Monthly Rate

Volumetric Rate For All Gas

| | | |
|----------------------|--|----------|
| Delivered Per Month: | \$0.1736 per Mcf | R |
| Customer Charge: | \$2,500 per Delivery Point | R |
| Demand Charge: | \$4.20 per Month per Mcf of Contracted Peak Demand | R |



ENSTAR Natural Gas Company

§2150c Excess Demand

In the event that a Shipper's actual Mcf per Day demand on any Day exceeds the Shipper's Contracted Peak Demand, then the Shipper shall pay in that Month a penalty as calculated below:

§2150c(1) Calculation of Excess Demand Penalty

The Excess Demand penalty is calculated as the product of:

1. The Shipper's actual Mcf per Day demand less the Shipper's Contracted Peak Demand;
2. The Mcf per Day demand charge (in Section 2050b above);
3. The number of Months the Transportation Service Agreement has been in effect or twelve (12), whichever is less; and
4. Two (2).

§2150c(2) Example of Calculation of Excess Demand Penalty

Assume that a Shipper has contracted for 10,000 Mcf per Day of Contracted Peak Demand in a Transportation Service Agreement that has been in effect for more than twelve months and that the Shipper's actual Mcf per Day demand during a day of a month covered by the Transportation Service Agreement was 12,000 Mcf per Day. The Excess Demand penalty would be calculated as follows:

$$[(12,000 - 10,000) \times \$4.20 \times 12 \times 2] = [2,000 \times \$4.20 \times 12 \times 2] = \$201,600 \quad \text{C}$$

§2150c(3) The Company will waive the Excess Demand penalty for any qualifying volumes caused by Economy Energy Sales to other power utilities. Economy Energy Sales are sales of energy sold on a non-firm basis. Volumes for Economy Energy Sales which, combined with the other volumes for the Customer, exceed the Customer's Contracted Peak Demand are interruptible by the Company. To qualify for waiver:

(The next page is Sheet 214.1)



ENSTAR Natural Gas Company

§2201 Schedule IIT - Interruptible Industrial Transportation Service

§2201a Application

This rate schedule applies to Customers receiving service under Section 1620, Interruptible Transportation Service.

§2201b Monthly Rate

Charge For All Gas Delivered Per Month:

| | | | |
|-------------------|---------------------|------------------|----------|
| First | 100,000 Mcf or less | \$17,400 | R |
| Remaining Volumes | | \$0.1744 Per Mcf | R |

There is no charge for any month which volumes are not transported.

§2201c Rate Adjustments

Rates for service under Schedule IIT are subject to various charges and adjustments as approved by the Regulatory Commission of Alaska including, but not limited to, the Regulatory Cost Charge as outlined in Section 2401 and the additional fees set out in Section 2561. Rates may also be subject to local sales taxes.



ENSTAR Natural Gas Company

§2251 Schedule ITS - Interruptible Transportation Service to Storage

§2251a Application

This rate schedule is only available for Interruptible Transportation Service for deliveries of natural gas to the Pretty Creek underground storage fields. The terms and conditions for service are those provided in Section 1620, Terms and Conditions for Interruptible Transportation Service.

§2251b Rate

Volumetric Rate For All Gas Delivered Per Year: \$0.1744 per Mcf **R**

There is no charge for any month which volumes are not transported, however there is a minimum charge of \$15,900 for each Year in which gas is transported under this rate schedule. **R**

§2251c Rate Adjustments

Rates for service under Schedule ITS are subject to various charges and adjustments as approved by the Regulatory Commission of Alaska including, but not limited to, the Regulatory Cost Charge as outlined in Section 2401 and the additional fees set out in Section 2561. Rates may also be subject to local sales taxes.

WEATHER NORMALIZATION ADJUSTMENTS

Purpose: To adjust for abnormal weather during 2021.

G1 Class:

| | | | |
|--|---------------|----------------|---------------------------|
| Test Year Use per Consuming Customer (Mcf) | | 150.54 | 150.54 |
| Base Use per Customer | | | |
| Jun Use per Customer | 4.28 | | |
| Jul Use per Customer | 3.77 | | |
| Aug Use per Customer | 4.20 | | |
| Total | <u>12.25</u> | | |
| No. of Days - Jul & Aug | 92 | | |
| Base Use per Day | <u>0.1331</u> | | |
| Annual Days | <u>365</u> | | |
| Base Use per Customer | | <u>48.58</u> | |
| Heating Load per Customer | | 101.96 | |
| Heating Degree Days | | | |
| Actual Degree Days | 10,544 | | |
| Base Degree Days: | | | |
| Jun | 248 | | |
| Jul | 189 | | |
| Aug | <u>243</u> | | |
| Total | <u>680</u> | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Average Daily | <u>7.39</u> | | |
| Annual Days | <u>365</u> | | |
| Annual Base Degree Days | <u>2,698</u> | | |
| Heating Degree Days | | <u>7,846</u> | |
| Heating Load per Degree Day | | 0.01299 | |
| Excess Degree Days | | | |
| 10-Year Normal | 9,512 | | |
| Actual Degree Days | <u>10,544</u> | | |
| Excess Degree Days | | <u>(1,032)</u> | |
| Adjustment per Customer (Mcf) | | | <u>(13.41)</u> |
| Normalized Use per Customer (Mcf) | | | 137.13 |
| Test Year Customers | | | <u>138,360</u> |
| Normalized Volumes (Mcf) | | | 18,973,894 |
| Test Year Volumes (Mcf) | | | <u>20,829,042</u> |
| Excess Weather-related Volumes | | | (1,855,148) |
| G1 Volumetric Rate per Mcf | | \$ | <u>1.4759</u> |
| G1 Weather Normalization Adjustment | | \$ | <u>(2,738,012)</u> |

WEATHER NORMALIZATION ADJUSTMENTS (Continued)

G2 Class:

| | | | |
|--|---------------|----------------|-------------------------|
| Test Year Use per Consuming Customer (Mcf) | | 385.10 | 385.10 |
| Base Use per Customer | | | |
| Jun Use per Customer | 10.86 | | |
| Jul Use per Customer | 9.98 | | |
| Aug Use per Customer | 11.36 | | |
| Total | <u>32.20</u> | | |
| No. of Days - Jul & Aug | 92 | | |
| Base Use per Day | 0.3500 | | |
| Annual Days | <u>365</u> | | |
| Base Use per Customer | | <u>127.77</u> | |
| Heating Load per Customer | | 257.33 | |
| Heating Degree Days | | | |
| Actual Degree Days | <u>10,544</u> | | |
| Base Degree Days: | | | |
| Jun | 248 | | |
| Jul | 189 | | |
| Aug | <u>243</u> | | |
| Total | 680 | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Average Daily | 7.39 | | |
| Annual Days | <u>365</u> | | |
| Annual Base Degree Days | <u>2,698</u> | | |
| Heating Degree Days | | <u>7,846</u> | |
| Heating Load per Degree Day | | 0.03280 | |
| Excess Degree Days | | | |
| 10-Year Normal | 9,512 | | |
| Actual Degree Days | <u>10,544</u> | | |
| Excess Degree Days | | <u>(1,032)</u> | |
| Adjustment per Customer (Mcf) | | | <u>(33.84)</u> |
| Normalized Use per Customer (Mcf) | | | 351.26 |
| Test Year Customers | | | <u>5,645</u> |
| Normalized Volumes (Mcf) | | | 1,982,935 |
| Test Year Volumes (Mcf) | | | <u>2,173,969</u> |
| Excess Weather-related Volumes | | | (191,034) |
| G2 volumetric per Mcf | | \$ | <u>0.9459</u> |
| G2 Weather Normalization Adjustment | | \$ | <u>(180,699)</u> |

WEATHER NORMALIZATION ADJUSTMENTS (Continued)

G3 Class:

| | | | |
|--|---------------|----------------|-------------------------|
| Test Year Use per Consuming Customer (Mcf) | | 1,219.44 | 1,219.44 |
| Base Use per Customer | | | |
| Jun Use per Customer | 36.44 | | |
| Jul Use per Customer | 35.60 | | |
| Aug Use per Customer | 40.49 | | |
| Total | <u>112.53</u> | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Base Use per Day | 1.2232 | | |
| Annual Days | <u>365</u> | | |
| Base Use per Customer | | <u>446.45</u> | |
| Heating Load per Customer | | 772.99 | |
| Heating Degree Days | | | |
| Actual Degree Days | <u>10,544</u> | | |
| Base Degree Days: | | | |
| Jun | 248 | | |
| Jul | 189 | | |
| Aug | <u>243</u> | | |
| Total | 680 | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Average Daily | 7.39 | | |
| Annual Days | <u>365</u> | | |
| Annual Base Degree Days | <u>2,698</u> | | |
| Heating Degree Days | | <u>7,846</u> | |
| Heating Load per Degree Day | | 0.09852 | |
| Excess Degree Days | | | |
| 10-Year Normal | 9,512 | | |
| Actual Degree Days | <u>10,544</u> | | |
| Excess Degree Days | | <u>(1,032)</u> | |
| Adjustment per Customer (Mcf) | | | <u>(101.65)</u> |
| Normalized Use per Customer (Mcf) | | | 1,117.79 |
| Test Year Customers | | | <u>3,636</u> |
| Normalized Volumes (Mcf) | | | 4,064,009 |
| Test Year Volumes (Mcf) | | | <u>4,433,588</u> |
| Excess Weather-related Volumes | | | (369,579) |
| G3 Volumetric Rate per Mcf | | \$ | <u>0.9308</u> |
| G3 Weather Normalization Adjustment | | \$ | <u>(344,004)</u> |

WEATHER NORMALIZATION ADJUSTMENTS (Continued)

G4 Class:

| | | | |
|--|---------------|-----------------|-------------------------|
| Test Year Use per Consuming Customer (Mcf) | | 7,925.05 | 7,925.05 |
| Base Use per Customer | | | |
| Jun Use per Customer | 293.66 | | |
| Jul Use per Customer | 248.85 | | |
| Aug Use per Customer | 344.28 | | |
| Total | <u>886.79</u> | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Base Use per Day | 9.6390 | | |
| Annual Days | <u>365</u> | | |
| Base Use per Customer | | <u>3,518.25</u> | |
| Heating Load per Customer | | 4,406.80 | |
| Heating Degree Days | | | |
| Actual Degree Days | <u>10,544</u> | | |
| Base Degree Days: | | | |
| Jun | 248 | | |
| Jul | 189 | | |
| Aug | <u>243</u> | | |
| Total | 680 | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Average Daily | 7.39 | | |
| Annual Days | <u>365</u> | | |
| Annual Base Degree Days | <u>2,698</u> | | |
| Heating Degree Days | | <u>7,846</u> | |
| Heating Load per Degree Day | | 0.56165 | |
| Excess Degree Days | | | |
| 10-Year Normal | 9,512 | | |
| Actual Degree Days | <u>10,544</u> | | |
| Excess Degree Days | | <u>(1,032)</u> | |
| Adjustment per Customer (Mcf) | | | <u>(579.51)</u> |
| Normalized Use per Customer (Mcf) | | | 7,345.54 |
| Test Year Customers | | | <u>1,009</u> |
| Normalized Volumes (Mcf) | | | 7,412,260 |
| Test Year Volumes (Mcf) | | | <u>7,997,034</u> |
| Excess Weather-related Volumes | | | (584,774) |
| G4 Volumetric Rate per Mcf | | \$ | <u>0.6483</u> |
| G4 Weather Normalization Adjustment | | \$ | <u>(379,109)</u> |

| Travel and Training Normalization Adjustment | | | | | | | | | |
|--|-------------|-------------|-------------|-------------|--------------|-------------|-------------|------------------------------------|---|
| | | | | | COVID Impact | | | | |
| | 2015 Actual | 2016 Actual | 2017 Actual | 2018 Actual | 2019 Actual | 2020 Actual | 2021 Actual | Norm. 5Y Average (2017-2019) | 5 Y Norm. vs 2021 (Adjust. to 2021 Test Year) |
| 76510 Ground Travel | 20,087 | 20,640 | 25,298 | 25,484 | 28,264 | 10,882 | 17,178 | 23,954 | 6,776 |
| 76520 Air Travel | 86,029 | 96,445 | 110,802 | 96,320 | 127,709 | 25,259 | 20,092 | 103,461 | 83,369 |
| 76530 Lodging | 109,531 | 94,891 | 117,063 | 48,697 | 75,361 | 29,456 | 20,561 | 89,109 | 68,548 |
| 76540 Meals & Ent-Out of Tow | 13,166 | 12,770 | 26,701 | 19,045 | 26,277 | 15,738 | 15,369 | 19,592 | 4,223 |
| 76560 Meetings | 4,886 | 4,831 | 9,012 | 1,584 | 2,170 | 455 | - | 4,497 | 4,497 |
| 76570 Training | 88,846 | 113,216 | 76,652 | 63,913 | 59,103 | 60,213 | 72,647 | 80,346 | 7,700 |
| 76580 Conferences | 49,167 | 33,270 | 41,517 | 44,393 | 31,770 | 23,981 | 10,237 | 40,023 | 29,786 |
| | 371,711 | 376,062 | 407,045 | 299,436 | 350,654 | 165,984 | 156,083 | 360,982 | 204,899 |

ENSTAR NATURAL GAS COMPANY

CALCULATION OF NORMALIZED RATE OF RETURN AT CURRENT RATES

For the Year Ended December 31, 2021

Calculation of Taxes at Current Rates

| | |
|---------------------------------------|-------------------------|
| Normalized Revenues at Current Rates | 360,446,470 |
| Normalized Operating Expenses | (329,398,539) |
| Normalized Taxes Other Than Income | <u>(4,511,377)</u> |
| Earnings Before Interest and Taxes | 26,536,554 |
| Less: Return on Long Term Debt | <u>(3,845,824)</u> |
| Taxable State Income | 22,690,730.52 |
| State Income Tax Rate | <u>9.4%</u> |
| State Income Tax | <u><u>2,132,929</u></u> |
| Taxable Federal Income | 20,557,802 |
| Federal Income Tax Rate | <u>21.0%</u> |
| Amount At Tax Rate | 4,317,138 |
| Amortization of Excess Deferred Taxes | (695,069) |
| Federal Income Tax | <u><u>3,622,069</u></u> |

Calculation of Effective Rate of Return

| | |
|---|--------------------|
| Normalized Earnings Before Taxes | 26,536,554 |
| Net Income Taxes at Current Rates | <u>5,754,998</u> |
| Net Utility Operating Income | 20,781,556 |
| Less: Interest Expense | <u>(3,845,824)</u> |
| Normalized Net Income Available for Member's Equity | 16,935,732 |

Rate of Return on Equity **10.68%**

Calculation of Interim and Proposed Increase

| | <u>Current Rates</u> | <u>Interim at 1.50%</u> | <u>Proposed Permanent Rates</u> |
|-------------------------------|--------------------------|-----------------------------|-------------------------------------|
| <u>General Service</u> | | | |
| G1 | | | |
| Monthly Customer Charge | \$ 16.00 | \$ 16.25 | \$ 27.00 |
| Base Rate (per Ccf) | \$ 0.14759 | \$ 0.14980 | \$ 0.06555 |
| G2 | | | |
| Monthly Customer Charge | \$ 35.00 | \$ 35.50 | \$ 46.00 |
| Base Rate (per Ccf) | \$ 0.09459 | \$ 0.09600 | \$ 0.06797 |
| G3 | | | |
| Monthly Customer Charge | \$ 110.00 | \$ 112.00 | \$ 150.00 |
| Base Rate (per Ccf) | \$ 0.09308 | \$ 0.09448 | \$ 0.06728 |
| G4 | | | |
| Monthly Customer Charge | \$ 530.00 | \$ 538.00 | \$ 620.00 |
| Base Rate (per Ccf) | \$ 0.06483 | \$ 0.06580 | \$ 0.06361 |

Large Transportation Firms

Chugach International

| | | | |
|-------------------------|-----------|---|---|
| Monthly Customer Charge | \$ 2,900 | * | * |
| Base Rate (per Mcf) | \$ 0.7671 | * | * |

* The Chugach Int. Power Plant is decommissioned and metering facilities removed in July 2022

Mid-Sized Firm Transportation

| | | | |
|-------------------------|-----------|-----------|-----------|
| Monthly Customer Charge | \$ 9,000 | \$ 9,140 | \$ 21,100 |
| Base Rate (per Mcf) | \$ 0.1605 | \$ 0.1629 | \$ 0.0052 |

Very Large Firm Transportation

| | | | |
|---|-----------|-----------|-----------|
| Base Rate (per Mcf) | \$ 0.1736 | \$ 0.1762 | \$ 0.0057 |
| Customer Charge per Delivery Point | \$ 2,500 | \$ 2,540 | \$ 1,700 |
| Demand Charge per Mcf of Contracted Peak Demand per Month | \$ 4.20 | \$ 4.26 | \$ 8.32 |

Interruptible Industrial Transportation

| | | | | | | | |
|---|-------------------|----|--------|----|--------|----|--------|
| | <u>Mcf/Mo.</u> | | | | | | |
| < | 100,000 | \$ | 17,400 | \$ | 17,660 | \$ | 24,000 |
| | Remaining Volumes | \$ | 0.1744 | \$ | 0.1770 | \$ | 0.2403 |

There is no charge for any month which volumes are not transported.

Interruptible Storage Transportation

| | | | | |
|--|----------------|------------|------------|-----------|
| | <u>Mcf/Mo.</u> | | | |
| | All Volumes | \$ 0.17439 | \$ 0.17701 | \$ 0.2403 |
| Minimum charge for each Year in which gas is transported under this rate schedule. | | \$ 15,900 | \$ 16,100 | \$ 24,000 |

There is no charge for any month which volumes are not transported.

Daniel M. Dieckgraeff

EMPLOYMENT

ENSTAR Natural Gas Company/Alaska Pipeline Company, Anchorage, Alaska: 1982 – Present.

Director of Rates and Regulatory Affairs: 2012 – Present

Manager, Rates and Regulatory Affairs: 2008 – 2012

Manager, Regulatory and Gas Supply: 2006 – 2008

Manager, Finance and Rates: 2000 – 2006

Manager, Rates and Planning: 1989 – 2000

Rates and Planning Supervisor: 1982 – 1988

Price Waterhouse, Anchorage, Alaska: 1979 – 1982

Senior Accountant: 1981 – 1982

Staff Accountant: 1979 – 1981

EDUCATION

Gonzaga University, Spokane, Washington: Bachelor Business Administration, Major in Public Accounting. 1979

Alaska Pacific University, Anchorage, Alaska: Master of Business Administration, Concentration in Global Finance. 2007

OTHER

Certified Public Accountant (AK), 1982 – present

American Institute of Certified Public Accountants, Member

Alaska Society of Certified Public Accountants, Member

Institute of Management Accountants, Member

Commonwealth North, Member

Spirit of Youth, Board Member

American Gas Association, State Affairs Committee



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www.enstarnaturalgas.com

RECEIVED

By the Regulatory Commission of Alaska on Apr 04, 2018

April 4, 2018

Regulatory Commission of Alaska
701 West Eighth Avenue, Suite 300
Anchorage, Alaska 99501

Subject: TCJA of 2017 Impact on Rates – I-18-002

Dear Commissioners:

ENSTAR Natural Gas Company, a division of SEMCO Energy, Inc. (“ENSTAR”) is in receipt of your letter of March 23, 2018, and appreciates the opportunity to respond to the Commission’s questions. While this is an extremely complicated issue, with a number of implications from a regulated utility perspective, ENSTAR has worked diligently since the passage of the Tax Cuts and Jobs Act of 2017 (“TCJA”) to understand the impacts of the tax changes, and proposes this course of action to provide the intended tax savings to customers. At this time, ENSTAR anticipates that the reduction in the corporate income tax rate will result in a reduction to its annual revenue requirement of \$4.5 to \$5.5 million dollars.

I. Impact on Income Tax Expense

ENSTAR anticipates making a filing by the end of April 2018 to address the change in the corporate income tax rate on the income tax expense and related components of ENSTAR’s recently decided 2015 test year revenue requirement, excluding deferred taxes. ENSTAR plans to include a revised 275(a) to reflect U-16-066(19) Normalized Test Year Revenue Requirement and Revenue Deficiency Adjusted for 2017 TCJA Tax Rate. This revised 275(a) would include Revised Schedule O, State and Federal Income Tax Adjustments; Revised Schedule G, Uncollectible Accounts Expense Adjustment; and Revised Schedule LL, Lead-Lag Study-Cash Working Capital Requirement. The filing will also include a revised 275(h), a Cost-of-Service Study Adjusted for 2017 TCJA Tax Rate. Finally, ENSTAR will submit for Commission review and approval revised tariff sheets reflecting the reduced customer rates resulting from adjustments to the corporate tax rate.

II. Impact of Deferred Taxes

As noted by Commissioner Pickett during the Public Meeting held on March 14, 2018, “this is a little more complicated in some cases than is generally portrayed in the press.” (Transcript at 75.) The TCJA of 2017 includes normalization provisions for regulated utilities, which require a specific treatment of accumulated deferred income taxes (“ADIT”) resulting from the corporate income tax rate reduction.

Excess ADIT is defined in the TCJA as the excess of: (1) the reserve for deferred taxes as of the day before the corporate rate reductions take effect, over (2) the amount which would be the balance in the reserve if the amount of the reserve were determined by assuming that the corporate

Anchorage: 907-277-5551 • Kenai Peninsula Office: 907-262-9334 • Mat-Su Office: 907-376-7979

All Our Energy Goes Into Our Customers

rate reductions provided in the TCJA were in effect for all prior periods. The excess ADIT normalization requirements apply only to accelerated federal tax method/life depreciation differences on public utility property.

The normalization provision requires that excess deferred income taxes be used to reduce revenue requirements no sooner than would occur as the book/tax difference reverses. The utility must identify the deferred tax reversal pattern (comparing book depreciation versus tax depreciation) and start to reverse the excess ADIT when book depreciation exceeds tax depreciation. This method is referred to as the Average Rate Assumption Method (“ARAM”). An alternative approach allowed in the TCJA is the Reverse South Georgia Method (“RSG”), which is allowed only if the utility is unable to identify when book/tax differences originate and reverse. RSG is not permitted if the utility has the records to calculate the reversal using ARAM. The RSG spreads the excess ADIT evenly over the estimated book life of the utility assets that created the ADIT.

Both approaches reduce rates over the estimated remaining book life of the related assets. The difference between the two is that under RSG, the reduction begins immediately, while under ARAM the reduction does not occur until the book/tax difference begins to reverse. Further, a normalization violation occurs if the excess ADIT is used to reduce rates more rapidly than would occur under either of these approaches, resulting in severe penalties from the IRS.

In order to illustrate this difference, the following simplified example was prepared by the audit and accounting firm PricewaterhouseCoopers (“PwC”) and presented in a Power & Utilities Technical Update on March 22, 2018 (page 9). (The full presentation is attached for reference.)

| ARAM vs RSG comparison | | | | | | | | | | | |
|-------------------------------|-------------------|------------------|---------------------|-------------|----------------------|------------|---------------|-------------|----------------------|----------------|-----------|
| | | | | DR/(CR) | | | | DR/(CR) | | | |
| | | | | ARAM | | | | RSGM | | | |
| Year | Book Depreciation | Tax Depreciation | Book/Tax Difference | Tax Rate | Deferred Tax Expense | EDIT amort | ADIT | Tax Rate | Deferred Tax Expense | [2] EDIT Amort | ADIT |
| 2016 | 100,000 | 200,000 | 100,000 | 35% | 35,000 | - | (35,000) | 35% | 35,000 | - | (35,000) |
| 2017 | 100,000 | 320,000 | 220,000 | 35% | 77,000 | - | (112,000) | 35% | 77,000 | - | (112,000) |
| 2018 | 100,000 | 192,000 | 92,000 | 20% | 18,400 | - | (130,400) | 20% | 18,400 | (6,000) | (124,400) |
| 2019 | 100,000 | 115,200 | 15,200 | 20% | 3,040 | - | (133,440) | 20% | 3,040 | (6,000) | (121,440) |
| 2020 | 100,000 | 115,200 | 15,200 | 20% | 3,040 | - | (136,480) | 20% | 3,040 | (6,000) | (118,480) |
| 2021 | 100,000 | 57,600 | (42,400) | 30.85% | (8,480) | (4,600) | (123,400) [1] | 20% | (8,480) | (6,000) | (104,000) |
| 2022 | 100,000 | - | (100,000) | 30.85% | (20,000) | (10,850) | (92,550) [1] | 20% | (20,000) | (6,000) | (78,000) |
| 2023 | 100,000 | - | (100,000) | 30.85% | (20,000) | (10,850) | (61,700) [1] | 20% | (20,000) | (6,000) | (52,000) |
| 2024 | 100,000 | - | (100,000) | 30.85% | (20,000) | (10,850) | (30,850) [1] | 20% | (20,000) | (6,000) | (26,000) |
| 2025 | 100,000 | - | (100,000) | 30.85% | (20,000) | (10,850) | 0 [1] | 20% | (20,000) | (6,000) | - |
| | 1,000,000 | 1,000,000 | - | | 48,000 | (48,000) | | | 48,000 | (48,000) | |

As this example shows, under ARAM, the excess ADIT begins to reverse in 2021, which is when the book depreciation overtakes the tax depreciation and the ADIT begins to reverse. Using RSG, the excess ADIT is amortized beginning in 2018 using a straight-line method over the remaining book life of the asset. The end result, over the book life of the hypothetical asset, is the same under either method.

In order to determine the impact of excess ADIT on its revenue requirement, and thus on customers' rates, ENSTAR must take the following steps:

- Determine whether the historical records available are sufficient to use ARAM.
 - If yes, then calculate the book/tax depreciation differences and resulting ADIT to determine when the book depreciation starts to exceed the tax depreciation.
 - Calculate the excess ADIT for each year and apply it to the appropriate revenue requirement.
- If ARAM cannot be used, calculate the estimated remaining book life for all underlying assets and amortize the excess ADIT over this period.

Because of the considerable work involved in these steps, and the uncertainty around the results of the analysis, ENSTAR proposes including the excess ADIT amortization adjustment in its next rate case, which as required by U-16-066(19), will be filed using a test year of 2020 or sooner. This gives ENSTAR's tax department the time it needs to do the thorough analysis demanded in the TCJA.

In conclusion, ENSTAR has proactively and diligently worked to understand the implications associated with the TCJA and understands the potential savings our customers can realize by acting expeditiously. Our proposal is the best solution to realize those savings for customers while staying within the applicable regulations.

Sincerely,

ENSTAR Natural Gas Company



John Sims
President

Phone: 907-334-7625
Fax: 907-334-7671
John.Sims@enstarnaturalgas.com

Attachments as stated



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RECEIVED

By the Regulatory Commission of Alaska on Apr 26, 2018

April 26, 2018

Regulatory Commission of Alaska
701 West Eighth Avenue, Suite 300
Anchorage, Alaska 99501

Subject: Tariff Advice Letter TA 303-4

Dear Commissioners:

The tariff filing described below is transmitted to you for filing in compliance with Section 3 AAC 48.200 - 3 AAC 48.430 of the Alaska Administrative Code:

| <u>Tariff Sheet</u> | | <u>Cancels Sheet</u> | | <u>Schedule or Rule Number</u> |
|---------------------|------------------|----------------------|------------------|--------------------------------|
| <u>Number</u> | <u>Revision</u> | <u>Number</u> | <u>Revision</u> | |
| 201 | 15 th | 201 | 14 th | Rates – Section 2001 G1 |
| 202 | 14 th | 202 | 13 th | Rates – Section 2002 G2 |
| 203 | 14 th | 203 | 13 th | Rates – Section 2003 G3 |
| 204 | Ninth | 204 | Eighth | Rates – Section 2004 G4 |
| 211 | 13 th | 211 | 12 th | Rates – Section 2101 PPT |
| 212 | Seventh | 212 | Sixth | Rates – Section 2145 MSFT |
| 213 | Seventh | 213 | Sixth | Rates – Section 2150 VLFT |
| 214 | Sixth | 214 | Fifth | Rates – Section 2150 VLFT |
| 216 | 11 th | 216 | Tenth | Rates – Section 2201 IIT |
| 218 | Eighth | 218 | Seventh | Rates – Section 2251 ITS |

On December 22, 2017, President Trump enacted P.L. 115-97, commonly known as the Tax Cut and Jobs Act of 2017 (“TCJA”). This major tax reform is a complex piece of legislation that is still being researched to understand the full ramifications for corporations across the country. While this is an extremely complicated issue, with a number of implications from a regulated utility perspective, ENSTAR Natural Gas Company (“ENSTAR”) has worked diligently since the passage of the TCJA to understand its effect on customers’ rates.

The TCJA reduced the federal corporate income tax rate from 35% to 21%, effective January 1, 2018. This tariff filing, which applies that tax rate change, represents a decrease of \$5.1 million for ENSTAR’s customers from the revenue requirement approved in U-16-066(20).¹ This represents a 5.7% reduction of ENSTAR’s non-gas revenue requirement.

¹ As of March 31, 2018, ENSTAR has 144,691 General Service customers, as well as 11 power

ENSTAR recognizes that the Commission has not yet specified the treatment utilities should take. ENSTAR nonetheless proposes the attached filing because it believes this methodology is the most expeditious way for customers to realize savings on their monthly bills.²

ENSTAR estimates that, with its proposed rate change, all gas sales customer categories (G1 through G4) will see an approximately 1.3% decrease in their total bill on an annualized basis from the rates currently in effect.

Recomputed Revenue Requirement

ENSTAR's last revenue requirement was established by the Commission in Order No. U-16-066(19) and accepted in U-16-066(20). The authorized revenue requirement is recomputed in Attachment A to reflect the reduction in federal corporate income tax rate from 35% to 21%. In calculating the revised revenue requirement, ENSTAR took into account the following items:

- Decreased working capital requirements due to the lower income tax payments which will be made under the TCJA. This resulted in a decrease of \$57,700 in the working capital component of rate base. Using the approved rate of return of 8.59%, this equates to a reduction of \$4,956 in return on investment.
- Decreased bad debt expense due to the decrease in revenue requirement. This resulted in a decrease of \$14,307 to customer accounting expenses.
- Decreased state income tax expense due to the decrease in revenue requirement. This led to a decrease of \$477,607 in state income tax expense.
- Decreased the federal income tax expense due to the reduction in tax rates from 35% to 21%, as well as the reductions in expenses listed above. This resulted in a decrease in \$4,599,769 in federal income tax expense.

Cost of Service Study and Rate Design

Attachment B is the recalculated cost-of-service study utilizing the revised revenue requirement shown in Attachment A. ENSTAR has utilized the same allocation methodologies ordered by the Commission in U-16-066(19), and accepted in U-16-066(20).

ENSTAR has maintained the same rate design for all customer classes adopted in U-16-066(20). For each rate category, the proposed new rates also preserve the same rate class revenue requirement split between the monthly fixed charge and the variable charge that was used the final permanent rates.

and industrial transportation customer locations.

² As noted in ENSTAR's letter to the Commission in Docket I-18-002 dated April 6, 2018, ENSTAR will address any impact on its deferred taxes in its next rate case.

Revised Rate Schedules

Included in Attachment C to this filing is a schedule showing the proposed new rate by rate class compared to the current rates. The proposed tariff sheets are included in Attachment D.

ENSTAR requests that the revisions be effective on a permanent basis on the first day of the month following Commission approval. Please feel free to contact me at 334-7661 if you have any questions.

Sincerely,

ENSTAR Natural Gas Company



Daniel M. Dieckgraeff
Director of Rates and Regulatory Affairs

Phone: 907-334-7661
Fax: 907-334-7657
Dan.dieckgraeff@enstarnaturalgas.com

Attachments as stated



STATE OF ALASKA
DEPARTMENT OF
COMMERCE
COMMUNITY AND
ECONOMIC DEVELOPMENT

*Bill Walker, Governor
Mike Navarre, Commissioner
Stephen McAlpine, Chairman*

Regulatory Commission of Alaska

May 29, 2018

In reply refer to: Tariff Section
File: TA303-4
LO#: L1800240

Daniel M. Dieckgraeff
Director of Rates and Regulatory Affairs
ENSTAR Natural Gas Company
P.O. Box 190288
Anchorage, AK 99519-0288

Dear Mr. Dieckgraeff:

ENSTAR Natural Gas Company (ENSTAR) filed TA303-4 on April 26, 2018, seeking to revise its rates in response to the passage of new federal tax legislation. TA303-4 proposes to decrease ENSTAR's non-gas revenue requirement by 5.7%. ENSTAR, in TA303-4, estimates that all of their gas sales customers will collectively realize a savings of 1.3% on their bills on an annualized basis with the approval of TA303-4.

On May 29, 2018, the Regulatory Commission of Alaska approved Tariff Sheet Nos. 201, 202, 203, 204, 211, 212, 213, 214, 216, and 218, filed on April 26, 2018, by ENSTAR in TA303-4. The Commission, on its own motion, waived the statutory notice period and specified an early effective date for the tariff sheets of June 1, 2018.

Enclosed are validated copies of the approved tariff sheets. Please note the effective date of June 1, 2018, has been added to the bottom right corner of each tariff sheet.

BY DIRECTION OF THE COMMISSION (Commissioner Stephen McAlpine dissenting)

Sincerely,

REGULATORY COMMISSION OF ALASKA

Stephen McAlpine
Chairman

Enclosures



ENSTAR Natural Gas Company

§2001 Schedule G1 - General Service 1

§2001a Application

This rate applies to natural gas service to any Customer through a single meter for any purpose where the meter has a maximum Company rated capacity of 400 cubic feet per hour (CFH) or less. The maximum capacity of a G1 meter can be increased to 590 CFH for locations with a single high efficiency, on demand water heater with a rated capacity of under 250,000 BTUH (250 CFH) and still qualify for a G1 rate.

§2001b Character of Service

Natural gas having a heating value of approximately 1,000 BTU per cubic foot, but not less than 950 BTU per cubic foot.

§2001c Monthly Rate

| | | |
|------------------------|--|----------|
| Service Charge (Base): | \$0.14759 per hundred cubic feet (Ccf) | R |
| Customer Charge: | \$16.00 | R |

§2001d Service hereunder may be discontinued at any time at the request of the Customer when the premises are vacated or the service is no longer required. Otherwise, the service is to be continuous and, if seasonally disconnected, will be subject to a reconnection charge as set forth in the Section 2501k.

§2001e Rates shall further be adjusted each month in conformance with Section 708 of this tariff to reflect the Company's varying cost of gas. Rates may also be subject to local sales taxes.



ENSTAR Natural Gas Company

§2002 Schedule G2 - General Service 2

§2002a Application

This rate applies to natural gas service to any Customer through a single meter for any purpose where the meter has a maximum Company rated capacity of 401 cubic feet per hour (CFH), but no more than 649 CFH. The maximum capacity of a G2 meter can be increased to 839 CFH for locations with a single high efficiency, on demand water heater with a rated capacity of under 250,000 BTUH (250 CFH) and still qualify for a G2 rate.

§2002b Character of Service

Natural gas having a heating value of approximately 1,000 BTU per cubic foot, but not less than 950 BTU per cubic foot.

§2002c Monthly Rate

| | | |
|------------------------|--|----------|
| Service Charge (Base): | \$0.09459 per hundred cubic feet (Ccf) | R |
|------------------------|--|----------|

| | | |
|------------------|---------|----------|
| Customer Charge: | \$35.00 | R |
|------------------|---------|----------|

§2002d Service hereunder may be discontinued at any time at the request of the Customer when the premises are vacated or the service is no longer required. Otherwise, the service is to be continuous and, if seasonally disconnected, will be subject to a reconnection charge as set forth in the Section 2501k.

§2002e Gas Sales Service

Rates shall further be adjusted each month in conformance with Section 708 of this tariff to reflect the Company's varying cost of gas. Rates may also be subject to local sales taxes.

§2002f Transportation Service

Customers may take Transportation Service under this rate schedule subject to the Sections 1605 and 1640, and may be subject to the additional fees set out in Section 2561.



ENSTAR Natural Gas Company

§2003 Schedule G3 – General Service 3

§2003a Application

This rate applies to natural gas service to any Customer through a single meter for any purpose where the meter has a maximum Company rated capacity of 650 cubic feet per hour (CFH), but no more than 3,000 CFH. The maximum capacity of a G3 meter can be increased to 3,190 CFH for locations with a single high efficiency, on demand water heater with a rated capacity of under 250,000 BTUH (250 CFH) and still qualify for a G3 rate.

§2003b Character of Service

Natural gas having a heating value of approximately 1,000 BTU per cubic foot, but not less than 950 BTU per cubic foot.

§2003c Monthly Rate

| | | |
|------------------------|--|----------|
| Service Charge (Base): | \$0.09308 per hundred cubic feet (Ccf) | R |
| Customer Charge: | \$110.00 | R |

§2003d Service Term

Service under this schedule shall be for not less than twelve (12) consecutive months, except for Construction Heat provided under Section 601b(2) or Temporary Service under Section 603. Following the twelve (12) consecutive months, service is to be continuous and may not be seasonally disconnected, but service may be discontinued at the request of the Customer when the premises are vacated or the service is no longer required on a permanent basis. The Customer Charge on this service shall not be subject to cancellation for seasonal periods.

§2003e Gas Sales Service

Rates for Customers taking Gas Sales Service shall further be adjusted each month in conformance with Section 708 of this tariff to reflect the Company's varying cost of gas. Rates may also be subject to local sales taxes.

§2003f Transportation Service

Customers may take Transportation Service under this rate schedule subject to the Sections 1605 and 1640, and may be subject to the additional fees set out in Section 2561.



ENSTAR Natural Gas Company

§2004 Schedule G4 – General Service 4

§2004a Application

This rate applies to natural gas service to any Customer through a single meter for any purpose where the meter has a maximum Company rated capacity over 3,000 cubic feet per hour and the Customer does not qualify for service under the rate schedules set out in Sections 2045 through 2251.

§2004b Character of Service

Natural gas having a heating value of approximately 1,000 BTU per cubic foot, but not less than 950 BTU per cubic foot.

§2004c Monthly Rate

| | | |
|------------------------|--|---|
| Service Charge (Base): | \$0.06483 per hundred cubic feet (Ccf) | R |
|------------------------|--|---|

| | | |
|------------------|----------|---|
| Customer Charge: | \$530.00 | R |
|------------------|----------|---|

§2004d Service Term

Service under this schedule shall be for not less than twelve (12) consecutive months, except for Construction Heat provided under Section 601b(2) or Temporary Service under Section 603. Following the twelve (12) consecutive months, service is to be continuous and may not be seasonally disconnected, but service may be discontinued at the request of the Customer when the premises are vacated or the service is no longer required on a permanent basis. The Customer Charge on this service shall not be subject to cancellation for seasonal periods.

§2004e Gas Sales Service

Rates for Customers taking Gas Sales Service shall further be adjusted each month in conformance with Section 708 of this tariff to reflect the Company's varying cost of gas. Rates may also be subject to local sales taxes.

§2004f Transportation Service

Customers may take Transportation Service under this rate schedule subject to the Sections 1605 and 1640, and may be subject to the additional fees set out in Section 2561.

RCA No. 4 13th Revision
 Cancellling
 12th Revision

Sheet No. 211

Sheet No. 211

RECEIVED

APR 26 2018

STATE OF ALASKA
REGULATORY COMMISSION OF ALASKA



ENSTAR Natural Gas Company

§2101 Transportation Service to Power Plants

§2101a Rates

| | | (Volumetric) Rate Per Mcf | Monthly Customer Charge | |
|------------------|----------------|------------------------------|-------------------------------|----------|
| <u>§2101a(1)</u> | <u>Chugach</u> | | | |
| | International | \$0.7671 | \$ 2,900 | R |

§2101b The power plant named above is subject to varying interruptions of service as provided under Section 1200 above.

§2101c Transportation Service

The Customer at the location listed above in Section 2101a may take Transportation Service under this rate schedule subject to Sections 1605 and 1640 and may be subject to the additional fees set out in Section 2561.

Tariff Advice No. 303-4

Effective: June 1, 2018

Issued By: ENSTAR Natural Gas Company, A Division of SEMCO ENERGY, Inc.



ENSTAR Natural Gas Company

§2145 Schedule MSFT – Mid-Sized Firm Transportation Service

§2145a Application

§2145a(1) This rate schedule applies to firm transportation service to:

§2145a(1)(a) Titan Alaska LNG, LLC (formerly Fairbanks Natural Gas Company (FNG)) LNG Plant #1 located along the Company's Beluga to Anchorage Pipeline.

§2145a(1)(b) Alaska Electric and Energy Cooperative, Inc. Soldotna Combustion Turbine power plant located along the Company's Kenai to Anchorage Pipeline.

§2145a(2) This service shall be supplied under Sections 1605 and 1640, and

§2145a(3) The Firm Transportation Service Agreement between the Customer and the Company.

§2145b Monthly Rate

Service Charge (Base)-Volumetric Rate:

\$0.1605 per thousand cubic feet (Mcf)

R

Customer charge:

\$9,000 per Month

R

§2145c Rate Adjustments

Rates for service under this Schedule are subject to various charges and adjustments as approved by the Regulatory Commission of Alaska including, but not limited to, the Regulatory Cost Charge as outlined in Section 2401 and the additional fees set out in Section 2561. Rates may also be subject to local sales taxes.



ENSTAR Natural Gas Company

§2150 Schedule VLFT – Very Large Firm Transportation Service

§2150a Availability

Service under this rate schedule requires execution of a Very Large Firm Transportation Service Agreement with the Company.

§2150a(1) Service under Schedule VLFT – Very Large Firm Transportation Service (Section 2150) – is available only for large-volume end-use Transportation customers served directly from the Company's transmission system and having an estimated load factor of 65% or greater and a minimum Contracted Peak Demand of 5,000 Mcf. Load factor is calculated as average daily volumes divided by Contracted Peak Demand. Locations listed in Sections 2145 and 2101 that have specific rates are not eligible for service under this Schedule.

§2150a(2) The Company may limit the amount of Contracted Peak Demand and the delivery pressure requested by the Customer.

§2150a(3) The monthly rate, customer charge and demand charge applies to each individual Delivery Point receiving service under Schedule VLFT except for Anchorage Municipal Light and Power ("ML&P") Plants 1, 2 and 2A. The volumes, load factor, Contracted Peak Demand, and demand charge for these three locations will be aggregated, and ML&P will only be charged one customer charge. Volumes from individual Delivery Points for all other locations will not be combined or aggregated unless it is for the convenience of the Company.

§2150a(4) Service under this Schedule VLFT is exclusive. Locations receiving service under Schedule VLFT cannot receive service at the same time under a different rate schedule.

§2150b Monthly Rate

Volumetric Rate For All Gas

| | | |
|----------------------|--|----------|
| Delivered Per Month: | \$0.1736 per Mcf | R |
| Customer Charge: | \$2,500 per Delivery Point | R |
| Demand Charge: | \$4.20 per Month per Mcf of Contracted Peak Demand | R |



ENSTAR Natural Gas Company

§2150c Excess Demand

In the event that a Shipper's actual Mcf per Day demand on any Day exceeds the Shipper's Contracted Peak Demand, then the Shipper shall pay in that Month a penalty as calculated below:

§2150c(1) Calculation of Excess Demand Penalty

The Excess Demand penalty is calculated as the product of:

1. The Shipper's actual Mcf per Day demand less the Shipper's Contracted Peak Demand;
2. The Mcf per Day demand charge (in Section 2050b above);
3. The number of Months the Transportation Service Agreement has been in effect or twelve (12), whichever is less; and
4. Two (2).

§2150c(2) Example of Calculation of Excess Demand Penalty

Assume that a Shipper has contracted for 10,000 Mcf per Day of Contracted Peak Demand in a Transportation Service Agreement that has been in effect for more than twelve months and that the Shipper's actual Mcf per Day demand during a day of a month covered by the Transportation Service Agreement was 12,000 Mcf per Day. The Excess Demand penalty would be calculated as follows:

$$[(12,000 - 10,000) \times \$4.20 \times 12 \times 2] = [2,000 \times \$4.20 \times 12 \times 2] = \$201,600 \quad \text{C}$$

§2150c(3) The Company will waive the Excess Demand penalty for any qualifying volumes caused by Economy Energy Sales to other power utilities. Economy Energy Sales are sales of energy sold on a non-firm basis. Volumes for Economy Energy Sales which, combined with the other volumes for the Customer, exceed the Customer's Contracted Peak Demand are interruptible by the Company. To qualify for waiver:

(The next page is Sheet 214.1)



ENSTAR Natural Gas Company

§2201 Schedule IIT - Interruptible Industrial Transportation Service

§2201a Application

This rate schedule applies to Customers receiving service under Section 1620, Interruptible Transportation Service.

§2201b Monthly Rate

Charge For All Gas Delivered Per Month:

| | | | |
|-------------------|---------------------|------------------|----------|
| First | 100,000 Mcf or less | \$17,400 | R |
| Remaining Volumes | | \$0.1744 Per Mcf | R |

There is no charge for any month which volumes are not transported.

§2201c Rate Adjustments

Rates for service under Schedule IIT are subject to various charges and adjustments as approved by the Regulatory Commission of Alaska including, but not limited to, the Regulatory Cost Charge as outlined in Section 2401 and the additional fees set out in Section 2561. Rates may also be subject to local sales taxes.



ENSTAR Natural Gas Company

§2251 Schedule ITS - Interruptible Transportation Service to Storage

§2251a Application

This rate schedule is only available for Interruptible Transportation Service for deliveries of natural gas to the Pretty Creek underground storage fields. The terms and conditions for service are those provided in Section 1620, Terms and Conditions for Interruptible Transportation Service.

§2251b Rate

Volumetric Rate For All Gas Delivered Per Year: \$0.1744 per Mcf **R**

There is no charge for any month which volumes are not transported, however there is a minimum charge of \$15,900 for each Year in which gas is transported under this rate schedule. **R**

§2251c Rate Adjustments

Rates for service under Schedule ITS are subject to various charges and adjustments as approved by the Regulatory Commission of Alaska including, but not limited to, the Regulatory Cost Charge as outlined in Section 2401 and the additional fees set out in Section 2561. Rates may also be subject to local sales taxes.

WEATHER NORMALIZATION ADJUSTMENTS

Purpose: To adjust for abnormal weather during 2021.

G1 Class:

| | | | |
|--|---------------|----------------|---------------------------|
| Test Year Use per Consuming Customer (Mcf) | | 150.54 | 150.54 |
| Base Use per Customer | | | |
| Jun Use per Customer | 4.28 | | |
| Jul Use per Customer | 3.77 | | |
| Aug Use per Customer | 4.20 | | |
| Total | <u>12.25</u> | | |
| No. of Days - Jul & Aug | 92 | | |
| Base Use per Day | <u>0.1331</u> | | |
| Annual Days | <u>365</u> | | |
| Base Use per Customer | | <u>48.58</u> | |
| Heating Load per Customer | | 101.96 | |
| Heating Degree Days | | | |
| Actual Degree Days | 10,544 | | |
| Base Degree Days: | | | |
| Jun | 248 | | |
| Jul | 189 | | |
| Aug | <u>243</u> | | |
| Total | <u>680</u> | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Average Daily | <u>7.39</u> | | |
| Annual Days | <u>365</u> | | |
| Annual Base Degree Days | <u>2,698</u> | | |
| Heating Degree Days | | <u>7,846</u> | |
| Heating Load per Degree Day | | 0.01299 | |
| Excess Degree Days | | | |
| 10-Year Normal | 9,512 | | |
| Actual Degree Days | <u>10,544</u> | | |
| Excess Degree Days | | <u>(1,032)</u> | |
| Adjustment per Customer (Mcf) | | | <u>(13.41)</u> |
| Normalized Use per Customer (Mcf) | | | 137.13 |
| Test Year Customers | | | <u>138,360</u> |
| Normalized Volumes (Mcf) | | | 18,973,894 |
| Test Year Volumes (Mcf) | | | <u>20,829,042</u> |
| Excess Weather-related Volumes | | | (1,855,148) |
| G1 Volumetric Rate per Mcf | | \$ | <u>1.4759</u> |
| G1 Weather Normalization Adjustment | | \$ | <u>(2,738,012)</u> |

WEATHER NORMALIZATION ADJUSTMENTS (Continued)

G2 Class:

| | | | |
|--|---------------|----------------|-------------------------|
| Test Year Use per Consuming Customer (Mcf) | | 385.10 | 385.10 |
| Base Use per Customer | | | |
| Jun Use per Customer | 10.86 | | |
| Jul Use per Customer | 9.98 | | |
| Aug Use per Customer | 11.36 | | |
| Total | <u>32.20</u> | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Base Use per Day | 0.3500 | | |
| Annual Days | <u>365</u> | | |
| Base Use per Customer | | <u>127.77</u> | |
| Heating Load per Customer | | 257.33 | |
| Heating Degree Days | | | |
| Actual Degree Days | <u>10,544</u> | | |
| Base Degree Days: | | | |
| Jun | 248 | | |
| Jul | 189 | | |
| Aug | <u>243</u> | | |
| Total | 680 | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Average Daily | 7.39 | | |
| Annual Days | <u>365</u> | | |
| Annual Base Degree Days | <u>2,698</u> | | |
| Heating Degree Days | | <u>7,846</u> | |
| Heating Load per Degree Day | | 0.03280 | |
| Excess Degree Days | | | |
| 10-Year Normal | 9,512 | | |
| Actual Degree Days | <u>10,544</u> | | |
| Excess Degree Days | | <u>(1,032)</u> | |
| Adjustment per Customer (Mcf) | | | <u>(33.84)</u> |
| Normalized Use per Customer (Mcf) | | | 351.26 |
| Test Year Customers | | | <u>5,645</u> |
| Normalized Volumes (Mcf) | | | 1,982,935 |
| Test Year Volumes (Mcf) | | | <u>2,173,969</u> |
| Excess Weather-related Volumes | | | (191,034) |
| G2 volumetric per Mcf | | \$ | <u>0.9459</u> |
| G2 Weather Normalization Adjustment | | \$ | <u>(180,699)</u> |

WEATHER NORMALIZATION ADJUSTMENTS (Continued)

G3 Class:

| | | | |
|--|---------------|----------------|-------------------------|
| Test Year Use per Consuming Customer (Mcf) | | 1,219.44 | 1,219.44 |
| Base Use per Customer | | | |
| Jun Use per Customer | 36.44 | | |
| Jul Use per Customer | 35.60 | | |
| Aug Use per Customer | 40.49 | | |
| Total | <u>112.53</u> | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Base Use per Day | 1.2232 | | |
| Annual Days | <u>365</u> | | |
| Base Use per Customer | | <u>446.45</u> | |
| Heating Load per Customer | | 772.99 | |
| Heating Degree Days | | | |
| Actual Degree Days | <u>10,544</u> | | |
| Base Degree Days: | | | |
| Jun | 248 | | |
| Jul | 189 | | |
| Aug | <u>243</u> | | |
| Total | 680 | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Average Daily | 7.39 | | |
| Annual Days | <u>365</u> | | |
| Annual Base Degree Days | <u>2,698</u> | | |
| Heating Degree Days | | <u>7,846</u> | |
| Heating Load per Degree Day | | 0.09852 | |
| Excess Degree Days | | | |
| 10-Year Normal | 9,512 | | |
| Actual Degree Days | <u>10,544</u> | | |
| Excess Degree Days | | <u>(1,032)</u> | |
| Adjustment per Customer (Mcf) | | | <u>(101.65)</u> |
| Normalized Use per Customer (Mcf) | | | 1,117.79 |
| Test Year Customers | | | <u>3,636</u> |
| Normalized Volumes (Mcf) | | | 4,064,009 |
| Test Year Volumes (Mcf) | | | <u>4,433,588</u> |
| Excess Weather-related Volumes | | | (369,579) |
| G3 Volumetric Rate per Mcf | | \$ | <u>0.9308</u> |
| G3 Weather Normalization Adjustment | | \$ | <u>(344,004)</u> |

WEATHER NORMALIZATION ADJUSTMENTS (Continued)

G4 Class:

| | | | |
|--|---------------|-----------------|-------------------------|
| Test Year Use per Consuming Customer (Mcf) | | 7,925.05 | 7,925.05 |
| Base Use per Customer | | | |
| Jun Use per Customer | 293.66 | | |
| Jul Use per Customer | 248.85 | | |
| Aug Use per Customer | 344.28 | | |
| Total | <u>886.79</u> | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Base Use per Day | 9.6390 | | |
| Annual Days | <u>365</u> | | |
| Base Use per Customer | | <u>3,518.25</u> | |
| Heating Load per Customer | | 4,406.80 | |
| Heating Degree Days | | | |
| Actual Degree Days | <u>10,544</u> | | |
| Base Degree Days: | | | |
| Jun | 248 | | |
| Jul | 189 | | |
| Aug | <u>243</u> | | |
| Total | 680 | | |
| No. of Days - Jul & Aug | <u>92</u> | | |
| Average Daily | 7.39 | | |
| Annual Days | <u>365</u> | | |
| Annual Base Degree Days | <u>2,698</u> | | |
| Heating Degree Days | | <u>7,846</u> | |
| Heating Load per Degree Day | | 0.56165 | |
| Excess Degree Days | | | |
| 10-Year Normal | 9,512 | | |
| Actual Degree Days | <u>10,544</u> | | |
| Excess Degree Days | | <u>(1,032)</u> | |
| Adjustment per Customer (Mcf) | | | <u>(579.51)</u> |
| Normalized Use per Customer (Mcf) | | | 7,345.54 |
| Test Year Customers | | | <u>1,009</u> |
| Normalized Volumes (Mcf) | | | 7,412,260 |
| Test Year Volumes (Mcf) | | | <u>7,997,034</u> |
| Excess Weather-related Volumes | | | (584,774) |
| G4 Volumetric Rate per Mcf | | \$ | <u>0.6483</u> |
| G4 Weather Normalization Adjustment | | \$ | <u>(379,109)</u> |

| | | Travel and Training Normalization Adjustment | | | | | | | | |
|-------|------------------------|--|-------------|-------------|-------------|-------------|--------------|-------------|------------------------------------|---|
| | | | | | | | COVID Impact | | | |
| | | 2015 Actual | 2016 Actual | 2017 Actual | 2018 Actual | 2019 Actual | 2020 Actual | 2021 Actual | Norm. 5Y Average (2017-2019) | 5 Y Norm. vs 2021 (Adjust. to 2021 Test Year) |
| 76510 | Ground Travel | 20,087 | 20,640 | 25,298 | 25,484 | 28,264 | 10,882 | 17,178 | 23,954 | 6,776 |
| 76520 | Air Travel | 86,029 | 96,445 | 110,802 | 96,320 | 127,709 | 25,259 | 20,092 | 103,461 | 83,369 |
| 76530 | Lodging | 109,531 | 94,891 | 117,063 | 48,697 | 75,361 | 29,456 | 20,561 | 89,109 | 68,548 |
| 76540 | Meals & Ent-Out of Tow | 13,166 | 12,770 | 26,701 | 19,045 | 26,277 | 15,738 | 15,369 | 19,592 | 4,223 |
| 76560 | Meetings | 4,886 | 4,831 | 9,012 | 1,584 | 2,170 | 455 | - | 4,497 | 4,497 |
| 76570 | Training | 88,846 | 113,216 | 76,652 | 63,913 | 59,103 | 60,213 | 72,647 | 80,346 | 7,700 |
| 76580 | Conferences | 49,167 | 33,270 | 41,517 | 44,393 | 31,770 | 23,981 | 10,237 | 40,023 | 29,786 |
| | | 371,711 | 376,062 | 407,045 | 299,436 | 350,654 | 165,984 | 156,083 | 360,982 | 204,899 |

ENSTAR NATURAL GAS COMPANY

CALCULATION OF NORMALIZED RATE OF RETURN AT CURRENT RATES

For the Year Ended December 31, 2021

Calculation of Taxes at Current Rates

| | |
|---------------------------------------|-------------------------|
| Normalized Revenues at Current Rates | 360,446,470 |
| Normalized Operating Expenses | (329,398,539) |
| Normalized Taxes Other Than Income | <u>(4,511,377)</u> |
| Earnings Before Interest and Taxes | 26,536,554 |
| Less: Return on Long Term Debt | <u>(3,845,824)</u> |
| Taxable State Income | 22,690,730.52 |
| State Income Tax Rate | <u>9.4%</u> |
| State Income Tax | <u><u>2,132,929</u></u> |
| Taxable Federal Income | 20,557,802 |
| Federal Income Tax Rate | <u>21.0%</u> |
| Amount At Tax Rate | 4,317,138 |
| Amortization of Excess Deferred Taxes | (695,069) |
| Federal Income Tax | <u><u>3,622,069</u></u> |

Calculation of Effective Rate of Return

| | |
|---|--------------------|
| Normalized Earnings Before Taxes | 26,536,554 |
| Net Income Taxes at Current Rates | <u>5,754,998</u> |
| Net Utility Operating Income | 20,781,556 |
| Less: Interest Expense | <u>(3,845,824)</u> |
| Normalized Net Income Available for Member's Equity | 16,935,732 |

Rate of Return on Equity **10.68%**

Calculation of Interim and Proposed Increase

| | <u>Current Rates</u> | <u>Interim at 1.50%</u> | <u>Proposed Permanent Rates</u> |
|-------------------------------|---------------------------------|------------------------------------|--|
| <u>General Service</u> | | | |
| G1 | | | |
| Monthly Customer Charge | \$ 16.00 | \$ 16.25 | \$ 27.00 |
| Base Rate (per Ccf) | \$ 0.14759 | \$ 0.14980 | \$ 0.06555 |
| G2 | | | |
| Monthly Customer Charge | \$ 35.00 | \$ 35.50 | \$ 46.00 |
| Base Rate (per Ccf) | \$ 0.09459 | \$ 0.09600 | \$ 0.06797 |
| G3 | | | |
| Monthly Customer Charge | \$ 110.00 | \$ 112.00 | \$ 150.00 |
| Base Rate (per Ccf) | \$ 0.09308 | \$ 0.09448 | \$ 0.06728 |
| G4 | | | |
| Monthly Customer Charge | \$ 530.00 | \$ 538.00 | \$ 620.00 |
| Base Rate (per Ccf) | \$ 0.06483 | \$ 0.06580 | \$ 0.06361 |

Large Transportation Firms

Chugach International

| | | | |
|-------------------------|-----------|---|---|
| Monthly Customer Charge | \$ 2,900 | * | * |
| Base Rate (per Mcf) | \$ 0.7671 | * | * |

* The Chugach Int. Power Plant is decommissioned and metering facilities removed in July 2022

Mid-Sized Firm Transportation

| | | | |
|-------------------------|-----------|-----------|-----------|
| Monthly Customer Charge | \$ 9,000 | \$ 9,140 | \$ 21,100 |
| Base Rate (per Mcf) | \$ 0.1605 | \$ 0.1629 | \$ 0.0052 |

Very Large Firm Transportation

| | | | |
|---|-----------|-----------|-----------|
| Base Rate (per Mcf) | \$ 0.1736 | \$ 0.1762 | \$ 0.0057 |
| Customer Charge per Delivery Point | \$ 2,500 | \$ 2,540 | \$ 1,700 |
| Demand Charge per Mcf of Contracted Peak Demand per Month | \$ 4.20 | \$ 4.26 | \$ 8.32 |

Interruptible Industrial Transportation

| | | | | | |
|---|-------------------|-----------|-----------|-----------|--|
| | <u>Mcf/Mo.</u> | | | | |
| < | 100,000 | \$ 17,400 | \$ 17,660 | \$ 24,000 | |
| | Remaining Volumes | \$ 0.1744 | \$ 0.1770 | \$ 0.2403 | |

There is no charge for any month which volumes are not transported.

Interruptible Storage Transportation

| | | | | | |
|--|----------------|------------|------------|-----------|--|
| | <u>Mcf/Mo.</u> | | | | |
| | All Volumes | \$ 0.17439 | \$ 0.17701 | \$ 0.2403 | |
| Minimum charge for each Year in which gas is transported under this rate schedule. | | \$ 15,900 | \$ 16,100 | \$ 24,000 | |

There is no charge for any month which volumes are not transported.

STATE OF ALASKA

BEFORE THE REGULATORY COMMISSION OF ALASKA

Before Commissioners:

Keith Kurber II, Chair
Robert A. Doyle
Robert M. Pickett
Daniel A. Sullivan
Janis W. Wilson

In the Matter of the Consideration of the)
Revenue Requirement Designated as TA)
334-4 Filed by ENSTAR NATURAL GAS)
COMPANY, A DIVISION OF SEMCO)
ENERGY, INC.)

Docket No. U-22-_____

**PREFILED DIRECT TESTIMONY
OF
DYLAN W. D'ASCENDIS**

**PREFILED DIRECT TESTIMONY
OF
DYLAN W. D’ASCENDIS**

TABLE OF CONTENTS

| | | |
|-------|--|----|
| I. | POSITION AND QUALIFICATIONS | 3 |
| II. | PURPOSE OF TESTIMONY AND BACKGROUND | 4 |
| III. | SUMMARY | 4 |
| IV. | CAPITAL MARKET OBSERVATIONS | 7 |
| V. | GENERAL PRINCIPLES | 15 |
| | A. Business Risk | 19 |
| | B. Financial Risk | 21 |
| VI. | CAPITAL STRUCTURE | 22 |
| VII. | ENSTAR AND THE UTILITY PROXY GROUP | 26 |
| VIII. | COMMON EQUITY COST RATE MODELS | 29 |
| | A. Discounted Cash Flow Model | 32 |
| | B. The Risk Premium Model | 35 |
| | C. The Predictive Risk Premium Model | 36 |
| | D. The Total Market Approach RPM | 37 |
| | E. The Capital Asset Pricing Model | 48 |
| | F. Common Equity Cost Rates for a Proxy Group of Domestic, Non-Price Regulated Companies Based on the DCF, RPM and CAPM | 55 |
| IX. | CONCLUSION OF COMMON EQUITY COST RATE BEFORE ADJUSTMENTS | 59 |
| X. | ADJUSTMENTS TO THE COST OF COMMON EQUITY | 59 |
| XI. | CONCLUSION | 66 |

EXHIBITS

Exhibit DWD-1 – Curriculum Vitae

Exhibit DWD-2 – Schedules in Support of Common Equity Cost Rate

1 **I. POSITION AND QUALIFICATIONS**

2 **Q. State your name, business address, and present position.**

3 A. My name is Dylan W. D’Ascendis. I am a Partner of ScottMadden, Inc. My business
4 address is 3000 Atrium Way, Suite 240, Mount Laurel, NJ 08054.

5 **Q. Briefly describe your professional experience and educational background.**

6 A. I have offered expert testimony on behalf of investor-owned utilities in 35 state
7 regulatory commissions in the United States, the Federal Energy Regulatory
8 Commission, the Alberta Utility Commission, one American Arbitration Association
9 panel, and the Superior Court of Rhode Island on issues including, but not limited to,
10 common equity cost rate, rate of return, valuation, capital structure, class cost of
11 service, and rate design.

12 On behalf of the American Gas Association (“AGA”), I calculate the AGA Gas
13 Index, which serves as the benchmark against which the performance of the American
14 Gas Index Fund (“AGIF”) is measured on a monthly basis. The AGA Gas Index and
15 AGIF are a market capitalization-weighted index and mutual fund, respectively,
16 comprised of the common stocks of the publicly traded corporate members of the AGA.

17 I am a member of the Society of Utility and Regulatory Financial Analysts
18 (“SURFA”). In 2011, I was awarded the professional designation “Certified Rate of
19 Return Analyst” by SURFA, which is based on education, experience, and the
20 successful completion of a comprehensive written examination.

21 I am also a member of the National Association of Certified Valuation Analysts
22 (“NACVA”) and was awarded the professional designation “Certified Valuation
23 Analyst” by the NACVA in 2015.

1 I am a graduate of the University of Pennsylvania, where I received a Bachelor
2 of Arts degree in Economic History. I have also received a Master of Business
3 Administration with high honors and concentrations in Finance and International
4 Business from Rutgers University.

5 The details of my educational background and expert witness appearances,
6 including those before the Regulatory Commission of Alaska (“RCA”), are included in
7 Exhibit DWD-1.

8 **II. PURPOSE OF TESTIMONY AND BACKGROUND**

9 **Q. What is the purpose of your testimony?**

10 A. The purpose is to present evidence and provide testimony on behalf of ENSTAR
11 Natural Gas Company and Alaska Pipeline Company (collectively “ENSTAR” or the
12 “Company”), relative to the appropriate capital structure and corresponding cost rates
13 which the Company should be afforded the opportunity to earn on their jurisdictional
14 rate base.

15 **Q. Have you prepared any exhibits in support of your recommendation?**

16 A. Yes. As stated above, my curriculum vitae is attached as Exhibit DWD-1. In addition,
17 attached as Exhibit DWD-2 are schedules that support my recommendation on the
18 appropriate rate of return for ENSTAR. There are eight “Schedules” included in
19 Exhibit DWD-2 that I refer to throughout my testimony.

20 **III. SUMMARY**

21 **Q. What is your recommended cost of capital for ENSTAR?**

22 A. I recommend that the Regulatory Commission of Alaska (the “Commission”) authorize
23 ENSTAR the opportunity to earn an overall rate of return of 8.32% based on the

1 Company's actual capital structure at December 31, 2021, which consists of 45.89%
2 long-term debt at an embedded debt cost rate of 2.86%, and 54.11% common equity at
3 my recommended common equity cost rate of 12.95%. The overall rate of return is
4 summarized on page 1 of Schedule 1 and in Table 1 below:

5 **Table 1: Summary of Overall Rate of Return for ENSTAR**
6

| <u>Type of Capital</u> | <u>Ratios</u> | <u>Cost Rate</u> | <u>Weighted Cost Rate</u> |
|------------------------|----------------|------------------|---------------------------|
| Long-Term Debt | 45.89% | 2.86% | 1.31% |
| Common Equity | <u>54.11%</u> | 12.95% | <u>7.01%</u> |
| Total | <u>100.00%</u> | | <u>8.32%</u> |

7
8 **Q. Please summarize your recommended common equity cost rate for the Company.**

9 A. My recommended common equity cost rate of 12.95% for ENSTAR is summarized on
10 page 2 of Schedule 1. I have assessed the market-based common equity cost rates of
11 companies of relatively similar, but not necessarily identical, risk to the Company.
12 Using companies of relatively comparable risk as proxies is consistent with the
13 principles of fair rate of return established in the *Hope*¹ and *Bluefield*² cases. No proxy
14 group can be identical in risk to any single company, so there must be an evaluation of
15 relative risk between the Company and the proxy group to see if it is appropriate to
16 make adjustments to the proxy group's indicated rate of return.

17 My recommendation results from the application of several cost of common
18 equity models, specifically the Discounted Cash Flow ("DCF") model, the Risk
19 Premium Model ("RPM"), and the Capital Asset Pricing Model ("CAPM"), to the

¹ *Federal Power Comm'n v. Hope Natural Gas Co.*, 320 U.S. 591 (1944).

² *Bluefield Water Works Improvement Co. v. Public Serv. Comm'n*, 262 U.S. 679 (1922).

1 market data of a proxy group of twelve gas transmission and distribution utilities
2 (“Utility Proxy Group”). The selection of the Utility Proxy Group is discussed below.
3 In addition, I also applied the DCF, RPM, and CAPM to a proxy group of 53 domestic,
4 non-price regulated companies comparable in total risk to the Utility Proxy Group
5 (“Non-Price Regulated Proxy Group”).

6 The results derived from each are as follows:

7 **Table 2: Summary of Common Equity Cost Rate**
8

| | |
|--|------------------------|
| Discounted Cash Flow Model | 11.29% |
| Risk Premium Model | 12.58% |
| Capital Asset Pricing Model | 11.97% |
| Market Models Applied to Comparable Risk, Non-Price Regulated Companies | <u>13.11%</u> |
| Indicated Range of Common Equity Cost Rates Before Adjustments for Company-Specific Risk | 11.70% - 12.70% |
| Business Risk Adjustment | <u>0.75%</u> |
| Indicated Range of Common Equity Cost Rates after Adjustment | <u>12.45% – 13.45%</u> |
| Recommended Cost of Common Equity | <u>12.95%</u> |

9
10 After analyzing the cost rates based on these models, I conclude that a range of
11 common equity cost rates between 11.70% and 12.70% for ENSTAR would be
12 indicated before any adjustment resulting from a relative risk analysis between the
13 Company and the Utility Proxy Group. I then adjusted the indicated common equity
14 cost rate upward by 0.75% to reflect the Company’s greater business risk, reflecting its
15 unique risks of providing a natural gas transmission and distribution service in Alaska’s
16 Cook Inlet region, and smaller relative size compared with the members of the Utility

1 Proxy Group which results in a Company-specific indicated range of common equity
2 cost rates between 12.45% and 13.45%. Based on these results, I recommend the
3 Commission consider a common equity cost rate of 12.95% for use in setting rates for
4 ENSTAR.

5 **IV. CAPITAL MARKET OBSERVATIONS**

6 **Q. Do economic conditions influence the required cost of capital and required return**
7 **on common equity?**

8 A. Yes. The models used to estimate the cost of equity are meant to reflect, and therefore
9 are influenced by, current and expected capital market conditions. Therefore, it is
10 important to assess the reasonableness of any financial model's results in the context
11 of observable market data.

12 **Q. Does your recommended ROE consider the current capital market environment?**

13 A. Yes, it does. From an analytical perspective, it is important that the inputs and
14 assumptions used to arrive at an ROE recommendation, including assessments of
15 capital market conditions, are consistent with the recommendation itself. Although all
16 analyses require an element of judgment, the application of that judgment must be made
17 in the context of the quantitative and qualitative information available to the analyst
18 and the capital market environment in which the analyses were undertaken.

19 **Q. Please summarize the current capital market environment.**

20 A. The economy is currently in an inflationary environment, as evidenced by increased
21 levels of the Consumer Price Index ("CPI") as compared to the Federal Reserve's
22 ("Fed") traditional inflation target of 2.00%. Inflation can be characterized as an
23 imbalance of supply and demand in the economy, specifically, when demand is in

1 excess of supply. When demand is in excess of supply, the cost of goods and services
2 increase.

3 Part of the Fed's Congressional mandate is to mitigate inflation and they have
4 two main tools to achieve their mandate: (1) raising the Fed Funds Rate;³ or decreasing
5 the size of their balance sheet. In Fed Chairman Jerome H. Powell's Press Conference
6 on June 15, 2022, he indicated that the Fed has the resolve to use both tools to restore
7 price stability on behalf of American families and businesses.⁴

8 Overall, the current market environment can be summarized as one with
9 increasing inflation, and expectations that the Fed will implement both of its tools in
10 an attempt to limit inflation.

11 **Q. Has the CPI risen recently?**

12 A. Yes, it has. As shown on Chart 1, the CPI has increased exponentially since the
13 beginning of the pandemic and more recently has experienced year-over-year increases
14 not seen since the early 1980s.⁵

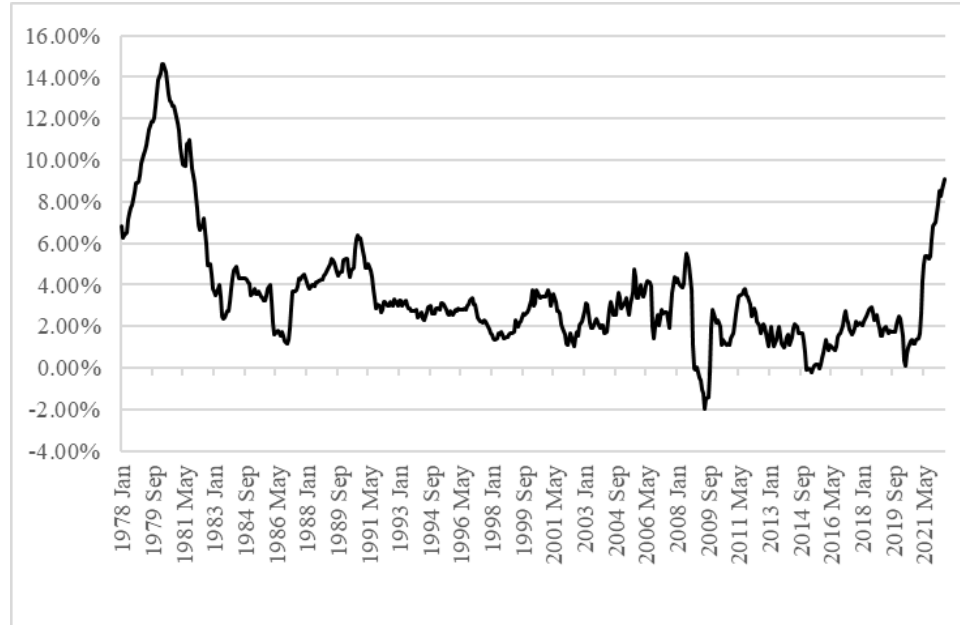
³ The Fed Funds Rate is the rate in which the Fed suggests commercial banks borrow and lend their excess reserves to each other overnight.

⁴ Transcript of Chair Powell's Press Conference, June 15, 2022.

⁵ Source: Bureau of Labor Statistics, Series Title: All items in U.S. city average, all urban consumers, seasonally adjusted, Series ID: CUSR0000SA0 (https://data.bls.gov/timeseries/CUSR0000SA0?output_view=pct_1mth).

1

Chart 1: Consumer Price Index Change, 1978-Current⁶



2

3

Given the rise in the CPI as shown in Chart 1, even if inflation were to moderate to a degree, it would still remain significantly elevated compared to the last several years and the Fed's inflation target of 2.00%. Further, other measures of inflation such as the Personal Consumption Expenditures Index, which is considered by the Fed to be a better indicator of inflation than the CPI, show quarterly increases higher they have been since the 1980s.

4

5

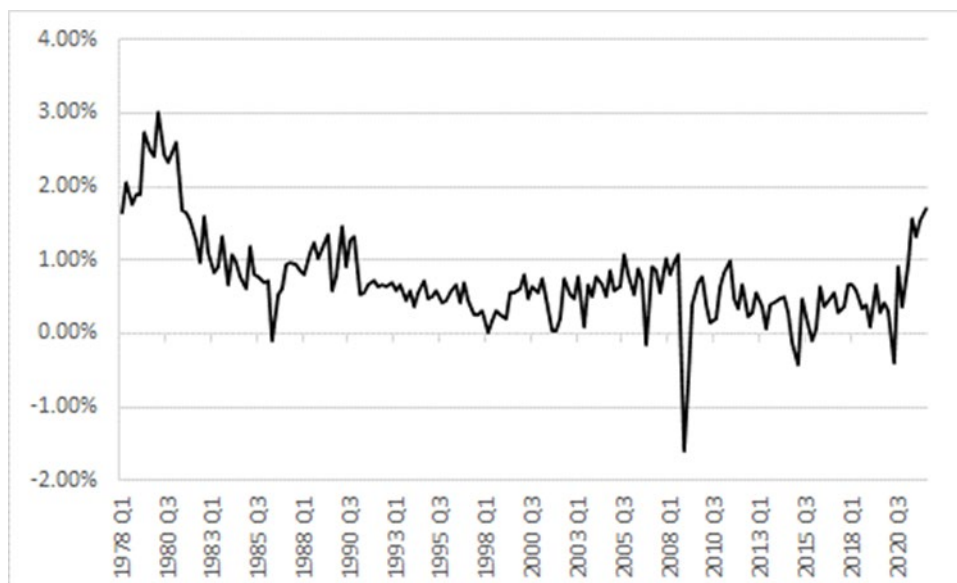
6

7

8

⁶ Source: Bureau of Labor Statistics, Series Title: All items in U.S. city average, all urban consumers, seasonally adjusted, Series ID: CUSR0000SA0 (https://data.bls.gov/timeseries/CUSR0000SA0?output_view=pct_1mth).

Chart 2: Personal Consumption Expenditures Index Change, 1978-Current⁷



Q. Is inflation expected to be elevated from historical levels moving forward?

A. Yes, it is. The 10-year and 30-year breakeven inflation rates⁸ have steadily increased since August 27, 2020, when Fed Chairman Jerome H. Powell released a statement noting that the Federal Open Market Committee (“FOMC”) will adopt an approach towards inflation that, “could be viewed as a flexible form of average inflation targeting,” meaning that following periods in which inflation has run below 2.00%, “appropriate monetary policy will likely aim to achieve inflation moderately above 2 percent for some time.”⁹ More recently, Mr. Powell has noted that, “the risk is rising that an extended period of high inflation could push longer-term expectations

⁷ Bureau of Economic Analysis. Table 2.3.4. Price Indexes for Personal Consumption Expenditures by Major Type of Product (<https://apps.bea.gov/iTable/iTable.cfm?reqid=19&step=2#reqid=19&step=2&isuri=1&1921=survey>).

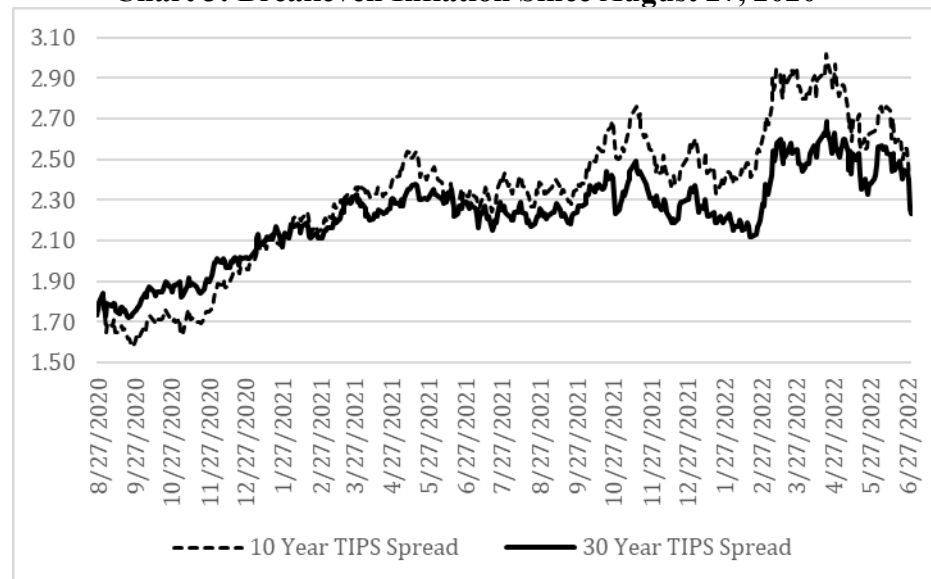
⁸ The breakeven inflation rate is the market’s determination of the level of inflation during the period it measures. For example, the ten-year breakeven inflation rate is the market’s expectation of inflation over the next ten years.

⁹ New Economic Challenges and the Fed’s Monetary Policy Review, Remarks by Jerome H. Powell, Chair Board of Governors of the Federal Reserve System, August 27, 2020.

1 uncomfortably higher, which underscores the need for the Committee to move
2 expeditiously as I have described.”¹⁰

3 In response to market conditions and Fed action, the breakeven inflation rate,
4 represented as the 10-year and 30-year Treasury Inflation-Protected Securities spreads,
5 has increased from 1.73% and 1.76% on August 27, 2020, respectively, to 2.33% and
6 2.23% respectively, as of June 30, 2022. Further, as shown in Chart 3 below, breakeven
7 inflation has trended upward since the Fed’s policy change at a relatively consistent
8 pace.

9 **Chart 3: Breakeven Inflation Since August 27, 2020¹¹**



10 Market-based inflation expectations like the breakeven inflation rate are
11 important benchmarks for the Fed. Michelle W. Bowman, Member of the Board of
12 Governors of the Federal Reserve System noted that:
13

¹⁰ Restoring Price Stability, Chair Pro Tempore Jerome H. Powell, at “Policy Options for Sustainable and Inclusive Growth” 38th Annual Economic Policy Conference National Association for Business Economics, Washington, D.C., March 21, 2022.

¹¹ Source: Federal Reserve (<https://www.federalreserve.gov/datadownload/>); downloaded on March 18, 2022.

1 One important factor that we often point to in driving today's spending
2 decisions and inflation outlook are expectations of future inflation.
3 Near-term expectations tend to rise as current inflation increases, but
4 when inflation expectations over the longer term – the next 5 to 10 years
5 – begin to rise, it may indicate that consumers and businesses have less
6 confidence in the Fed's ability to address higher inflation and return it
7 to the Federal Open Market Committee's (FOMC) goal of 2 percent. If
8 expectations move significantly above our 2 percent goal, it would make
9 it more difficult to change people's perceptions about the duration of
10 high inflation and potentially more difficult to get inflation under
11 control.¹²

12 **Q. Has Chairman Powell made additional comments concerning inflation?**

13 A. Yes, he did. In a statement before the U.S. Senate Committee on Banking, Housing
14 and Urban Affairs, Mr. Powell stated:

15 The Fed's monetary policy actions are guided by our mandate to
16 promote maximum employment and stable prices for the American
17 people. My colleagues and I are acutely aware that high inflation
18 imposes significant hardship, especially on those least able to meet the
19 higher costs of essentials like food, housing, and transportation. We are
20 highly attentive to the risks high inflation poses to both sides of our
21 mandate, and we are strongly committed to returning inflation to our 2
22 percent objective.

23 Against the backdrop of the rapidly evolving economic environment,
24 our policy has been adapting, and it will continue to do so. With
25 inflation well above our longer-run goal of 2 percent and an extremely
26 tight labor market, we raised the target range for the federal funds rate
27 at each of our last three meetings, resulting in a 1-1/2 percentage point
28 increase in the target range so far this year. The Committee reiterated
29 that it anticipates that ongoing increases in the target range will be
30 appropriate. In May, we announced plans for reducing the size of our
31 balance sheet and, shortly thereafter, began the process of significantly
32 reducing our securities holdings. Financial conditions have been
33 tightening since last fall and have now tightened significantly, reflecting
34 both policy actions that we have already taken and anticipated actions.

35 Over coming months, we will be looking for compelling evidence that
36 inflation is moving down, consistent with inflation returning to 2
37 percent. We anticipate that ongoing rate increases will be appropriate;

¹² Michelle W. Bowman, "The Outlook for Inflation and Monetary Policy", At "Executive Officers Conference Massachusetts Bankers Association", Harwich, Massachusetts, June 23, 2022.

1 the pace of those changes will continue to depend on the incoming data
2 and the evolving outlook for the economy. We will make our decisions
3 meeting by meeting, and we will continue to communicate our thinking
4 as clearly as possible. Our overarching focus is using our tools to bring
5 inflation back down to our 2 percent goal and to keep longer-term
6 inflation expectations well anchored.¹³

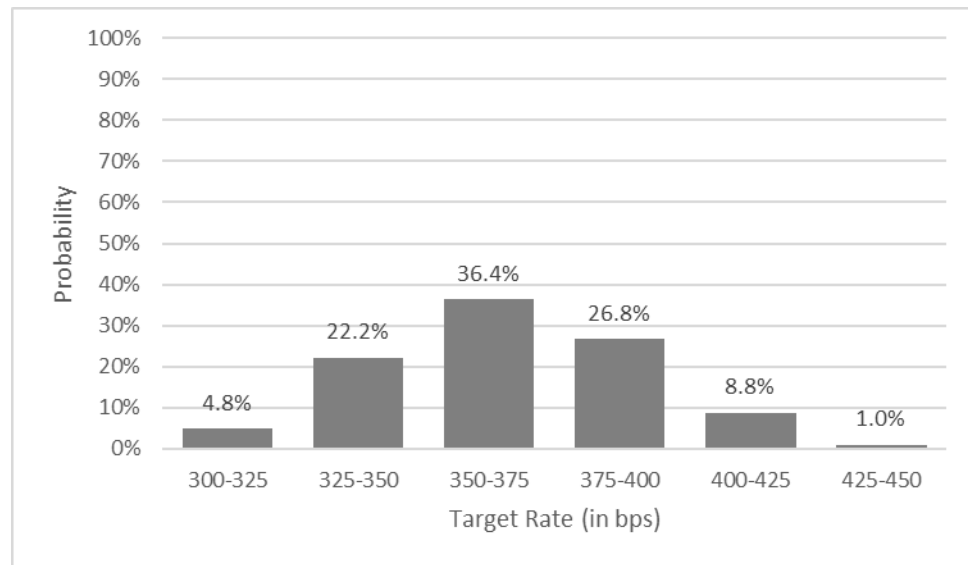
7 As can be gleaned from statements by members of the Fed, they expect inflation
8 to continue well into next year and that they will continue to use the tools at their
9 disposal to support the economy and the labor market, including accelerating the pace
10 of rate increases of the Fed Funds Rate and the roll off of assets from its balance sheet.

11 **Q. Is the market currently pricing in expectations of significant future Fed Funds**
12 **Rate increases in line with Chairman Powell's statements?**

13 A. Yes. The CME FedWatch Tool, as presented in Chart 4 below, indicates that a majority
14 of investors are pricing in at least a Fed Funds Rate of 3.50% by the Fed's February 1,
15 2023 meeting, as compared to the level of the Fed Funds Rate of between 1.50% and
16 1.75% as of July 25, 2022.

¹³ Jerome H. Powell, Statement Before the Committee on Banking, Housing, and Urban Affairs, U.S. Senate, Washington, D.C., June 22, 2022.

Chart 4: CME FedWatch Tool – February 1, 2023 FOMC Meeting¹⁴



Q. Please summarize your observations of the current market environment.

A. In response to the current inflationary environment, the Fed recently raised the Fed Funds Rate and anticipates additional increases over the next year in addition to rolling off of assets from their balance sheet. Investors have already priced in these actions and prospective actions into market prices. Regardless of current and future actions of the Fed, however, they have acknowledged that inflation is higher than its target average level of 2.00% and will continue to run higher than that target well into 2022 and possibly beyond.

Increasing inflation drives all costs higher (*e.g.*, prices for materials, labor, capital). This is an economic reality that affects companies across the board and ENSTAR is not immune to such increases. As a result, higher inflation increases risk, and the investor-required return for utility investors. In addition, some of the business

¹⁴ Source: <https://www.cmegroup.com/trading/interest-rates/countdown-to-fomc.html>, accessed July 25, 2022.

1 risks (such as ENSTAR's isolated geographic location and operating environment) as
2 discussed later in my testimony and in the direct testimony of ENSTAR witness Mr.
3 John D. Sims may be exacerbated in an inflationary period.

4 V. GENERAL PRINCIPLES

5 Q. What general principles have you considered in arriving at your recommended
6 common equity cost rate?

7 A. In unregulated industries, marketplace competition is the principal determinant of the
8 price of products or services. For regulated public utilities, regulation must act as a
9 substitute for marketplace competition. Assuring that the utility can fulfill its
10 obligations to the public, while providing safe and reliable service at all times, requires
11 a level of earnings sufficient to maintain the integrity of presently invested capital.
12 Sufficient earnings also permit the attraction of needed new capital at a reasonable cost,
13 for which the utility must compete with other firms of comparable risk, consistent with
14 the fair rate of return standards established by the U.S. Supreme Court in the previously
15 cited *Hope* and *Bluefield* cases.

16 The U.S. Supreme Court affirmed the fair rate of return standards in *Hope*,
17 when it stated:

18 The rate-making process under the Act, *i.e.*, the fixing of 'just and
19 reasonable' rates, involves a balancing of the investor and the consumer
20 interests. Thus we stated in the Natural Gas Pipeline Co. case that
21 'regulation does not insure that the business shall produce net revenues.'
22 315 U.S. at page 590, 62 S.Ct. at page 745. But such considerations
23 aside, the investor interest has a legitimate concern with the financial
24 integrity of the company whose rates are being regulated. From the
25 investor or company point of view it is important that there be enough
26 revenue not only for operating expenses but also for the capital costs of
27 the business. These include service on the debt and dividends on the
28 stock. *Cf. Chicago & Grand Trunk R. Co. v. Wellman*, 143 U.S. 339,
29 345, 346 12 S.Ct. 400,402. By that standard the return to the equity

1 owner should be commensurate with returns on investments in other
2 enterprises having corresponding risks. That return, moreover, should
3 be sufficient to assure confidence in the financial integrity of the
4 enterprise, so as to maintain its credit and to attract capital.¹⁵

5 In summary, the U.S. Supreme Court has found a return that is adequate to
6 attract capital at reasonable terms enables the utility to provide service while
7 maintaining its financial integrity. As discussed above, and in keeping with established
8 regulatory standards, that return should be commensurate with the returns expected
9 elsewhere for investments of equivalent risk. The Commission's decision in this
10 proceeding, therefore, should provide the Company with the opportunity to earn a
11 return that is: (1) adequate to attract capital at reasonable cost and terms; (2) sufficient
12 to ensure their financial integrity; and (3) commensurate with returns on investments
13 in enterprises having corresponding risks.

14 Lastly, the required return for a regulated public utility is established on a stand-
15 alone basis, *i.e.*, for the utility operating company at issue in a rate case. Parent entities,
16 like other investors, have capital constraints and must look at the attractiveness of the
17 expected risk-adjusted return of each investment alternative in their capital budgeting
18 process. That is, utility holding companies that own many utility operating companies
19 have choices as to where they will invest their capital within the holding company
20 family. Therefore, the opportunity cost concept applies regardless of the source of the
21 funding, public funding or corporate funding.

22 When funding is provided by a parent entity, the return still must be sufficient
23 to provide an incentive to allocate equity capital to the subsidiary or business unit rather

¹⁵ *Hope*, 320 U.S. 591 (1944), at 603.

1 than other internal or external investment opportunities. That is, the regulated
2 subsidiary must compete for capital with all the parent company's affiliates, and with
3 other similarly situated utility companies. In that regard, investors value corporate
4 entities on a sum-of-the-parts basis and expect each division within the parent company
5 to provide an appropriate risk-adjusted return.

6 It therefore is important that the authorized ROE reflects the risks and prospects
7 of the utility's operations and supports the utility's financial integrity from a stand-
8 alone perspective, as measured by their combined business and financial risks.
9 Consequently, the ROE authorized in this proceeding should be sufficient to support
10 the operational (*i.e.*, business risk) and financing (*i.e.*, financial risk) of ENSTAR's
11 utility operations on a stand-alone basis.

12 **Q. Within that broad framework, how is the cost of capital estimated in regulatory**
13 **proceedings?**

14 A. Regulated utilities primarily use common stock and long-term debt to finance their
15 permanent property, plant, and equipment (*i.e.*, rate base). The fair rate of return for a
16 regulated utility is based on its Weighted Average Cost of Capital, in which, as noted
17 earlier, the costs of the individual sources of capital are weighted by their respective
18 book values.

19 The cost of capital is the return investors require to make an investment in a
20 firm. Investors will provide funds to a firm only if the return that they *expect* is equal
21 to, or greater than, the return that they *require* to accept the risk of providing funds to
22 the firm.

1 The cost of capital (that is, the combination of the costs of debt and equity) is
2 based on the economic principle of “opportunity costs.” Investing in any asset (whether
3 debt or equity securities) represents a forgone opportunity to invest in alternative assets.
4 For any investment to be sensible, its expected return must be at least equal to the return
5 expected on alternative, comparable risk investment opportunities. Because
6 investments with like risks should offer similar returns, the opportunity cost of an
7 investment should equal the return available on an investment of comparable risk.

8 Whereas the cost of debt is contractually defined and can be directly observed
9 as the interest rate or yield on debt securities, the cost of common equity must be
10 estimated based on market data and various financial models. Because the cost of
11 common equity is premised on opportunity costs, the models used to determine it are
12 typically applied to a group of “comparable” or “proxy” companies.

13 In the end, the estimated cost of capital should reflect the return that investors
14 require in light of the subject company’s business and financial risks, and the returns
15 available on comparable investments.

16 **Q. Is the authorized return set in regulatory proceedings guaranteed?**

17 A. No, it is not. The *Hope* and *Bluefield* standards, and the regulatory compact upon which
18 the ratemaking process is based, only require that the utility be afforded a reasonable
19 opportunity to recover its return of, and return on, its prudently incurred investments.
20 It does not guarantee that return. While a utility may have control over some factors
21 that affect the ability to earn its authorized return (*e.g.*, management performance,
22 operating and maintenance expenses, etc.), there are several factors beyond a utility’s
23 control that affect its ability to earn its authorized return.

1 A. Business Risk

2 **Q. Please define business risk and explain why it is important to the determination**
3 **of a fair rate of return.**

4 A. The investor-required return on common equity reflects investors' assessment of the
5 total investment risk of the subject firm. Total investment risk is often discussed in the
6 context of business and financial risk.

7 Business risk reflects the uncertainty associated with owning a company's
8 common stock without the company's use of debt and/or preferred stock financing.
9 One way of considering the distinction between business and financial risk is to view
10 the former as the uncertainty of the expected earned return on common equity,
11 assuming the firm is financed with no debt.

12 Examples of business risks generally faced by utilities include, but are not
13 limited to: the regulatory environment; mandatory environmental and safety
14 compliance requirements; customer mix and concentration of customers; service
15 territory economic growth; market demand; risks and uncertainties of supply;
16 operations; capital intensity; size; the degree of operating leverage; emerging
17 technologies including distributed energy resources; and the vagaries of weather. All
18 of these business risks have a direct bearing on earnings. Although analysts, including
19 ratings agencies, may categorize business risks individually, as a practical matter, such
20 risks are interrelated and not wholly distinct from one another. Therefore, it is difficult
21 to specifically and numerically quantify the effect of any individual risk on investors'
22 required return, *i.e.*, the cost of capital. For determining an appropriate return on
23 common equity, the relevant issue is where investors see the subject company as falling

1 within a spectrum of risk. To the extent investors view a company as being exposed to
2 higher risk, the required return will increase, and vice versa.

3 For regulated utilities, business risks are both long-term and near-term in nature.
4 Whereas near-term business risks are reflected in year-to-year variability in earnings
5 and cash flow brought about by economic or regulatory factors, long-term business
6 risks reflect the prospect of an impaired ability of investors to obtain both a fair rate of
7 return on, and return of, their capital. Moreover, because utilities accept the obligation
8 to provide safe, adequate, and reliable service at all times (in exchange for a reasonable
9 opportunity to earn a fair return on their investment), they generally do not have the
10 option to delay, defer, or reject capital investments. Because those investments are
11 capital-intensive, utilities generally do not have the option to avoid raising external
12 funds during periods of capital market distress, if necessary.

13 Because utilities invest in long-lived assets, long-term business risks are of
14 paramount concern to equity investors. That is, the risk of not recovering the return on
15 their investment extends far into the future. The timing and nature of events that may
16 lead to losses, however, also are uncertain and, consequently, those risks and their
17 implications for the required return on equity tend to be difficult to quantify.
18 Regulatory commissions (like investors who commit their capital) must review a
19 variety of quantitative and qualitative data and apply their reasoned judgment to
20 determine how long-term risks weigh in their assessment of the market-required return
21 on common equity.

1 **B. Financial Risk**

2 **Q. Please define financial risk and explain why it is important in determining a fair**
3 **rate of return.**

4 A. Financial risk is the additional risk created by the introduction of debt and preferred
5 stock into the capital structure. The higher the proportion of debt and preferred stock
6 in the capital structure, the higher the financial risk to common equity owners (*i.e.*,
7 failure to receive dividends due to default or other covenants). Consequently, as the
8 degree of financial leverage increases, the risk of financial distress (*i.e.*, financial risk)
9 also increases. In essence, even if two firms face the same business risks, a company
10 with meaningfully higher levels of debt in its capital structure is likely to have a higher
11 cost of both debt and equity. Therefore, consistent with the basic financial principle of
12 risk and return, common equity investors require higher returns as compensation for
13 bearing higher financial risk.

14 **Q. Can bond and credit ratings be a proxy for the combined business and financial**
15 **risks (*i.e.*, investment risk of an enterprise)?**

16 A. Yes, similar bond ratings/issuer credit ratings reflect, and are representative of, similar
17 combined business and financial risks (*i.e.*, total risk) faced by bond investors.¹⁶
18 Although specific business or financial risks may differ between companies, the same
19 bond/credit rating indicates that the combined risks are roughly similar from a

¹⁶ Risk distinctions within S&P's bond rating categories are recognized by a plus or minus, *i.e.*, within the A category, an S&P rating can be at A+, A, or A-. Similarly, risk distinctions for Moody's ratings are distinguished by numerical rating gradations, *i.e.*, within the A category, a Moody's rating can be A1, A2 and A3.

1 debtholder perspective. The caveat is that these debtholder risk measures do not
2 translate directly to risks for common equity.

3 **Q. Do rating agencies account for company size in their bond ratings?**

4 A. No. Neither Standard & Poor's ("S&P") nor Moody's Investors Service ("Moody's")
5 have minimum company size requirements for any given rating level. This means, all
6 else equal, a relative size analysis would still need to be performed on companies with
7 similar bond ratings.

8 **VI. CAPITAL STRUCTURE**

9 **Q. What capital structure ratios do you recommend be employed in developing an
10 overall fair rate of return appropriate for the Company?**

11 A. I recommend the use of ENSTAR's actual capital structure at December 31, 2021,
12 which consists of 45.89% long-term debt and 54.11% common equity for the Company
13 as shown on page 1 of Schedule 1.

14 **Q. What are the typical sources of capital commonly considered in establishing a
15 utility's capital structure?**

16 A. Common equity and long-term debt are commonly considered in establishing a utility's
17 capital structure because they are the typical sources of capital financing a utility's rate
18 base.

19 **Q. Please explain.**

20 A. Long-lived assets are typically financed with long-lived securities, so that the overall
21 term structure of the utility's long-term liabilities (both debt and equity) closely match
22 the life of the assets being financed. As stated by Brigham and Houston:

1 In practice, firms don't finance each specific asset with a type of capital
2 that has a maturity equal to the asset's life. However, academic studies
3 do show that most firms tend to finance short-term assets from short-
4 term sources and long-term assets from long-term sources.¹⁷

5 Whereas short-term debt has a maturity of one year or less, long-term debt may
6 have maturities of 30 years or longer. Although there are practical financing
7 constraints, such as the need to "stagger" long-term debt maturities, the general
8 objective is to extend the average life of long-term debt. Still, long-term debt has a
9 finite life, which is likely to be less than the life of the assets included in rate base.
10 Common equity, on the other hand is outstanding into perpetuity. Thus, common
11 equity more accurately matches the life of the going concern of the utility, which is
12 also assumed to operate in perpetuity. Consequently, it is both typical and important
13 for utilities to have significant proportions of common equity in their capital structures.

14 **Q. Why is it important for ENSTAR's actual capital structure, consisting of 45.89%**
15 **long-term debt and 54.11% common equity, be authorized in this proceeding?**

16 A. In order to provide safe, reliable, and affordable service to its customers, ENSTAR
17 must meet the needs and serve the interests of its various stakeholders, including
18 customers, shareholders, and bondholders. The interests of these stakeholder groups
19 are aligned with maintaining a healthy balance sheet, strong credit ratings, and a
20 supportive regulatory environment, so that the Company has access to capital on
21 reasonable terms in order to make necessary investments.

¹⁷ Eugene F. Brigham and Joel F. Houston, *Fundamentals of Financial Management*, Concise 4th Ed., Thomson South-Western, 2004, at 574.

1 Safe and reliable service cannot be maintained at a reasonable cost if utilities
2 do not have the financial flexibility and strength to access the competitive markets on
3 reasonable terms. The authorization of a capital structure other than the Company's
4 actual capital structure will weaken its financial condition and adversely impact the
5 Company's ability to address expenses and investment, to the detriment of customers
6 and shareholders. Safe and reliable service for customers cannot be sustained over the
7 long term if the interests of shareholders and bondholders are minimized such that the
8 public interest is not optimized.

9 **Q. How does the regulatory environment in which a utility operates affect its access**
10 **to, and cost of, capital?**

11 A. The regulatory environment can significantly affect both the access to, and cost of,
12 capital in several ways. The proportion and cost of debt capital available to utility
13 companies are both influenced, in large part, by the rating agencies' assessment of the
14 regulatory environment. In other words, the Company's credit rating and outlook
15 depend substantially on the extent to which rating agencies view the regulatory
16 environment as credit supportive, or not. In fact, Moody's finds the regulatory
17 environment to be so important that 50.00% of the factors that weigh in the Company's
18 ratings determination are dependent on the nature of regulation.¹⁸ Similarly, S&P has
19 noted that:

¹⁸ Moody's Investors Service, *Rating Methodology; Regulated Gas and Electric Utilities*, June 23, 2017, at 4.

1 The assessment of regulatory risk is perhaps the most important factor
2 in Standard & Poor's Ratings Services' analysis of a U.S. regulated,
3 investor-owned utility's business risk. Each of the other four factors we
4 examine--markets, operations, competitiveness, and management--can
5 affect the quality of the regulation a utility experiences, but we believe
6 the fundamental regulatory environment in the jurisdictions in which a
7 utility operates often influences credit quality the most.¹⁹ (emphasis
8 added)

9 The regulatory environment is thus one of the most important factors considered
10 by both debt and equity investors in assessing the risks and prospects of utility
11 companies. From the perspective of debt investors, the authorized return should enable
12 the Company to generate the cash flow necessary to meet its near-term financial
13 obligations, make the capital investments needed to maintain and expand its system,
14 and maintain sufficient levels of liquidity to fund unexpected events.

15 Moreover, because fixed income investors have many investment alternatives,
16 even within a given market sector, the Company's financial profile must be adequate,
17 on a relative basis, to ensure its ability to attract capital under a variety of economic
18 and financial market conditions. From the perspective of equity investors, the
19 authorized return must be sufficient to provide a risk-comparable return on the equity
20 portion financing the Company's capital investments. Authorization of a capital
21 structure that is not representative of ENSTAR's actual capital structure could be a
22 signal to the investment community that the Commission is not constructive from an
23 investor standpoint, which could lead to increased borrowing costs in the future.

¹⁹ Standard & Poor's, *Utilities: Assessing U.S. Utility Regulatory Environments*, November 15, 2011, at 1.

1 **Q. How does your proposed ratemaking common equity ratio of 54.11% for**
2 **ENSTAR compare with the common equity ratios maintained by the Utility Proxy**
3 **Groups?**

4 A. In order to assess the reasonableness of the Company's requested ratemaking common
5 equity ratio, I reviewed the actual common equity ratios maintained by the comparable
6 companies within the Utility Proxy Group. The Company's requested ratemaking
7 common equity ratio of 54.11% is reasonable and consistent with the range of common
8 equity ratios maintained by the Utility Proxy Group. As shown on Schedule 2, the
9 range of five-quarter average common equity ratios of the utilities that comprise my
10 Utility Proxy Group range from 29.81% to 60.05%.²⁰ The Company's actual capital
11 structure demonstrates both the reasonableness of using it to set rates and the
12 Company's relative financial health. Setting the WACC as requested by the Company
13 will continue to support the long-term financial health of the Company for the benefit
14 of all of its stakeholders, including its customers.

15 **VII. ENSTAR AND THE UTILITY PROXY GROUP**

16 **Q. Are you familiar with ENSTAR's operations?**

17 A. Yes. ENSTAR functions as a natural gas transmission utility, which serves large users
18 such as power generation facilities, natural gas producers, and the Fairbanks
19 distribution utility, and as a natural gas local distribution utility, providing service to
20 more than 150,000 customers in Southcentral Alaska. Because ENSTAR is a hybrid
21 transmission and distribution utility operating in a unique environment, it is difficult to

²⁰ Excluding securitized debt relating to Winter Storm Uri.

1 find comparable gas utilities with a similar risk profile. In establishing my proxy group,
2 I have considered the hybrid nature of ENSTAR and have developed a proxy group
3 that, on balance, is indicative of ENSTAR's diverse operational characteristics. It is
4 important to note, however, that even the hybrid proxy group does not fully encompass
5 the risk factors unique to ENSTAR, all of which must be considered.

6 **Q. Why is it necessary to develop a proxy group when estimating the ROE for**
7 **ENSTAR?**

8 A. Because ENSTAR is not publicly traded and does not have publicly-traded equity
9 securities, it is necessary to develop groups of publicly traded, comparable companies
10 to serve as "proxies" for ENSTAR. In addition to the analytical necessity of doing so,
11 the use of proxy companies is consistent with the *Hope* and *Bluefield* comparable risk
12 standards, as discussed above. I have selected two proxy groups that, in my view, share
13 key fundamental risks with ENSTAR: a Utility Proxy Group and a Non-Price
14 Regulated Proxy Group, which is comparable in total risk to the Utility Proxy Group.²¹

15 Even when proxy groups are carefully selected, it is common for analytical
16 results to vary from company to company. Despite the care taken to ensure
17 comparability, because no two companies are identical, market expectations regarding
18 future risks and prospects will vary within the proxy group. It therefore is common for
19 analytical results to reflect a seemingly wide range, even for a group of similarly
20 situated companies. At issue is how to estimate the ROE from within that range. That
21 determination will be best informed by employing a variety of sound analyses and

²¹ The development of the Non-Price Regulated Proxy Group is explained in more detail below.

1 necessarily must consider the sort of quantitative and qualitative information discussed
2 throughout my direct testimony. Additionally, a relative risk analysis between
3 ENSTAR and the Utility Proxy Group must be made to determine whether or not
4 explicit Company-specific adjustments need to be made to the Utility Proxy Group's
5 indicated results.

6 My analyses are based on the Utility Proxy Group containing U.S. gas
7 transmission and natural gas distribution companies. As discussed earlier, utilities
8 must compete for capital with other companies with commensurate risk (including non-
9 utilities) and, to do so, must be provided the opportunity to earn a fair and reasonable
10 return. Consequently, it is appropriate to consider the Utility Proxy Group's market
11 data in determining ENSTAR's ROE.

12 **Q. Please explain how you chose your Utility Proxy Group of comparable companies**
13 **for ENSTAR.**

14 A. As discussed above, ENSTAR operates as both a gas transmission and a gas
15 distribution utility, the risks of which are materially different from a typical natural gas
16 local distribution company. Because of this, a proxy group containing some regulated
17 transmission operations is appropriate for calculating ENSTAR's cost of capital.
18 Because of this reason, I determined the Utility Proxy Group as discussed below.

19 The basis of selection for the Utility Proxy Group was to select those companies
20 that meet the following criteria:

- 21 1) they are included in one of the following groups as reported by *Value Line*
22 *Standard Edition* ("*Value Line*"): Natural Gas Utility, Natural Gas
23 Diversified, Oil and Gas Distribution, or Pipeline MLPs;

- 1 2) they have 40% or greater of 2021 total operating income derived from, or
2 40% or greater of 2021 total assets devoted to, regulated operations;
3 3) At the time of the preparation of this direct testimony, they had not
4 publicly announced that they were involved in any major merger or
5 acquisition activity (*i.e.*, one publicly-traded utility merging with or
6 acquiring another);
7 4) they have not cut or omitted their common dividends during the past five
8 years through the time of the preparation of this direct testimony;
9 5) they have *Value Line* and Bloomberg Professional Services
10 (“Bloomberg”) adjusted Beta coefficients;
11 6) they have a positive *Value Line* five-year dividends per share (“DPS”)
12 growth rate projection; and
13 7) they have *Value Line*, Zacks, Bloomberg, or Yahoo! Finance, consensus
14 five-year earnings per share (“EPS”) growth rate projections.

15 The following twelve companies met these criteria: Atmos Energy Corporation,
16 Kinder Morgan, Inc., MDU Resources Group, Inc., National Fuel Gas Company, New
17 Jersey Resources Corporation, NiSource, Inc., Northwest Natural Holding Company,
18 ONE Gas, Inc., ONEOK, Inc., Spire Inc., TC Energy Corporation, and The Williams
19 Companies, Inc.

20 **VIII. COMMON EQUITY COST RATE MODELS**

21 **Q. Is it important that cost of common equity models be market-based?**

22 A. Yes. As discussed previously, regulated public utilities, like the Company, must
23 compete for equity in capital markets along with all other companies with

1 commensurate risk, including non-utilities. The cost of common equity is thus
2 determined based on equity market expectations for the returns of those companies. If
3 an individual investor is choosing to invest their capital among companies with
4 comparable risk, they will choose the company providing a higher return over a
5 company providing a lower return.

6 **Q. Are your cost of common equity models market-based models?**

7 A. Yes. The DCF model is market-based because market prices are used in developing
8 the dividend yield component of the model. The RPM is market-based because the
9 bond ratings and expected bond yields used in the application of the RPM reflect the
10 market's assessment of bond/credit risk. In addition, the use of Beta coefficients to
11 determine the equity risk premium reflects the market's assessment of
12 market/systematic risk since Beta coefficients are derived from regression analyses of
13 market prices. The Predictive Risk Premium Model ("PRPM") uses monthly market
14 returns in addition to expectations of the risk-free rate. The CAPM is market-based for
15 many of the same reasons that the RPM is market-based (*i.e.*, the use of expected bond
16 yields and Beta coefficients). Selection of the comparable risk non-price regulated
17 companies is market-based because it is based on statistics which result from regression
18 analyses of market prices and reflect the market's assessment of total risk.

19 **Q. What analytical approaches did you use to determine the Company's ROE?**

20 A. As discussed earlier, I have relied on the DCF model, the RPM, and the CAPM, which
21 I applied to the Utility Proxy Group described above. I also applied these same models
22 to Non-Price Regulated Proxy Group described later in this section.

1 I rely on these models because reasonable investors use a variety of tools and
2 do not rely exclusively on a single source of information or single model. Moreover,
3 the models on which I rely focus on different aspects of return requirements and
4 provide different insights to investors' views of risk and return. The DCF model, for
5 example, estimates the investor-required return assuming a constant expected dividend
6 yield and growth rate in perpetuity, while risk premium-based methods (*i.e.*, the RPM
7 and CAPM approaches) provide the ability to reflect investors' views of risk, future
8 market returns, and the relationship between interest rates and the cost of common
9 equity. Just as the use of market data for the Utility Proxy Groups adds the reliability
10 necessary to inform expert judgment in arriving at a recommended common equity cost
11 rate, the use of multiple generally accepted common equity cost rate models also adds
12 reliability and accuracy when arriving at a recommended common equity cost rate.

13 The use of multiple models also makes intuitive sense when we consider that
14 market prices are set by the buying and selling behavior of multiple investors, whose
15 circumstances, objectives, and constraints vary over time and across market conditions.
16 We cannot assume a single method is the best measure of the factors motivating those
17 decisions for all investors at all times. Giving undue weight to a single method runs
18 the very real risk of ignoring important information provided by other methods.

19 In other words, no single model is more reliable than all others under all market
20 conditions. Intuition suggests it is more appropriate to use as many methods as we
21 reasonably can, and to reflect the many factors motivating investment decisions as best

1 we can. In this instance, intuition, financial theory,²² and financial practice reach a
2 common conclusion: we should apply and reasonably consider multiple methods when
3 estimating the ROE.

4 **A. Discounted Cash Flow Model**

5 **Q. What is the theoretical basis of the DCF model?**

6 A. The theory underlying the DCF model is that the present value of an expected future
7 stream of net cash flows during the investment holding period can be determined by
8 discounting those cash flows at the cost of capital, or the investors' capitalization rate.
9 DCF theory indicates that an investor buys a stock for an expected total return rate,
10 which is derived from cash flows received in the form of dividends plus appreciation
11 in market price (the expected growth rate). Mathematically, the dividend yield on
12 market price plus a growth rate equals the capitalization rate, *i.e.*, the total common
13 equity return rate expected by investors, as shown in Equation [1] below:

14
$$K_e = (D_0 (1+g))/P + g$$

15 Where: K_e = the required Return on Common Equity;

16 D_0 = the annualized Dividend Per Share;

17 P = the current stock price; and

18 G = the growth rate.

²² As Brigham and Gapenski explain: "Whereas debt and preferred stocks are contractual obligations which have easily determined costs, it is not at all easy to estimate [the ROE]. However, three methods can be used: (1) the Capital Asset Pricing Model (CAPM), (2) the discounted cash flow (DCF) model, and (3) the bond-yield-plus-risk-premium approach. These methods should not be regarded as mutually exclusive – no one dominates the others, and all are subject to error when used in practice. Therefore, when faced with the task of estimating a company's cost of equity, we generally use all three methods and then choose among them on the basis of our confidence in the data used for each in the specific case at hand." Eugene F. Brigham, Louis C. Gapenski, *Financial Management, Theory and Practice*, 7th ed., The Dryden Press, 1994, at 341.

1 **Q. Which version of the DCF model did you use?**

2 A. I used the single-stage constant growth DCF model in my analyses.

3 **Q. Please describe the dividend yield you used in your application of the DCF model.**

4 A. The unadjusted dividend yields are based on the proxy company's dividend as of June
5 30, 2022, divided by the average of closing market prices for the 60 trading days ending
6 June 30, 2022.²³

7 **Q. Please explain your adjustment to the dividend yield.**

8 A. Because dividends are paid periodically (*e.g.*, quarterly), as opposed to continuously
9 (daily), an adjustment must be made to the dividend yield. This is often referred to as
10 the discrete, or the Gordon Periodic, version of the DCF model.

11 DCF theory calls for the use of the full growth rate, or D_1 , in calculating the
12 dividend yield component of the model. Since the companies in the Utility and Non-
13 Price Regulated Proxy Groups increase their quarterly dividend at various times during
14 the year, a reasonable assumption is to reflect one-half the annual dividend growth rate
15 in the dividend yield component, or $D_{1/2}$. Because the dividend should be
16 representative of the next 12-month period, my adjustment is a conservative approach
17 that does not overstate the dividend yield. Therefore, the actual average dividend yields
18 in Column 1 on page 1 of Schedule 3 have been adjusted upward to reflect one-half the
19 average projected growth rate shown in Column 5.

20 **Q. Please explain the basis of the growth rates you applied to your Utility Proxy**
21 **Group in your DCF model.**

²³ Schedule 3, page 1, Column 1.

1 A. Investors with more limited resources than institutional investors are likely to rely on
2 widely available financial information services, such as *Value Line*, Zacks, and Yahoo!
3 Finance. Investors realize that analysts have significant insight into the dynamics of
4 the industries and individual companies they analyze, as well as companies' abilities to
5 effectively manage the effects of changing laws and regulations and ever changing
6 economic and market conditions. For these reasons, I used analysts' five-year forecasts
7 of EPS growth in my DCF analysis.

8 Over the long run, there can be no growth in DPS without growth in EPS.
9 Security analysts' earnings expectations have a more significant influence on market
10 prices than dividend expectations. Thus, the use of earnings growth rates in a DCF
11 analysis provides a better matching between investors' market price appreciation
12 expectations and the growth rate component of the DCF.

13 **Q. Please summarize the DCF model results.**

14 A. As shown on page 1 of Schedule 3, the mean result of the application of the single-
15 stage DCF model is 11.85%, the median result is 10.73%, and the average of the two
16 is 11.29% for the Utility Proxy Group. In arriving at a conclusion for the DCF-
17 indicated common equity cost rate for the Utility Proxy Group, I relied on an average
18 of the mean and the median results of the DCF. This approach takes into consideration
19 all the proxy companies' results while mitigating the high and low outliers of those
20 individual results.

1 **B. The Risk Premium Model**

2 **Q. Please describe the theoretical basis of the RPM.**

3 A. The RPM is based on the fundamental financial principle of risk and return; namely,
4 that investors require greater returns for bearing greater risk. The RPM recognizes that
5 common equity capital has greater investment risk than debt capital, as common equity
6 shareholders are behind debt holders in any claim on a company's assets and earnings.
7 As a result, investors require higher returns from common stocks than from investment
8 in bonds, to compensate them for bearing the additional risk.

9 While it is possible to directly observe bond returns and yields, investors'
10 required common equity return cannot be directly determined or observed. According
11 to RPM theory, one can estimate a common equity risk premium over bonds (either
12 historically or prospectively) and use that premium to derive a cost rate of common
13 equity. The cost of common equity equals the expected cost rate for long-term debt
14 capital, plus a risk premium over that cost rate, to compensate common shareholders
15 for the added risk of being unsecured and last-in-line for any claim on the corporation's
16 assets and earnings in the event of a liquidation.

17 **Q. Please explain how you derived your indicated cost of common equity based on**
18 **the RPM.**

19 A. To derive my indicated cost of common equity under the RPM, I used two risk premium
20 methods. The first method was the PRPM and the second method was a risk premium
21 model using a total market approach. The PRPM estimates the risk-return relationship
22 directly, while the total market approach indirectly derives a risk premium by using
23 known metrics as a proxy for risk.

1 **C. The Predictive Risk Premium Model**

2 **Q. Please explain the PRPM.**

3 A. The PRPM, published in the *Journal of Regulatory Economics*,²⁴ was developed from
4 the work of Robert F. Engle who shared the Nobel Prize in Economics in 2003 “for
5 methods of analyzing economic time series with time-varying volatility (“ARCH”)²⁵”.
6 Engle found that volatility changes over time and is related from one period to the next,
7 especially in financial markets. Engle discovered that the volatility in prices and
8 returns clusters over time and is therefore highly predictable and can be used to predict
9 future levels of risk and risk premiums.

10 The PRPM estimates the risk-return relationship directly, as the predicted
11 equity risk premium is generated by the prediction of volatility or risk. The PRPM is
12 not based on an estimate of investor behavior, but rather on the evaluation of the results
13 of that behavior (*i.e.*, the variance of historical equity risk premiums).

14 The inputs to the model are the historical returns on the common shares of each
15 company in the Utility Proxy Groups minus the historical monthly yield on long-term
16 U.S. Treasury securities through June 2022. Using a generalized form of ARCH,
17 known as GARCH, I calculated each of the Utility Proxy Groups’ company’s projected
18 equity risk premium using Eviews[®] statistical software. When the GARCH Model is
19 applied to the historical return data, it produces a predicted GARCH variance series²⁶

²⁴ Autoregressive conditional heteroscedasticity. See, *A New Approach for Estimating the Equity Risk Premium for Public Utilities*, Pauline M. Ahern, Frank J. Hanley, and Richard A. Michelfelder, Ph.D. *The Journal of Regulatory Economics* (December 2011), 40:261-278.

²⁵ www.nobelprize.org

²⁶ Illustrated on Columns 1 and 2 of page 2 of Schedule 4.

1 and a GARCH coefficient.²⁷ Multiplying the predicted monthly variance by the
2 GARCH coefficient and annualizing it²⁸ produces the predicted annual equity risk
3 premium. I then added the forecasted 30-year U.S. Treasury Bond yield, 3.74%,²⁹ to
4 each company's PRPM-derived equity risk premium to arrive at an indicated cost of
5 common equity. The 30-year U.S. Treasury yield is a consensus forecast derived from
6 the *Blue Chip Financial Forecasts* ("Blue Chip").³⁰

7 **Q. What are the results of the PRPM?**

8 A. As shown on page 2 of Schedule 4, the mean PRPM indicated common equity cost rate
9 for the Utility Proxy Group is 13.63%, the median is 13.94%, and the average of the
10 two is 13.79%. Consistent with my reliance on the average of the median and mean
11 results of the DCF, I relied on the average of the mean and median results of the Utility
12 Proxy Group PRPM to calculate a cost of common equity rate of 13.79%.

13 **D. The Total Market Approach RPM**

14 **Q. Please explain the total market approach RPM.**

15 A. The total market approach RPM adds a prospective public utility bond yield to an
16 average of: 1) an equity risk premium that is derived from a beta-adjusted total market
17 equity risk premium; and 2) an equity risk premium based on the S&P Utilities Index.

²⁷ Illustrated on Column 4 of page 2 of Schedule 4.

²⁸ Annualized Return = $(1 + \text{Monthly Return})^{12} - 1$

²⁹ See, Column 6 of page 2 of Schedule 4.

³⁰ *Blue Chip Financial Forecasts*, July 1, 2022, at 2 and June 1, 2022 at 14.

1 **Q. Please explain the basis of the expected bond yield of 5.77% applicable to the**
2 **Utility Proxy Group.**

3 A. The first step in the total market approach RPM analysis is to determine the expected
4 bond yield. Because both ratemaking and the cost of capital (including common equity
5 cost rate), are prospective in nature, a prospective yield on similarly-rated long-term
6 debt is essential. I relied on a consensus forecast of about 50 economists of the
7 expected yield on Aaa-rated corporate bonds for the six calendar quarters ending with
8 the fourth calendar quarter of 2023, and the long-term projections for 2024 to 2028 and
9 2029 to 2033. As shown on line 1 of page 3 of Schedule 4, the average expected yield
10 on Moody's Aaa-rated corporate bonds is 5.00%. To derive an expected yield on
11 Moody's A2-rated public utility bonds, I made an upward adjustment of 0.60%, which
12 represents the recent spread between Aaa-rated corporate bonds and A2-rated public
13 utility bonds, and converts the expected Aaa-rated corporate bond yield to an equivalent
14 Moody's A2-rated public utility bond.³¹ Adding the recent 0.60% spread between Aaa-
15 rated corporate and A2-rated public utility bond yields to the expected Aaa-rated
16 corporate bond yield of 5.00% results in an expected A2-rated public utility bond of
17 5.60%. Since the Utility Proxy Group's average Moody's long-term issuer ratings is
18 A3/Baa1, another adjustment to the expected A2-rated public utility bond yield is
19 needed to reflect the difference in bond ratings. An upward adjustment of 0.17%, which
20 represent one-half of a recent spread between A2 and Baa2 public utility bond yields,
21 respectively, are necessary to make the A2 prospective bond yield applicable to

³¹ As shown on line 2 and explained in note 2 on page 3 of Schedule 4.

1 A3/Baa1 public utility bonds.³² Adding the 0.17% to the 5.60% prospective A2 public
2 utility bond yield results in a 5.77% expected bond yield for the Utility Proxy Group.

3 **Table 3: Summary of the Calculation of the Utility Proxy Group Projected Bond**
4 **Yield³³**

| | |
|---|--------------|
| Prospective Yield on Moody's Aaa-Rated Corporate Bonds (<i>Blue Chip</i>) | 5.00% |
| Adjustment to Reflect Yield Spread Between Moody's Aaa-Rated Corporate Bonds and Moody's A2-Rated Utility Bonds | 0.60% |
| Adjustment to Reflect A3/Baa1 Average Rating of Utility Proxy Group | <u>0.17%</u> |
| Prospective Bond Yield Applicable to the Utility Proxy Group | <u>5.77%</u> |

5
6 **Q. Please explain the derivation of the Beta-derived equity risk premium.**

7 A. The components of the beta-derived risk premium model are: 1) an expected market
8 equity risk premium over corporate bonds and 2) the Beta coefficient. The derivation
9 of the beta-derived equity risk premium that I applied to the Utility Proxy Groups is
10 shown on lines 1 through 9 of page 8 of Schedule 4. The total beta-derived equity risk
11 premium I applied is based on an average of three historical market data-based equity
12 risk premiums, two *Value Line*-based equity risk premiums, and a Bloomberg-based
13 equity risk premium. Each of these is described below.

14 **Q. How did you derive a market equity risk premium based on long-term historical**
15 **data?**

16 A. To derive a historical market equity risk premium, I used the most recent holding period
17 returns for the large company common stocks from the *Stocks, Bonds, Bills, & Inflation*

³² As shown on line 4 and explained in note 3 on page 3 of Schedule 4.

³³ As shown on page 3 of Schedule 4.

1 (“*SBBI*”) *Yearbook 2022* (“*SBBI – 2022*”)³⁴ less the average historical yield on
2 Moody’s Aaa/Aa-rated corporate bonds for the period 1928 to 2021. Using holding
3 period returns over a very long period of time is appropriate because it is consistent
4 with the long-term investment horizon presumed by investing in a going concern, *i.e.*,
5 a company expected to operate in perpetuity.

6 SBBI’s long-term arithmetic mean monthly total return rate on large company
7 common stocks is 12.11% and the long-term arithmetic mean monthly yield on
8 Moody’s Aaa/Aa-rated corporate bonds is 5.98%.³⁵ As shown on line 1 on page 8 of
9 Schedule 4, subtracting the mean monthly bond yield from the total return on large
10 company stocks results in a long-term historical equity risk premium of 6.13%.

11 I used the arithmetic mean monthly total return rates for the large company
12 stocks and yields (income returns) for the Moody’s Aaa/Aa-rated corporate bonds,
13 because they are appropriate for the purpose of estimating the cost of capital as noted
14 in *SBBI – 2022*.³⁶ Using arithmetic mean return rates and yields is appropriate because
15 historical total returns and equity risk premiums provide insight into the variance and
16 standard deviation of returns needed by investors in estimating future risk when making
17 a current investment. If investors relied on the geometric mean of historical equity risk
18 premiums, they would have no insight into the potential variance of future returns,
19 because the geometric mean relates the change over many periods to a constant rate of

³⁴ Morningstar SBBI Appendix A Tables: Morningstar Stocks, Bonds, Bills, & Inflation 1926-2021.

³⁵ As explained in note 1 on page 8 of Schedule 4.

³⁶ *SBBI – 2021*, at 200-201.

1 change, thereby obviating the year-to-year fluctuations, or variance, which is critical to
2 risk analysis.

3 **Q. Please explain the derivation of the regression-based market equity risk premium.**

4 A. To derive the regression-based market equity risk premium of 7.32% shown on line 2,
5 page 8 of Schedule 4, I used the same monthly annualized total returns on large
6 company common stocks relative to the monthly annualized yields on Moody's
7 Aaa/Aa-rated corporate bonds as mentioned above. I modeled the relationship between
8 interest rates and the market equity risk premium using the observed monthly market
9 equity risk premium as the dependent variable, and the monthly yield on Moody's
10 Aaa/Aa-rated corporate bonds as the independent variable. I then used a linear
11 Ordinary Least Squares ("OLS") regression, in which the market equity risk premium
12 is expressed as a function of the Moody's Aaa/Aa-rated corporate bonds yield:

$$RP = \alpha + \beta (R_{Aaa/Aa})$$

14 where:

15 RP = the market equity risk premium;

16 α = the regression intercept coefficient;

17 β = the regression slope coefficient; and

18 $R_{Aaa/Aa}$ = the Moody's Aaa/Aa rated corporate bond yield.

19 Using the equation generated by the regression, an expected equity risk
20 premium of 7.32% is calculated using the average forecast of Aaa corporate bond yield
21 of 5.00%, as discussed above.

1 **Q. Please explain the derivation of the PRPM market equity risk premium.**

2 A. I used the same PRPM approach described previously to develop the PRPM equity risk
3 premium estimate. The inputs to the model are the historical monthly returns on large
4 company common stocks minus the monthly yields on Aaa/Aa-rated corporate bonds
5 during the period from January 1928 through June 2022. Using the previously
6 discussed generalized form of ARCH, known as GARCH, the market's projected
7 equity risk premium is determined using Eviews[©] statistical software. The resulting
8 PRPM predicted a market equity risk premium of 8.22%.³⁷

9 **Q. Please explain the derivation of a projected equity risk premium based on *Value***
10 ***Line Summary & Index* data for your RPM analysis.**

11 A. As noted above, because both ratemaking and the cost of capital are prospective, a
12 prospective market equity risk premium is essential. The derivation of the forecasted
13 or prospective market equity risk premium can be found in note 4 on page 8 of Schedule
14 4. Consistent with the premise that income returns plus capital appreciation equals
15 total returns, this prospective market equity risk premium is derived from an average
16 of the three- to five-year median market price appreciation potential by *Value Line*
17 Summary & Index for the 13 weeks ended July 1, 2022, plus an average of the median
18 estimated dividend yield for the common stocks of the 1,700 firms covered in *Value*
19 *Line*.³⁸

20 The average median expected price appreciation is 62%, which translates to a
21 12.82% annual appreciation, and, when added to the average of *Value Line's* median

³⁷ Shown on line 3 on page 8 of Schedule 4.

³⁸ As explained in detail in note 1 of Schedule 5.

1 expected dividend yields of 2.04%, equates to a forecasted annual total return rate on
2 the market as a whole of 14.86%. The forecasted Aaa-rated corporate bond yield of
3 5.00% is deducted from the total market return of 14.86%, resulting in an equity risk
4 premium of 9.86%, shown on page 8 line 4 of Schedule 4.

5 **Q. Please explain the derivation of an equity risk premium based on the S&P 500**
6 **companies.**

7 A. Using data from *Value Line*, I calculated an expected total return on the S&P 500
8 companies using expected dividend yields as a proxy for income returns and long-term
9 growth estimates as a proxy for capital appreciation. The expected total return for the
10 S&P 500 is 16.54%. Subtracting the prospective yield on Aaa-rated corporate bonds
11 of 5.00% results in an 11.54% projected equity risk premium.

12 **Q. Please explain the derivation of an equity risk premium based on Bloomberg data.**

13 A. Using data from Bloomberg, I calculated an expected total return on the S&P 500 using
14 expected dividend yields as a proxy for income returns and long-term growth estimates
15 as a proxy for capital appreciation, identical to the method described above. The
16 expected total return for the S&P 500 is 12.64%. Subtracting the prospective yield on
17 Moody's Aaa-rated corporate bonds of 5.00% results in a 7.64% projected equity risk
18 premium.

19 **Q. What is your conclusion of a Beta-derived equity risk premium for use in your**
20 **RPM analysis?**

21 A. I gave equal weight to all six equity risk premiums based on each source – historical,
22 *Value Line*, and Bloomberg – in arriving at an 8.45% equity risk premium.

Table 4: Summary of the Calculation of the Equity Risk Premium Using Total Market Returns³⁹

| | |
|---|--------------|
| Historical Spread Between Total Returns of Large Stocks and Aaa and Aa2-Rated Corporate Bond Yields (1928 – 2021) | 6.13% |
| Regression Analysis on Historical Data | 7.32% |
| PRPM Analysis on Historical Data | 8.22% |
| Prospective Equity Risk Premium using Total Market Returns from <i>Value Line</i> Summary & Index less Projected Aaa Corporate Bond Yields | 9.86% |
| Prospective Equity Risk Premium using Measures of Capital Appreciation and Income Returns from <i>Value Line</i> for the S&P 500 less Projected Aaa Corporate Bond Yields | 11.54% |
| Prospective Equity Risk Premium using Measures of Capital Appreciation and Income Returns from Bloomberg Professional Services for the S&P 500 less Projected Aaa Corporate Bond Yields | <u>7.64%</u> |
| Average | <u>8.45%</u> |

After calculating the average market equity risk premium of 8.45%, I adjusted it by beta to account for the risk of the Utility Proxy Group. As discussed below, the Beta coefficient is a meaningful measure of prospective relative risk to the market as a whole and is a logical way to allocate a company's or proxy group's share of the market's total equity risk premium relative to corporate bond yields. As shown on Schedule 5, the average of the mean and median Beta coefficients for the Utility Proxy Group is 0.83. Multiplying the Beta coefficient of 0.83 by the market equity risk premium of 8.45% results in a beta-adjusted equity risk premium of 7.01%.

³⁹ As shown on page 8 of Schedule 4.

1 **Q. How did you derive the equity risk premium based on the S&P Utility Index and**
2 **Moody's A2-rated public utility bonds?**

3 A. I estimated three equity risk premiums based on the S&P Utility Index holding period
4 returns, and two equity risk premiums based on the expected returns of the S&P Utility
5 Index. Turning first to the S&P Utility Index holding period returns, I derived a long-
6 term monthly arithmetic mean equity risk premium between the S&P Utility Index total
7 returns of 10.74% and monthly A-rated public utility bond yields of 6.46% from 1928
8 to 2021 to arrive at an equity risk premium of 4.28%⁴⁰. I then used the same historical
9 data to derive an equity risk premium of 5.03% based on a regression of the monthly
10 equity risk premiums. The final S&P Utility Index holding period equity risk premium
11 involved applying the PRPM using the historical monthly equity risk premiums from
12 January 1928 to June 2022 to arrive at a PRPM-derived equity risk premium of 5.55%
13 for the S&P Utility Index.

14 I then derived expected total returns on the S&P Utilities Index of 11.04% and
15 9.93% using data from *Value Line* and Bloomberg, respectively, and subtracted the
16 prospective Moody's A2-rated public utility bond yield of 5.60%⁴¹, which resulted in
17 equity risk premiums of 5.44% and 4.33%, respectively. As with the market equity
18 risk premiums, I averaged each risk premium based on each source (*i.e.*, historical,
19 *Value Line*, and Bloomberg) to arrive at my utility-specific equity risk premium of
20 4.93%.

⁴⁰ As shown on line 1, page 11 of Schedule 4.

⁴¹ Derived on line 3, page 3 of Schedule 4.

Table 5: Summary of the Calculation of the Equity Risk Premium Using S&P Utility Index Holding Returns⁴²

| | |
|--|---------------------|
| Historical Spread Between Total Returns of the S&P Utilities Index and A2-Rated Utility Bond Yields (1928 – 2021) | 4.28% |
| Regression Analysis on Historical Data | 5.03% |
| PRPM Analysis on Historical Data | 5.55% |
| Prospective Equity Risk Premium using Measures of Capital Appreciation and Income Returns from <i>Value Line</i> for the S&P Utilities Index less Projected A2 Utility Bond Yields | 5.44% |
| Prospective Equity Risk Premium using Measures of Capital Appreciation and Income Returns from Bloomberg Professional Services for the S&P Utilities Index less Projected A2 Utility Bond Yields | <u>4.33%</u> |
| Average | <u><u>4.93%</u></u> |

Q. How did you derive an equity risk premium of 4.86% based on authorized ROEs for gas distribution utilities?

A. The equity risk premium of 4.86% shown on line 3, page 7 of Schedule 4 is the result of a regression analysis based on regulatory awarded ROEs related to the yields on Moody's A-rated public utility bonds. That analysis is shown on page 12 of Schedule 4 which contains the graphical results of a regression analysis of 810 rate cases for gas distribution utilities which were fully litigated during the period from January 1, 1980 through June 30, 2022. It shows the implicit equity risk premium relative to the yields on A-rated public utility bonds immediately prior to the issuance of each regulatory decision. It is readily discernible that there is an inverse relationship between the yield on A-rated public utility bonds and equity risk premiums. In other words, as interest rates decline, the equity risk premium rises and vice versa, a result consistent with

⁴² As shown on page 11 of Schedule 4.

1 financial literature on the subject.⁴³ I used the regression results to estimate the equity
2 risk premium applicable to the projected yield on Moody's A2-rated public utility
3 bonds of 5.60%. Given the expected A-rated utility bond yield of 5.60%, it can be
4 calculated that the indicated equity risk premium applicable to that bond yield is 4.86%.

5 **Q. What is your conclusion of an equity risk premium for use in your total market**
6 **approach RPM analysis?**

7 A. The equity risk premium I applied to the Utility Proxy Group is 5.60% which is the
8 average of the beta-derived equity risk premium, S&P Utility Index equity risk
9 premium, and the authorized return equity risk premium of 7.01%, 4.93%, and 4.86%,
10 respectively.⁴⁴

11 **Q. What is the indicated RPM common equity cost rate based on the total market**
12 **approach?**

13 A. As shown on line 7, page 3, of Schedule 4, I calculated a common equity cost rate of
14 11.37% for the Utility Proxy Group.

15 **Table 6: Summary of the Total Market Return Risk Premium Model⁴⁵**

| | |
|--|--------|
| Prospective Moody's Utility Bond Applicable to the Utility Proxy Group | 5.77% |
| Prospective Equity Risk Premium | 5.60% |
| Indicated Cost of Common Equity | 11.37% |

⁴³ See, e.g., Robert S. Harris and Felicia C. Marston, *The Market Risk Premium: Expectational Estimates Using Analysts' Forecasts*, *Journal of Applied Finance*, Vol. 11, No. 1, 2001, at pages 11 to 12; Eugene F. Brigham, Dilip K. Shome, and Steve R. Vinson, *The Risk Premium Approach to Measuring a Utility's Cost of Equity*, *Financial Management*, Spring 1985, at 33 - 45.

⁴⁴ As shown on page 7 of Schedule 4.

⁴⁵ As shown on page 3 of Schedule 4.

1 **Q. What are the results of your application of the PRPM and the total market**
2 **approach RPM?**

3 A. As shown on page 1 of Schedule 4, the indicated RPM-derived common equity cost
4 rate for the Utility Proxy Group is 12.58%,⁴⁶ which gives equal weight to the PRPM
5 (13.79%) and the adjusted market approach results (11.37%).

6 **E. The Capital Asset Pricing Model**

7 **Q. Please explain the theoretical basis of the CAPM.**

8 A. CAPM theory defines risk as the co-variability of a security's returns with the market's
9 returns as measured by the Beta coefficient (“β”). A Beta coefficient less than 1.0
10 indicates lower variability than the market as a whole, while a Beta coefficient greater
11 than 1.0 indicates greater variability than the market.

12 The CAPM assumes that all non-market or unsystematic risk can be eliminated
13 through diversification. The risk that cannot be eliminated through diversification is
14 called market, or systematic, risk. In addition, the CAPM presumes that investors
15 require compensation only for systematic risk, which is the result of macroeconomic
16 and other events that affect the returns on all assets. The model is applied by adding a
17 risk-free rate of return to a market risk premium, which is adjusted proportionately to
18 reflect the systematic risk of the individual security relative to the total market as
19 measured by the Beta coefficient. The traditional CAPM model is expressed as:

⁴⁶ 12.58% = (13.79%+11.37%)/2.

$$1 \quad R_s = R_f + \beta(R_m - R_f)$$

| | | | | |
|----|--------|---------|---|--|
| 3 | Where: | R_s | = | Return rate on the common stock; |
| 4 | | | | |
| 5 | | R_f | = | Risk-free rate of return; |
| 6 | | | | |
| 7 | | R_m | = | Return rate on the market as a whole; and |
| 8 | | | | |
| 9 | | β | = | Adjusted Beta coefficient (volatility of the |
| 10 | | | | security relative to the market as a whole). |
| 11 | | | | |

Numerous tests of the CAPM have measured the extent to which security returns and Beta coefficients are related as predicted by the CAPM confirming its validity. The empirical CAPM (“ECAPM”) reflects the reality that while the results of these tests support the notion that the Beta coefficient is related to security returns, the empirical Security Market Line (“SML”) described by the CAPM formula is not as steeply sloped as the predicted SML.⁴⁷

The ECAPM reflects this empirical reality. Fama and French clearly state regarding Figure 2, below, that "[t]he returns on the low beta portfolios are too high, and the returns on the high beta portfolios are too low."⁴⁸

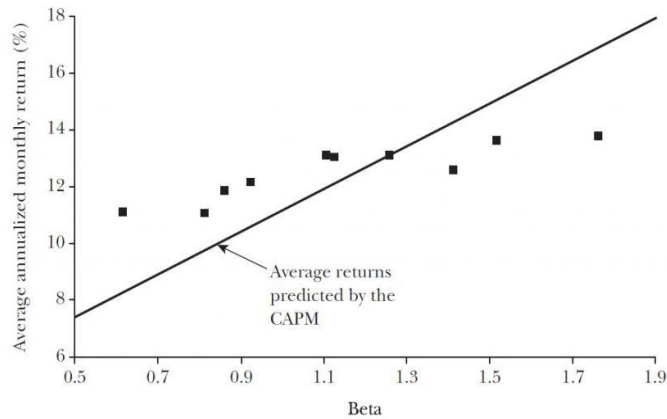
⁴⁷ Roger A. Morin, *Modern Regulatory Finance* (Public Utility Reports, Inc., 2021) 205-209. (“Morin”)

⁴⁸ Eugene F. Fama and Kenneth R. French, "The Capital Asset Pricing Model: Theory and Evidence", *Journal of Economic Perspectives*, Vol. 18, No. 3, Summer 2004 at 33. ("Fama & French")

Figure 2

<http://pubs.aeaweb.org/doi/pdfplus/10.1257/0895330042162430>

Average Annualized Monthly Return versus Beta for Value Weight Portfolios
Formed on Prior Beta, 1928–2003



In addition, Morin observes that while the results of these tests support the notion that beta is related to security returns, the empirical SML described by the CAPM formula is not as steeply sloped as the predicted SML. Morin states:

With few exceptions, the empirical studies agree that ... low-beta securities earn returns somewhat higher than the CAPM would predict, and high-beta securities earn less than predicted.⁴⁹

* * *

Therefore, the empirical evidence suggests that the expected return on a security is related to its risk by the following approximation:

$$K = R_F + x (R_M - R_F) + (1-x) \beta(R_M - R_F)$$

where x is a fraction to be determined empirically. The value of x that best explains the observed relationship [is] $\text{Return} = 0.0829 + 0.0520 \beta$ is between 0.25 and 0.30. If $x = 0.25$, the equation becomes:

$$K = R_F + 0.25(R_M - R_F) + 0.75 \beta(R_M - R_F)^{50}$$

Fama and French provide similar support for the ECAPM when they state:

⁴⁹ Morin, at 207.

⁵⁰ Morin, at 221.

1 The early tests firmly reject the Sharpe-Lintner version of the CAPM.
2 There is a positive relation between beta and average return, but it is too
3 'flat.'... The regressions consistently find that the intercept is greater
4 than the average risk-free rate... and the coefficient on beta is less than
5 the average excess market return... This is true in the early tests... as
6 well as in more recent cross-section regressions tests, like Fama and
7 French (1992).⁵¹

8 Finally, Fama and French further note:

9 Confirming earlier evidence, the relation between beta and average
10 return for the ten portfolios is much flatter than the Sharpe-Linter
11 CAPM predicts. The returns on low beta portfolios are too high, and
12 the returns on the high beta portfolios are too low. For example, the
13 predicted return on the portfolio with the lowest beta is 8.3 percent per
14 year; the actual return as 11.1 percent. The predicted return on the
15 portfolio with the t beta is 16.8 percent per year; the actual is 13.7
16 percent.⁵²

17 Clearly, the justification from Morin, Fama, and French, along with their
18 reviews of other academic research on the CAPM, validate the use of the ECAPM. In
19 view of theory and practical research, I have applied both the traditional CAPM and
20 the ECAPM to the companies in the Utility Proxy Groups and averaged the results.

21 **Q. What Beta coefficients did you use in your CAPM analysis?**

22 A. For the Beta coefficients in my CAPM analysis, I considered two sources: *Value Line*
23 and Bloomberg. While both of those services adjust their calculated (or "raw") Beta
24 coefficients to reflect the tendency of the Beta coefficient to regress to the market mean
25 of 1.00, *Value Line* calculates the Beta coefficient over a five-year period, while
26 Bloomberg calculates it over a two-year period.

27 **Q. Please describe your selection of a risk-free rate of return.**

⁵¹ Fama & French, at 32.

⁵² Fama & French, at 33.

1 A. As shown in column 5 on page 1 of Schedule 5, the risk-free rate adopted for both
2 applications of the CAPM is 3.74%. This risk-free rate of 3.74% is based on the
3 average of the *Blue Chip* consensus forecast of the expected yields on 30-year U.S.
4 Treasury bonds for the six quarters ending with the fourth calendar quarter of 2023 and
5 long-term projections for the years 2024 to 2028 and 2029 to 2033.

6 **Q. Why is the yield on long-term U.S. Treasury Bonds appropriate for use as the risk-**
7 **free rate?**

8 A. The yield on long-term U.S. Treasury Bonds is almost risk-free and its term is
9 consistent with the long-term cost of capital to public utilities measured by the yields
10 on Moody's A-rated public utility bonds, the long-term investment horizon inherent in
11 utilities' common stocks, and the long-term life of the jurisdictional rate base to which
12 the allowed fair rate of return (*i.e.*, cost of capital) will be applied. In contrast, short-
13 term U.S. Treasury yields are more volatile and largely a function of Federal Reserve
14 monetary policy.

15 More specifically, the term of the risk-free rate used for cost of capital purposes
16 should match the life (or duration) of the underlying investment (*i.e.*, perpetuity). As
17 noted by Morningstar:

18 The traditional thinking regarding the time horizon of the chosen
19 Treasury security is that it should match the time horizon of
20 whatever is being valued. When valuing a business that is being
21 treated as a going concern, the appropriate Treasury yield should be
22 that of a long-term Treasury bond. Note that the horizon is a
23 function of the investment, not the investor. If an investor plans to
24 hold stock in a company for only five years, the yield on a five-year

1 Treasury note would not be appropriate since the company will
2 continue to exist beyond those five years.⁵³

3 Morin also confirms this when he states:

4 [b]ecause common stock is a long-term investment and because the
5 cash flows to investors in the form of dividends last indefinitely, the
6 yield on very long-term government bonds, namely, the yield on 30-
7 year Treasury bonds, is the best measure of the risk-free rate for use
8 in the CAPM (footnote omitted)... The expected common stock
9 return is based on long-term cash flows, regardless of an
10 individual's holding time period.⁵⁴

11 Pratt and Grabowski recommend a similar approach to selecting the risk-free
12 rate: “[i]n theory, when determining the risk-free rate and the matching ERP you
13 should be matching the risk-free security and the ERP with the period in which the
14 investment cash flows are expected.”⁵⁵ As a practical matter, equity securities
15 represent a perpetual claim on cash flows; 30-year Treasury bonds are the longest-
16 maturity securities available to approximate that perpetual claim.

17 **Q. Please explain the estimation of the expected equity risk premium for the market**
18 **used in your CAPM analyses.**

19 A. The basis of the market risk premium is explained in detail in note 1 on page 2 of
20 Schedule 5. As discussed above, the market risk premium is derived from an average
21 of three historical data-based market risk premiums, two *Value Line* data-based market
22 risk premiums, and one Bloomberg data-based market risk premium.

⁵³ Morningstar, Inc., *2013 Ibbotson Stocks, Bonds, Bills and Inflation Valuation Yearbook*, at 44.

⁵⁴ Morin, at 169.

⁵⁵ Shannon Pratt and Roger Grabowski, *Cost of Capital: Applications and Examples*, 3rd Ed. (Hoboken, NJ: John Wiley & Sons, Inc., 2008), at 92. “ERP” is the Equity Risk Premium.

1 The long-term income return on U.S. Government securities of 5.02% was
2 deducted from the *SBBI - 2022* monthly historical total market return of 12.37%, which
3 results in an historical market equity risk premium of 7.35%.⁵⁶ I applied a linear OLS
4 regression to the monthly annualized historical returns on the S&P 500 relative to
5 historical yields on long-term U.S. Government securities from *SBBI – 2022*. That
6 regression analysis yielded a market equity risk premium of 8.89%. The PRPM market
7 equity risk premium is 9.21% and is derived using the PRPM relative to the yields on
8 long-term U.S. Treasury securities from January 1926 through June 2022.

9 The *Value Line*-derived forecasted total market equity risk premium is derived
10 by deducting the forecasted risk-free rate of 3.74%, discussed above, from the *Value*
11 *Line* Summary & Index projected total annual market return of 14.86%, resulting in a
12 forecasted total market equity risk premium of 11.12%. The S&P 500 projected market
13 equity risk premium using *Value Line* data is derived by subtracting the projected risk-
14 free rate of 3.74% from the projected total return of the S&P 500 of 16.54%. The
15 resulting market equity risk premium is 12.80%.

16 The S&P 500 projected market equity risk premium using Bloomberg data is
17 derived by subtracting the projected risk-free rate of 3.74% from the projected total
18 return of the S&P 500 of 12.64%. The resulting market equity risk premium is 8.90%.

19 These six measures, when averaged, result in an average total market equity
20 risk premium of 9.71%.

⁵⁶ *SBBI - 2022*, at 256-258, 274-276.

Table 7: Summary of the Calculation of the Market Risk Premium for Use in the CAPM⁵⁷

| | |
|--|---------------------|
| Historical Spread Between Total Returns of Large Stocks and Long-Term Government Bond Yields (1926 – 2021) | 7.35% |
| Regression Analysis on Historical Data | 8.89% |
| PRPM Analysis on Historical Data | 9.21% |
| Prospective Equity Risk Premium using Total Market Returns from <i>Value Line</i> Summary & Index less Projected 30-Year Treasury Bond Yields | 11.12% |
| Prospective Equity Risk Premium using Measures of Capital Appreciation and Income Returns from <i>Value Line</i> for the S&P 500 less Projected 30-Year Treasury Bond Yields | 12.80% |
| Prospective Equity Risk Premium using Measures of Capital Appreciation and Income Returns from Bloomberg Professional Services for the S&P 500 less Projected 30-Year Treasury Bond Yields | <u>8.90%</u> |
| Average | <u><u>9.71%</u></u> |

Q. What are the results of your application of the traditional and empirical CAPM to the Utility Proxy Group?

A. As shown on page 1 of Schedule 5, the mean result of the Utility Proxy Group CAPM/ECAPM analyses is 12.14%, the median is 11.80% and the average of the two is 11.97%. Consistent with my reliance on the average of mean and median DCF results discussed above, the indicated common equity cost rate for the Utility Proxy Group using the CAPM/ECAPM is 11.97%.

F. Common Equity Cost Rates for a Proxy Group of Domestic, Non-Price Regulated Companies Based on the DCF, RPM and CAPM

Q. Why did you also consider a proxy group of domestic, non-price regulated companies?

⁵⁷ As shown on page 2 of Schedule 5.

1 A. In the *Hope* and *Bluefield* cases, the U.S. Supreme Court did not specify that
2 comparable risk companies had to be utilities. Since the purpose of rate regulation is
3 to be a substitute for the competition of the marketplace, non-price regulated firms
4 operating in the competitive marketplace make an excellent proxy if they are
5 comparable in total risk to the Utility Proxy Group being used to estimate the cost of
6 common equity. I believe that the basis of the selection of such domestic, non-price
7 regulated competitive firms theoretically and empirically results in proxy groups which
8 are comparable in total risk to the Utility Proxy Group.

9 **Q. How did you select non-price regulated companies that are comparable in total**
10 **risk to the utility proxy group?**

11 A. In order to select a proxy group of domestic, non-price regulated companies similar in
12 total risk to the Utility Proxy Group, I relied on the Beta coefficients and related
13 statistics derived from *Value Line* regression analyses of weekly market prices over the
14 most recent 260 weeks (*i.e.*, five years). Using these selection criteria results in a proxy
15 group of 53 domestic, non-price regulated firms comparable in total risk to the Utility
16 Proxy Group. Total risk is the sum of non-diversifiable market risk and diversifiable
17 company-specific risks. The criteria used in the selection of the domestic, non-price
18 regulated firms were:

- 19 1) They must be covered by *Value Line*;
- 20 2) They must be domestic, non-price regulated companies, *i.e.*, non-utilities;
- 21 3) Their Beta coefficients must lie within plus or minus two standard deviations
22 of the average unadjusted Beta coefficient of the Utility Proxy; and

1 4) The residual standard errors of the *Value Line* regressions which gave rise to
2 the unadjusted Beta coefficients must lie within plus or minus two standard
3 deviations of the average residual standard error of the Utility Proxy Group.

4 Beta coefficients are a measure of market, or systematic, risk which is not
5 diversifiable. The residual standard errors of the regressions were used to measure each
6 firm's company-specific, diversifiable risk. Companies that have similar Beta
7 coefficients and similar residual standard errors resulting from the same regression
8 analyses have similar total investment risk.

9 **Q. Have you prepared a schedule which shows the data from which you selected the**
10 **domestic, non-price regulated companies that are comparable in total risk to the**
11 **Utility Proxy Group?**

12 A. Yes, the basis of my selection and my proxy group's regression statistics are shown in
13 Schedule 6.

14 **Q. Did you calculate common equity cost rates using the DCF, RPM, and CAPM for**
15 **the Non-Price Regulated Proxy Group?**

16 A. Yes. Because the DCF, RPM, and CAPM have been applied in an identical manner as
17 described above, I will not repeat the details of the rationale and application of each
18 model. One exception is in the application of the RPM where I did not use public
19 utility-specific equity risk premiums, nor did I apply the PRPM to the individual
20 companies.

21 Page 2 of Schedule 7 contains the derivation of the DCF cost rates. As shown,
22 the indicated common equity cost rate using the DCF for the Non-Price Regulated
23 Proxy Group comparable in total risk to the Utility Proxy Group is 12.45%.

1 Pages 3 through 5 of Schedule 7 contain the data and calculations that support
2 the 14.06% RPM cost rate for the Non-Price Regulated Proxy Group. As shown on
3 line 1, page 3 of Schedule 7, the consensus prospective yield on Moody's Baa2-rated
4 corporate bonds for the six quarters ending in the fourth quarter of 2022, and for the
5 years 2024 to 2028 and 2029 to 2033, is 6.03%.⁵⁸ Since the Non-Price Regulated Proxy
6 Groups have average Moody's long-term issuer ratings of Baa2, no adjustment to the
7 projected Baa2-rated corporate bond yield is necessary.

8 When the beta-adjusted risk premium of 8.03%⁵⁹ relative to the Non-Price
9 Regulated Proxy Group is added to the prospective Baa2-rated corporate bond yield of
10 6.03%, results in an indicated RPM cost rate of 14.06%.

11 Page 6 of Schedule 7 contains the inputs and calculation that support my
12 indicated CAPM/ECAPM cost rate of 13.03% for the Non-Price Regulated Proxy
13 Group.

14 **Q. What is the cost rate of common equity based on the Non-Price Regulated Proxy**
15 **Group comparable in total risk to the Utility Proxy Group?**

16 A. As shown on page 1 of Schedule 7, the results of the DCF, RPM, and CAPM applied
17 to the Non-Price Regulated Proxy Group comparable in total risk to the Utility Proxy
18 Group are 12.45%, 14.06% and 13.03%, respectively. The average of the mean and
19 median of these models is 13.11%, which I used as the indicated common equity cost
20 rate for the Non-Price Regulated Proxy Group.

⁵⁸ *Blue Chip Financial Forecasts*, June 1, 2022, at 14, and July 1, 2022 at 2.

⁵⁹ Derived on page 5 of Schedule 7.

IX. CONCLUSION OF COMMON EQUITY COST RATE BEFORE ADJUSTMENTS

Q. What is the indicated common equity cost rate range before adjustments?

A. By applying multiple cost of common equity models to the Utility Proxy Group and the Non-Price Regulated Proxy Group, the indicated range for the cost of common equity before any relative risk adjustments is from 11.70% to 12.70% for ENSTAR. I used multiple cost of common equity models as primary tools in arriving at my recommended common equity cost rate range, because no single model is so inherently precise that it can be relied on to the exclusion of other theoretically sound models. Using multiple models adds reliability to the estimated common equity cost rate, with the prudence of using multiple cost of common equity models supported in both the financial literature and regulatory precedent.

As discussed previously, after determining the indicated range of ROEs attributable to a comparable group, there must be an evaluation of relative risk between that group and the target company to determine whether it is appropriate to apply adjustments to the comparable group's indicated ROE to better reflect the target company's specific risks.

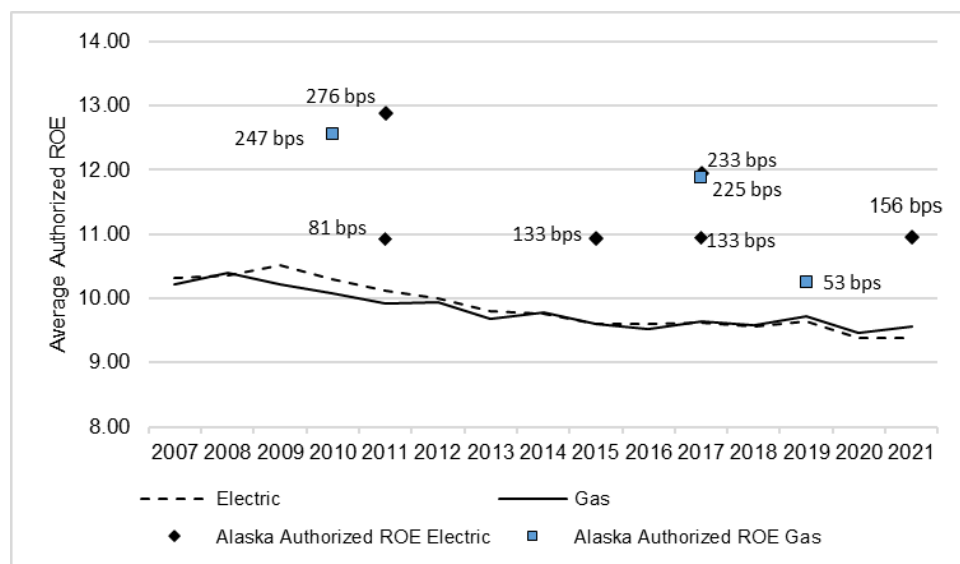
X. ADJUSTMENTS TO THE COST OF COMMON EQUITY

Q. Has the Commission routinely authorized ROEs in Alaska that are higher than those awarded in other states?

A. Yes. Given certain business risks faced by utilities in the state, an “Alaska Premium” is routinely applied by the Commission as compared to utilities operating in the Lower 48. For example, in U-16-066, ENSTAR’s last rate case, the Commission stated in Order U-16-066(19) that ENSTAR faced unique business risks, including but not

limited to, ENSTAR’s operations that include both transmission and distribution assets, operating in an isolated geographic environment under relatively harsh conditions, significant gas supply risk, and ENSTAR’s smaller size relative to the proxy group companies.⁶⁰ As shown in Chart 5 below, since 2007, authorized ROEs in Alaska have been between 53 basis points to 276 basis points higher than the average for the U.S., for both electric and natural gas utilities.

Chart 5: Alaska Authorized ROEs vs Average U.S. Authorized ROEs⁶¹



That being said, the Company is not requesting the addition of a blanket “Alaska Premium,” but rather to be fairly evaluated on the specific risks facing ENSTAR that are mentioned above and discussed in Mr. Sims’ direct testimony.

Q. Does ENSTAR still face the unique business risks as described by the Commission in Order U-16-066?

⁶⁰ Order U-16-066(19) at 50-52, dated Sept. 22, 2017.

⁶¹ Source: Regulatory Research Associates.

1 A. Yes. Based on my understanding of the Company's operations and the testimony of
2 ENSTAR witnesses Mr. Sims, Ms. Inna B. Johansen, and Mr. Daniel M. Dieckgraeff,
3 ENSTAR faces the same business risks that it faced in its last rate case making it
4 incrementally riskier from an investor standpoint as compared to the other companies
5 in the Utility Proxy Group.

6 **Q. Please summarize the business risks faced by ENSTAR.**

7 A. There are three primary business risks faced by ENSTAR when compared to the Utility
8 Proxy Group. They are as follows:

- 9 • Remote Geographic Location & Harsh Operating Environment – as
10 compared to the companies in the Utility Proxy Group, ENSTAR operates
11 in a location that results in geographical isolation from the supply chains
12 found in the rest of the country. Specialized materials required for capital
13 and maintenance projects take significantly longer to acquire. Further,
14 ENSTAR's isolation results in a shortage of qualified personnel to operate
15 its facilities. As described in further detail in Mr. Sims' direct testimony,
16 this risk has been amplified by both COVID-19 and the geopolitical
17 instability in the world.
- 18 • Lack of Diversity in Gas Supply - the gas supply required for ENSTAR's
19 operations is entirely dependent on supply from the Cook Inlet, and there
20 are no alternative pipeline systems to transport natural gas to its facilities.
21 This isolation is particularly risky because there is a risk that supply will not
22 be available as needed. If this occurs, the Company's remote location
23 becomes a compounding factor if gas needs to be imported from an outside

1 source or if ENSTAR constructs a pipeline to a new source. As described
2 in the direct testimony of Mr. Sims and Ms. Johansen, the risk is even more
3 relevant now than it was in ENSTAR's last rate case given the largest
4 producer in the Cook Inlet has cast further uncertainty on the availability of
5 natural gas in the future.

- 6 • Small Size - as discussed in my qualitative and quantitative analysis below,
7 ENSTAR's small size relative to the Utility Proxy Group presents increased
8 risk.

9 For the reasons stated above, and other reasons such as weather fluctuations, declining
10 use per customer, and operations consisting of both transmission and distribution
11 operations, it is my opinion that ENSTAR faces unique risks relative to my Utility
12 Proxy Group at this time.

13 **Q. Does the Company's smaller size relative to the Utility Proxy Group companies**
14 **increase its business risk?**

15 A. Yes. As a preliminary matter, because I have developed my cost of common equity
16 recommendation for ENSTAR's operations based on market data applied to the Utility
17 Proxy Group of risk-comparable companies, in order to assess ENSTAR's risk
18 associated with the relatively small size of its operations, it is necessary to compare
19 ENSTAR's size relative to the Utility Proxy Group. ENSTAR's smaller size relative
20 to the Utility Proxy Group companies indicates greater relative business risk for
21 ENSTAR because, all else being equal, size has a material bearing on risk.

22 At a high level, size affects business risk because smaller companies generally
23 are less able to cope with significant events that affect sales, revenues and earnings.

1 For example, smaller companies face more risk exposure to business cycles and
2 economic conditions, both nationally and locally. Additionally, the loss of revenues
3 from a few larger customers would have a greater effect on a smaller company than on
4 a bigger company with a larger, more diverse, customer base.

5 As further evidence that smaller firms are riskier, investors generally demand
6 greater returns from smaller firms to compensate for less marketability and liquidity of
7 their securities. Kroll's *Cost of Capital Navigator: U.S. Cost of Capital Module*
8 ("Kroll") discusses the nature of the small-size phenomenon, providing an indication
9 of the magnitude of the size premium based on several measures of size. In discussing
10 "Size as a Predictor of Equity Premiums," Kroll states:

11 The size effect is based on the empirical observation that companies of
12 smaller size are associated with greater risk and, therefore, have greater
13 cost of capital [sic]. The "size" of a company is one of the most
14 important risk elements to consider when developing cost of equity
15 capital estimates for use in valuing a business simply because size has
16 been shown to be a *predictor* of equity returns. In other words, there is
17 a significant (negative) relationship between size and historical equity
18 returns - as size *decreases*, returns tend to *increase*, and vice versa.⁶²
19

20 Furthermore, in "The Capital Asset Pricing Model: Theory and Evidence,"
21 Fama and French note size is indeed a risk factor which must be reflected when
22 estimating the cost of common equity. On page 38, they note:

23 . . . the higher average returns on small stocks and high book-to-market
24 stocks reflect unidentified state variables that produce undiversifiable
25 risks (covariances) in returns not captured in the market return and are
26 priced separately from market betas.⁶³

⁶² Kroll, *Cost of Capital Navigator: U.S. Cost of Capital Module*, Size as a Predictor of Returns, at 1 (footnote omitted) (emphasis in original).

⁶³ Fama & French, at 25-43.

1 Based on this evidence, Fama and French proposed their three-factor model
2 which includes a size variable in recognition of the effect size has on the cost of
3 common equity.

4 Also, it is a basic financial principle that the use of funds invested, and not the
5 source of funds, is what gives rise to the risk of any investment.⁶⁴ As Eugene Brigham
6 states in another well-known treatise:

7 A number of researchers have observed that portfolios of small-firms
8 (sic) have earned consistently higher average returns than those of large-
9 firm stocks; this is called the “small-firm effect.” On the surface, it
10 would seem to be advantageous to the small firms to provide average
11 returns in a stock market that are higher than those of larger firms. In
12 reality, it is bad news for the small firm; **what the small-firm effect**
13 **means is that the capital market demands higher returns on stocks**
14 **of small firms than on otherwise similar stocks of the large firms.**⁶⁵
15

16 Consistent with the financial principle of risk and return discussed above,
17 increased relative risk due to small size must be considered in the allowed rate of return
18 on common equity. Therefore, the Commission’s authorization of a cost rate of
19 common equity in this proceeding must appropriately reflect the unique risks of the
20 Company, including its small relative size, which is justified and supported above by
21 evidence in the financial literature.

22 **Q. Is there a way to quantify a relative risk adjustment due to the Company’s**
23 **increased business risk relative to the Utility Proxy Group?**

⁶⁴ Richard A. Brealey and Stewart C. Myers, *Principles of Corporate Finance* (McGraw-Hill Book Company, 1996), at 204-205, 229.

⁶⁵ Eugene F. Brigham, *Fundamentals of Financial Management, Fifth Edition* (The Dryden Press, 1989), at 623 (emphasis added).

1 A. Yes, there is a method that can be used to quantify the relative risk of ENSTAR to the
2 companies in the Utility Proxy Group as to size. In the absence of other empirical
3 methods, I compared ENSTAR's and the Utility Proxy Group's relative size, as
4 measured by an estimated market capitalization for ENSTAR.

5 **Table 8: Size as Measured by Market Capitalization for the**
6 **Company and the Utility Proxy Groups**
7

| | <u>Market Capitalization (1)</u> <u>(\$ Millions)</u> | <u>Times Greater than</u> <u>the Company</u> |
|-------------------------------|--|---|
| ENSTAR | \$387.204 | |
| Utility Proxy Group | \$18,316.567 | 47.3x |
| (1) From page 1 of Schedule 8 | | |

8 ENSTAR's estimated market capitalization was \$387.204 million based on the
9 assumed market-to-book ratio of the Utility Proxy Group, respectively, as of June 30,
10 2022, compared with the market capitalization of the average company in the Utility
11 Proxy Group of \$18.3 billion on June 30, 2022, or 47.3 times the size of ENSTAR's
12 estimated market capitalization, respectively.

13 As a result, it is necessary to upwardly adjust the ranges of indicated common
14 equity cost rates to reflect the Company's greater risk due to its smaller relative size.
15 The determination is based on the size premiums for portfolios of New York Stock
16 Exchange, American Stock Exchange, and NASDAQ listed companies ranked by
17 deciles for the 1926 to 2021 period. The size decile applicable to the Utility Proxy
18 Group is the second decile, while ENSTAR's market capitalizations place the
19 Company in the ninth decile. The size premium spread between the second and ninth
20 deciles is 1.67% and an associated adjustment of 167 basis points could be made to my
21 indicated range of cost of common equity for size risk alone.

1 **Q. Based on your analysis, what is the indicated cost of common equity after**
2 **adjustments for financial and business risks?**

3 A. After taking into consideration the Commission precedent regarding ROE as compared
4 to utilities in the Lower 48 and applying a conservative 0.75% business risk adjustment
5 (*i.e.*, taking into consideration all business risks I describe above) to ENSTAR's
6 indicated range of cost of common equity between 11.70% and 12.70%, a Company-
7 specific range of common equity cost rates between 12.45% and 13.45% results.

8 **XI. CONCLUSION**

9 **Q. What is your recommended cost of common equity for the Company?**

10 A. Given the results of the ROE models discussed above, Commission precedent, and the
11 relative riskiness of the Company compared with the Utility Proxy Group based on its
12 business risk, I conclude that an appropriate cost of common equity is 12.95% for
13 ENSTAR. A common equity cost rate of 12.95% is both reasonable and conservative,
14 providing ENSTAR with sufficient earnings to enable it to attract necessary new
15 capital.

16 **Q. In your opinion, is ENSTAR's actual capital structure consisting of 45.89% long-**
17 **term debt and 54.11% common equity fair and reasonable?**

18 A. Yes, it is.

19 **Q. Does this conclude your direct testimony?**

20 A. Yes, it does.

Summary

Dylan is an experienced consultant and a Certified Rate of Return Analyst (CRRA) and Certified Valuation Analyst (CVA). Dylan joined ScottMadden in 2016 and has become a leading expert witness with respect to cost of capital and capital structure. He has served as a consultant for investor-owned and municipal utilities and authorities for 14 years. Dylan has testified as an expert witness on over 100 occasions regarding rate of return, cost of service, rate design, and valuation before more than 30 regulatory jurisdictions in the United States and Canada, an American Arbitration Association panel, and the Superior Court of Rhode Island. He also maintains the benchmark index against which the Hennessy Gas Utility Mutual Fund performance is measured. Dylan holds a B.A. in economic history from the University of Pennsylvania and an M.B.A. with concentrations in finance and international business from Rutgers University.

Areas of Specialization

- Regulation and Rates
- Rate of Return
- Valuation
- Mutual Fund Benchmarking
- Capital Market Risk
- Regulatory Strategy
- Cost of Service

Recent Expert Testimony Submission/Appearance

- Regulatory Commission of Alaska – Capital Structure
- Federal Energy Regulatory Commission – Rate of Return
- Public Utility Commission of Texas – Return on Equity
- Hawaii Public Utilities Commission – Cost of Service / Rate Design
- Pennsylvania Public Utility Commission - Valuation

Recent Assignments

- Provided expert testimony on the cost of capital for ratemaking purposes before numerous state utility regulatory agencies
- Sponsored valuation testimony for a large municipal water company in front of an American Arbitration Association Board to justify the reasonability of their lease payments to the City
- Co-authored a valuation report on behalf of a large investor-owned utility company in response to a new state regulation which allowed the appraised value of acquired assets into rate base

Recent Articles and Speeches

- Co-Author of: “Decoupling, Risk Impacts and the Cost of Capital”, co-authored with Richard A. Michelfelder, Ph.D., Rutgers University and Pauline M. Ahern. The Electricity Journal, March, 2020
- Co-Author of: “Decoupling Impact and Public Utility Conservation Investment”, co-authored with Richard A. Michelfelder, Ph.D., Rutgers University and Pauline M. Ahern. Energy Policy Journal, 130 (2019), 311-319
- “Establishing Alternative Proxy Groups”, before the Society of Utility and Regulatory Financial Analysts: 51st Financial Forum, April 4, 2019, New Orleans, LA
- “Past is Prologue: Future Test Year”, Presentation before the National Association of Water Companies 2017 Southeast Water Infrastructure Summit, May 2, 2017, Savannah, GA.
- Co-author of: “Comparative Evaluation of the Predictive Risk Premium Model™, the Discounted Cash Flow Model and the Capital Asset Pricing Model”, co-authored with Richard A. Michelfelder, Ph.D., Rutgers University, Pauline M. Ahern, and Frank J. Hanley, The Electricity Journal, May, 2013
- “Decoupling: Impact on the Risk and Cost of Common Equity of Public Utility Stocks”, before the Society of Utility and Regulatory Financial Analysts: 45th Financial Forum, April 17-18, 2013, Indianapolis, IN

| Sponsor | Date | Case/Applicant | Docket No. | Subject |
|--|-------|--|--|-------------------|
| Regulatory Commission of Alaska | | | | |
| Cook Inlet Natural Gas Storage Alaska, LLC | 07/21 | Cook Inlet Natural Gas Storage Alaska, LLC | Docket No. TA45-733 | Capital Structure |
| Alaska Power Company | 09/20 | Alaska Power Company; Goat Lake Hydro, Inc.; BBL Hydro, Inc. | Tariff Nos. TA886-2; TA6-521; TA4-573 | Capital Structure |
| Alaska Power Company | 07/16 | Alaska Power Company | Docket No. TA857-2 | Rate of Return |
| Alberta Utilities Commission | | | | |
| AltaLink, L.P., and EPCOR Distribution & Transmission, Inc. | 01/20 | AltaLink, L.P., and EPCOR Distribution & Transmission, Inc. | 2021 Generic Cost of Capital, Proceeding ID. 24110 | Rate of Return |
| Arizona Corporation Commission | | | | |
| EPCOR Water Arizona, Inc. | 06/20 | EPCOR Water Arizona, Inc. | Docket No. WS-01303A-20-0177 | Rate of Return |
| Arizona Water Company | 12/19 | Arizona Water Company – Western Group | Docket No. W-01445A-19-0278 | Rate of Return |
| Arizona Water Company | 08/18 | Arizona Water Company – Northern Group | Docket No. W-01445A-18-0164 | Rate of Return |
| Arkansas Public Service Commission | | | | |
| Southwestern Electric Power Co. | 07/21 | Southwestern Electric Power Co. | Docket No. 21-070-U | Return on Equity |
| CenterPoint Energy Resources Corp. | 05/21 | CenterPoint Arkansas Gas | Docket No. 21-004-U | Return on Equity |
| Colorado Public Utilities Commission | | | | |
| Summit Utilities, Inc. | 04/18 | Colorado Natural Gas Company | Docket No. 18AL-0305G | Rate of Return |
| Atmos Energy Corporation | 06/17 | Atmos Energy Corporation | Docket No. 17AL-0429G | Rate of Return |
| Delaware Public Service Commission | | | | |
| Delmarva Power & Light Co. | 01/22 | Delmarva Power & Light Co. | Docket No. 22-002 (Gas) | Return on Equity |
| Delmarva Power & Light Co. | 11/20 | Delmarva Power & Light Co. | Docket No. 20-0149 (Electric) | Return on Equity |
| Delmarva Power & Light Co. | 10/20 | Delmarva Power & Light Co. | Docket No. 20-0150 (Gas) | Return on Equity |
| Tidewater Utilities, Inc. | 11/13 | Tidewater Utilities, Inc. | Docket No. 13-466 | Capital Structure |
| Public Service Commission of the District of Columbia | | | | |
| Washington Gas Light Company | 04/22 | Washington Gas Light Company | Formal Case No. 1169 | Rate of Return |
| Washington Gas Light Company | 09/20 | Washington Gas Light Company | Formal Case No. 1162 | Rate of Return |
| Federal Energy Regulatory Commission | | | | |
| LS Power Grid California, LLC | 10/20 | LS Power Grid California, LLC | Docket No. ER21-195-000 | Rate of Return |
| Florida Public Service Commission | | | | |
| Tampa Electric Company | 04/21 | Tampa Electric Company | Docket No. 20210034-EI | Return on Equity |
| Peoples Gas System | 09/20 | Peoples Gas System | Docket No. 20200051-GU | Rate of Return |
| Utilities, Inc. of Florida | 06/20 | Utilities, Inc. of Florida | Docket No. 20200139-WS | Rate of Return |

| Sponsor | Date | Case/Applicant | Docket No. | Subject |
|---|-------|---|---|-------------------------------|
| Hawaii Public Utilities Commission | | | | |
| Launiupoko Irrigation Company, Inc. | 12/20 | Launiupoko Irrigation Company, Inc. | Docket No. 2020-0217 / Transferred to 2020-0089 | Capital Structure |
| Lanai Water Company, Inc. | 12/19 | Lanai Water Company, Inc. | Docket No. 2019-0386 | Cost of Service / Rate Design |
| Manele Water Resources, LLC | 08/19 | Manele Water Resources, LLC | Docket No. 2019-0311 | Cost of Service / Rate Design |
| Kaupulehu Water Company | 02/18 | Kaupulehu Water Company | Docket No. 2016-0363 | Rate of Return |
| Aqua Engineers, LLC | 05/17 | Puhi Sewer & Water Company | Docket No. 2017-0118 | Cost of Service / Rate Design |
| Hawaii Resources, Inc. | 09/16 | Laie Water Company | Docket No. 2016-0229 | Cost of Service / Rate Design |
| Illinois Commerce Commission | | | | |
| Utility Services of Illinois, Inc. | 02/21 | Utility Services of Illinois, Inc. | Docket No. 21-0198 | Rate of Return |
| Ameren Illinois Company d/b/a Ameren Illinois | 07/20 | Ameren Illinois Company d/b/a Ameren Illinois | Docket No. 20-0308 | Return on Equity |
| Utility Services of Illinois, Inc. | 11/17 | Utility Services of Illinois, Inc. | Docket No. 17-1106 | Cost of Service / Rate Design |
| Aqua Illinois, Inc. | 04/17 | Aqua Illinois, Inc. | Docket No. 17-0259 | Rate of Return |
| Utility Services of Illinois, Inc. | 04/15 | Utility Services of Illinois, Inc. | Docket No. 14-0741 | Rate of Return |
| Indiana Utility Regulatory Commission | | | | |
| Aqua Indiana, Inc. | 03/16 | Aqua Indiana, Inc. Aboite Wastewater Division | Docket No. 44752 | Rate of Return |
| Twin Lakes, Utilities, Inc. | 08/13 | Twin Lakes, Utilities, Inc. | Docket No. 44388 | Rate of Return |
| Kansas Corporation Commission | | | | |
| Atmos Energy | 07/19 | Atmos Energy | 19-ATMG-525-RTS | Rate of Return |
| Kentucky Public Service Commission | | | | |
| Atmos Energy Corporation | 07/21 | Atmos Energy Corporation | 2021-00304 | PRP Rider Rate |
| Atmos Energy Corporation | 06/21 | Atmos Energy Corporation | 2021-00214 | Rate of Return |
| Duke Energy Kentucky, Inc. | 06/21 | Duke Energy Kentucky, Inc. | 2021-00190 | Return on Equity |
| Bluegrass Water Utility Operating Company | 10/20 | Bluegrass Water Utility Operating Company | 2020-00290 | Return on Equity |
| Louisiana Public Service Commission | | | | |
| Utilities, Inc. of Louisiana | 05/21 | Utilities, Inc. of Louisiana | Docket No. U-36003 | Rate of Return |
| Southwestern Electric Power Company | 12/20 | Southwestern Electric Power Company | Docket No. U-35441 | Return on Equity |
| Atmos Energy | 04/20 | Atmos Energy | Docket No. U-35535 | Rate of Return |
| Louisiana Water Service, Inc. | 06/13 | Louisiana Water Service, Inc. | Docket No. U-32848 | Rate of Return |
| Maine Public Utilities Commission | | | | |
| Summit Natural Gas of Maine, Inc. | 03/22 | Summit Natural Gas of Maine, Inc. | Docket No. 2022-00025 | Rate of Return |
| The Maine Water Company | 09/21 | The Maine Water Company | Docket No. 2021-00053 | Rate of Return |

| Sponsor | Date | Case/Applicant | Docket No. | Subject |
|---|-------|---|---------------------------|-------------------|
| Maryland Public Service Commission | | | | |
| Washington Gas Light Company | 08/20 | Washington Gas Light Company | Case No. 9651 | Rate of Return |
| FirstEnergy, Inc. | 08/18 | Potomac Edison Company | Case No. 9490 | Rate of Return |
| Massachusetts Department of Public Utilities | | | | |
| Unitil Corporation | 12/19 | Fitchburg Gas & Electric Co. (Elec.) | D.P.U. 19-130 | Rate of Return |
| Unitil Corporation | 12/19 | Fitchburg Gas & Electric Co. (Gas) | D.P.U. 19-131 | Rate of Return |
| Liberty Utilities | 07/15 | Liberty Utilities d/b/a New England Natural Gas Company | Docket No. 15-75 | Rate of Return |
| Minnesota Public Utilities Commission | | | | |
| Northern States Power Company | 11/01 | Northern States Power Company | Docket No. G002/GR-21-678 | Return on Equity |
| Northern States Power Company | 10/21 | Northern States Power Company | Docket No. E002/GR-21-630 | Return on Equity |
| Northern States Power Company | 11/20 | Northern States Power Company | Docket No. E002/GR-20-723 | Return on Equity |
| Mississippi Public Service Commission | | | | |
| Atmos Energy | 03/19 | Atmos Energy | Docket No. 2015-UN-049 | Capital Structure |
| Atmos Energy | 07/18 | Atmos Energy | Docket No. 2015-UN-049 | Capital Structure |
| Missouri Public Service Commission | | | | |
| Spire Missouri, Inc. | 12/20 | Spire Missouri, Inc. | Case No. GR-2021-0108 | Return on Equity |
| Indian Hills Utility Operating Company, Inc. | 10/17 | Indian Hills Utility Operating Company, Inc. | Case No. SR-2017-0259 | Rate of Return |
| Raccoon Creek Utility Operating Company, Inc. | 09/16 | Raccoon Creek Utility Operating Company, Inc. | Case No. SR-2016-0202 | Rate of Return |
| Public Utilities Commission of Nevada | | | | |
| Southwest Gas Corporation | 09/21 | Southwest Gas Corporation | Docket No. 21-09001 | Return on Equity |
| Southwest Gas Corporation | 08/20 | Southwest Gas Corporation | Docket No. 20-02023 | Return on Equity |
| New Hampshire Public Utilities Commission | | | | |
| Aquarion Water Company of New Hampshire, Inc. | 12/20 | Aquarion Water Company of New Hampshire, Inc. | Docket No. DW 20-184 | Rate of Return |
| New Jersey Board of Public Utilities | | | | |
| Middlesex Water Company | 05/21 | Middlesex Water Company | Docket No. WR21050813 | Rate of Return |
| Atlantic City Electric Company | 12/20 | Atlantic City Electric Company | Docket No. ER20120746 | Return on Equity |
| FirstEnergy | 02/20 | Jersey Central Power & Light Co. | Docket No. ER20020146 | Rate of Return |
| Aqua New Jersey, Inc. | 12/18 | Aqua New Jersey, Inc. | Docket No. WR18121351 | Rate of Return |
| Middlesex Water Company | 10/17 | Middlesex Water Company | Docket No. WR17101049 | Rate of Return |
| Middlesex Water Company | 03/15 | Middlesex Water Company | Docket No. WR15030391 | Rate of Return |

| Sponsor | Date | Case/Applicant | Docket No. | Subject |
|--|-------|--|---------------------------|-------------------------------|
| The Atlantic City Sewerage Company | 10/14 | The Atlantic City Sewerage Company | Docket No. WR14101263 | Cost of Service / Rate Design |
| Middlesex Water Company | 11/13 | Middlesex Water Company | Docket No. WR1311059 | Capital Structure |
| New Mexico Public Regulation Commission | | | | |
| Southwestern Public Service Co. | 01/21 | Southwestern Public Service Co. | Case No. 20-00238-UT | Return on Equity |
| North Carolina Utilities Commission | | | | |
| Carolina Water Service, Inc. | 07/21 | Carolina Water Service, Inc. | Docket No. W-354 Sub 384 | Rate of Return |
| Piedmont Natural Gas Co., Inc. | 03/21 | Piedmont Natural Gas Co., Inc. | Docket No. G-9, Sub 781 | Return on Equity |
| Duke Energy Carolinas, LLC | 07/20 | Duke Energy Carolinas, LLC | Docket No. E-7, Sub 1214 | Return on Equity |
| Duke Energy Progress, LLC | 07/20 | Duke Energy Progress, LLC | Docket No. E-2, Sub 1219 | Return on Equity |
| Aqua North Carolina, Inc. | 12/19 | Aqua North Carolina, Inc. | Docket No. W-218 Sub 526 | Rate of Return |
| Carolina Water Service, Inc. | 06/19 | Carolina Water Service, Inc. | Docket No. W-354 Sub 364 | Rate of Return |
| Carolina Water Service, Inc. | 09/18 | Carolina Water Service, Inc. | Docket No. W-354 Sub 360 | Rate of Return |
| Aqua North Carolina, Inc. | 07/18 | Aqua North Carolina, Inc. | Docket No. W-218 Sub 497 | Rate of Return |
| North Dakota Public Service Commission | | | | |
| Northern States Power Company | 09/21 | Northern States Power Company | Case No. PU-21-381 | Rate of Return |
| Northern States Power Company | 11/20 | Northern States Power Company | Case No. PU-20-441 | Rate of Return |
| Public Utilities Commission of Ohio | | | | |
| Duke Energy Ohio, Inc. | 10/21 | Duke Energy Ohio, Inc. | Case No. 21-887-EL-AIR | Return on Equity |
| Aqua Ohio, Inc. | 07/21 | Aqua Ohio, Inc. | Case No. 21-0595-WW-AIR | Rate of Return |
| Aqua Ohio, Inc. | 05/16 | Aqua Ohio, Inc. | Case No. 16-0907-WW-AIR | Rate of Return |
| Pennsylvania Public Utility Commission | | | | |
| Citizens' Electric Company of Lewisburg | 05/22 | C&T Enterprises | Docket No. R-2022-3032369 | Rate of Return |
| Valley Energy Company | 05/22 | C&T Enterprises | Docket No. R-2022-3032300 | Rate of Return |
| Community Utilities of Pennsylvania, Inc. | 04/21 | Community Utilities of Pennsylvania, Inc. | Docket No. R-2021-3025207 | Rate of Return |
| Vicinity Energy Philadelphia, Inc. | 04/21 | Vicinity Energy Philadelphia, Inc. | Docket No. R-2021-3024060 | Rate of Return |
| Delaware County Regional Water Control Authority | 02/20 | Delaware County Regional Water Control Authority | Docket No. A-2019-3015173 | Valuation |

| Sponsor | Date | Case/Applicant | Docket No. | Subject |
|---|-------|--|---------------------------|--|
| Valley Energy, Inc. | 07/19 | C&T Enterprises | Docket No. R-2019-3008209 | Rate of Return |
| Wellsboro Electric Company | 07/19 | C&T Enterprises | Docket No. R-2019-3008208 | Rate of Return |
| Citizens' Electric Company of Lewisburg | 07/19 | C&T Enterprises | Docket No. R-2019-3008212 | Rate of Return |
| Steelton Borough Authority | 01/19 | Steelton Borough Authority | Docket No. A-2019-3006880 | Valuation |
| Mahoning Township, PA | 08/18 | Mahoning Township, PA | Docket No. A-2018-3003519 | Valuation |
| SUEZ Water Pennsylvania Inc. | 04/18 | SUEZ Water Pennsylvania Inc. | Docket No. R-2018-000834 | Rate of Return |
| Columbia Water Company | 09/17 | Columbia Water Company | Docket No. R-2017-2598203 | Rate of Return |
| Veolia Energy Philadelphia, Inc. | 06/17 | Veolia Energy Philadelphia, Inc. | Docket No. R-2017-2593142 | Rate of Return |
| Emporium Water Company | 07/14 | Emporium Water Company | Docket No. R-2014-2402324 | Rate of Return |
| Columbia Water Company | 07/13 | Columbia Water Company | Docket No. R-2013-2360798 | Rate of Return |
| Penn Estates Utilities, Inc. | 12/11 | Penn Estates, Utilities, Inc. | Docket No. R-2011-2255159 | Capital Structure / Long-Term Debt Cost Rate |
| South Carolina Public Service Commission | | | | |
| Blue Granite Water Co. | 12/19 | Blue Granite Water Company | Docket No. 2019-292-WS | Rate of Return |
| Carolina Water Service, Inc. | 02/18 | Carolina Water Service, Inc. | Docket No. 2017-292-WS | Rate of Return |
| Carolina Water Service, Inc. | 06/15 | Carolina Water Service, Inc. | Docket No. 2015-199-WS | Rate of Return |
| Carolina Water Service, Inc. | 11/13 | Carolina Water Service, Inc. | Docket No. 2013-275-WS | Rate of Return |
| United Utility Companies, Inc. | 09/13 | United Utility Companies, Inc. | Docket No. 2013-199-WS | Rate of Return |
| Utility Services of South Carolina, Inc. | 09/13 | Utility Services of South Carolina, Inc. | Docket No. 2013-201-WS | Rate of Return |
| Tega Cay Water Services, Inc. | 11/12 | Tega Cay Water Services, Inc. | Docket No. 2012-177-WS | Capital Structure |
| Tennessee Public Utility Commission | | | | |
| Piedmont Natural Gas Company | 07/20 | Piedmont Natural Gas Company | Docket No. 20-00086 | Return on Equity |
| Public Utility Commission of Texas | | | | |
| Oncor Electric Delivery Co. LLC | 05/22 | Oncor Electric Delivery Co. LLC | Docket No. 53601 | Return on Equity |
| Southwestern Public Service Co. | 02/21 | Southwestern Public Service Co. | Docket No. 51802 | Return on Equity |
| Southwestern Electric Power Co. | 10/20 | Southwestern Electric Power Co. | Docket No. 51415 | Rate of Return |
| Virginia State Corporation Commission | | | | |

| Sponsor | Date | Case/Applicant | Docket No. | Subject |
|--|-------|--|------------------------------|------------------------------|
| Virginia Natural Gas, Inc. | 04/21 | Virginia Natural Gas, Inc. | PUR-2020-00095 | Return on Equity |
| Massanutten Public Service Corporation | 12/20 | Massanutten Public Service Corporation | PUE-2020-00039 | Return on Equity |
| Aqua Virginia, Inc. | 07/20 | Aqua Virginia, Inc. | PUR-2020-00106 | Rate of Return |
| WGL Holdings, Inc. | 07/18 | Washington Gas Light Company | PUR-2018-00080 | Rate of Return |
| Atmos Energy Corporation | 05/18 | Atmos Energy Corporation | PUR-2018-00014 | Rate of Return |
| Aqua Virginia, Inc. | 07/17 | Aqua Virginia, Inc. | PUR-2017-00082 | Rate of Return |
| Massanutten Public Service Corp. | 08/14 | Massanutten Public Service Corp. | PUE-2014-00035 | Rate of Return / Rate Design |
| Public Service Commission of West Virginia | | | | |
| Monongahela Power Company and The Potomac Edison Company | 12/21 | Monongahela Power Company and The Potomac Edison Company | Case No. 21-0857-E-CN (ELG) | Return on Equity |
| Monongahela Power Company and The Potomac Edison Company | 11/21 | Monongahela Power Company and The Potomac Edison Company | Case No. 21-0813-E-P (Solar) | Return on Equity |

ENSTAR Natural Gas Company and Alaska Pipeline Company
Table of Contents
to Exhibit DWD-2

| | <u>Schedule</u> |
|---|-----------------|
| Summary of Cost of Capital and Fair Rate of Return | 1 |
| Indicated Common Equity Cost Rate Using the Discounted Cash Flow Model | 2 |
| Indicated Common Equity Cost Rate Using the Risk Premium Model | 3 |
| Indicated Common Equity Cost Rate Using the Capital Asset Pricing Model | 4 |
| Basis of Selection for the Non-Price Regulated Companies Comparable in Total Risk to the Utility Proxy Group | 5 |
| Cost of Common Equity Models Applied to the Comparable Risk Non-Price Regulated Companies | 6 |
| Estimated Market Capitalization for the Company and the Utility Proxy Group | 7 |
| Calculation of the Financial Risk Adjustment | 8 |

ENSTAR Natural Gas Company and Alaska Pipeline Company
Recommended Capital Structure and Cost Rates
for Ratemaking Purposes
at December 31, 2021

| <u>Type Of Capital</u> | <u>Ratios (1)</u> | <u>Cost Rate</u> | | <u>Weighted Cost Rate</u> |
|------------------------|-------------------|------------------|-----|-------------------------------|
| Long-Term Debt | 45.89% | 2.86% | (1) | 1.31% |
| Common Equity | <u>54.11%</u> | 12.95% | (2) | <u>7.01%</u> |
| Total | <u>100.00%</u> | | | <u>8.32%</u> |

Notes:

(1) Company-provided.

(2) From page 2 of this Schedule.

ENSTAR Natural Gas Company and Alaska Pipeline Company
Brief Summary of Common Equity Cost Rate

| <u>Line No.</u> | <u>Principal Methods</u> | <u>Proxy Group of Twelve Companies</u> |
|-----------------|--|--|
| 1. | Discounted Cash Flow Model (DCF) (1) | 11.29% |
| 2. | Risk Premium Model (RPM) (2) | 12.58% |
| 3. | Capital Asset Pricing Model (CAPM) (3) | 11.97% |
| 4. | Market Models Applied to Comparable Risk, Non-Price Regulated Companies (4) | <u>13.11%</u> |
| 5. | Indicated Range of Common Equity Cost Rates | 11.70% - 12.70% |
| 6. | Business Risk Adjustment (5) | <u>0.75%</u> |
| 7. | Indicated Range of Common Equity Cost Rates after Adjustment | <u>12.45% - 13.45%</u> |
| 8. | Recommended Common Equity Cost Rate | <u>12.95%</u> |

Notes: (1) From page 1 of Schedule 3.
(2) From page 1 of Schedule 4.
(3) From page 1 of Schedule 5.
(4) From page 1 of Schedule 7.
(5) Adjustment to reflect the Company's greater business risk relative to the Utility Proxy Group as detailed in Mr. D'Ascendis' direct testimony.

ENSTAR Natural Gas Company and Alaska Pipeline Company
Five-Quarter Average Equity Ratios (1) of the
Proxy Group of Twelve Companies

| <u>Proxy Group of Twelve Companies</u> | <u>Q1 2022</u> | <u>Q4 2021</u> | <u>Q3 2021</u> | <u>Q2 2021</u> | <u>Q1 2021</u> | <u>Average</u> |
|--|----------------|----------------|----------------|----------------|----------------|----------------|
| Atmos Energy Corporation | 60.94% | 59.02% | 59.58% | 60.25% | 60.45% | 60.05% |
| Kinder Morgan, Inc. | 49.06% | 47.82% | 48.33% | 48.01% | 49.20% | 48.48% |
| MDU Resources Group, Inc. | 53.95% | 54.13% | 57.75% | 56.63% | 56.67% | 55.83% |
| National Fuel Gas Company | 41.32% | 44.52% | 40.24% | 43.35% | 44.41% | 42.77% |
| New Jersey Resources Corp. | 41.76% | 40.77% | 40.65% | 41.62% | 43.12% | 41.58% |
| Nisource, Inc. | 34.40% | 33.29% | 30.34% | 30.18% | 33.15% | 32.27% |
| Northwest Natural Holding Co. | 47.35% | 45.98% | 47.88% | 47.25% | 48.09% | 47.31% |
| ONE Gas, Inc. | 59.26% | 57.81% | 57.90% | 52.66% | 52.44% | 56.02% |
| ONEOK, Inc. | 30.38% | 30.42% | 29.04% | 29.29% | 29.92% | 29.81% |
| Spire, Inc. | 42.75% | 41.09% | 42.29% | 42.72% | 44.98% | 42.77% |
| TC Energy Corp. | 36.24% | 36.63% | 34.49% | 34.53% | 33.64% | 35.11% |
| The Williams Companies, Inc. | 33.43% | 32.30% | 33.26% | 33.03% | 33.40% | 33.08% |
| Minimum | 30.38% | 30.42% | 29.04% | 29.29% | 29.92% | 29.81% |
| Maximum | 60.94% | 59.02% | 59.58% | 60.25% | 60.45% | 60.05% |

Notes:

(1) Excludes securitized debt attributable to Winter Storm Uri.

Source of Information:

S&P Capital IQ

ENSTAR Natural Gas Company and Alaska Pipeline Company
Indicated Common Equity Cost Rate Using the Discounted Cash Flow Model for the
Proxy Group of Twelve Companies

| | [1] | [2] | [3] | [4] | [5] | [6] | [7] |
|---------------------------------|----------------------------|--|---|--|---|-----------------------------|---------------------------------------|
| Proxy Group of Twelve Companies | Average Dividend Yield (1) | Value Line Projected Five Year Growth in EPS (2) | Zack's Five Year Projected Growth Rate in EPS (3) | Yahoo! Finance Projected Five Year Growth in EPS (4) | Average Projected Five Year Growth in EPS (5) | Adjusted Dividend Yield (4) | Indicated Common Equity Cost Rate (5) |
| Atmos Energy Corporation | 2.38 | 7.50 | 7.30 | 8.61 | 7.80 | 2.47 | 10.27 |
| Kinder Morgan, Inc. | 5.93 | 19.00 | 3.00 | (2.66) | 11.00 | 6.26 | 17.26 |
| MDU Resources Group, Inc. | 3.25 | 10.50 | 6.90 | 7.80 | 8.40 | 3.39 | 11.79 |
| National Fuel Gas Company | 2.71 | 24.50 | 10.00 | 10.00 | 14.83 | 2.91 | 17.74 |
| New Jersey Resources Corp. | 3.23 | 5.00 | 6.00 | 6.00 | 5.67 | 3.32 | 8.99 |
| Nisource, Inc. | 3.11 | 9.50 | 7.20 | 7.18 | 7.96 | 3.23 | 11.19 |
| Northwest Natural Holding Co. | 3.74 | 6.50 | 4.70 | 4.60 | 5.27 | 3.84 | 9.11 |
| ONE Gas, Inc. | 2.90 | 6.50 | 5.00 | 5.00 | 5.50 | 2.98 | 8.48 |
| ONEOK, Inc. | 5.79 | 11.50 | 7.90 | 10.87 | 10.09 | 6.08 | 16.17 |
| Spire, Inc. | 3.64 | 9.00 | 5.00 | 4.30 | 6.10 | 3.75 | 9.85 |
| TC Energy Corp. | 6.45 | 4.50 | 4.00 | 1.70 | 3.40 | 6.56 | 9.96 |
| The Williams Companies, Inc. | 4.92 | 8.50 | 3.50 | 7.09 | 6.36 | 5.08 | 11.44 |
| | | | | | | Average | 11.85 |
| | | | | | | Median | 10.73 |
| | | | | | | Average of Mean and Median | 11.29 |

NA= Not Available

NMF= Not Meaningful Figure

Notes:

- (1) Indicated dividend at 07/01/2022 divided by the average closing price of the last 60 trading days ending 07/01/2022 for each company.
- (2) From pages 2 through 13 of this Schedule.
- (3) Average of columns 2 through 4 excluding negative growth rates.
- (4) This reflects a growth rate component equal to one-half the conclusion of growth rate (from column 6) x column 1 to reflect the periodic payment of dividends (Gordon Model) as opposed to the continuous payment. Thus, for Atmos Energy Corporation, $2.38\% \times (1 + (1/2 \times 7.80\%)) = 2.47\%$.
- (5) Column 5 + column 6.

Source of Information:

Value Line Investment Survey
www.zacks.com Downloaded on 07/01/2022
www.yahoo.com Downloaded on 07/01/2022

ATMOS ENERGY CORP. NYSE-ATO

RECENT PRICE 113.16

P/E RATIO 20.0 (Trailing: 21.0 Median: 20.0)

RELATIVE P/E RATIO 1.23

DIV YLD 2.5%

VALUE LINE

TIMELINESS 3 Raised 2/18/22

SAFETY 1 Raised 6/6/14

TECHNICAL 1 Raised 5/20/22

BETA .80 (1.00 = Market)

18-Month Target Price Range

Low-High

Midpoint (%) of Mid)

\$83-\$128 \$106 (-5%)

2025-27 PROJECTIONS

Price Gain Ann'l Total

High 160 (+40%) 11%

Low 130 (+15%) 6%

Institutional Decisions

1Q2021 2Q2021 3Q2021

to Buy 256 247 262

to Sell 258 223 217

Hld's(000) 107920 109549 114371

Percent shares traded

24 16 8

% TOT. RETURN 4/22

THIS STOCK VL ARITH' INDEX

1 yr. 14.1 -7.2

3 yr. 20.2 37.2

5 yr. 58.6 58.7

© VALUE LINE PUB. LLC

25-27

| | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | |
|-------|-------|-------|-------|-------|-------|-------|-------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|-----------------------------------|--------|
| 75.27 | 66.03 | 79.52 | 53.69 | 53.12 | 48.15 | 38.10 | 42.88 | 49.22 | 40.82 | 32.23 | 26.01 | 28.00 | 24.32 | 22.41 | 25.73 | 27.45 | 28.75 | Revenues per sh ^A | 35.50 |
| 4.26 | 4.14 | 4.19 | 4.29 | 4.64 | 4.72 | 4.76 | 5.14 | 5.42 | 5.81 | 6.19 | 6.62 | 7.24 | 7.57 | 8.03 | 8.64 | 9.05 | 9.75 | "Cash Flow" per sh | 11.95 |
| 2.00 | 1.94 | 2.00 | 1.97 | 2.16 | 2.26 | 2.10 | 2.50 | 2.96 | 3.09 | 3.38 | 3.60 | 4.00 | 4.35 | 4.72 | 5.12 | 5.50 | 5.90 | Earnings per sh ^{AB} | 7.30 |
| 1.26 | 1.28 | 1.30 | 1.32 | 1.34 | 1.36 | 1.38 | 1.40 | 1.48 | 1.56 | 1.68 | 1.80 | 1.94 | 2.10 | 2.30 | 2.50 | 2.72 | 2.92 | Div'ds Decl'd per sh ^C | 3.50 |
| 5.20 | 4.39 | 5.20 | 5.51 | 6.02 | 6.90 | 8.12 | 9.32 | 8.32 | 9.61 | 10.46 | 10.72 | 13.19 | 14.19 | 15.38 | 14.87 | 17.25 | 17.10 | Cap'l Spending per sh | 18.00 |
| 20.16 | 22.01 | 22.60 | 23.52 | 24.16 | 24.98 | 26.14 | 28.47 | 30.74 | 31.48 | 33.32 | 36.74 | 42.87 | 48.18 | 53.95 | 59.71 | 64.25 | 68.20 | Book Value per sh | 82.85 |
| 81.74 | 89.33 | 90.81 | 92.55 | 90.16 | 90.30 | 90.24 | 90.64 | 100.39 | 101.48 | 103.93 | 106.10 | 111.27 | 119.34 | 125.88 | 132.42 | 142.00 | 146.00 | Common Shs Outst'g ^D | 155.00 |
| 13.5 | 15.9 | 13.6 | 12.5 | 13.2 | 14.4 | 15.29 | 15.9 | 16.1 | 17.5 | 20.8 | 22.0 | 21.7 | 23.2 | 22.3 | 18.8 | | | Avg Ann'l P/E Ratio | 20.0 |
| .73 | .84 | .82 | .83 | .84 | .90 | 1.01 | .89 | .85 | .88 | 1.09 | 1.11 | 1.17 | 1.24 | 1.15 | 1.00 | | | Relative P/E Ratio | 1.10 |
| 4.7% | 4.2% | 4.8% | 5.3% | 4.7% | 4.2% | 4.1% | 3.5% | 3.1% | 2.9% | 2.4% | 2.3% | 2.2% | 2.1% | 2.2% | 2.6% | | | Avg Ann'l Div'd Yield | 2.4% |

CAPITAL STRUCTURE as of 3/31/22

Total Debt \$7959.0 mill. Due in 5 Yrs \$2410.0 mill.

LT Debt \$5757.6 mill. LT Interest \$85.0 mill.

(LT interest earned: 10.8x; total interest coverage: 10.8x)

Leases, Uncapitalized Annual rentals \$41.8 mill.

Pfd Stock None

Pension Assets-9/21 \$596.8 mill.

Oblig. \$596.0 mill.

Common Stock 139,015,012 shs.

as of 4/29/22

MARKET CAP: \$15.7 billion (Large Cap)

| | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | |
|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|-------|-------|------------------------------|-------|------|------|------|------|------|--|
| 3438.5 | 3886.3 | 4940.9 | 4142.1 | 3349.9 | 2759.7 | 3115.5 | 2901.8 | 2821.1 | 3407.5 | 3900 | 4200 | Revenues per sh ^A | 6000 | | | | | | |
| 192.2 | 230.7 | 289.8 | 315.1 | 350.1 | 382.7 | 444.3 | 511.4 | 580.5 | 665.6 | 760 | 860 | Net Profit (\$mill) | 1130 | | | | | | |
| 33.8% | 38.2% | 39.2% | 38.3% | 36.4% | 36.6% | 27.0% | 21.4% | 19.5% | 18.8% | 8.5% | 17.5% | Income Tax Rate | 25.0% | | | | | | |
| 5.6% | 5.9% | 5.9% | 7.6% | 10.5% | 13.9% | 14.3% | 17.6% | 20.6% | 19.5% | 19.5% | 20.5% | Net Profit Margin | 18.8% | | | | | | |
| 45.3% | 48.8% | 44.3% | 43.5% | 38.7% | 44.0% | 34.3% | 38.0% | 40.0% | 38.4% | 40.0% | 40.0% | Long-Term Debt Ratio | 40.0% | | | | | | |
| 54.7% | 51.2% | 55.7% | 56.5% | 61.3% | 56.0% | 65.7% | 62.0% | 60.0% | 61.6% | 60.0% | 60.0% | Common Equity Ratio | 60.0% | | | | | | |
| 4315.5 | 5036.1 | 5542.2 | 5650.2 | 5651.8 | 6965.7 | 7263.6 | 9279.7 | 11323 | 12837 | 15200 | 16800 | Total Capital (\$mill) | 21400 | | | | | | |
| 5475.6 | 6030.7 | 6725.9 | 7430.6 | 8280.5 | 9259.2 | 10371 | 11788 | 13355 | 15064 | 16500 | 18000 | Net Plant (\$mill) | 23000 | | | | | | |
| 6.1% | 5.9% | 6.4% | 6.6% | 7.2% | 6.4% | 6.9% | 6.1% | 5.5% | 5.5% | 6.0% | 6.5% | Return on Total Cap'l | 6.5% | | | | | | |
| 8.1% | 8.9% | 9.4% | 9.9% | 10.1% | 9.8% | 9.3% | 8.9% | 8.5% | 8.4% | 8.5% | 8.5% | Return on Shr. Equity | 9.0% | | | | | | |
| 8.1% | 8.9% | 9.4% | 9.9% | 10.1% | 9.8% | 9.3% | 8.9% | 8.5% | 8.4% | 8.5% | 8.5% | Return on Com Equity | 9.0% | | | | | | |
| 2.8% | 4.0% | 4.7% | 4.9% | 5.1% | 4.9% | 4.8% | 4.6% | 4.4% | 4.3% | 4.0% | 4.5% | Retained to Com Eq | 4.5% | | | | | | |
| 65% | 56% | 50% | 51% | 50% | 50% | 48% | 48% | 49% | 49% | 51% | 50% | All Div'ds to Net Prof | 48% | | | | | | |

BUSINESS:

Atmos Energy Corporation is engaged primarily in the distribution and sale of natural gas to over three million customers through six regulated natural gas utility operations: Louisiana Division, West Texas Division, Mid-Tex Division, Mississippi Division, Colorado-Kansas Division, and Kentucky/Mid-States Division. Gas sales breakdown for fiscal 2021: 67.9%, residential; 26.8%, commercial; 3.6%, industrial; and 1.7% other. The company sold Atmos Energy Marketing, 1/17. Officers and directors own approximately .9% of common stock (12/21 Proxy). President and Chief Executive Officer: Kevin Akers. Incorporated: Texas. Address: Three Lincoln Centre, Suite 1800, 5430 LBJ Freeway, Dallas, Texas 75240. Telephone: 972-934-9227. Internet: www.atmosenergy.com.

Atmos Energy had a decent showing through the first half of fiscal 2022 (which ended last March 31st).

Share net rose 5.5%, to \$4.23, compared to \$4.01 for the same period in fiscal 2021. That was brought about partly by the distribution unit, helped by favorable rate case outcomes and an expanded customer base. A substantially diminished effective income tax rate also benefited the company. But the performance of the pipeline and storage division was held back a bit by heightened operating expenses. Nevertheless, assuming that the second half goes fairly well for Atmos, full-year earnings stand to increase around 7%, to \$5.50 a share, relative to fiscal 2021's \$5.12 total. Regarding next year, share net might grow at a similar percentage rate, to \$5.90, as operating margins widen further.

The Financial Strength rating is A+.

When the second quarter concluded, cash and equivalents resided at \$582.5 million. Also, long-term debt was manageable (roughly 40% of total capital) and short-term commitments did not appear to be a major obstacle. Furthermore, \$2.2 billion in common stock and/or debt securities remained available for issuance (out of \$5 billion) under a shelf registration statement expiring in June, 2024. Lastly, Atmos can access four revolving credit facilities aggregating \$2.5 billion plus a \$1.5 billion commercial paper program. So, there seems to be ample liquidity to satisfy working capital needs, capital expenditures, and other obligations for some time.

Prospects out to 2025-2027 appear encouraging.

The company ranks as one of the nation's largest natural gas-only distributors, with more than three million customers across several states, including Texas, Louisiana, and Mississippi. Moreover, we think the pipeline and storage segment has promising overall growth opportunities, given that it operates in one of the most-active drilling regions in the world. The healthy balance sheet is another positive.

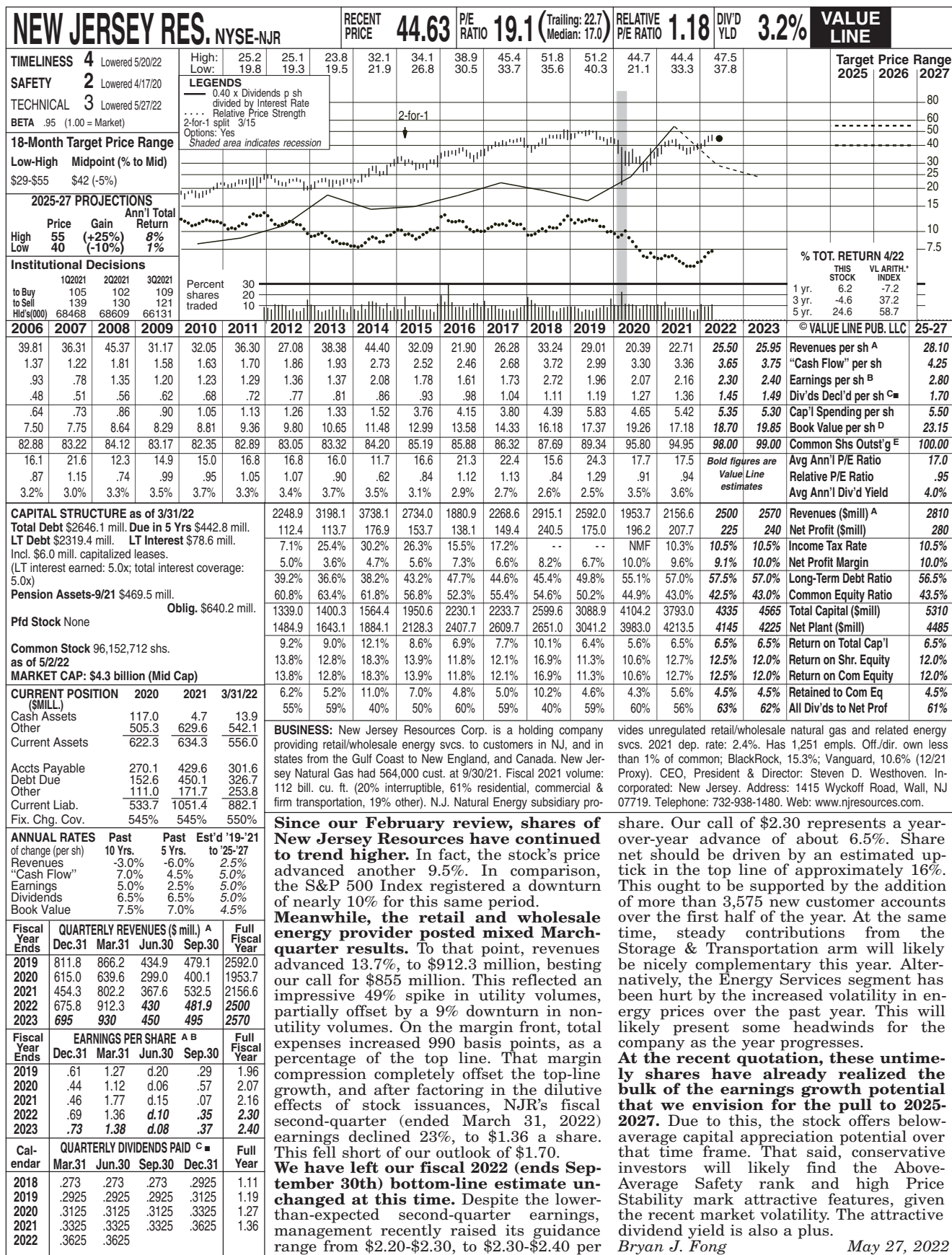
That said, these top-quality shares hold unimpressive long-term total return potential.

Capital appreciation possibilities aren't exciting. Also, the dividend yield is below the average of Value Line's Natural Gas Utility group.

Frederick L. Harris, III

May 27, 2022

| MDU RESOURCES NYSE-MDU | | | | | | | | | | RECENT PRICE | 26.50 | P/E RATIO | 13.3 | (Trailing: 15.1 Median: 19.0) | RELATIVE P/E RATIO | 0.82 | DIV'D YLD | 3.3% | VALUE LINE | | | | | | | | | |
|---------------------------------|------|-----------------|--|------|------|------|------|------|------|--------------|-------|-----------|------|-------------------------------|--------------------|------|-----------|------|------------|--------------|-------|--|--|--|--|--|--|------|
| TIMELINESS | 5 | Lowered 3/11/22 | High: 24.0 | 23.2 | 31.0 | 36.1 | 24.5 | 29.9 | 29.7 | 29.6 | 29.8 | 32.2 | 35.0 | 31.7 | | | | | | Target Price | Range | | | | | | | |
| SAFETY | 3 | Lowered 3/19/21 | Low: 18.0 | 19.6 | 21.5 | 21.3 | 16.2 | 15.6 | 25.1 | 22.7 | 23.4 | 15.0 | 25.4 | 24.9 | | | | | | 2025 | 2026 | | | | | | | |
| TECHNICAL | 5 | Lowered 4/29/22 | LEGENDS 10.0 x "Cash Flow" p sh Relative Price Strength Options: Yes Shaded area indicates recession | | | | | | | | | | | | | | | | | | | | | | | | | 2027 |
| BETA | 1.10 | (1.00 = Market) | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 18-Month Target Price Range | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Low-High Midpoint (% to Mid) | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| \$22-\$39 \$31 (15%) | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2025-27 PROJECTIONS | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Price Gain Ann'l Total | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| High Low 60 40 (+125%) 24% | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Low 40 (+50%) 13% | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Institutional Decisions | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
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(A) Fiscal year ends Sept. 30th.
(B) Diluted earnings. Qly. revenues and egs. may not sum to total due to rounding and change in shares outstanding. Next earnings

report due early Aug.
(C) Dividends historically paid in early Jan., April, July, and October. Dividend reinvestment plan available.

(D) Includes regulatory assets in 2021: \$522.1 million, \$5.49/share.
(E) In millions, adjusted for splits.

Company's Financial Strength A+
Stock's Price Stability 85
Price Growth Persistence 50
Earnings Predictability 55

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| NISOURCE INC. NYSE-NI | | | | RECENT PRICE | 30.43 | P/E RATIO | 21.0 (Trailing: 22.1; Median: 21.0) | RELATIVE P/E RATIO | 1.30 | DIV'D YLD | 3.1% | VALUE LINE | Target Price Range 2025 2026 2027 |
|--|--|------|------|--------------|-------|-----------|-------------------------------------|--------------------|------|-----------|------|------------|-----------------------------------|
| TIMELINESS 4 Raised 3/11/22 | High: 24.0 | 26.2 | 33.5 | 44.9 | 49.2 | 26.9 | 27.8 | 28.1 | 30.7 | 30.5 | 27.8 | 32.6 | |
| SAFETY 3 Lowered 3/19/21 | Low: 17.7 | 22.3 | 24.8 | 32.1 | 16.0 | 19.0 | 21.7 | 22.4 | 24.7 | 19.6 | 21.1 | 26.4 | |
| TECHNICAL 2 Raised 5/13/22 | LEGENDS 0.50 x Dividends p.sh. divided by Interest Rate Relative Price Strength Options: Yes Shaded area indicates recession | | | | | | | | | | | | |
| BETA .85 (1.00 = Market) | 18-Month Target Price Range Low-High Midpoint (% to Mid) \$28-\$39 \$34 (10%) | | | | | | | | | | | | |
| 2025-27 PROJECTIONS High Price 50 35 Low Price 35 15 Gain (+65%) Ann'l Total Return 16% 7% | | | | | | | | | | | | | |
| Institutional Decisions 1Q2021 2Q2021 3Q2021 to Buy 252 256 230 to Sell 188 197 208 Hld's(000) 361696 367884 376481 | | | | | | | | | | | | | |
| % TOT. RETURN 4/22 THIS STOCK VL ARTH. INDEX 1 yr. 16.2 -7.2 3 yr. 15.3 37.2 5 yr. 40.2 58.7 | | | | | | | | | | | | | |
| © VALUE LINE PUB. LLC 25-27 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023 27.37 28.96 32.36 24.02 22.99 21.33 16.31 18.04 20.47 14.58 13.90 14.46 13.74 13.63 11.95 12.09 13.85 14.70 3.18 3.20 3.32 2.96 3.19 2.98 3.13 3.41 3.60 2.27 2.71 2.07 2.86 3.17 3.15 3.26 3.20 3.50 1.14 1.14 1.34 .84 1.06 1.05 1.37 1.57 1.67 .63 1.00 .39 1.30 1.31 1.32 1.37 1.45 1.60 .92 .92 .92 .92 .92 .92 .94 .98 1.02 .83 .64 .70 .78 .80 .84 .88 .94 .98 2.33 2.88 3.54 2.81 2.88 3.99 4.83 5.99 6.42 4.26 4.57 5.03 4.88 4.72 4.49 4.53 4.45 4.45 18.32 18.52 17.24 17.54 17.63 17.71 17.90 18.77 19.54 12.04 12.60 12.82 13.08 13.36 12.66 13.33 13.80 14.35 273.65 274.18 274.26 276.79 279.30 282.18 310.28 313.68 316.04 319.11 323.16 337.02 372.36 382.14 391.76 404.30 405.00 405.00 19.2 18.8 12.1 14.3 15.3 19.4 17.9 18.9 22.7 37.3 23.2 64.4 19.3 21.3 18.7 18.0 18.0 18.0 1.04 1.00 .73 .95 .97 1.22 1.14 1.06 1.19 1.88 1.22 3.24 1.04 1.13 .96 .99 .99 .99 4.2% 4.3% 5.7% 7.6% 5.7% 4.5% 3.8% 3.3% 2.7% 3.5% 2.8% 2.8% 3.1% 2.9% 3.4% 3.6% 3.6% 3.6% | | | | | | | | | | | | | |
| CAPITAL STRUCTURE as of 3/31/22 Total Debt \$9757.7 mill. Due in 5 Yrs \$1318 mill. LT Debt \$9179.8 mill. LT Interest \$341 mill. (Interest cov. earned: 2.2x) (58% of Cap'l) | | | | | | | | | | | | | |
| Leases, Uncapitalized Annual rentals \$32.7 mill. Pension Assets-12/21 \$1.9 bill. Oblig. \$2.0 bill. | | | | | | | | | | | | | |
| Pfd Stock \$1547 mill. Pfd Div'd \$55.1 mill. | | | | | | | | | | | | | |
| Common Stock 407,798,111 shs. as of 4/26/22 MARKET CAP: \$12.4 billion (Large Cap) | | | | | | | | | | | | | |
| CURRENT POSITION (SMILL.) Cash Assets 116.5 85.2 114.5 Other 1542.9 1835.6 1757.4 Current Assets 1659.4 1920.8 1871.9 Accts Payable 589.0 697.8 628.5 Debt Due 526.3 618.1 577.9 Other 1164.1 1430.3 1388.2 Current Liab. 2279.4 2746.2 2594.6 Fix. Chg. Cov. 250% 250% 255% | | | | | | | | | | | | | |
| ANNUAL RATES Past 10 Yrs. Past 5 Yrs. Est'd '19-'21 of change (per sh) 10 Yrs. 5 Yrs. to '25-'27 Revenues -6.0% -5.0% 5.5% "Cash Flow" .5% 2.0% 5.5% Earnings 3.0% 4.0% 9.5% Dividends -1.0% - - 4.5% Book Value -3.0% -2.5% 5.0% | | | | | | | | | | | | | |
| QUARTERLY REVENUES (\$ mill.) Cal- Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2019 1869.8 1010.4 931.5 1397.2 5208.9 2020 1605.5 962.7 902.5 1211.0 4681.7 2021 1545.6 986.0 959.4 1408.6 4899.6 2022 1873.3 1085 1035 1606.7 5600 2023 1960 1170 1120 1700 5950 | | | | | | | | | | | | | |
| EARNINGS PER SHARE A Cal- Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2019 .82 .05 - .45 1.31 2020 .76 .13 .09 .34 1.32 2021 .77 .13 .11 .39 1.37 2022 .75 .17 .15 .38 1.45 2023 .80 .20 .20 .40 1.60 | | | | | | | | | | | | | |
| QUARTERLY DIVIDENDS PAID B Cal- Mar.31 Jun.30 Sep.30 Dec.31 Full Year 2018 .195 .195 .195 .195 .78 2019 .200 .200 .200 .200 .80 2020 .21 .21 .21 .21 .84 2021 .22 .22 .22 .22 .88 2022 .235 .235 | | | | | | | | | | | | | |
| BUSINESS: NiSource Inc. is a holding company for Northern Indiana Public Service Company (NIPSCO), which supplies electricity and gas to the northern third of Indiana. Customers: 479,185 electric in Indiana, 3,200,000 million gas in Indiana, Ohio, Pennsylvania, Kentucky, Virginia, Maryland, through its Columbia subsidiaries. Revenue breakdown, 2021: electrical, 31%; gas, 69%; other, less than 1%. Generating sources, coal, 69.4%; purchased & other, 30.6%. 2021 reported depreciation rates: 2.9% electric, 2.2% gas. Has 7,304 employees. Chairman: Richard L. Thompson. President & Chief Executive Officer: Lloyd Yates. Incorporated: Indiana. Address: 801 East 86th Avenue, Merrillville, Indiana 46410. Telephone: 877-647-5990. Internet: www.nisource.com. | | | | | | | | | | | | | |
| Since our February review, shares of NiSource have continued on their upward trajectory. In fact, over that time frame, the stock's price advanced another roughly 7%. In comparison, the S&P 500 Index underwent a correction of approximately 10% over that same period. | | | | | | | | | | | | | |
| Meantime, the supplier of electricity and gas to northern Indiana is off to a mixed start this year. To that point, revenues advanced 21.2%, to \$1.873 billion, thanks to a solid, double-digit increase in customer revenues, partially offset by a modest decline in other volumes. This handily bested our call for \$1.645 billion. On the profitability front, total expenses declined 402 basis points, as a percentage of the top line. After accounting for the dilutive effects of a 13.3 million spike in the number of shares outstanding, NI's first-quarter share net fell 2.6%, to \$0.75. This was modestly below our call for \$0.80. | | | | | | | | | | | | | |
| As a result, we have sliced a nickel off our 2022 and 2023 earnings estimates, bringing those figures to \$1.45 and \$1.60, respectively. In the current year, our revised call would still represent a roughly 6% annual increase. This figure | | | | | | | | | | | | | |
| also coincides with management's recently reiterated guidance range of \$1.42 to \$1.48. This ought to reflect an estimated revenue advance of more than 14%, to \$5.6 billion. NiSource has roughly \$10 billion in capital growth projects on deck and planned to come into service through 2024. It is also transitioning away from coal-fired generation and toward greener alternatives. Finally, the company has filed for roughly \$475 million in proposed rate-case increases across its various service territories. Those efforts ought to help the company recoup some of its already invested capital and offset growth costs. | | | | | | | | | | | | | |
| This stock offers an above-average dividend yield when viewed against the Value Line median, which may appeal to income-oriented investors. That said, the stock's upside potential for the pull to 2025-2027 is below the Value Line median. What's more, momentum accounts would probably be better served elsewhere. Our Timeliness Ranking System has NiSource pegged to lag the broader market averages in the coming six to 12 months (Timeliness: 4). | | | | | | | | | | | | | |
| Bryan J. Fong May 27, 2022 | | | | | | | | | | | | | |

(A) Dil. EPS. Excl. gains (losses) on disc. ops.: '06, (11c); '07, 3c; '08, (\$1.14); '15, (30c); '18, (\$1.48). Next egs. report due late July. Qtr'y egs. may not sum to total due to rounding.

(B) Div'ds historically paid in mid-Feb., May, Aug., Nov. ■ Div'd reinv. avail.
(C) Incl. intang in '21: \$1485.9 million, \$3.68/sh.

(D) In mill.
(E) Spun off Columbia Pipeline Group (7/15)

Company's Financial Strength B+
Stock's Price Stability 100
Price Growth Persistence 20
Earnings Predictability 50

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| ONE GAS, INC. NYSE-OGS | | | | RECENT PRICE | 85.96 | P/E RATIO | 21.2 | (Trailing: 22.1 Median: NMF) | RELATIVE P/E RATIO | 1.31 | DIV'D YLD | 3.0% | VALUE LINE | | | |
|-----------------------------|-----|-----------------|--|---|-------|-----------|------|---------------------------------|--------------------|------|-----------|------|------------|--|--|--|
| TIMELINESS | 3 | Raised 5/13/22 | | High: | 44.3 | 51.8 | 67.4 | 79.5 | 87.8 | 96.7 | 97.0 | 81.9 | 92.3 | | | |
| SAFETY | 2 | New 6/2/17 | | Low: | 31.9 | 38.9 | 48.0 | 61.4 | 62.2 | 75.8 | 63.7 | 62.5 | 73.4 | | | |
| TECHNICAL | 1 | Raised 5/20/22 | | LEGENDS 0.50 x Dividends p sh divided by Interest Rate Relative Price Strength Options: Yes Shaded area indicates recession | | | | | | | | | | | | |
| BETA | .80 | (1.00 = Market) | | | | | | | | | | | | | | |
| 18-Month Target Price Range | | | | | | | | | | | | | | | | |
| Low-High | | | | | | | | | | | | | | | | |
| Midpoint (% to Mid) | | | | | | | | | | | | | | | | |
| \$69-\$110 | | | | | | | | | | | | | | | | |
| \$90 (5%) | | | | | | | | | | | | | | | | |
| 2025-27 PROJECTIONS | | | | | | | | | | | | | | | | |
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| ONEOK, INC. NYSE-OKE | | | RECENT PRICE | | 65.19 | | P/E RATIO | | 17.2 (Trailing: 19.3 Median: 25.0) | | RELATIVE P/E RATIO | | 1.06 | | DIV'D YLD | | 5.7-3.0% | | VALUE LINE | | Target Price Range | | | | | | | | | |
|--|--|--|--------------|--|-------------------------|--|-------------------------|--|------------------------------------|--|--------------------|--|---------------------------------|--|-----------|--|----------|--|------------|--|--------------------|--|------|--|------|--|------|--|-----------------------------|--|
| TIMELINESS 3 Raised 6/11/21 | | | High: 43.6 | | 49.8 | | 62.2 | | 71.2 | | 51.5 | | 59.5 | | 59.3 | | 72.0 | | 77.2 | | 78.5 | | 66.8 | | 75.1 | | 75.6 | | Target Price 2025 2026 2027 | |
| SAFETY 3 New 7/27/90 | | | Low: 27.3 | | 39.3 | | 39.4 | | 43.4 | | 18.8 | | 18.9 | | 47.1 | | 50.3 | | 52.7 | | 12.2 | | 37.4 | | 55.6 | | | | | |
| TECHNICAL 2 Raised 5/13/22 | | | LEGENDS | | 15.0 x "Cash Flow" p sh | | Relative Price Strength | | 2-for-1 split 6/12 | | Options: Yes | | Shaded area indicates recession | | | | | | | | | | | | | | | | | |
| BETA 1.50 (1.00 = Market) | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 18-Month Target Price Range | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Low-High Midpoint (% to Mid) | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| \$55-\$108 \$82 (25%) | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2025-27 PROJECTIONS | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Price Gain Ann'l Total | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| High Low 140 95 (+115%) 25% 15% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Institutional Decisions | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 1Q2021 2Q2021 3Q2021 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| to Buy 374 466 422 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| to Sell 358 293 336 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Hld's(000) 285852 288208 287045 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Percent shares traded 45 30 15 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 53.71 64.85 77.05 52.46 60.99 71.70 61.64 70.67 58.54 37.02 42.34 31.32 30.60 24.60 19.20 37.07 50.00 51.75 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2.32 2.56 2.65 2.81 3.01 3.25 3.33 3.67 3.00 2.89 3.54 2.41 3.84 4.25 3.77 4.76 5.25 5.85 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 1.22 1.40 1.48 1.44 1.55 1.67 1.64 1.78 1.52 1.19 1.67 1.76 2.78 3.07 2.59 3.35 3.80 4.25 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| .61 .70 .78 .82 .91 1.08 1.27 1.48 2.13 2.43 2.46 2.72 3.25 3.53 3.74 3.74 4.05 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 1.70 4.25 7.03 3.74 2.73 6.47 9.11 10.92 8.54 5.67 2.96 1.32 5.20 9.31 4.93 1.56 2.20 2.75 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 10.01 9.47 9.96 10.42 11.46 10.84 10.39 11.31 2.84 1.60 .90 14.22 15.99 15.07 13.58 13.48 14.00 14.65 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 221.36 207.98 209.69 211.81 213.63 206.51 204.94 206.62 208.32 209.73 210.68 388.70 411.53 413.24 444.87 446.14 450.00 454.00 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 14.6 16.9 14.1 11.0 15.1 20.8 26.6 28.2 40.5 32.7 24.5 30.4 22.6 22.4 14.9 16.0 18.5% 19.5% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| .79 .90 .85 .73 .96 1.30 1.69 1.58 2.13 1.65 1.29 1.53 1.22 1.19 .77 .88 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3.4% 3.0% 3.7% 5.2% 3.9% 3.1% 2.9% 2.9% 3.5% 6.2% 6.0% 5.1% 5.2% 5.1% 9.7% 7.0% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| CAPITAL STRUCTURE as of 3/31/22 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Total Debt \$13724.3 mill. Due in 5 Yrs \$3808 mill. | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| LT Debt \$12750.5 mill. LT Interest \$725.0 mill. | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| (Total interest coverage: 3.8x) (68% of Cap'l) | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Leases, Uncapitalized: Annual rentals \$16.4 mill. | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Pension Assets-12/21 \$413.2 mill. Oblg. \$567.0 mill. | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Pfd Stock None | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Common Stock 446,616,031 shs. as of 4/25/22 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| MARKET CAP: \$29.1 billion (Large Cap) | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| CURRENT POSITION (\$MILL.) | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Cash Assets 524.5 146.4 14.6 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Receivables 829.8 1441.8 1682.5 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Inventory (LIFO) 371.0 581.0 732.4 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Other 144.5 205.2 211.8 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Current Assets 1869.8 2374.4 2641.3 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Accts Payable 719.3 1332.4 1729.9 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Debt Due 7.7 895.8 973.8 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Other 617.5 956.4 778.9 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Current Liab. 1344.5 3184.6 3482.6 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| ANNUAL RATES Past 10 Yrs. Past 5 Yrs. Est'd '19-'21 of change (per sh) | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Revenues -8.0% -10.0% 14.5% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| "Cash Flow" 3.5% 6.5% 10.5% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Earnings 7.0% 15.5% 11.5% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Dividends 14.5% 9.5% 4.5% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Book Value 2.5% 51.0% 5.5% | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Cal- QUARTERLY REVENUES (\$mill.) Full | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| endar Mar.31 Jun.30 Sep.30 Dec.31 Year | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2019 2780.0 2457.6 2263.2 2663.6 10164.4 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2020 2136.7 1660.7 2174.3 2570.5 8542.2 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2021 3194.7 3389.0 4536.2 5420.4 16540.3 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2022 5105.2 5800 6200 5394.8 22500 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2023 5350 6150 6400 5600 23500 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Cal- EARNINGS PER SHARE A Full | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| endar Mar.31 Jun.30 Sep.30 Dec.31 Year | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2019 .81 .75 .74 .77 3.07 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2020 .83 .32 .70 .69 2.59 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2021 .86 .77 .88 .85 3.35 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2022 .87 .90 1.00 1.03 3.80 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2023 1.00 1.00 1.10 1.15 4.25 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Cal- QUARTERLY DIVIDENDS PAID B Full | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| endar Mar.31 Jun.30 Sep.30 Dec.31 Year | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2018 .76 .795 .825 .855 3.25 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2019 .86 .865 .89 .915 3.53 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2020 .935 .935 .935 .935 3.74 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2021 .935 .935 .935 .935 3.74 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2022 .935 .935 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| (A) Diluted earnings. Excl. nonrecurr. items: '06, 13c; '11, 1c; '12, 6c; '13, (51c); '14, (3c); '15, (3c); '16, (1c); '17, (47c); '20, (\$1.17). Earnings may not sum due to rounding. Next eggs. report due late August. | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| (B) Dividends historically paid mid-Feb., May, Aug., and Nov. ■ Div'd reinvest. plan avail. | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| (C) In mill., adj. for split. (D) Includes in- | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| tangibles. In 2021: \$797.6 mill., \$1.79/sh. | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Company's Financial Strength B+ | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Stock's Price Stability 25 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Price Growth Persistence 30 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Earnings Predictability 75 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| To subscribe call 1-800-VALUELINE | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

| TC ENERGY CORP. NYSE:TRP | | | | | | | | | | RECENT PRICE | 56.39 | | P/E RATIO | 18.8 (Trailing: 21.7 Median: 22.0) | | RELATIVE P/E RATIO | 1.16 | | DIV YLD | 5.0% | | VALUE LINE | | | |
|-----------------------------|--|------|-----------------|--|---|---------------------------------|--|--|--|--------------|-------|--|-----------|------------------------------------|--|--------------------|------|--|---------|------|-----------------------------------|------------|--|--|--|
| TIMELINESS | | 4 | Lowered 6/4/21 | | High: 45.1 47.8 49.7 58.4 49.6 48.5 51.8 49.9 53.9 57.9 55.3 59.1 | | Low: 36.1 39.7 42.4 42.2 29.9 28.4 44.9 34.6 35.2 32.4 40.2 46.4 | | | | | | | | | | | | | | Target Price Range 2025 2026 2027 | | | | |
| SAFETY | | 3 | Lowered 3/3/17 | | LEGENDS | | | | | | | | | | | | | | | | | | | | |
| TECHNICAL | | 2 | Raised 5/13/22 | | 12.0 x "Cash Flow" p sh | | | | | | | | | | | | | | | | | | | | |
| BETA | | 1.05 | (1.00 = Market) | | Options: Yes | | | | | | | | | | | | | | | | | | | | |
| | | | | | | Shaded area indicates recession | | | | | | | | | | | | | | | | | | | |
| 18-Month Target Price Range | | | | | | | | | | | | | | | | | | | | | | | | | |
| Low-High | | | | | | | | | | | | | | | | | | | | | | | | | |
| Midpoint (% to Mid) | | | | | | | | | | | | | | | | | | | | | | | | | |
| \$36-\$61 | | | | | | | | | | | | | | | | | | | | | | | | | |
| \$49 (-15%) | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2025-27 PROJECTIONS | | | | | | | | | | | | | | | | | | | | | | | | | |
| Price | | | | | | | | | | | | | | | | | | | | | | | | | |
| Ann'l Total | | | | | | | | | | | | | | | | | | | | | | | | | |
| Gain | | | | | | | | | | | | | | | | | | | | | | | | | |
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| Low | | | | | | | | | | | | | | | | | | | | | | | | | |
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(A) At yearend. In US\$.
(B) Diluted EPS. Excl. nonrecurring gains/(losses): '06, 22¢; '07, 5¢; '08, 22¢; '10, (18¢). Next earnings report due late July.

(C) Dividends subject to 15% Canadian non-resident tax. Dividends historically paid: late January, April, July, and October. ■ Div'd reinvestment plan available.

(D) In millions.
(E) Quarterlies may not sum due to translation

| | |
|------------------------------|-----|
| Company's Financial Strength | B++ |
| Stock's Price Stability | 85 |
| Price Growth Persistence | 20 |
| Earnings Predictability | 15 |

May 27, 2022

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WILLIAMS COS.

NYSE-WMB

RECENT PRICE

35.44

P/E RATIO

23.6

(Trailing: 25.0 Median: 36.0)

RELATIVE P/E RATIO

1.46

DIV'D YLD

4.8%

VALUE LINE

TIMELINESS

3

Raised 5/14/21

SAFETY

3

Raised 2/26/21

TECHNICAL

3

Raised 2/25/22

BETA

1.20

(1.00 = Market)

High: 33.5

Low: 21.9

37.6

26.2

38.7

31.3

59.8

37.8

61.4

21.0

32.2

10.2

32.7

26.8

33.7

20.4

29.5

21.5

24.2

8.4

29.9

19.9

37.1

26.0

LEGENDS

— 10.0 x "Cash Flow" p sh

.... Relative Price Strength

Options: Yes

Shaded area indicates recession

Target Price Range

2025 2026 2027

80

60

50

40

30

25

20

15

10

7.5

18-Month Target Price Range

Low-High Midpoint (% to Mid)

\$21-\$41 \$31 (-15%)

2025-27 PROJECTIONS

Price Gain Ann'l Total

High 55 (+55%) 16%

Low 40 (+15%) 8%

Institutional Decisions

202021 302021 402021

to Buy 522 477 543

to Sell 333 361 387

Hld's(000) 10214081024391 1025606

Percent shares traded 36 24 12

% TOT. RETURN 4/22

THIS STOCK VL ARITH' INDEX

1 yr. 53.1 -7.2

3 yr. 53.3 -7.2

5 yr. 56.1 58.7

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25-27

2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023

19.78 18.02 21.37 14.16 16.44 13.42 10.99 10.04 10.22 9.83 10.00 9.72 7.18 6.77 6.36 8.75 8.65 9.10

2.32 3.34 4.55 3.27 3.88 4.30 2.13 2.01 2.35 2.86 2.95 2.73 2.07 2.41 2.52 2.88 3.25 3.45

.86 1.44 2.23 .75 1.30 1.55 1.11 .81 .80 .54 .60 .63 .79 .99 1.10 1.36 1.45 1.55

.35 .39 .43 .44 .49 .78 1.20 1.44 1.96 2.45 1.68 1.20 1.36 1.52 1.60 1.64 1.70 1.76

4.20 4.81 6.01 4.09 4.77 4.73 3.71 5.23 5.40 4.23 2.73 2.95 2.70 1.77 1.05 1.03 2.45 2.50

10.17 10.88 14.60 14.49 12.46 3.03 6.98 7.12 11.75 8.21 6.19 11.69 12.09 11.00 9.67 9.37 10.10 10.15

597.10 586.00 578.00 583.00 585.00 591.00 681.00 683.00 747.00 749.00 750.00 826.00 1210.0 1212.0 1213.0 1215.0 1215.00 1212.00

27.4 21.7 13.2 21.6 16.4 18.8 28.4 43.9 61.3 84.3 39.0 46.9 34.6 26.0 17.8 18.6 17.8 18.6

1.48 1.15 .79 1.44 1.04 1.18 1.81 2.47 3.23 4.24 2.05 2.36 1.87 1.39 .91 1.01 1.01 1.01

1.5% 1.2% 1.5% 2.7% 2.3% 2.7% 3.8% 4.0% 4.0% 5.4% 7.2% 4.1% 5.0% 5.9% 8.2% 6.5%

CAPITAL STRUCTURE as of 3/31/22

Total Debt \$2246 mill. Due in 5 Yrs \$8292 mill.

LT Debt \$20801 mill. LT Interest \$1300.0 mill.

(66% of Cap'l)

Annual Rentals \$32.0 mill.

Pension Assets-12/21 \$1336.0 mill.

Oblig. \$1133.0 mill.

Pfd Stock None

Common Stock 1,218,011,601 shares as of 4/28/22

MARKET CAP: \$36.5 billion (Large Cap)

CURRENT POSITION

2020 2021 3/31/22

(\$MILL.)

Cash Assets 142 1680 604

Receivables 999 1978 1973

Inventory 136 379 201

Other 152 512 376

Current Assets 1429 4549 3154

Accts Payable 482 1746 1584

Debt Due 893 2025 1625

Other 944 1201 1099

Current Liab. 2319 4972 4308

ANNUAL RATES

Past 10 Yrs. 5 Yrs. Est'd '19-'21

of change (per sh)

Revenues -7.0% -6.0% 7.0%

"Cash Flow" -4.0% -1.0% 8.0%

Earnings -5.5% 12.0% 8.5%

Dividends 11.0% -5.0% 5.0%

Book Value -- 3.0% 2.0%

QUARTERLY REVENUES (\$ mill.)

Cal-ender Mar.31 Jun.30 Sep.30 Dec.31 Full Year

2019 2054 2041 1999 2107 8201

2020 1913 1781 1933 2092 7719

2021 2612 2283 2475 3257 10627

2022 2524 2550 2650 2765 10500

2023 2600 2700 2800 2900 11000

EARNINGS PER SHARE ^A

Cal-ender Mar.31 Jun.30 Sep.30 Dec.31 Full Year

2019 .22 .26 .26 .24 .99

2020 .26 .25 .27 .31 1.10

2021 .35 .27 .35 .39 1.36

2022 .41 .35 .36 .38 1.45

2023 .37 .38 .40 .40 1.55

QUARTERLY DIVIDENDS PAID ^B

Cal-ender Mar.31 Jun.30 Sep.30 Dec.31 Full Year

2018 .34 .34 .34 .34 1.36

2019 .38 .38 .38 .38 1.52

2020 .40 .40 .40 .40 1.60

2021 .41 .41 .41 .41 1.64

2022 .425 .425

BUSINESS:

The Williams Companies, Inc., gathers, processes, and transports natural gas throughout the United States. It also performs gas marketing services. Business segments include Transmission & Gulf of Mexico, Northeast G&P, West, and other. Acquired Access Midstream Partners, 7/14; WPX Energy, 1/12. I.P.O. for Williams Partners L.P., 8/05; Williams Pipeline Partners L.P., 1/08. Reacquired Williams Pipeline Partners L.P. 10/18. Has about 5,425 employees. Officers/directors own less than 1.0% of common shares; State Street, 6.9%; The Vanguard Group, 9.5%; BlackRock, Inc., 8.9% (4/22 Proxy). President and CEO: Alan S. Armstrong, Inc.: Delaware. Address: One Williams Center, Tulsa, Oklahoma 74172. Tel.: 918-573-2000. Internet:www.williams.com.

The Williams Cos. recorded a decent first-quarter performance. Revenues slipped slightly to \$2.5 billion, as the non-recurrence of income related to Winter Storm Uri more than offset growth across all business segments. Additionally, the company incurred some losses related to commodity derivatives during the quarter. Still, volumes expanded across the western U.S., and its upstream joint venture operations recorded a good quarter. Costs grew at a decent clip, including operation and maintenance, due to a broader production footprint. Moreover, administrative costs faced inflationary pressures. Overall, adjusted earnings rose to \$0.41 per share during the quarter. The company will likely have strong operating results over the coming quarters as drilling increases due to higher commodity prices. This should help volumes across the Transco pipeline system, while a few expansion projects will probably boost top-line growth. Overall, we project adjusted earnings will rise to \$1.45 per share this year.

The Williams Cos. has agreed to purchase Trace Midstream's assets for \$950 million. This purchase will enlarge

Williams' operations in the Haynesville Shale region, while increasing its gathering capacity to more than four billion cubic feet per day. As part of the agreement, Trace's customer, Rockcliff Energy, agreed to a long-term capacity assurance agreement to help keep volumes steady. The company ought to benefit from higher demand for natural gas liquefaction facilities, and Williams will send more gas to the Gulf of Mexico through its pipelines. Too, we think inflationary pressures will ease, allowing for a steady rise in profits. This should allow long-term adjusted earnings to reach \$1.55 per share in 2023 and \$1.90 in 2025-2027.

The dividend remains a top draw. The yield is above the Value Line median, remains well covered by cash flows, and the payout will likely grow steadily. The company has a \$1.5 billion stock-repurchase authorization outstanding.

Shares of The Williams Cos. are neutrally ranked for Timeliness. Still, this equity offers below-average 3- to 5-year appreciation potential. This stock is best suited for income-oriented accounts.

John E. Seibert III May 27, 2022

(A) Diluted eggs. Excl. nonrec. gains (losses): '06, (31¢); '07, (4¢); '08, 3¢; '09, (47¢); '10, (\$3.17); '11, (21¢); '12, 4¢; '13, (17¢). Excl. gains (losses) from disc. op.: '06, (4¢); '07,

23c; '08, 14c; '09, (45c); '10, (1c); '11, (71c); '12, 22c; '13, (2c); '14, \$2.11; '15, (\$1.28), '16, (\$1.17) '17, \$1.99; '18, (95c); '19, (28c); '20, (93c) '21 (23c), '22 (10c). Eggs may not sum

due to rounding. Next eggs. report due in late July. (B) Div'ds paid in Mar., June, Sep., and Dec. (C) In mill.

| | |
|------------------------------|----|
| Company's Financial Strength | B |
| Stock's Price Stability | 65 |
| Price Growth Persistence | 10 |
| Earnings Predictability | 75 |

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ENSTAR Natural Gas Company and Alaska Pipeline Company
Summary of Risk Premium Models for the
Proxy Group of Twelve Companies

| | <u>Proxy Group of Twelve Companies</u> |
|--|--|
| Predictive Risk Premium Model (PRPM) (1) | 13.79 % |
| Risk Premium Using an Adjusted Total Market Approach (2) | <u>11.37</u> |
| Average | <u><u>12.58 %</u></u> |

Notes:

(1) From page 2 of this Schedule.

(2) From page 3 of this Schedule.

ENSTAR Natural Gas Company and Alaska Pipeline Company
Indicated ROE
Derived by the Predictive Risk Premium Model (1)

| | [1] | [2] | [3] | [4] | [5] | [6] | [7] |
|---------------------------------|-------------------------------|-------------------------|--------------------------|-------------------|----------------------------|--------------------|-------------------|
| Proxy Group of Twelve Companies | LT Average Predicted Variance | Spot Predicted Variance | Recommended Variance (2) | GARCH Coefficient | Predicted Risk Premium (3) | Risk-Free Rate (4) | Indicated ROE (5) |
| Atmos Energy Corporation | 0.34% | 0.39% | 0.36% | 2.31 | 10.61% | 3.74% | 14.35% |
| Kinder Morgan, Inc. | 0.67% | 0.62% | 0.64% | 1.41 | 11.50% | 3.74% | 15.24% |
| MDU Resources Group, Inc. | 0.37% | 0.43% | 0.40% | 1.66 | 8.31% | 3.74% | 12.05% |
| National Fuel Gas Company | 0.33% | 0.36% | 0.34% | 1.50 | 6.39% | 3.74% | 10.13% |
| New Jersey Resources Corp. | 0.38% | 0.37% | 0.38% | 2.08 | 9.79% | 3.74% | 13.53% |
| Nisource, Inc. | 0.49% | 0.60% | 0.54% | 0.83 | 5.49% | 3.74% | 9.23% |
| Northwest Natural Holding Co. | 0.33% | 0.54% | 0.44% | 1.55 | 8.43% | 3.74% | 12.17% |
| ONE Gas, Inc. | 0.33% | 0.36% | 0.34% | 2.66 | 11.57% | 3.74% | 15.31% |
| ONEOK, Inc. | 0.71% | 0.54% | 0.63% | 1.72 | 13.74% | 3.74% | 17.48% |
| Spire, Inc. | 0.70% | 0.38% | 0.54% | 0.96 | 6.42% | 3.74% | 10.16% |
| TC Energy Corp. | 0.36% | 0.50% | 0.43% | 2.22 | 12.01% | 3.74% | 15.75% |
| The Williams Companies, Inc. | 1.62% | 0.80% | 1.21% | 0.93 | 14.38% | 3.74% | 18.12% |
| | | | | | | Average | 13.63% |
| | | | | | | Median | 13.94% |
| | | | | | Average of Mean and Median | | 13.79% |

Notes:

- (1) The Predictive Risk Premium Model uses historical data to generate a predicted variance and a GARCH coefficient. The historical data used are the equity risk premiums for the first available trading month as reported by Bloomberg Professional Service.
- (2) Average of Column [1] and Column [2].
- (3) $(1 + (\text{Column [3]} * \text{Column [4]})^{12}) - 1$.
- (4) From note 2 on page 2 of Schedule 5.
- (5) Column [5] + Column [6].

ENSTAR Natural Gas Company and Alaska Pipeline Company
Indicated Common Equity Cost Rate
Through Use of a Risk Premium Model
Using an Adjusted Total Market Approach

| <u>Line No.</u> | | <u>Proxy Group of Twelve Companies</u> |
|-----------------|---|--|
| 1. | Prospective Yield on Aaa Rated Corporate Bonds (1) | 5.00 % |
| 2. | Adjustment to Reflect Yield Spread Between Aaa Rated Corporate Bonds and A2 Rated Public Utility Bonds | <u>0.60</u> (2) |
| 3. | Adjusted Prospective Yield on A2 Rated Public Utility Bonds | 5.60 % |
| 4. | Adjustment to Reflect Bond Rating Difference of Proxy Group | <u>0.17</u> (3) |
| 5. | Adjusted Prospective Bond Yield | 5.77 % |
| 6. | Equity Risk Premium (4) | <u>5.60</u> |
| 7. | Risk Premium Derived Common Equity Cost Rate | <u><u>11.37</u></u> % |

- Notes:
- (1) Consensus forecast of Moody's Aaa Rated Corporate bonds from Blue Chip Financial Forecasts (see pages 9 and 10 of this Schedule).
 - (2) The average yield spread of A rated public utility bonds over Aaa rated corporate bonds of 0.60% from page 4 of this Schedule.
 - (3) Adjustment to reflect the A3/Baa1 Moody's LT issuer rating of the Utility Proxy Group as shown on page 5 of this Schedule. The 0.17% upward adjustment is derived by taking 1/2 of the spread between A2 and Baa2 Public Utility Bonds ($1/2 * 0.33\% = 0.17\%$) as derived from page 4 of this Schedule.
 - (4) From page 7 of this Schedule.

ENSTAR Natural Gas Company and Alaska Pipeline Company
Interest Rates and Bond Spreads for
Moody's Corporate and Public Utility Bonds

Selected Bond Yields

| | [1] | [2] | [3] |
|----------|-----------------------------|------------------------------------|-----------------------------------|
| | Aaa Rated Corporate Bond | A2 Rated Public Utility Bond | Baa2 Rated Public Utility Bond |
| Jun-2022 | 4.24 % | 4.86 % | 5.22 % |
| May-2022 | 4.13 | 4.75 | 5.07 |
| Apr-2022 | 3.76 | 4.32 | 4.61 |
| Average | <u>4.04 %</u> | <u>4.64 %</u> | <u>4.97 %</u> |

Selected Bond Spreads

A2 Rated Public Utility Bonds Over Aaa Rated Corporate Bonds:
0.60 % (1)

Baa2 Rated Public Utility Bonds Over A2 Rated Public Utility Bonds:
0.33 % (2)

Notes:

(1) Column [2] - Column [1].

(2) Column [3] - Column [2].

Source of Information:

Bloomberg Professional Service

ENSTAR Natural Gas Company and Alaska Pipeline Company
Comparison of Long-Term Issuer Ratings for
Proxy Group of Twelve Companies

| | Moody's | | Standard & Poor's | |
|--|------------------------------------|--------------------------------|------------------------------------|--------------------------------|
| | Long-Term Issuer Rating | | Long-Term Issuer Rating | |
| | July 2022 | | July 2022 | |
| <u>Proxy Group of Twelve Companies</u> | <u>Long-Term Issuer Rating (1)</u> | <u>Numerical Weighting (2)</u> | <u>Long-Term Issuer Rating (1)</u> | <u>Numerical Weighting (2)</u> |
| Atmos Energy Corporation | A1 | 5.0 | A- | 7.0 |
| Kinder Morgan, Inc. | Baa2 | 9.0 | BBB | 9.0 |
| MDU Resources Group, Inc. | NR | - - | BBB+ | 8.0 |
| National Fuel Gas Company | Baa3 | 10.0 | BBB- | 10.0 |
| New Jersey Resources Corp. | A1 | 5.0 | NR | - - |
| Nisource, Inc. | Baa1 | 8.0 | BBB+ | 8.0 |
| Northwest Natural Holding Co. | Baa1 | 8.0 | A+ | 5.0 |
| ONE Gas, Inc. | A3 | 7.0 | BBB+ | 8.0 |
| ONEOK, Inc. | Baa3 | 10.0 | BBB+ | 8.0 |
| Spire, Inc. | A1/A2 | 5.5 | A- | 7.0 |
| TC Energy Corp. | A3/Baa1 | 7.5 | BBB+ | 8.0 |
| The Williams Companies, Inc. | Baa1 | 8.0 | BBB | 9.0 |
| Average | <u>A3/Baa1</u> | <u>7.5</u> | <u>BBB+</u> | <u>7.9</u> |

Notes:

- (1) Ratings are that of the average of each company's utility operating subsidiaries.
(2) From page 6 of this Schedule.

Source Information: Moody's Investors Service
Standard & Poor's Global Utilities Rating Service

Numerical Assignment for Moody's and Standard & Poor's Bond Ratings

| Moody's Bond Rating | Numerical Bond Weighting | Standard & Poor's Bond Rating |
|------------------------|-----------------------------|----------------------------------|
| Aaa | 1 | AAA |
| Aa1 | 2 | AA+ |
| Aa2 | 3 | AA |
| Aa3 | 4 | AA- |
| A1 | 5 | A+ |
| A2 | 6 | A |
| A3 | 7 | A- |
| Baa1 | 8 | BBB+ |
| Baa2 | 9 | BBB |
| Baa3 | 10 | BBB- |
| Ba1 | 11 | BB+ |
| Ba2 | 12 | BB |
| Ba3 | 13 | BB- |
| B1 | 14 | B+ |
| B2 | 15 | B |
| B3 | 16 | B- |

ENSTAR Natural Gas Company and Alaska Pipeline Company
Judgment of Equity Risk Premium for
Proxy Group of Twelve Companies

| <u>Line No.</u> | | <u>Proxy Group of Twelve Companies</u> |
|---------------------|---|--|
| 1. | Calculated equity risk premium based on the total market using the beta approach (1) | 7.01 % |
| 2. | Mean equity risk premium based on a study using the holding period returns of public utilities with A rated bonds (2) | 4.93 |
| 3. | Predicted Equity Risk Premium Based on Regression Analysis of 810 Fully-Litigated Gas Utility Rate Cases (3) | <u>4.86</u> |
| 4. | Average equity risk premium | <u><u>5.60 %</u></u> |

Notes: (1) From page 8 of this Schedule.
(2) From page 11 of this Schedule.
(3) From page 12 of this Schedule.

ENSTAR Natural Gas Company and Alaska Pipeline Company
Derivation of Equity Risk Premium Based on the Total Market Approach
Using the Beta for the
Proxy Group of Twelve Companies

| <u>Line No.</u> | <u>Equity Risk Premium Measure</u> | <u>Proxy Group of Twelve Companies</u> |
|-----------------|--|--|
| 1. | Ibbotson Equity Risk Premium (1) | 6.13 % |
| 2. | Regression on Ibbotson Risk Premium Data (2) | 7.32 |
| 3. | Ibbotson Equity Risk Premium based on PRPM (3) | 8.22 |
| 4. | Equity Risk Premium Based on Value Line Summary and Index (4) | 9.86 |
| 5. | Equity Risk Premium Based on Value Line S&P 500 Companies (5) | 11.54 |
| 6. | Equity Risk Premium Based on Bloomberg S&P 500 Companies (6) | <u>7.64</u> |
| 7. | Conclusion of Equity Risk Premium | 8.45 % |
| 8. | Adjusted Beta (7) | <u>0.83</u> |
| 9. | Forecasted Equity Risk Premium | <u><u>7.01</u></u> % |

Notes:

- (1) Based on the arithmetic mean historical monthly returns on large company common stocks from Ibbotson® S&P® 2021 Market Report minus the arithmetic mean monthly yield of Moody's average Aaa and Aa corporate bonds from 1926-2021.
- (2) This equity risk premium is based on a regression of the monthly equity risk premiums of large company common stocks relative to Moody's average Aaa and Aa rated corporate bond yields from 1928-2021 referenced in note 1 above.
- (3) The Predictive Risk Premium Model (PRPM) is discussed in the accompanying direct testimony. The Ibbotson equity risk premium based on the PRPM is derived by applying the PRPM to the monthly risk premiums between Ibbotson large company common stock monthly returns and average Aaa and Aa corporate monthly bond yields, from January 1928 through June 2022.
- (4) The equity risk premium based on the Value Line Summary and Index is derived by subtracting the average consensus forecast of Aaa corporate bonds of 5.00% (from page 3 of this Schedule) from the projected 3-5 year total annual market return of 14.86% (described fully in note 1 on page 2 of Schedule 5).
- (5) Using data from Value Line for the S&P 500, an expected total return of 16.54% was derived based upon expected dividend yields and long-term earnings growth estimates as a proxy for capital appreciation. Subtracting the average consensus forecast of Aaa corporate bonds of 5.00% results in an expected equity risk premium of 11.54%.
- (6) Using data from Bloomberg Professional Service for the S&P 500, an expected total return of 12.64% was derived based upon expected dividend yields and long-term earnings growth estimates as a proxy for capital appreciation. Subtracting the average consensus forecast of Aaa corporate bonds of 5.00% results in an expected equity risk premium of 7.64%.
- (7) Average of mean and median beta from page 1 of Schedule 5.

Sources of Information:

Stocks, Bonds, Bills, and Inflation - 2022 S&P Yearbook, John Wiley & Sons, Inc.
Industrial Manual and Mergent Bond Record Monthly Update.
Value Line Summary and Index
Blue Chip Financial Forecasts, July 1, 2022 and June 1, 2022
Bloomberg Professional Service

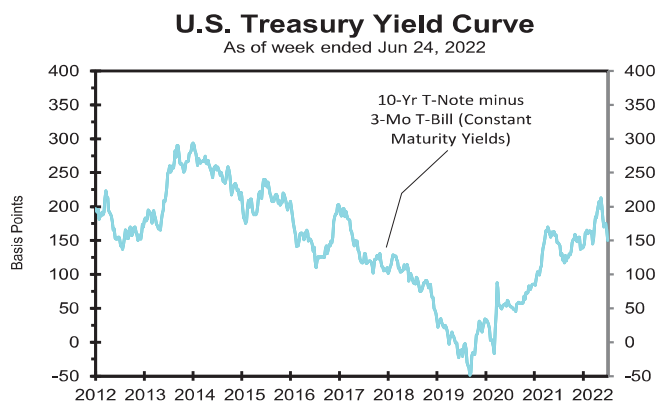
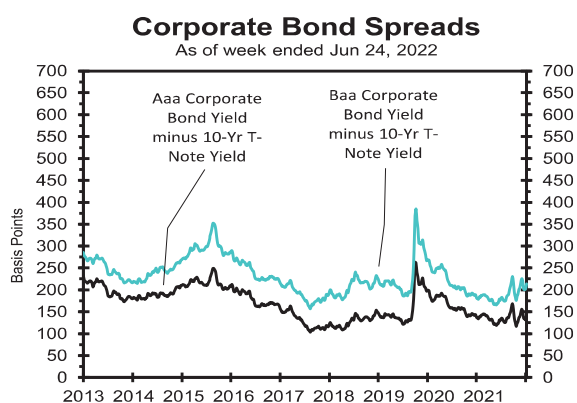
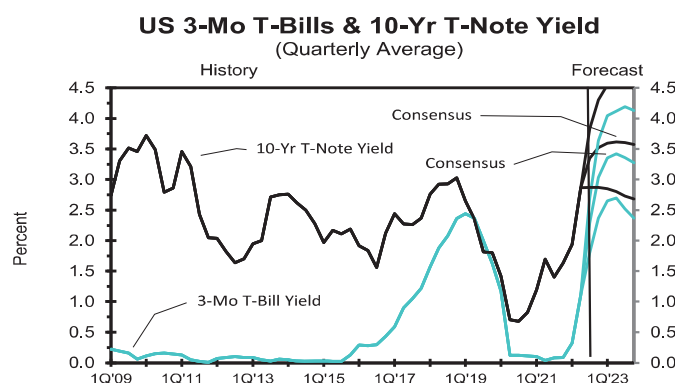
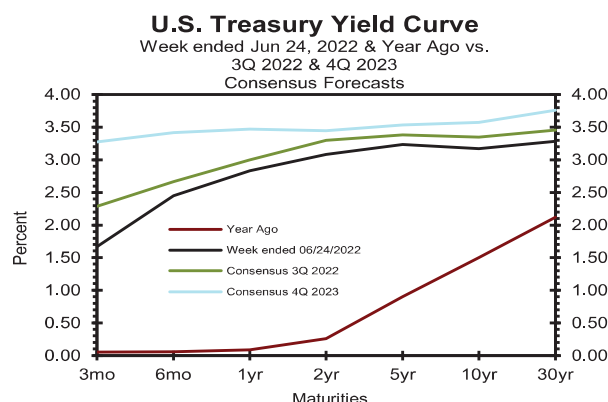
2 ■ BLUE CHIP FINANCIAL FORECASTS ■ JULY 1, 2022

Consensus Forecasts of U.S. Interest Rates and Key Assumptions

| Interest Rates | History | | | | | | | | Consensus Forecasts-Quarterly Avg. | | | | | |
|-------------------------|-------------------------|--------|--------|-------|-------------------|------|------|------------|------------------------------------|---------|---------|---------|---------|---------|
| | Average For Week Ending | | | | Average For Month | | | Latest Qtr | 3Q 2022 | 4Q 2022 | 1Q 2023 | 2Q 2023 | 3Q 2023 | 4Q 2023 |
| | Jun 24 | Jun 17 | Jun 10 | Jun 3 | May | Apr | Mar | 2Q 2022* | 2022 | 2022 | 2023 | 2023 | 2023 | 2023 |
| Federal Funds Rate | 1.58 | 0.83 | 0.83 | 0.83 | 0.77 | 0.33 | 0.20 | 0.73 | 2.4 | 3.1 | 3.5 | 3.5 | 3.5 | 3.4 |
| Prime Rate | 4.75 | 4.00 | 4.00 | 4.00 | 3.94 | 3.50 | 3.37 | 3.90 | 5.4 | 6.2 | 6.6 | 6.7 | 6.6 | 6.5 |
| SOFR | 1.45 | 1.00 | 0.76 | 0.79 | 0.72 | 0.29 | 0.16 | 0.69 | 2.1 | 2.9 | 3.4 | 3.5 | 3.4 | 3.3 |
| Commercial Paper, 1-mo. | 1.60 | 1.40 | 1.00 | 0.87 | 0.80 | 0.44 | 0.32 | 0.80 | 2.2 | 3.0 | 3.4 | 3.4 | 3.4 | 3.3 |
| Treasury bill, 3-mo. | 1.67 | 1.70 | 1.30 | 1.17 | 0.99 | 0.76 | 0.45 | 1.08 | 2.3 | 3.0 | 3.4 | 3.4 | 3.4 | 3.3 |
| Treasury bill, 6-mo. | 2.45 | 2.30 | 1.81 | 1.65 | 1.49 | 1.26 | 0.86 | 1.62 | 2.7 | 3.3 | 3.5 | 3.6 | 3.5 | 3.4 |
| Treasury bill, 1 yr. | 2.83 | 2.94 | 2.34 | 2.14 | 2.06 | 1.89 | 1.34 | 2.18 | 3.0 | 3.5 | 3.7 | 3.7 | 3.6 | 3.5 |
| Treasury note, 2 yr. | 3.08 | 3.27 | 2.83 | 2.63 | 2.62 | 2.54 | 1.91 | 2.71 | 3.3 | 3.6 | 3.7 | 3.6 | 3.6 | 3.4 |
| Treasury note, 5 yr. | 3.23 | 3.45 | 3.07 | 2.91 | 2.87 | 2.78 | 2.11 | 2.95 | 3.4 | 3.6 | 3.6 | 3.6 | 3.6 | 3.5 |
| Treasury note, 10 yr. | 3.17 | 3.36 | 3.05 | 2.92 | 2.90 | 2.75 | 2.13 | 2.93 | 3.3 | 3.5 | 3.6 | 3.6 | 3.6 | 3.6 |
| Treasury note, 30 yr. | 3.28 | 3.38 | 3.18 | 3.09 | 3.07 | 2.81 | 2.41 | 3.04 | 3.5 | 3.6 | 3.7 | 3.8 | 3.8 | 3.8 |
| Corporate Aaa bond | 4.58 | 4.68 | 4.39 | 4.27 | 4.37 | 4.01 | 3.63 | 4.30 | 4.7 | 5.0 | 5.1 | 5.1 | 5.1 | 5.1 |
| Corporate Baa bond | 5.30 | 5.38 | 5.05 | 4.94 | 5.05 | 4.63 | 4.23 | 4.97 | 5.6 | 6.0 | 6.2 | 6.2 | 6.2 | 6.2 |
| State & Local bonds | 4.05 | 4.08 | 3.77 | 3.73 | 3.96 | 3.70 | 3.30 | 3.87 | 4.0 | 4.3 | 4.4 | 4.5 | 4.5 | 4.4 |
| Home mortgage rate | 5.81 | 5.78 | 5.23 | 5.09 | 5.23 | 4.98 | 4.17 | 5.23 | 5.7 | 5.9 | 6.0 | 5.9 | 5.8 | 5.7 |

| Key Assumptions | History | | | | | | | | Consensus Forecasts-Quarterly | | | | | |
|----------------------|---------|---------|---------|---------|---------|---------|---------|-----------|-------------------------------|---------|---------|---------|---------|---------|
| | 3Q 2020 | 4Q 2020 | 1Q 2021 | 2Q 2021 | 3Q 2021 | 4Q 2021 | 1Q 2022 | 2Q 2022** | 3Q 2022 | 4Q 2022 | 1Q 2023 | 2Q 2023 | 3Q 2023 | 4Q 2023 |
| | 2020 | 2020 | 2021 | 2021 | 2021 | 2021 | 2022 | 2022** | 2022 | 2022 | 2023 | 2023 | 2023 | 2023 |
| Fed's AFE \$ Index | 107.2 | 105.1 | 103.4 | 102.9 | 105.0 | 107.0 | 108.4 | 113.6 | 115.3 | 115.4 | 115.1 | 114.6 | 114.0 | 113.8 |
| Real GDP | 33.8 | 4.5 | 6.3 | 6.7 | 2.3 | 6.9 | -1.6 | 2.9 | 2.1 | 1.6 | 1.2 | 1.0 | 1.3 | 1.6 |
| GDP Price Index | 3.6 | 2.2 | 4.3 | 6.1 | 6.0 | 7.1 | 8.2 | 5.9 | 5.2 | 3.9 | 3.4 | 2.8 | 2.7 | 2.6 |
| Consumer Price Index | 4.8 | 2.2 | 4.1 | 8.2 | 6.7 | 7.9 | 9.2 | 7.6 | 6.0 | 3.8 | 3.3 | 2.7 | 2.5 | 2.5 |
| PCE Price Index | 3.7 | 1.5 | 3.8 | 6.5 | 5.3 | 6.4 | 7.1 | 5.8 | 5.2 | 3.6 | 3.1 | 2.5 | 2.4 | 2.3 |

Forecasts for interest rates and the Federal Reserve's Advanced Foreign Economies Index represent averages for the quarter. Forecasts for Real GDP, GDP Price Index, CPI and PCE Price Index are seasonally-adjusted annual rates of change (saar). Individual panel members' forecasts are on pages 4 through 9. Historical data: Treasury rates from the Federal Reserve Board's H.15; AAA-AA and A-BBB corporate bond yields from Bank of America-Merrill Lynch and are 15+ years, yield to maturity; State and local bond yields from Bank of America-Merrill Lynch, A-rated, yield to maturity; Mortgage rates from Freddie Mac, 30-year, fixed; SOFR from the New York Fed. *Interest rate data for 2Q 2022 based on historical data through the week ended June 24. **Data for 2Q 2022 for the Fed's AFE \$ Index based on data through the week ended June 24. Figures for 2Q 2022 Real GDP, GDP Chained Price Index, Consumer Price Index, and PCE Price Index are consensus forecasts from the June 2022 survey.



Long-Range Survey:

The table below contains the results of our twice-annual long-range CONSENSUS survey. There are also Top 10 and Bottom 10 averages for each variable. Shown are consensus estimates for the years 2023 through 2028 and averages for the five-year periods 2024-2028 and 2029-2033. Apply these projections cautiously. Few if any economic, demographic and political forces can be evaluated accurately over such long time spans.

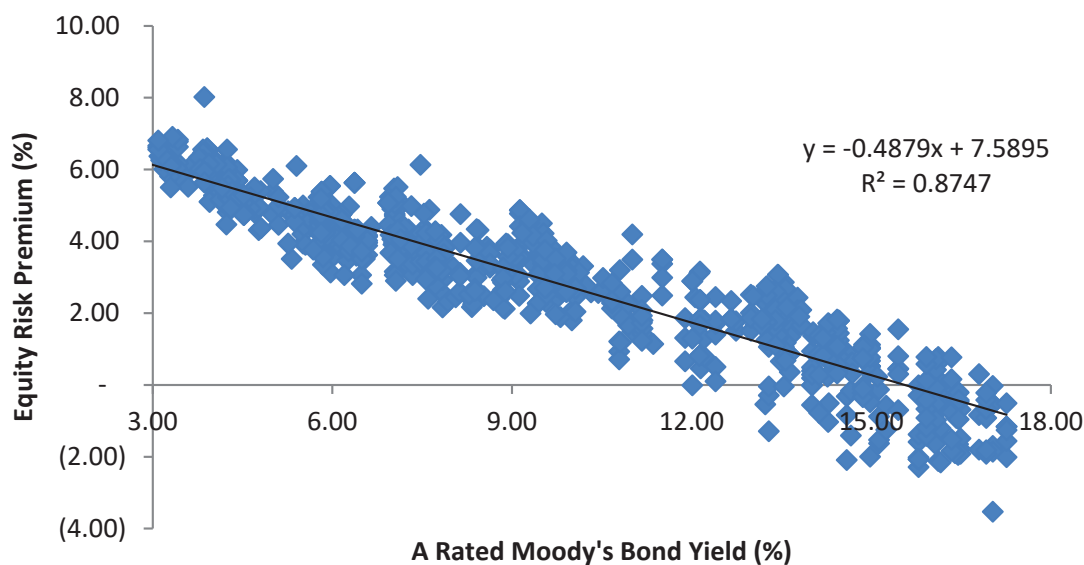
| | | ----- Average For The Year ----- | | | | | | Five-Year Averages | |
|--------------------------------|-------------------|--------------------------------------|-------|-------|-------|-------|-------|--------------------|-----------|
| | | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2024-2028 | 2029-2033 |
| 1. Federal Funds Rate | CONSENSUS | 3.0 | 2.7 | 2.5 | 2.5 | 2.5 | 2.5 | 2.6 | 2.5 |
| | Top 10 Average | 3.5 | 3.3 | 3.0 | 2.8 | 2.8 | 2.8 | 3.0 | 2.8 |
| | Bottom 10 Average | 2.6 | 2.1 | 2.0 | 2.2 | 2.2 | 2.2 | 2.2 | 2.1 |
| 2. Prime Rate | CONSENSUS | 6.1 | 5.9 | 5.7 | 5.6 | 5.6 | 5.6 | 5.7 | 5.6 |
| | Top 10 Average | 6.6 | 6.4 | 6.1 | 6.0 | 6.0 | 6.0 | 6.1 | 5.9 |
| | Bottom 10 Average | 5.6 | 5.3 | 5.2 | 5.3 | 5.3 | 5.3 | 5.3 | 5.2 |
| 3. SOFR | CONSENSUS | 3.0 | 2.8 | 2.5 | 2.5 | 2.5 | 2.5 | 2.6 | 2.5 |
| | Top 10 Average | 3.4 | 3.3 | 3.0 | 2.9 | 2.8 | 2.8 | 3.0 | 2.8 |
| | Bottom 10 Average | 2.7 | 2.2 | 2.0 | 2.2 | 2.2 | 2.2 | 2.2 | 2.1 |
| 4. Commercial Paper, 1-Mo | CONSENSUS | 3.2 | 2.9 | 2.6 | 2.6 | 2.6 | 2.6 | 2.7 | 2.6 |
| | Top 10 Average | 3.5 | 3.4 | 3.1 | 2.9 | 2.9 | 2.9 | 3.0 | 2.9 |
| | Bottom 10 Average | 2.8 | 2.5 | 2.3 | 2.4 | 2.4 | 2.3 | 2.3 | 2.3 |
| 5. Treasury Bill Yield, 3-Mo | CONSENSUS | 3.0 | 2.8 | 2.6 | 2.6 | 2.6 | 2.5 | 2.6 | 2.5 |
| | Top 10 Average | 3.6 | 3.4 | 3.1 | 3.1 | 3.0 | 2.9 | 3.1 | 2.9 |
| | Bottom 10 Average | 2.5 | 2.2 | 2.0 | 2.1 | 2.2 | 2.2 | 2.1 | 2.2 |
| 6. Treasury Bill Yield, 6-Mo | CONSENSUS | 3.2 | 2.9 | 2.7 | 2.7 | 2.7 | 2.6 | 2.7 | 2.6 |
| | Top 10 Average | 3.8 | 3.6 | 3.2 | 3.2 | 3.1 | 3.0 | 3.2 | 3.0 |
| | Bottom 10 Average | 2.6 | 2.2 | 2.1 | 2.2 | 2.3 | 2.3 | 2.2 | 2.3 |
| 7. Treasury Bill Yield, 1-Yr | CONSENSUS | 3.2 | 3.0 | 2.9 | 2.9 | 2.8 | 2.8 | 2.9 | 2.8 |
| | Top 10 Average | 3.9 | 3.8 | 3.5 | 3.4 | 3.3 | 3.2 | 3.4 | 3.2 |
| | Bottom 10 Average | 2.6 | 2.4 | 2.2 | 2.4 | 2.4 | 2.4 | 2.3 | 2.4 |
| 8. Treasury Note Yield, 2-Yr | CONSENSUS | 3.4 | 3.2 | 3.1 | 3.1 | 3.0 | 3.0 | 3.1 | 3.0 |
| | Top 10 Average | 4.3 | 4.1 | 3.8 | 3.6 | 3.5 | 3.5 | 3.7 | 3.5 |
| | Bottom 10 Average | 2.7 | 2.4 | 2.3 | 2.5 | 2.6 | 2.5 | 2.4 | 2.5 |
| 9. Treasury Note Yield, 5-Yr | CONSENSUS | 3.5 | 3.4 | 3.3 | 3.3 | 3.3 | 3.2 | 3.3 | 3.3 |
| | Top 10 Average | 4.3 | 4.2 | 4.1 | 3.9 | 3.8 | 3.8 | 3.9 | 3.8 |
| | Bottom 10 Average | 2.8 | 2.6 | 2.5 | 2.7 | 2.7 | 2.7 | 2.6 | 2.8 |
| 10. Treasury Note Yield, 10-Yr | CONSENSUS | 3.5 | 3.5 | 3.4 | 3.5 | 3.5 | 3.4 | 3.5 | 3.5 |
| | Top 10 Average | 4.4 | 4.4 | 4.2 | 4.2 | 4.1 | 4.1 | 4.2 | 4.1 |
| | Bottom 10 Average | 2.8 | 2.5 | 2.6 | 2.9 | 2.9 | 2.8 | 2.7 | 2.8 |
| 11. Treasury Bond Yield, 30-Yr | CONSENSUS | 3.8 | 3.8 | 3.8 | 3.9 | 3.8 | 3.8 | 3.8 | 3.9 |
| | Top 10 Average | 4.6 | 4.7 | 4.5 | 4.5 | 4.4 | 4.5 | 4.5 | 4.5 |
| | Bottom 10 Average | 3.0 | 2.9 | 3.0 | 3.3 | 3.2 | 3.2 | 3.1 | 3.2 |
| 12. Corporate Aaa Bond Yield | CONSENSUS | 5.0 | 5.0 | 4.9 | 5.0 | 5.0 | 4.9 | 4.9 | 5.0 |
| | Top 10 Average | 5.7 | 5.7 | 5.6 | 5.5 | 5.5 | 5.5 | 5.5 | 5.6 |
| | Bottom 10 Average | 4.4 | 4.2 | 4.3 | 4.4 | 4.4 | 4.4 | 4.3 | 4.4 |
| 13. Corporate Baa Bond Yield | CONSENSUS | 6.0 | 5.9 | 5.8 | 5.9 | 5.9 | 5.9 | 5.9 | 5.9 |
| | Top 10 Average | 6.6 | 6.6 | 6.4 | 6.3 | 6.3 | 6.3 | 6.4 | 6.4 |
| | Bottom 10 Average | 5.4 | 5.3 | 5.2 | 5.4 | 5.4 | 5.4 | 5.3 | 5.4 |
| 14. State & Local Bonds Yield | CONSENSUS | 4.3 | 4.3 | 4.2 | 4.3 | 4.3 | 4.3 | 4.3 | 4.3 |
| | Top 10 Average | 5.0 | 5.0 | 4.8 | 4.8 | 4.7 | 4.7 | 4.8 | 4.8 |
| | Bottom 10 Average | 3.7 | 3.7 | 3.7 | 3.9 | 3.9 | 3.9 | 3.8 | 3.9 |
| 15. Home Mortgage Rate | CONSENSUS | 5.7 | 5.5 | 5.4 | 5.4 | 5.4 | 5.4 | 5.4 | 5.4 |
| | Top 10 Average | 6.4 | 6.4 | 6.1 | 6.0 | 6.0 | 6.0 | 6.1 | 6.0 |
| | Bottom 10 Average | 4.9 | 4.7 | 4.6 | 4.8 | 4.8 | 4.8 | 4.7 | 4.8 |
| A. Fed's AFE Nominal \$ Index | CONSENSUS | 113.8 | 112.8 | 111.9 | 111.0 | 110.6 | 110.4 | 111.3 | 109.8 |
| | Top 10 Average | 115.6 | 114.7 | 114.0 | 113.4 | 113.1 | 112.8 | 113.6 | 112.7 |
| | Bottom 10 Average | 112.2 | 111.0 | 109.9 | 108.8 | 108.2 | 107.9 | 109.2 | 107.4 |
| | | ----- Year-Over-Year, % Change ----- | | | | | | Five-Year Averages | |
| | | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2024-2028 | 2029-2033 |
| B. Real GDP | CONSENSUS | 2.0 | 2.0 | 2.1 | 2.1 | 2.1 | 2.1 | 2.1 | 2.0 |
| | Top 10 Average | 2.6 | 2.4 | 2.4 | 2.4 | 2.4 | 2.4 | 2.4 | 2.3 |
| | Bottom 10 Average | 1.5 | 1.5 | 1.8 | 1.8 | 1.8 | 1.8 | 1.7 | 1.8 |
| C. GDP Chained Price Index | CONSENSUS | 3.0 | 2.4 | 2.3 | 2.3 | 2.2 | 2.2 | 2.3 | 2.2 |
| | Top 10 Average | 3.7 | 2.8 | 2.7 | 2.6 | 2.6 | 2.6 | 2.7 | 2.6 |
| | Bottom 10 Average | 2.3 | 2.0 | 1.9 | 1.9 | 1.9 | 1.9 | 1.9 | 1.9 |
| D. Consumer Price Index | CONSENSUS | 3.2 | 2.4 | 2.4 | 2.4 | 2.3 | 2.3 | 2.4 | 2.3 |
| | Top 10 Average | 4.1 | 3.0 | 2.9 | 2.8 | 2.7 | 2.7 | 2.8 | 2.7 |
| | Bottom 10 Average | 2.3 | 1.8 | 2.0 | 2.0 | 1.9 | 1.9 | 1.9 | 1.9 |
| E. PCE Price Index | CONSENSUS | 3.0 | 2.3 | 2.3 | 2.3 | 2.3 | 2.2 | 2.3 | 2.3 |
| | Top 10 Average | 3.8 | 2.8 | 2.8 | 2.7 | 2.7 | 2.6 | 2.7 | 2.7 |
| | Bottom 10 Average | 2.2 | 1.8 | 1.9 | 1.9 | 1.9 | 1.8 | 1.9 | 1.9 |

ENSTAR Natural Gas Company and Alaska Pipeline Company
Derivation of Mean Equity Risk Premium Based Studies
Using Holding Period Returns and
Projected Market Appreciation of the S&P Utility Index

| <u>Line No.</u> | | <u>Implied Equity Risk Premium</u> |
|-----------------|---|--|
| | Equity Risk Premium based on S&P Utility Index Holding Period Returns (1): | |
| 1. | Historical Equity Risk Premium | 4.28 % |
| 2. | Regression of Historical Equity Risk Premium (2) | 5.03 |
| 3. | Forecasted Equity Risk Premium Based on PRPM (3) | 5.55 |
| 4. | Forecasted Equity Risk Premium based on Projected Total Return on the S&P Utilities Index (Value Line Data) (4) | 5.44 |
| 5. | Forecasted Equity Risk Premium based on Projected Total Return on the S&P Utilities Index (Bloomberg Data) (5) | <u>4.33</u> |
| 6. | Average Equity Risk Premium (6) | <u><u>4.93 %</u></u> |

- Notes: (1) Based on S&P Public Utility Index monthly total returns and Moody's Public Utility Bond average monthly yields from 1928-2021. Holding period returns are calculated based upon income received (dividends and interest) plus the relative change in the market value of a security over a one-year holding period.
- (2) This equity risk premium is based on a regression of the monthly equity risk premiums of the S&P Utility Index relative to Moody's A2 rated public utility bond yields from 1928 - 2021 referenced in note 1 above.
- (3) The Predictive Risk Premium Model (PRPM) is applied to the risk premium of the monthly total returns of the S&P Utility Index and the monthly yields on Moody's A2 rated public utility bonds from January 1928 - June 2022.
- (4) Using data from Value Line for the S&P Utilities Index, an expected total return of 11.04% was derived based upon expected dividend yields and long-term earnings growth estimates as a proxy for capital appreciation. Subtracting the expected A2 rated public utility bond yield of 5.60% results in an expected equity risk premium of 5.44%. (11.04% - 5.60 = 5.44%)
- (5) Using data from the Bloomberg Professional Service for the S&P Utilities Index, an expected total return of 9.93% was derived based upon expected dividend yields and long-term earnings growth estimates as a proxy for capital appreciation. Subtracting the expected A2 rated public utility bond yield of 5.60% results in an expected equity risk premium of 4.33%. (9.93% - 5.60 = 4.33%)
- (6) Average of lines 1 through 5.

ENSTAR Natural Gas Company and Alaska Pipeline Company
Prediction of Equity Risk Premiums Relative to
Moody's A2 Rated Utility Bond Yields



| Constant | Slope | Prospective A2 Rated Utility Bond (1) | Prospective Equity Risk Premium |
|----------|---------|--|---------------------------------------|
| 7.5895 % | -0.4879 | 5.60 % | 4.86 % |

Notes:

(1) From line 3 of page 3 of this Schedule.

Source of Information: Regulatory Research Associates

ENSTAR Natural Gas Company and Alaska Pipeline Company
Indicated Common Equity Cost Rate Through Use
of the Traditional Capital Asset Pricing Model (CAPM) and Empirical Capital Asset Pricing Model (ECAPM).

| Proxy Group of Twelve Companies | [1] Value Line Adjusted Beta | [2] Bloomberg Adjusted Beta | [3] Average Beta | [4] Market Risk Premium (1) | [5] Risk-Free Rate (2) | [6] Traditional CAPM Cost Rate | [7] ECAPM Cost Rate | [8] Indicated Common Equity Cost Rate (3) |
|---------------------------------|---------------------------------------|-----------------------------------|------------------------|-----------------------------------|------------------------------|---|---------------------------|---|
| Atmos Energy Corporation | 0.80 | 0.71 | 0.76 | 9.71 % | 3.74 % | 11.12 % | 11.70 % | 11.41 % |
| Kinder Morgan, Inc. | 1.15 | 0.77 | 0.96 | 9.71 | 3.74 | 13.06 | 13.16 | 13.11 |
| MDU Resources Group, Inc. | 1.10 | 0.70 | 0.90 | 9.71 | 3.74 | 12.48 | 12.72 | 12.60 |
| National Fuel Gas Company | 0.80 | 0.71 | 0.75 | 9.71 | 3.74 | 11.02 | 11.63 | 11.33 |
| New Jersey Resources Corp. | 0.95 | 0.72 | 0.83 | 9.71 | 3.74 | 11.80 | 12.21 | 12.01 |
| Nisource, Inc. | 0.85 | 0.70 | 0.78 | 9.71 | 3.74 | 11.32 | 11.85 | 11.58 |
| Northwest Natural Holding Co. | 0.80 | 0.56 | 0.68 | 9.71 | 3.74 | 10.34 | 11.12 | 10.73 |
| ONE Gas, Inc. | 0.80 | 0.68 | 0.74 | 9.71 | 3.74 | 10.93 | 11.56 | 11.24 |
| ONEOK, Inc. | 1.50 | 0.95 | 1.23 | 9.71 | 3.74 | 15.69 | 15.13 | 15.41 |
| Spire, Inc. | 0.80 | 0.66 | 0.73 | 9.71 | 3.74 | 10.83 | 11.49 | 11.16 |
| TC Energy Corp. | 1.05 | 0.65 | 0.85 | 9.71 | 3.74 | 12.00 | 12.36 | 12.18 |
| The Williams Companies, Inc. | 1.20 | 0.67 | 0.93 | 9.71 | 3.74 | 12.77 | 12.94 | 12.86 |
| Mean | | | <u>0.85</u> | | | <u>11.95 %</u> | <u>12.32 %</u> | <u>12.14 %</u> |
| Median | | | <u>0.81</u> | | | <u>11.56 %</u> | <u>12.03 %</u> | <u>11.80 %</u> |
| Average of Mean and Median | | | <u>0.83</u> | | | <u>11.76 %</u> | <u>12.18 %</u> | <u>11.97 %</u> |

Notes on page 2 of this Schedule.

ENSTAR Natural Gas Company and Alaska Pipeline Company
Notes to Accompany the Application of the CAPM and ECAPM

Notes:

- (1) The market risk premium (MRP) is derived by using six different measures from three sources: Ibbotson, Value Line, and Bloomberg as illustrated below:

Historical Data MRP Estimates:

Measure 1: Ibbotson Arithmetic Mean MRP (1926-2021)

| | |
|---|---------------|
| Arithmetic Mean Monthly Returns for Large Stocks 1926-2021: | 12.37 % |
| Arithmetic Mean Income Returns on Long-Term Government Bonds: | 5.02 |
| MRP based on Ibbotson Historical Data: | <u>7.35 %</u> |

Measure 2: Application of a Regression Analysis to Ibbotson Historical Data (1926-2021)

8.89 %

Measure 3: Application of the PRPM to Ibbotson Historical Data:
(January 1926 - June 2022)

9.21 %

Value Line MRP Estimates:

Measure 4: Value Line Projected MRP (Thirteen weeks ending July 01, 2022)

| | |
|--|----------------|
| Total projected return on the market 3-5 years hence*: | 14.86 % |
| Projected Risk-Free Rate (see note 2): | 3.74 |
| MRP based on Value Line Summary & Index: | <u>11.12 %</u> |
| *Forecasted 3-5 year capital appreciation plus expected dividend yield | |

Measure 5: Value Line Projected Return on the Market based on the S&P 500

| | |
|--|----------------|
| Total return on the Market based on the S&P 500: | 16.54 % |
| Projected Risk-Free Rate (see note 2): | 3.74 |
| MRP based on Value Line data | <u>12.80 %</u> |

Measure 6: Bloomberg Projected MRP

| | |
|--|---------------|
| Total return on the Market based on the S&P 500: | 12.64 % |
| Projected Risk-Free Rate (see note 2): | 3.74 |
| MRP based on Bloomberg data | <u>8.90 %</u> |

Average of Value Line, Ibbotson, and Bloomberg MRP: 9.71 %

- (2) For reasons explained in the direct testimony, the appropriate risk-free rate for cost of capital purposes is the average forecast of 30 year Treasury Bonds per the consensus of nearly 50 economists reported in Blue Chip Financial Forecasts. (See pages 9 and 10 of Schedule 4.) The projection of the risk-free rate is illustrated below:

| | |
|---------------------|---------------|
| Third Quarter 2022 | 3.50 % |
| Fourth Quarter 2022 | 3.60 |
| First Quarter 2023 | 3.70 |
| Second Quarter 2023 | 3.80 |
| Third Quarter 2023 | 3.80 |
| Fourth Quarter 2023 | 3.80 |
| 2024-2028 | 3.80 |
| 2029-2033 | 3.90 |
| | <u>3.74 %</u> |

- (3) Average of Column 6 and Column 7.

Sources of Information:

Value Line Summary and Index
Blue Chip Financial Forecasts, July 1, 2022 and June 1, 2022
Stocks, Bonds, Bills, and Inflation - 2022 SBBI Yearbook, John Wiley & Sons, Inc.
Bloomberg Professional Services

ENSTAR Natural Gas Company and Alaska Pipeline Company
Basis of Selection of the Group of Non-Price Regulated Companies
Comparable in Total Risk to the Utility Proxy Group

The criteria for selection of the proxy group of non-price regulated companies comparable in total risk to the Utility Proxy Group were that the non-price regulated companies be domestic and reported in Value Line Investment Survey (Standard Edition).

One proxy group of non-price regulated companies was selected based on the unadjusted beta range of 0.78 – 1.08 and residual standard error of the regression range of 2.8331 – 3.3791 of the Utility Proxy Group

These ranges are based upon plus or minus two standard deviations of the unadjusted beta and standard error of the regression. Plus or minus two standard deviations captures 95.50% of the distribution of unadjusted betas and residual standard errors of the regression.

The standard deviation of the Utility Proxy Group's residual standard errors of the regression is 0.1365. The standard deviation of the standard error of the regression is calculated as follows:

$$\text{Standard Deviation of the Std. Err. of the Regr.} = \frac{\text{Standard Error of the Regression}}{\sqrt{2N}}$$

where: N = number of observations. Since Value Line betas are derived from weekly price change observations over a period of five years, N = 259

$$\text{Thus, } 0.1365 = \frac{3.1061}{\sqrt{518}} = \frac{3.1061}{22.7596}$$

Source of Information: Value Line, Inc., June 2022
Value Line Investment Survey (Standard Edition)

ENSTAR Natural Gas Company and Alaska Pipeline Company
Basis of Selection of Comparable Risk
Domestic Non-Price Regulated Companies

| | [1] | [2] | [3] | [4] |
|--|---|----------------------------|--|---|
| <u>Proxy Group of Twelve Companies</u> | <u>Value Line Adjusted Beta</u> | <u>Unadjusted Beta</u> | <u>Residual Standard Error of the Regression</u> | <u>Standard Deviation of Beta</u> |
| Atmos Energy Corporation | 0.80 | 0.67 | 2.7945 | 0.0677 |
| Kinder Morgan, Inc. | 1.15 | 1.17 | 2.7674 | 0.0670 |
| MDU Resources Group, Inc. | 1.10 | 1.09 | 2.8384 | 0.0687 |
| National Fuel Gas Company | 0.80 | 0.68 | 2.8929 | 0.0701 |
| New Jersey Resources Corp. | 0.95 | 0.88 | 3.0417 | 0.0737 |
| Nisource, Inc. | 0.85 | 0.70 | 2.5272 | 0.0612 |
| Northwest Natural Holding Co. | 0.80 | 0.65 | 3.2952 | 0.0798 |
| ONE Gas, Inc. | 0.80 | 0.63 | 2.8702 | 0.0695 |
| ONEOK, Inc. | 1.50 | 1.69 | 5.4111 | 0.1311 |
| Spire, Inc. | 0.80 | 0.68 | 3.0039 | 0.0728 |
| TC Energy Corp. | 1.05 | 1.03 | 2.5892 | 0.0627 |
| The Williams Companies, Inc. | 1.20 | 1.24 | 3.2412 | 0.0785 |
| Average | <u>0.98</u> | <u>0.93</u> | <u>3.1061</u> | <u>0.0752</u> |
| Beta Range (+/- 2 std. Devs. of Beta) | 0.78 | 1.08 | | |
| 2 std. Devs. of Beta | 0.15 | | | |
| Residual Std. Err. Range (+/- 2 std. Devs. of the Residual Std. Err.) | 2.8331 | 3.3791 | | |
| Std. dev. of the Res. Std. Err. | 0.1365 | | | |
| 2 std. devs. of the Res. Std. Err. | 0.2730 | | | |

Source of Information: Valueline Proprietary Database, June 2022

ENSTAR Natural Gas Company and Alaska Pipeline Company
Proxy Group of Non-Price Regulated Companies
Comparable in Total Risk to the
Proxy Group of Twelve Companies

| | [1] | [2] | [3] | [4] |
|--|--------------------------------|--------------------|--|----------------------------------|
| Proxy Group of Fifty-Three Non-Price Regulated Companies | Value Line Adjusted Beta | Unadjusted Beta | Residual Standard Error of the Regression | Standard Deviation of Beta |
| Apple Inc. | 0.95 | 0.89 | 3.3430 | 0.0810 |
| AmerisourceBergen | 0.90 | 0.78 | 3.3410 | 0.0809 |
| Abbott Labs. | 0.90 | 0.82 | 2.8507 | 0.0690 |
| Analog Devices | 0.95 | 0.92 | 2.8804 | 0.0698 |
| Allison Transmission | 1.10 | 1.08 | 3.1506 | 0.0763 |
| Ball Corp. | 0.95 | 0.91 | 2.9306 | 0.0710 |
| Bunge Ltd. | 0.95 | 0.91 | 3.3456 | 0.0810 |
| CACI Int'l | 0.90 | 0.78 | 3.0598 | 0.0741 |
| Casey's Gen'l Stores | 0.90 | 0.78 | 3.1603 | 0.0765 |
| CDK Global Inc. | 1.00 | 0.96 | 2.9231 | 0.0708 |
| Copart, Inc. | 1.05 | 1.03 | 3.2654 | 0.0791 |
| Encompass Health | 1.05 | 1.07 | 3.0358 | 0.0735 |
| Lauder (Estee) | 1.05 | 1.00 | 3.0636 | 0.0742 |
| Edwards Lifesciences | 1.05 | 1.06 | 3.3229 | 0.0805 |
| Exponent, Inc. | 0.90 | 0.79 | 3.1641 | 0.0766 |
| Fastenal Co. | 0.90 | 0.83 | 3.0771 | 0.0745 |
| Franklin Electric | 0.90 | 0.82 | 2.9924 | 0.0725 |
| F5, Inc. | 0.95 | 0.85 | 3.3779 | 0.0818 |
| FLEETCOR Technologie | 1.05 | 1.06 | 3.1082 | 0.0753 |
| Federal Signal | 1.00 | 0.98 | 3.0376 | 0.0736 |
| Forward Air | 1.00 | 0.99 | 3.1557 | 0.0764 |
| GATX Corp. | 0.95 | 0.86 | 3.0817 | 0.0746 |
| Graphic Packaging | 1.00 | 0.98 | 2.9854 | 0.0723 |
| Grainger (W.W.) | 1.00 | 0.99 | 3.2372 | 0.0784 |
| Huntington Ingalls | 1.05 | 1.00 | 3.3474 | 0.0811 |
| IDEXX Labs. | 1.00 | 1.00 | 3.3290 | 0.0806 |
| Int'l Flavors & Frag | 0.95 | 0.91 | 3.3602 | 0.0814 |
| Intuit Inc. | 1.05 | 1.04 | 3.2005 | 0.0775 |
| Iron Mountain | 0.90 | 0.78 | 3.2912 | 0.0797 |
| Hunt (J.B.) | 0.95 | 0.89 | 3.1818 | 0.0771 |
| J&J Snack Foods | 0.90 | 0.82 | 3.0428 | 0.0737 |
| Leidos Hldgs. | 1.05 | 1.06 | 3.2032 | 0.0776 |
| Laboratory Corp. | 1.05 | 1.06 | 3.1773 | 0.0770 |
| L3Harris Technologie | 0.95 | 0.85 | 3.2265 | 0.0851 |
| Lennox Int'l | 1.00 | 0.92 | 2.8633 | 0.0693 |
| McKesson Corp. | 0.95 | 0.88 | 3.2915 | 0.0797 |
| Altria Group | 0.90 | 0.83 | 3.0813 | 0.0746 |
| MSA Safety | 1.00 | 0.93 | 2.9536 | 0.0715 |
| MSC Industrial Direc | 0.90 | 0.83 | 3.2047 | 0.0776 |
| Old Dominion Freight | 0.95 | 0.86 | 3.1748 | 0.0769 |
| Omnicom Group | 1.00 | 0.97 | 2.9704 | 0.0719 |
| OSI Systems | 0.90 | 0.80 | 3.3623 | 0.0814 |
| PotlatchDeltic Corp. | 1.05 | 1.05 | 3.1277 | 0.0757 |
| Packaging Corp. | 0.95 | 0.87 | 2.9010 | 0.0703 |
| PerkinElmer Inc. | 0.90 | 0.82 | 3.2948 | 0.0798 |
| Philip Morris Int'l | 0.95 | 0.92 | 3.3123 | 0.0802 |
| RPM Int'l | 1.05 | 1.03 | 2.9205 | 0.0707 |
| Selective Ins. Group | 0.90 | 0.79 | 2.9203 | 0.0707 |
| Synopsys, Inc. | 1.00 | 0.97 | 3.2702 | 0.0792 |
| Tennant Co. | 1.05 | 1.06 | 3.2122 | 0.0778 |
| UnitedHealth Group | 1.05 | 1.04 | 2.8416 | 0.0688 |
| Valmont Inds. | 1.05 | 1.04 | 2.8898 | 0.0700 |
| Waters Corp. | 0.95 | 0.87 | 2.8676 | 0.0694 |
| Average | 0.98 | 0.93 | 3.1266 | 0.0758 |
| Proxy Group of Twelve Companies | 0.98 | 0.93 | 3.1061 | 0.0752 |

Source of Information: Valueline Proprietary Database, June 2022

ENSTAR Natural Gas Company and Alaska Pipeline Company
Summary of Cost of Equity Models Applied to
Proxy Group of Fifty-Three Non-Price Regulated Companies
Comparable in Total Risk to the
Proxy Group of Twelve Companies

| <u>Principal Methods</u> | <u>Proxy Group of Fifty-Three Non- Price Regulated Companies</u> |
|--|--|
| Discounted Cash Flow Model (DCF) (1) | 12.45 % |
| Risk Premium Model (RPM) (2) | 14.06 |
| Capital Asset Pricing Model (CAPM) (3) | <u>13.03</u> |
| Mean | <u><u>13.18</u></u> % |
| Median | <u><u>13.03</u></u> % |
| Average of Mean and Median | <u><u>13.11</u></u> % |

Notes:

- (1) From page 2 of this Schedule.
- (2) From page 3 of this Schedule.
- (3) From page 6 of this Schedule.

ENSTAR Natural Gas Company and Alaska Pipeline Company
DCF Results for the Proxy Group of Non-Price-Regulated Companies Comparable in Total Risk to the
Proxy Group of Twelve Companies

| | [1] | [2] | [3] | [4] | [5] | [6] | [7] |
|--|---------------------------|---|--|---|---|-------------------------------|---|
| Proxy Group of Fifty-Three Non-Price Regulated Companies | Average Dividend Yield | Value Line Projected Five Year Growth in EPS | Zack's Five Year Projected Growth Rate in EPS | Yahoo! Finance Projected Five Year Growth in EPS | Average Projected Five Year Growth Rate in EPS | Adjusted Dividend Yield | Indicated Common Equity Cost Rate (1) |
| Apple Inc. | 0.61 % | 14.00 % | 12.50 % | 9.91 % | 12.14 % | 0.65 % | 12.79 % |
| AmerisourceBergen | 1.20 | 8.50 | 8.10 | 9.85 | 8.82 | 1.25 | 10.07 |
| Abbott Labs. | 1.66 | 8.00 | 5.70 | 12.60 | 8.77 | 1.73 | 10.50 |
| Analog Devices | 1.93 | 14.00 | 12.30 | 18.71 | 15.00 | 2.07 | 17.07 |
| Allison Transmission | 2.20 | 11.00 | 7.00 | 8.58 | 8.86 | 2.30 | 11.16 |
| Ball Corp. | 1.06 | 21.50 | 5.00 | 12.10 | 12.87 | 1.13 | 14.00 |
| Bunge Ltd. | 2.25 | 2.50 | 6.70 | 15.00 | 8.07 | 2.34 | 10.41 |
| CACI Int'l | - | 7.00 | 4.10 | 2.40 | 4.50 | - | NA |
| Casey's Gen'l Stores | 0.76 | 7.00 | NA | 8.24 | 7.62 | 0.79 | 8.41 |
| CDK Global Inc. | 1.11 | 14.50 | NA | 10.00 | 12.25 | 1.18 | 13.43 |
| Copart, Inc. | - | 12.00 | NA | 22.30 | 17.15 | - | NA |
| Encompass Health | 2.19 | 10.50 | 7.30 | 10.35 | 9.38 | 2.29 | 11.67 |
| Lauder (Estee) | 0.95 | 14.00 | 10.80 | 12.40 | 12.40 | 1.01 | 13.41 |
| Edwards Lifesciences | - | 12.50 | 13.90 | 13.64 | 13.35 | - | NA |
| Exponent, Inc. | 1.02 | 9.50 | NA | 15.00 | 12.25 | 1.08 | 13.33 |
| Fastenal Co. | 2.31 | 8.50 | 9.00 | 6.33 | 7.94 | 2.40 | 10.34 |
| Franklin Electric | 1.06 | 12.00 | NA | 13.40 | 12.70 | 1.13 | 13.83 |
| F5, Inc. | - | 10.00 | 5.50 | 8.70 | 8.07 | - | NA |
| FLEETCOR Technologie | - | 10.50 | 15.80 | 16.45 | 14.25 | - | NA |
| Federal Signal | 1.05 | 10.50 | NA | 16.00 | 13.25 | 1.12 | 14.37 |
| Forward Air | 1.04 | 18.00 | NA | 13.16 | 15.58 | 1.12 | 16.70 |
| GATX Corp. | 1.96 | 5.50 | NA | 12.00 | 8.75 | 2.05 | 10.80 |
| Graphic Packaging | 1.42 | 20.50 | 25.00 | 28.50 | 24.67 | 1.60 | 26.27 |
| Grainger (W.W.) | 1.42 | 7.00 | 13.00 | 15.38 | 11.79 | 1.50 | 13.29 |
| Huntington Ingalls | 2.23 | 10.00 | NA | 13.60 | 11.80 | 2.36 | 14.16 |
| IDEXX Labs. | - | 12.00 | 19.00 | 10.20 | 13.73 | - | NA |
| Int'l Flavors & Frag | 2.53 | 7.50 | 10.20 | 4.82 | 7.51 | 2.63 | 10.14 |
| Intuit Inc. | 0.66 | 18.50 | 15.70 | 17.47 | 17.22 | 0.72 | 17.94 |
| Iron Mountain | 4.71 | 11.00 | 4.00 | 6.44 | 7.15 | 4.88 | 12.03 |
| Hunt (J.B.) | 0.95 | 11.50 | 15.00 | 22.97 | 16.49 | 1.03 | 17.52 |
| J&J Snack Foods | 1.86 | 8.50 | NA | 73.10 | 8.50 | 1.94 | 10.44 |
| Leidos Hldgs. | 1.39 | 9.00 | 6.90 | 6.60 | 7.50 | 1.44 | 8.94 |
| Laboratory Corp. | - | 1.50 | NA | (12.81) | 1.50 | - | NA |
| L3Harris Technologie | 1.86 | 18.50 | 4.40 | 41.80 | 11.45 | 1.97 | 13.42 |
| Lennox Int'l | 1.95 | 13.50 | 13.20 | 12.35 | 13.02 | 2.08 | 15.10 |
| McKesson Corp. | 0.59 | 10.00 | 9.40 | 13.59 | 11.00 | 0.62 | 11.62 |
| Altria Group | 6.96 | 5.50 | 4.00 | 5.51 | 5.00 | 7.13 | 12.13 |
| MSA Safety | 1.49 | 7.00 | NA | 18.00 | 12.50 | 1.58 | 14.08 |
| MSC Industrial Direc | 3.66 | 6.00 | NA | 9.12 | 7.56 | 3.80 | 11.36 |
| Old Dominion Freight | 0.46 | 10.50 | 18.00 | 25.91 | 18.14 | 0.50 | 18.64 |
| Omnicom Group | 3.80 | 6.50 | 3.30 | 10.60 | 6.80 | 3.93 | 10.73 |
| OSI Systems | - | 10.00 | 11.00 | 8.00 | 9.67 | - | NA |
| PotlatchDeltic Corp. | 3.42 | (3.00) | NA | 5.00 | 5.00 | 3.51 | 8.51 |
| Packaging Corp. | 3.24 | 11.00 | 5.00 | 9.71 | 8.57 | 3.38 | 11.95 |
| PerkinElmer Inc. | 0.19 | 5.00 | 46.50 | 44.80 | 5.00 | 0.19 | 5.19 |
| Philip Morris Int'l | 4.90 | 7.00 | 5.10 | 3.05 | 5.05 | 5.02 | 10.07 |
| RPM Int'l | 1.90 | 10.50 | 5.20 | 6.41 | 7.37 | 1.97 | 9.34 |
| Selective Ins. Group | 1.38 | 9.00 | 3.00 | 13.40 | 8.47 | 1.44 | 9.91 |
| Synopsys, Inc. | - | 12.50 | 19.60 | 19.60 | 17.23 | - | NA |
| Tennant Co. | 1.56 | 13.50 | NA | 15.00 | 14.25 | 1.67 | 15.92 |
| UnitedHealth Group | 1.32 | 12.00 | 14.80 | 14.62 | 13.81 | 1.41 | 15.22 |
| Valmont Inds. | 0.90 | 13.50 | NA | 10.00 | 11.75 | 0.95 | 12.70 |
| Waters Corp. | - | 6.00 | 9.00 | 11.30 | 8.77 | - | NA |
| | | | | | | Mean | 12.77 % |
| | | | | | | Median | 12.13 % |
| | | | | | | Average of Mean and Median | 12.45 % |

NA= Not Available
NMF= Not Meaningful Figure

- (1) The application of the DCF model to the domestic, non-price regulated comparable risk companies is identical to the application of the DCF to the Utility Proxy Group. The dividend yield is derived by using the 60 day average price and the spot indicated dividend as of June 30, 2022. The dividend yield is then adjusted by 1/2 the average projected growth rate in EPS, which is calculated by averaging the 5 year projected growth in EPS provided by Value Line, www.zacks.com, and www.yahoo.com (excluding any negative growth rates) and then adding that growth rate to the adjusted dividend yield.

Source of Information: Value Line Investment Survey
www.zacks.com Downloaded on 07/01/2022
www.yahoo.com Downloaded on 07/01/2022

ENSTAR Natural Gas Company and Alaska Pipeline Company
Indicated Common Equity Cost Rate
Through Use of a Risk Premium Model
Using an Adjusted Total Market Approach

| <u>Line No.</u> | | <u>Proxy Group of Fifty- Three Non-Price Regulated Companies</u> |
|-----------------|--|--|
| 1. | Prospective Yield on Baa2 Rated Corporate Bonds (1) | 6.03 % |
| 2. | Equity Risk Premium (2) | <u>8.03</u> |
| 3. | Risk Premium Derived Common Equity Cost Rate | <u><u>14.06 %</u></u> |

Notes: (1) Average forecast of Baa corporate bonds based upon the consensus of nearly 50 economists reported in Blue Chip Financial Forecasts dated July 1, 2022 and June 1, 2022 (see pages 9 and 10 of Schedule 4). The estimates are detailed below.

| | |
|---------------------|----------------------|
| Third Quarter 2022 | 5.60 % |
| Fourth Quarter 2022 | 6.00 |
| First Quarter 2023 | 6.20 |
| Second Quarter 2023 | 6.20 |
| Third Quarter 2023 | 6.20 |
| Fourth Quarter 2023 | 6.20 |
| 2024-2028 | 5.90 |
| 2029-2033 | <u>5.90</u> |
| Average | <u><u>6.03 %</u></u> |

(2) From page 5 of this Schedule.

ENSTAR Natural Gas Company and Alaska Pipeline Company
Comparison of Long-Term Issuer Ratings for the
Proxy Group of Fifty-Three Non-Price Regulated Companies of Comparable risk to the
Proxy Group of Twelve Companies

| | | Moody's Long-Term Issuer Rating July 2022 | | Standard & Poor's Long-Term Issuer Rating July 2022 | |
|---|----------------------|---|----------------------------|---|----------------------------|
| Proxy Group of Fifty-Three Non-Price Regulated Companies | | Long-Term Issuer Rating | Numerical Weighting (1) | Long-Term Issuer Rating | Numerical Weighting (1) |
| AAPL | Apple Inc. | Aaa | 1.0 | AA+ | 2.0 |
| ABC | AmerisourceBergen | Baa2 | 9.0 | BBB+ | 8.0 |
| ABT | Abbott Labs. | A1 | 5.0 | AA- | 4.0 |
| ADI | Analog Devices | A3 | 7.0 | A- | 7.0 |
| ALSN | Allison Transmission | NR | -- | NR | -- |
| BALL | Ball Corp. | Ba1 | 11.0 | BB+ | 11.0 |
| BG | Bunge Ltd. | NR | -- | BBB | 9.0 |
| CACI | CACI Int'l | NR | -- | BB+ | 11.0 |
| CASY | Casey's Gen'l Stores | NR | -- | NR | -- |
| CDK | CDK Global Inc. | NR | -- | B+ | 14.0 |
| CPRT | Copart, Inc. | NR | -- | NR | -- |
| EHC | Encompass Health | B1 | 14.0 | BB- | 13.0 |
| EL | Lauder (Estee) | A1 | 5.0 | A+ | 5.0 |
| EW | Edwards Lifesciences | Baa2 | 9.0 | BBB | 9.0 |
| EXPO | Exponent, Inc. | NR | -- | NR | -- |
| FAST | Fastenal Co. | NR | -- | NR | -- |
| FELE | Franklin Electric | NR | -- | NR | -- |
| FFIV | F5, Inc. | NR | -- | NR | -- |
| FLT | FLEETCOR Technologie | NR | -- | BB+ | 11.0 |
| FSS | Federal Signal | NR | -- | NR | -- |
| FWRD | Forward Air | NR | -- | NR | -- |
| GATX | GATX Corp. | Baa2 | 9.0 | BBB | 9.0 |
| GPK | Graphic Packaging | NR | -- | NR | -- |
| GWV | Grainger (W.W.) | A3 | 7.0 | A+ | 5.0 |
| HII | Huntington Ingalls | Baa3 | 10.0 | BBB- | 10.0 |
| IDXX | IDEXX Labs. | NR | -- | NR | -- |
| IFF | Int'l Flavors & Frag | Baa3 | 10.0 | BBB | 9.0 |
| INTU | Intuit Inc. | A3 | 7.0 | A- | 7.0 |
| IRM | Iron Mountain | Ba3 | 13.0 | BB- | 13.0 |
| JBHT | Hunt (J.B.) | Baa1 | 8.0 | BBB+ | 8.0 |
| JJSF | J&J Snack Foods | NR | -- | NR | -- |
| LDOS | Leidos Hldgs. | Baa3 | 10.0 | BBB- | 10.0 |
| LH | Laboratory Corp. | Baa2 | 9.0 | BBB | 9.0 |
| LHX | L3Harris Technologie | Baa2 | 9.0 | BBB | 9.0 |
| LII | Lennox Int'l | Baa2 | 9.0 | BBB | 9.0 |
| MCK | McKesson Corp. | Baa2 | 9.0 | BBB+ | 8.0 |
| MO | Altria Group | A3 | 7.0 | BBB | 9.0 |
| MSA | MSA Safety | NR | -- | NR | -- |
| MSM | MSC Industrial Direc | NR | -- | NR | -- |
| ODFL | Old Dominion Freight | NR | -- | NR | -- |
| OMC | Omnicom Group | Baa1 | 8.0 | BBB+ | 8.0 |
| OSIS | OSI Systems | NR | -- | NR | -- |
| PCH | PotlatchDeltic Corp. | Baa3 | 10.0 | BBB- | 10.0 |
| PKG | Packaging Corp. | Baa2 | 9.0 | BBB | 9.0 |
| PKI | PerkinElmer Inc. | Baa3 | 10.0 | BBB | 9.0 |
| PM | Philip Morris Int'l | A2 | -- | A | 6.0 |
| RPM | RPM Int'l | Baa3 | 10.0 | BBB | 9.0 |
| SIGI | Selective Ins. Group | Baa2 | 9.0 | BBB | 9.0 |
| SNPS | Synopsys, Inc. | NR | -- | NR | -- |
| TNC | Tennant Co. | WR | -- | BB | 12.0 |
| UNH | UnitedHealth Group | A3 | 7.0 | A+ | 5.0 |
| VMI | Valmont Inds. | Baa3 | 10.0 | BBB+ | 8.0 |
| WAT | Waters Corp. | NR | -- | NR | -- |
| Average | | Baa2 | 8.7 | BBB | 8.7 |

Notes:
(1) From page 6 of Schedule 4.

Source of Information:
Bloomberg Professional Services

ENSTAR Natural Gas Company and Alaska Pipeline Company
Derivation of Equity Risk Premium Based on the Total Market Approach
Using the Beta for
Proxy Group of Fifty-Three Non-Price Regulated Companies of Comparable risk to the
Proxy Group of Twelve Companies

| <u>Line No.</u> | <u>Equity Risk Premium Measure</u> | <u>Proxy Group of Fifty-Three Non- Price Regulated Companies</u> |
|-----------------|---|--|
| 1. | Ibbotson Equity Risk Premium (1) | 6.13 % |
| 2. | Regression on Ibbotson Risk Premium Data (2) | 7.32 |
| 3. | Ibbotson Equity Risk Premium based on PRPM (3) | 8.22 |
| 4. | Equity Risk Premium Based on <u>Value Line</u> Summary and Index (4) | 9.86 |
| 5. | Equity Risk Premium Based on <u>Value Line</u> S&P 500 Companies (5) | 11.54 |
| 6. | Equity Risk Premium Based on Bloomberg S&P 500 Companies (6) | <u>7.64</u> |
| 7. | Conclusion of Equity Risk Premium | 8.45 % |
| 8. | Adjusted Beta (7) | <u>0.95</u> |
| 9. | Forecasted Equity Risk Premium | <u><u>8.03 %</u></u> |

Notes:

- (1) From note 1 of page 9 of Schedule 4.
- (2) From note 2 of page 9 of Schedule 4.
- (3) From note 3 of page 9 of Schedule 4.
- (4) From note 4 of page 9 of Schedule 4.
- (5) From note 5 of page 9 of Schedule 4.
- (6) From note 6 of page 9 of Schedule 4.
- (7) Average of mean and median beta from page 6 of this Schedule.

Sources of Information:

Stocks, Bonds, Bills, and Inflation - 2022 SBBI Yearbook, John Wiley & Sons, Inc.
Value Line Summary and Index
Blue Chip Financial Forecasts, July 1, 2022 and June 1, 2022
Bloomberg Professional Services

ENSTAR Natural Gas Company and Alaska Pipeline Company
Traditional CAPM and ECAPM Results for the Proxy Group of Non-Price-Regulated Companies Comparable in Total Risk to the
Proxy Group of Twelve Companies

| | [1] | [2] | [3] | [4] | [5] | [6] | [7] | [8] |
|---|--------------------------------|-------------------|-----------------|----------------------------|-----------------------|----------------------------------|--------------------|---|
| Proxy Group of Fifty- Three Non-Price Regulated Companies | Value Line Adjusted Beta | Bloomberg Beta | Average Beta | Market Risk Premium (1) | Risk-Free Rate (2) | Traditional CAPM Cost Rate | ECAPM Cost Rate | Indicated Common Equity Cost Rate (3) |
| Apple Inc. | 0.95 | 1.18 | 1.06 | 9.71 % | 3.74 % | 14.03 % | 13.89 % | 13.96 % |
| AmerisourceBergen | 0.90 | 0.86 | 0.88 | 9.71 | 3.74 | 12.29 | 12.58 | 12.43 |
| Abbott Labs. | 0.90 | 0.82 | 0.86 | 9.71 | 3.74 | 12.09 | 12.43 | 12.26 |
| Analog Devices | 0.95 | 1.03 | 0.99 | 9.71 | 3.74 | 13.35 | 13.38 | 13.37 |
| Allison Transmission | 1.10 | 0.84 | 0.97 | 9.71 | 3.74 | 13.16 | 13.23 | 13.20 |
| Ball Corp. | 0.95 | 0.94 | 0.94 | 9.71 | 3.74 | 12.87 | 13.01 | 12.94 |
| Bunge Ltd. | 1.00 | 0.69 | 0.85 | 9.71 | 3.74 | 12.00 | 12.36 | 12.18 |
| CACI Int'l | 0.90 | 0.74 | 0.82 | 9.71 | 3.74 | 11.70 | 12.14 | 11.92 |
| Casey's Gen'l Stores | 0.90 | 0.94 | 0.92 | 9.71 | 3.74 | 12.67 | 12.87 | 12.77 |
| CDK Global Inc. | 1.05 | 0.58 | 0.81 | 9.71 | 3.74 | 11.61 | 12.07 | 11.84 |
| Copart, Inc. | 1.05 | 1.09 | 1.07 | 9.71 | 3.74 | 14.13 | 13.96 | 14.05 |
| Encompass Health | 1.05 | 0.80 | 0.92 | 9.71 | 3.74 | 12.67 | 12.87 | 12.77 |
| Lauder (Estee) | 1.05 | 1.18 | 1.11 | 9.71 | 3.74 | 14.52 | 14.25 | 14.39 |
| Edwards Lifesciences | 1.05 | 1.18 | 1.12 | 9.71 | 3.74 | 14.62 | 14.33 | 14.47 |
| Exponent, Inc. | 0.90 | 1.05 | 0.98 | 9.71 | 3.74 | 13.26 | 13.31 | 13.28 |
| Fastenal Co. | 0.90 | 0.94 | 0.92 | 9.71 | 3.74 | 12.67 | 12.87 | 12.77 |
| Franklin Electric | 0.90 | 0.98 | 0.94 | 9.71 | 3.74 | 12.87 | 13.01 | 12.94 |
| F5, Inc. | 0.95 | 0.96 | 0.95 | 9.71 | 3.74 | 12.97 | 13.09 | 13.03 |
| FLEETCOR Technologie | 1.05 | 0.98 | 1.02 | 9.71 | 3.74 | 13.65 | 13.60 | 13.62 |
| Federal Signal | 1.00 | 0.91 | 0.96 | 9.71 | 3.74 | 13.06 | 13.16 | 13.11 |
| Forward Air | 1.00 | 1.01 | 1.00 | 9.71 | 3.74 | 13.45 | 13.45 | 13.45 |
| GATX Corp. | 0.95 | 0.88 | 0.92 | 9.71 | 3.74 | 12.67 | 12.87 | 12.77 |
| Graphic Packaging | 1.00 | 0.93 | 0.97 | 9.71 | 3.74 | 13.16 | 13.23 | 13.20 |
| Grainger (W.W.) | 1.00 | 0.90 | 0.95 | 9.71 | 3.74 | 12.97 | 13.09 | 13.03 |
| Huntington Ingalls | 1.05 | 0.71 | 0.88 | 9.71 | 3.74 | 12.29 | 12.58 | 12.43 |
| IDEXX Labs. | 1.00 | 1.14 | 1.07 | 9.71 | 3.74 | 14.13 | 13.96 | 14.05 |
| Int'l Flavors & Frag | 0.95 | 1.03 | 0.99 | 9.71 | 3.74 | 13.35 | 13.38 | 13.37 |
| Intuit Inc. | 1.05 | 1.32 | 1.18 | 9.71 | 3.74 | 15.20 | 14.76 | 14.98 |
| Iron Mountain | 0.90 | 0.78 | 0.84 | 9.71 | 3.74 | 11.90 | 12.29 | 12.09 |
| Hunt (J.B.) | 0.95 | 0.98 | 0.97 | 9.71 | 3.74 | 13.16 | 13.23 | 13.20 |
| J&J Snack Foods | 0.95 | 0.60 | 0.77 | 9.71 | 3.74 | 11.22 | 11.78 | 11.50 |
| Leidos Hldgs. | 1.05 | 0.80 | 0.92 | 9.71 | 3.74 | 12.67 | 12.87 | 12.77 |
| Laboratory Corp. | 1.05 | 0.69 | 0.87 | 9.71 | 3.74 | 12.19 | 12.51 | 12.35 |
| L3Harris Technologie | 0.95 | 0.82 | 0.89 | 9.71 | 3.74 | 12.38 | 12.65 | 12.52 |
| Lennox Int'l | 1.00 | 1.05 | 1.02 | 9.71 | 3.74 | 13.65 | 13.60 | 13.62 |
| McKesson Corp. | 0.95 | 0.97 | 0.96 | 9.71 | 3.74 | 13.06 | 13.16 | 13.11 |
| Altria Group | 0.95 | 0.76 | 0.85 | 9.71 | 3.74 | 12.00 | 12.36 | 12.18 |
| MSA Safety | 1.00 | 0.97 | 0.99 | 9.71 | 3.74 | 13.35 | 13.38 | 13.37 |
| MSC Industrial Direc | 0.95 | 0.84 | 0.89 | 9.71 | 3.74 | 12.38 | 12.65 | 12.52 |
| Old Dominion Freight | 0.95 | 1.11 | 1.03 | 9.71 | 3.74 | 13.74 | 13.67 | 13.71 |
| Omnicom Group | 1.00 | 0.84 | 0.92 | 9.71 | 3.74 | 12.67 | 12.87 | 12.77 |
| OSI Systems | 0.90 | 0.75 | 0.82 | 9.71 | 3.74 | 11.70 | 12.14 | 11.92 |
| PotlatchDeltic Corp. | 1.05 | 1.06 | 1.05 | 9.71 | 3.74 | 13.94 | 13.82 | 13.88 |
| Packaging Corp. | 0.95 | 0.73 | 0.84 | 9.71 | 3.74 | 11.90 | 12.29 | 12.09 |
| PerkinElmer Inc. | 0.90 | 0.93 | 0.91 | 9.71 | 3.74 | 12.58 | 12.80 | 12.69 |
| Philip Morris Int'l | 0.95 | 0.70 | 0.82 | 9.71 | 3.74 | 11.70 | 12.14 | 11.92 |
| RPM Int'l | 1.05 | 0.99 | 1.02 | 9.71 | 3.74 | 13.65 | 13.60 | 13.62 |
| Selective Ins. Group | 0.90 | 0.87 | 0.88 | 9.71 | 3.74 | 12.29 | 12.58 | 12.43 |
| Synopsys, Inc. | 1.00 | 1.13 | 1.07 | 9.71 | 3.74 | 14.13 | 13.96 | 14.05 |
| Tennant Co. | 1.10 | 0.89 | 1.00 | 9.71 | 3.74 | 13.45 | 13.45 | 13.45 |
| UnitedHealth Group | 1.05 | 0.94 | 0.99 | 9.71 | 3.74 | 13.35 | 13.38 | 13.37 |
| Valmont Inds. | 1.05 | 1.02 | 1.03 | 9.71 | 3.74 | 13.74 | 13.67 | 13.71 |
| Waters Corp. | 0.95 | 0.86 | 0.90 | 9.71 | 3.74 | 12.48 | 12.72 | 12.60 |
| Mean | | | 0.95 | | | 12.96 % | 13.08 % | 13.02 % |
| Median | | | 0.95 | | | 12.97 % | 13.09 % | 13.03 % |
| Average of Mean and Median | | | 0.95 | | | 12.97 % | 13.09 % | 13.03 % |

Notes:

- (1) From note 1 of page 2 of Schedule 5.
- (2) From note 2 of page 2 of Schedule 5.
- (3) Average of CAPM and ECAPM cost rates.

ENSTAR Natural Gas Company and Alaska Pipeline Company
Derivation of Investment Risk Adjustment Based upon
Ibbotson Associates' Size Premia for the Decile Portfolios of the NYSE/AMEX/NASDAQ

| | [1] | [2] | [3] | [4] |
|----------|---|--|--------------------------------|---|
| Line No. | Market Capitalization on July 01, 2022 (1) (millions) | Applicable Decile of the NYSE/AMEX/ NASDAQ (2) | Applicable Size Premium (3) | Spread from Applicable Size Premium (4) |
| 1. | ENSTAR Natural Gas Company and Alaska Pipeline Company \$ 357.888 | 9 | 2.10% | |
| 2. | Proxy Group of Twelve Companies \$ 18,316.567 | 51.2 x 2 | 0.43% | 1.67% |
| | | [A] | [C] | [D] |
| | | [B] | | |
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ENSTAR Natural Gas Company and Alaska Pipeline Company
Market Capitalization of ENSTAR Natural Gas Company and Alaska Pipeline Company and the
Proxy Group of Twelve Companies

| Company | Exchange | [1] | [2] | [3] |
|---|----------|---|---|--|
| | | Total Common Equity at Fiscal Year End 2021 (millions) | Market-to-Book Ratio on July 01, 2022 (1) | Market Capitalization on July 01, 2022 (2) (millions) |
| ENSTAR Natural Gas Company and Alaska Pipeline Company | | 158.64 (3) | | |
| Based upon Proxy Group of Twelve Companies | | | 225.6 (4) | \$ 357.888 (5) |
| Proxy Group of Twelve Companies | | | | |
| Atmos Energy Corporation | NYSE | | 173.5 % | \$ 15,583.583 |
| Kinder Morgan, Inc. | NYSE | | 124.1 | 38,002.840 |
| MDU Resources Group, Inc. | NYSE | | 163.3 | 5,488.436 |
| National Fuel Gas Company | NYSE | | 324.1 | 6,040.649 |
| New Jersey Resources Corp. | NYSE | | 239.8 | 4,281.680 |
| Nisource, Inc. | NYSE | | 211.6 | 11,966.986 |
| Northwest Natural Holding Co. | NYSE | | 168.7 | 1,818.990 |
| ONE Gas, Inc. | NYSE | | 179.3 | 4,391.559 |
| ONEOK, Inc. | NYSE | | 413.5 | 24,787.190 |
| Spire, Inc. | NYSE | | 149.1 | 3,876.311 |
| TC Energy Corp. | NYSE | | 223.5 | 65,546.440 |
| The Williams Companies, Inc. | NYSE | | 336.7 | 38,014.142 |
| Average | | | 225.6 % | \$ 18,316.567 |

Notes: (1) Source: Bloomberg Professional Services.

(2) Source: Bloomberg Professional Services.

(3) Requested rate base multiplied by equity ratio.

(4) The market-to-book ratio of ENSTAR Natural Gas Company and Alaska Pipeline Company on July 01, 2022 is assumed to be equal to the market-to-book ratio of Proxy Group of Twelve Companies on July 01, 2022 as appropriate.

(5) Column [1] multiplied by Column [2].

STATE OF ALASKA

BEFORE THE REGULATORY COMMISSION OF ALASKA

Before Commissioners:

Keith Kurber II, Chair
Robert A. Doyle
Robert M. Pickett
Daniel A. Sullivan
Janis W. Wilson

In the Matter of the Consideration of the)
Revenue Requirement Designated as TA)
334-4 Filed by ENSTAR NATURAL GAS)
COMPANY, A DIVISION OF SEMCO)
ENERGY, INC.)

Docket No. U-22-_____

**PREFILED DIRECT TESTIMONY
OF
HAROLD WALKER, III**

**PREFILED DIRECT TESTIMONY
OF
HAROLD WALKER, III**

TABLE OF CONTENTS

| | | |
|------|--|----|
| I. | INTRODUCTION | 3 |
| II. | SCOPE OF TESTIMONY | 3 |
| III. | PRINCIPLES OF CASH WORKING CAPITAL | 4 |
| IV. | OVERVIEW OF A LEAD-LAG STUDY | 5 |
| V. | ENSTAR'S LEAD-LAG STUDY | 8 |
| VI. | RESULTS OF THE LEAD-LAG STUDY | 10 |
| VII. | CONCLUSION | 16 |

EXHIBITS

| | |
|--------------|-----------------------------|
| Exhibit HW-1 | Professional Qualifications |
| Exhibit HW-2 | Lead-Lag Study |

1 **I. INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. My name is Harold Walker, III. My business address is 1010 Adams Avenue,
4 Audubon, Pennsylvania, 19403.

5 **Q. By whom are you employed?**

6 A. I am employed by Gannett Fleming Valuation and Rate Consultants, LLC as Manager,
7 Financial Studies.

8 **Q. What is your educational background and employment experience?**

9 A. My educational background, business experience, and qualifications are attached
10 hereto as Exhibit HW-1.

11 **II. SCOPE OF TESTIMONY**

12 **Q. What is the purpose of your direct testimony?**

13 A. The purpose of my testimony is to recommend an appropriate cash working capital
14 allowance for inclusion in the rate base of ENSTAR Natural Gas Company, a division
15 of SEMCO Energy, Inc. and Alaska Pipeline Company (collectively, “ENSTAR” or
16 “Company”). My recommendation is based upon the results of a lead-lag study that
17 was performed under my direct supervision.

18 **Q. Have you prepared an exhibit presenting the results of your study?**

19 A. Yes. I have prepared Exhibit HW-2 which contains the 16 supporting schedules,
20 identified as Schedule HW-1 through Schedule HW-16, summarizing the Company’s
21 cash working capital requirement in this proceeding.

1 **III. PRINCIPLES OF CASH WORKING CAPITAL**

2 **Q. Would you please explain the ratemaking principles concerning the inclusion of**
3 **working capital as an element of rate base?**

4 A. Yes. The working capital allowance is a component of rate base. A utility's need for
5 working capital was first recognized in the noted United States Supreme Court case,
6 *Smyth v. Ames*.¹ Among the many benchmarks established in the case was the
7 "property devoted to public use" doctrine as a basis for establishing rates. The case
8 recognized that among the matters to be considered in determining the value of property
9 used was "the sum required to meet operating expenses."² Since that time, working
10 capital has generally been recognized as a proper item to be included in the rate base
11 on which a utility is entitled to earn a return.

12 **Q. What is cash working capital?**

13 A. Cash working capital is a component of working capital, representing the amount of
14 funds necessary to finance the day-to-day operations of the Company. For ratemaking
15 purposes, cash working capital is included as a component of a utility's rate base.

16 **Q. Why is cash working capital included as an element of rate base?**

17 A. Working capital is included in rate base to compensate investors for the use of their
18 funds over and above their investment in plant, and to provide investors with a return
19 on the funds required by the Company for daily operations. Cash working capital
20 bridges the gap between the time when funds are provided to the Company by investors

¹ *Smyth v. Ames*, 169 U.S. 466 (1898), overruled on other grounds by *Fed Power Comm'n v. Nat. Gas Pipeline Co. of Am.*, 315 U.S. 575, 586 (1942). Specifically, *Fed. Power Comm'n* departed from the holding in *Smyth* that fair market value in cost-of-service ratemaking must be used and instead concluded that "[t]he Constitution does not bind rate-making bodies to the service of any single formula or combination of formulas."

² *Id.* at 547.

1 to allow the Company to provide service to customers, and the time revenues are
2 received from customers as reimbursement for these services.

3 **IV. OVERVIEW OF A LEAD-LAG STUDY**

4 **Q. How was the cash working capital requirement determined?**

5 A. I conducted a lead-lag study to determine ENSTAR's cash working capital
6 requirement. The lead-lag study in this case measured the level of funding required to
7 operate on a day-to-day basis in a sufficient amount to cover the cost of service. This
8 was measured by calculating the lag between: (1) the amount of time elapsed between
9 the provision of the cost of service and the receipt of the revenue requirement from the
10 Company's customers (known as the revenue lag); and (2) the amount of time elapsed
11 between when the Company receives goods and services used by the Company to
12 provide service and the payment by the Company for those cost-of-service items
13 (known as the expense lead). The difference between these two elapsed periods of time
14 is known as the net lag. The net lag was multiplied by the average daily cost of service
15 (or revenue requirement) to determine the Company's cash working capital
16 requirement.

17 **Q. Was ENSTAR required to conduct a lead-lag analysis in support of its cash**
18 **working capital requirement?**

19 A. Yes, Order U-16-066(19) in ENSTAR's last rate case ordered it to conduct a lead-lag
20 study in support of its next rate case.

21 **Q. Please describe the components of a cash working capital analysis.**

22 A. As I've touched on above, the two primary components of a cash working capital
23 analysis are revenue lags and expense leads. The revenue lag is the elapsed time
24 between when the delivery of a company's product, or provision of service, to its

1 customers occurs and when a company receives payment for the delivery of the
2 product. Investor-provided funds are required to keep a company running during the
3 revenue lag time period, when the revenue stream is temporarily insufficient to finance
4 daily operational needs.

5 As mentioned above, the expense lead is the elapsed time between when a good
6 or service is provided to a company and when a company pays its supplier, or vendor,
7 for the good or service. During the expense lead time period, cash received from
8 customers may temporarily exceed a company's payments to its suppliers for goods or
9 services, and the excess may be used to repay investor-provided funds.

10 The net difference between the revenue lag and expense lead determines a
11 company's cash working capital requirement. Additional details of the revenue lag and
12 the expense lead calculations are provided below.

13 **Q. Generally speaking, how did you calculate the revenue lag?**

14 A. The revenue lag is the sum of three distinct components: the service period lag, the
15 billing lag, and the collection lag.

16 **Q. What is the service period lag?**

17 A. The service period lag is the average time between meter readings. The average, or
18 mid-point, between meter readings, based on monthly meter readings, is roughly 15
19 days. The mid-point service period lag is produced by dividing the service period of
20 roughly 30 days by two.

21 **Q. What is the billing lag?**

22 A. The billing lag is the time from the meter reading date to the date the customer is billed.
23 On the customer billing date, the bill is mailed to the customer, and the total billing

1 amount for the cycle is recorded to ENSTAR's accounts receivable. The bills are
2 prepared and mailed roughly four days after meters are read.

3 **Q. What is the collection lag?**

4 A. The collection lag is the average number of days from the date the bills are mailed to
5 customers to the date payments are received by ENSTAR. This was determined by
6 summing the daily accounts receivable balance during the twelve months ended
7 December 31, 2021, and dividing by the sum of the daily receipts for the same period.

8 **Q. Generally speaking, how did you calculate the expense lead?**

9 A. In a lead-lag study, the cost-of-service, or expense, lead days are calculated for each
10 invoice or account by subtracting the midpoints of the service periods (the service lead)
11 from the date the Company paid the invoices or accounts (the payment lead) and then
12 summing these two data points.

13 The service lead is the average time that a service or good was provided to the
14 Company. If a service or good was provided for 20 days, the 20-day service period is
15 divided by two to produce a midpoint of ten days for the service period lead.

16 The payment lead is the number of days from the midpoint of the service period
17 to the payment date for the service or good. If payment for the service or good was
18 provided on the 30th day and the midpoint of the service period was the 10th day, the
19 payment lead is 20 days (30 days – 10 days).

20 **Q. Why are midpoints used in the cash working capital analysis?**

21 A. Midpoints are used to determine the weighted average period during which a service
22 or good is rendered or provided during the service period, or between meter reads. The
23 midpoint assumes that, on average, service is provided evenly over the service period.

1 For example, if a service is provided over a 30-day period, then on average, 30 days of
2 service was provided evenly for 15 days ($30 \div 2$) of the service period. Mathematically,
3 the midpoint is the weighted average number of days that the full service period number
4 of days (e.g., 30 days) was provided.

5 **V. ENSTAR'S LEAD-LAG STUDY**

6 **Q. Did you consider ENSTAR's overall cost of service in your lead-lag study?**

7 A. Yes, I considered ENSTAR's overall cost of service in my lead-lag study to determine
8 its cash working capital requirement. A lead-lag study based on the entire revenue
9 requirement and cost of service provides a more accurate measure of the cash working
10 capital requirement.

11 **Q. What data set did you utilize in your lead-lag study?**

12 A. The data sets were selected after developing an understanding of the Company's
13 collections, payment policies, and procedures. To inform my understanding of these
14 items, I requested representative data sets from the Company. Once the requested raw
15 data had been provided, data validation was performed by comparing an actual invoice
16 or a bill with data from the utility's systems to ensure accuracy.

17 The revenue lag data set for the Company was based on an accounts receivable
18 analysis of the beginning balance, the daily charges to this balance as bills were
19 processed and mailed, and the daily receipts for all the days of the year during the
20 twelve months ended December 31, 2021. The revenue lag data set for the Company
21 also included an analysis of the cycle billing, the beginning and ending service dates
22 (meter read dates), and the date bills were mailed (or posted).

23 The expense lead data set was based on information generated from the
24 Company's central accounts payable system. The expense lead data sets for the twelve

1 months ended December 31, 2021 were analyzed to develop the service beginning and
2 ending dates, the amount purchased, and the date of payment. For some of the larger
3 expense and tax accounts (line items), we randomly sampled the invoices to gather the
4 required information. In instances where there were large differences in the dollar
5 amount of the invoices in a single expense category, sampling was focused on the
6 largest invoices within the expense category. For example, the larger “other third-party
7 O&M expenses” accounts were sampled instead of the smaller accounts. In total, the
8 samples analyzed averaged 97% of the Company’s total expense and tax dollars.³

9 **Q. What time period does your lead-lag study encompass?**

10 A. The lead-lag study in this case analyzed the revenues and the associated cost of service
11 during the twelve months ended December 31, 2021, to derive the lag (lead) days for
12 the revenue requirement and the related cost-of-service line items.

13 **Q. How were the revenue lag days and expense lead days used to calculate ENSTAR’s**
14 **cash working capital requirement?**

15 A. For each cost-of-service line item, the lead days (expense) were subtracted from the lag
16 days (revenue) to determine the net lag days for that cost-of-service line item. Next,
17 the cost-of-service line item amount (dollars) was divided by 365 to determine the
18 average daily amount. This average daily amount was then multiplied by net lag days
19 for that cost-of-service line item to produce the cash working capital for each cost-of-
20 service line item. This process was followed for each cost-of-service line item. Finally,
21 the cash working capital requirement of each cost-of-service line item were totaled

³ As shown on page 2 of Schedule HW-3, the sampling for the total expense and tax dollars paid totaled 97% and reflected a range of sampling from 33% to over 100% of the total line-item dollars (or expenses). Sampling of total line-item dollars greater than 100% of the expense occurred for those line items which included the capital portion, employee contributions, or deferred amounts.

(summed) to calculate ENSTAR's total cash working capital requirement.

VI. RESULTS OF THE LEAD-LAG STUDY

Q. What are the results of the lead-lag study?

A. The lead-lag schedules are set forth in Schedule HW-1 through Schedule HW-16 provided in my Exhibit HW-2. Schedule HW-1 summarizes ENSTAR's cash working capital requirements. The cash working capital requirement for ENSTAR is \$9,834,683.

Q. Please describe Schedule HW-1.

A. As shown on Schedule HW-1, the cash working capital requirement is based on the net lag days required to finance each cost-of-service line item. The net lag day calculations are a result of subtracting their respective expense lead days from the revenue lag days to determine the appropriate net lag days, which was then multiplied by the average daily expense (expenses ÷ 365 days) line item. The lag days for the receipt of the revenue requirement is developed on Schedule HW-2. The lead days for the cost-of-service line items are developed on Schedules HW-4 through HW-16, and the schedule references for the lead days for the cost-of-service line items is shown on page 1 of Schedule HW-3.

Q. Please explain the procedures used to determine ENSTAR's cash working capital requirement shown on Schedule HW-1.

A. The process used to determine ENSTAR's cash working capital requirement, shown on Schedule HW-1, is generally the same for each line item shown. Because the process is generally the same, I will discuss the purchased gas costs line item as a means

1 of explaining the methodology used for each line item.⁴

2 The purchased gas costs line item amount of \$271,695,303 was divided by 365
3 to determine the average daily amount, \$744,371. This average daily amount was then
4 multiplied by the 3.5 net lag days to produce the cash working capital requirement of
5 \$2,605,297 for purchased gas costs ($\$271,695,303 \div 365 \text{ days} = \$744,371 \times 3.5 \text{ net lag}$
6 $\text{days} = \$2,605,297$). The 3.5-day net lag for purchased gas costs was determined by
7 subtracting the purchased gas costs 39.3-day expense lead from the 42.8-day revenue
8 lag ($42.8 \text{ lag days} - 39.3 \text{ lead days} = 3.5 \text{ net lag days}$).

9 A similar process was followed for each cost-of-service line item. The cash
10 working capital requirement of all line items were totaled (summed) to calculate
11 ENSTAR's \$9,834,683 total cash working capital requirement.

12 **Q. Please explain the procedures used to determine the revenue lag.**

13 A. Schedule HW-2 shows the development of the 42.8-day lag for the Company's revenue
14 requirement. The Company's 42.8-day revenue lag is developed on page 1 of Schedule
15 HW-2. The revenue requirement lag reflects the Company's service, billings, and
16 collections frequencies.

17 **Q. Please explain the procedures used to determine the service period and the billing**
18 **lag days for customer revenues.**

19 A. The lag days for the service period and the billing lag are developed on page 2 of
20 Schedule HW-2. As mentioned previously, the service period lag was measured from
21 the midpoint of the service period to the meter reading date, and the billing lag was

⁴ All cost-of-service expense line items were handled in an identical manner. The two non-revenue requirement (cost-of-service) line items are included in the other adjustments sub-account line item shown on Schedule HW-1 and consist of local sales tax and regulatory cost charge ("RCC"). For these two items, the revenue lag used in the determination of the net lag only considered the revenue collection lag days.

1 measured from the meter reading date to the billing date.

2 A weighted average service period lag of 15.2 days is shown on page 2 of
3 Schedule HW-2.⁵ ENSTAR's bills are prepared, mailed, and recorded to accounts
4 receivable 4.3 days after meters are read. Adding the service period lag to the billing
5 lag produces a combined 19.5-day service period and billing lag (15.2 days + 4.3 days
6 = 19.5 days) as shown on page 2 of Schedule HW-2.

7 **Q. Please describe the procedure used to calculate the collection lag.**

8 A. As mentioned previously, the collection lag is the average number of days from the
9 date the bills were mailed to the date payments are received and was determined by
10 summing the daily accounts receivable balance during the test year and dividing by the
11 sum of the daily test year receipts. This results in an average collection lag of 23.3
12 days as shown on page 3 of Schedule HW-2.

13 **Q. Please summarize the total revenue lag.**

14 A. The total revenue lag of 42.8 lag days is the result of adding the 19.5-day service period
15 and billing lag and an average collection lag of 23.3 days as shown on page 1 of
16 Schedule HW-2.

17 **Q. Please explain the calculation of lead days for the cost-of-service expenses shown**
18 **on Schedule HW-1.**

19 A. For each cost-of-service expense item that is shown, the lead days were calculated for
20 each invoice or account based on the midpoints of the service periods to the dates the
21 Company paid the invoices or accounts. Schedule HW-3 shows the schedule references

⁵ The average service period lag of 15.2 days was determined as follows: 365 days ÷ 12 bills per year = 30.4 service period ÷ 2 = 15.2 mid-point monthly service period.

1 for the cost-of-service lead days for the Company.

2 **Q. How were the lead days determined for the operating expenses sub-account line**
3 **items shown on Schedule HW-1?**

4 A. For the operating expense sub-accounts line items shown, the lead days were
5 determined for each invoice or account sampled based on the midpoints of the service
6 periods to the dates the Company paid the invoices or accounts. As explained
7 previously, sampling was randomly done for the invoices within the larger expense and
8 tax categories.

9 For example, the weighted average lead days for purchased gas cost is 39.3-
10 days (see Schedule HW-4). The lead days for purchased gas cost were calculated for
11 each invoice examined based on the midpoints of the service periods to the dates the
12 Company paid the invoices. In total, 100% of the purchased gas cost were sampled.
13 Similar analyses were conducted for payroll expenses (see Schedule HW-5), salary and
14 wage expenses (see Schedule HW-6), 401k matching expense (see Schedule HW-7),
15 federal payroll taxes - FICA, Medicare & FUTA (see Schedule HW-8), 50% FICA (see
16 Schedule HW-8), FICA, Medicare (see Schedule HW-8), FUTA (see Schedule HW-
17 8), state payroll taxes - SUTA (see Schedule HW-9), affiliate charges (see Schedule
18 HW-10), and other third-party O&M expenses (see Schedule HW-11). As shown on
19 Schedule HW-1, line 7, and on Schedule HW-3, a zero lead has been assigned for
20 uncollectable accounts expense to recognize the full revenue lag related to this expense.

21 **Q. How were the lead days determined for the income taxes sub-account line items**
22 **shown on Schedule HW-1?**

23 A. For the federal taxes (current) and state taxes (current) sub-account line items shown,

1 the lead days were calculated based on the midpoint of the tax period to the payment
2 date, weighted by the percent of the payment required. The derivation of the federal
3 taxes (current) 36.5 lead days is shown on Schedule HW-12, and the derivation of the
4 state taxes (current) 36.5 lead days is shown on Schedule HW-13. As shown on
5 Schedule HW-1, line 11 and Schedule HW-3, a zero lead has been assigned for deferred
6 taxes because they are deducted from rate base, as they are recorded as part of
7 accumulated deferred taxes.

8 **Q. Please explain in more detail why zero expense lead days should be assigned to the**
9 **deferred taxes line item.**

10 A. A zero lead has been assigned to the current year's deferred tax expense because
11 accumulated deferred taxes have been deducted from rate base as a source of cost-free
12 funds. However, the deferred taxes account balance (balance sheet) always includes
13 an uncollected amount of deferred tax expense that is equal to the revenue requirement
14 lag days (*i.e.*, 42.8 days). Therefore, the recorded amount of accumulated deferred
15 taxes deducted from rate base overstates the actual amount of available cost-free capital
16 by an amount equal to the revenue requirement lag days.

17 Assigning a zero lead recognizes that a portion of these cost-free funds have not
18 been collected from customers. That is, ENSTAR collects cash associated with its
19 deferred tax liability from customers in the same way it collects all other revenues –
20 with a revenue lag of 42.8 days. Mathematically, the recorded amount of deferred taxes
21 that is subtracted from rate base is overstated by a portion of the uncollected revenue
22 requirement related to the current year's deferred tax expense, because, like all other
23 revenues, the current year's deferred tax expense is uncollected from customers for

1 42.8 days.

2 **Q. How were the lead days determined for the taxes other than income taxes sub-**
3 **account line items shown on Schedule HW-1?**

4 A. For the taxes other than income taxes sub-account line item, the lead days were
5 calculated based on the midpoint of the tax service period to the payment date, weighted
6 by the actual amount paid. The taxes other than income taxes sub-account, property
7 tax (ad valorem taxes), is shown on Schedule HW-14.

8 **Q. How were the lead days determined for the depreciation expense sub-account line**
9 **items shown on Schedule HW-1?**

10 A. For the depreciation expense line item, a zero lead has been assigned because the full
11 amount of the depreciation expense is deducted from rate base when the expense is
12 recorded.

13 **Q. Please explain in more detail why zero expense lead days should be assigned to the**
14 **depreciation expense line item.**

15 A. A zero lead has been assigned because accumulated depreciation, the contra account
16 for the depreciation expense, has been deducted from rate base. The accumulated
17 depreciation account balance always includes an uncollected amount of the current
18 year's depreciation expense that is equal to the revenue requirement lag days (*i.e.*, 42.8
19 days). Assigning a zero lag recognizes that investor funding occurred but has not yet
20 been recovered from customers.

21 **Q. How were the lead days determined for the operating income sub-account line**
22 **item shown on Schedule HW-1?**

23 A. I assigned a zero lead day to utility operating income, or return on invested capital,

1 because operating income is the property of investors when it is earned.⁶ Further,
2 operating income is earned when service is provided. However, when service is
3 provided, the operating income is not collected simultaneously as is evidenced by the
4 existence of the revenue requirement lag days. This situation is remedied by assigning
5 a zero lead day to operating income in recognition that these earnings have not been
6 recovered from customers.

7 **Q. What is the other adjustments sub-account line item shown on Schedule HW-1?**

8 A. The other adjustments sub-account line item shown on Schedule HW-1 consists of local
9 sales tax and RCC. The local sales tax and RCC are included in the lead-lag study
10 because the Company pays them to the local governments and the state and must
11 finance their collection and payment even though they are not considered part of the
12 Company's revenue requirement/cost of service. The derivation of the local sales tax
13 57.6 lead days is shown on Schedule HW-15, and the derivation of the regulatory cost
14 charge 70.8 lead days is shown on Schedule HW-16.

15 **VII. CONCLUSION**

16 **Q. What are the results of the lead-lag study?**

17 A. The results of the lead-lag study are shown on Schedule HW-1. The results of the lead-
18 lag study shown on Schedule HW-1 show that the Company requires \$9,834,683 of
19 cash working capital to bridge the gap between the time when funds are provided to
20 the Company by investors to allow the Company to provide service to customers, and

⁶ See *Smyth v. Ames*, 169 U.S. 466.

1 the time revenues are received from customers as reimbursement for these services.

2 **Q. Does this conclude your direct testimony?**

3 A. Yes, it does.

Professional Qualifications
of
Harold Walker, III
Manager, Financial Studies
Gannett Fleming Valuation and Rate Consultants, LLC.

EDUCATION

Mr. Walker graduated from Pennsylvania State University in 1984 with a Bachelor of Science Degree in Finance. His studies concentrated on securities analysis and portfolio management with an emphasis on economics and quantitative business analysis. He has also completed the regulation and the rate-making process courses presented by the College of Business Administration and Economics Center for Public Utilities at New Mexico State University. Additionally, he has attended programs presented by The Institute of Chartered Financial Analysts (CFA).

Mr. Walker was awarded the professional designation “Certified Rate of Return Analyst” (CRRA) by the Society of Utility and Regulatory Financial Analysts. This designation is based upon education, experience, and the successful completion of a comprehensive examination. He is also a member of the Society of Utility and Regulatory Financial Analysts (SURFA) and has attended numerous financial forums sponsored by the Society. The SURFA forums are recognized by the Association for Investment Management and Research (AIMR) and the National Association of State Boards of Accountancy for continuing education credits.

Mr. Walker is also a licensed Municipal Advisor Representative (Series 50) by Municipal Securities Rulemaking Board (MSRB) and Financial Industry Regulatory Authority (FINRA).

BUSINESS EXPERIENCE

Prior to joining Gannett Fleming Valuation and Rate Consultants, LLC., Mr. Walker was employed by AUS Consultants - Utility Services. He held various positions during his eleven years with AUS, concluding his employment there as a Vice President. His duties included providing and supervising financial and economic studies on behalf of investor owned and municipally owned water, wastewater, electric, natural gas distribution and transmission, oil pipeline and telephone utilities as well as resource recovery companies.

In 1996, Mr. Walker joined Gannett Fleming Valuation and Rate Consultants, LLC. In his capacity as Manager, Financial Studies and for the past twenty-five years, he has continuously studied rates of return requirements for regulated firms. In this regard, he supervised the preparation of rate of return studies in connection with his testimony and in the past, for other individuals. He also assisted and/or developed dividend policy studies, nuclear prudence studies, calculated fixed charge rates for avoided costs involving cogeneration projects, financial decision studies for capital budgeting purposes and developed financial models for determining future capital requirements

and the effect of those requirements on investors and ratepayers, valued utility property for acquisition and divestiture, and assisted in the private placement of fixed capital securities for public utilities.

Head, Gannett Fleming GASB 34 Task Force responsible for developing Governmental Accounting Standards Board (GASB) 34 services and educating Gannett Fleming personnel and Gannett Fleming clients on GASB 34 and how it may affect them. The GASB 34 related services include inventory of assets, valuation of assets, salvage estimation, annual depreciation rate determination, estimation of depreciation reserve, asset service life determination, asset condition assessment, condition assessment documentation, maintenance estimate for asset preservation, establishment of condition level index, geographic information system (GIS) and data management services, management discussion and analysis (MD&A) reporting, required supplemental information (RSI) reporting, auditor interface, and GASB 34 compliance review.

In 2004, Mr. Walker was elected to serve on the Board of Directors of SURFA. Previously, he served as an ex officio director as an advisor to SURFA's existing President. In 2000, Mr. Walker was elected President of SURFA for the 2001-2002 term. Prior to that, he was elected to serve on the Board of Directors of SURFA during the period 1997-1998 and 1999-2000. Currently, he also serves on the Pennsylvania Municipal Authorities Association, Electric Deregulation Committee.

EXPERT TESTIMONY

Mr. Walker has submitted testimony or been deposed on several topics before regulatory commissions and courts in 26 states including: Arizona, California, Colorado, Connecticut, Delaware, Hawaii, Idaho, Illinois, Indiana, Kentucky, Maryland, Massachusetts, Michigan, Missouri, New Hampshire, Nevada, New Jersey, New York, North Carolina, Oklahoma, Pennsylvania, Rhode Island, South Carolina, Vermont, Virginia, and West Virginia. His testimonies covered various subjects including lead-lag studies, fair rate of return, fair market value, the taking of natural resources, benchmarking, appropriate capital structure and fixed capital cost rates, depreciation, purchased water adjustments, synchronization of interest charges for income tax purposes, valuation, cash working capital, financial analyses of investment alternatives, and fair value. The following tabulation provides a listing of the electric power, natural gas distribution, telephone, wastewater, and water service utility cases in which he has been involved as a witness.

| <u>Client</u> | <u>Docket No.</u> |
|--|-------------------|
| Alpena Power Company | U-10020 |
| Armstrong Telephone Company - Northern Division | 92-0884-T-42T |
| Armstrong Telephone Company - | |

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|--|-------------------------|
| Northern Division | 95-0571-T-42T |
| Artesian Water Company, Inc. | 90 10 |
| Artesian Water Company, Inc. | 06 158 |
| Aqua Illinois Consolidated Water Divisions and Consolidated Sewer Divisions | 11-0436 |
| Aqua Illinois Hawthorn Woods Wastewater Division | 07 0620/07 0621/08 0067 |
| Aqua Illinois Hawthorn Woods Water Division | 07 0620/07 0621/08 0067 |
| Aqua Illinois Kankakee Water Division | 10-0194 |
| Aqua Illinois Kankakee Water Division | 14-0419 |
| Aqua Illinois Vermilion Division | 07 0620/07 0621/08 0067 |
| Aqua Illinois Willowbrook Wastewater Division | 07 0620/07 0621/08 0067 |
| Aqua Illinois Willowbrook Water Division | 07 0620/07 0621/08 0067 |
| Aqua Pennsylvania Wastewater Inc | A-2016-2580061 |
| Aqua Pennsylvania Wastewater Inc | A-2017-2605434 |
| Aqua Pennsylvania Wastewater Inc | A-2018-3001582 |
| Aqua Pennsylvania Wastewater Inc | A-2019-3008491 |
| Aqua Pennsylvania Wastewater Inc | A-2019-3009052 |
| Aqua Pennsylvania Wastewater Inc | A-2019-3015173 |
| Aqua Pennsylvania Wastewater Inc | A-2021-3024267 |
| Aqua Pennsylvania Wastewater Inc | A-2021-3026132 |
| Aqua Pennsylvania Wastewater Inc | A-2021-3027268 |
| Aqua Virginia - Alpha Water Corporation | Pue-2009-00059 |
| Aqua Virginia - Blue Ridge Utility Company, Inc. | Pue-2009-00059 |
| Aqua Virginia - Caroline Utilities, Inc. (Wastewater) | Pue-2009-00059 |
| Aqua Virginia - Caroline Utilities, Inc. (Water) | Pue-2009-00059 |
| Aqua Virginia - Earlysville Forest Water Company | Pue-2009-00059 |
| Aqua Virginia - Heritage Homes of Virginia | Pue-2009-00059 |
| Aqua Virginia - Indian River Water Company | Pue-2009-00059 |
| Aqua Virginia - James River Service Corp. | Pue-2009-00059 |
| Aqua Virginia - Lake Holiday Utilities, Inc. (Wastewater) | Pue-2009-00059 |
| Aqua Virginia - Lake Holiday Utilities, Inc. (Water) | Pue-2009-00059 |
| Aqua Virginia - Lake Monticello Services Co. (Wastewater) | Pue-2009-00059 |

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|---|------------------|
| Aqua Virginia - Lake Monticello Services Co. (Water) | Pue-2009-00059 |
| Aqua Virginia - Lake Shawnee | Pue-2009-00059 |
| Aqua Virginia - Land'or Utility Company (Wastewater) | Pue-2009-00059 |
| Aqua Virginia - Land'or Utility Company (Water) | Pue-2009-00059 |
| Aqua Virginia - Mountainview Water Company, Inc. | Pue-2009-00059 |
| Aqua Virginia - Powhatan Water Works, Inc. | Pue-2009-00059 |
| Aqua Virginia - Rainbow Forest Water Corporation | Pue-2009-00059 |
| Aqua Virginia - Shawnee Land | Pue-2009-00059 |
| Aqua Virginia - Sydnor Water Corporation | Pue-2009-00059 |
| Aqua Virginia - Water Distributors, Inc. | Pue-2009-00059 |
| Atlantic City Sewerage Company | WR21071006 |
| Berkshire Gas Company | 18-40 |
| Berkshire Gas Company | 22-20 |
| Borough of Brentwood | A-2021-3024058 |
| Borough of Hanover | R-2009-2106908 |
| Borough of Hanover | R-2012-2311725 |
| Borough of Hanover | R-2014-242830 |
| Borough of Hanover | R-2021-3026116 |
| Borough of Hanover | P-2021-3026854 |
| Borough of Royersford | A-2020-3019634 |
| Chaparral City Water Company | W 02113a 04 0616 |
| California-American Water Company | CIVCV156413 |
| Connecticut-American Water Company | 99-08-32 |
| Connecticut Water Company | 06 07 08 |
| Citizens Utilities Company | |
| Colorado Gas Division | - |
| Citizens Utilities Company | |
| Vermont Electric Division | 5426 |
| Citizens Utilities Home Water Company | R 901664 |
| Citizens Utilities Water Company | |
| of Pennsylvania | R 901663 |
| City of Bethlehem - Bureau of Water | R-00984375 |
| City of Bethlehem - Bureau of Water | R 00072492 |
| City of Bethlehem - Bureau of Water | R-2013-2390244 |
| City of Bethlehem - Bureau of Water | R-2020-3020256 |
| City of Dubois – Bureau of Water | R-2013-2350509 |

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|--|-----------------------|
| City of Dubois – Bureau of Water | R-2016-2554150 |
| City of Lancaster Sewer Fund | R-00005109 |
| City of Lancaster Sewer Fund | R-00049862 |
| City of Lancaster Sewer Fund | R-2012-2310366 |
| City of Lancaster Sewer Fund | R-2019-3010955 |
| City of Lancaster Sewer Fund | R-2019-3010955 |
| City of Lancaster Water Fund | R-00984567 |
| City of Lancaster Water Fund | R-00016114 |
| City of Lancaster Water Fund | R 00051167 |
| City of Lancaster Water Fund | R-2010-2179103 |
| City of Lancaster Water Fund | R-2014-2418872 |
| City of Lancaster Water Fund | R-2021-3026682 |
| Coastland Corporation | 15-cvs-216 |
| Consumers Pennsylvania Water Company Roaring Creek Division | R-00973869 |
| Consumers Pennsylvania Water Company Shenango Valley Division | R-00973972 |
| Country Knolls Water Works, Inc. | 90 W 0458 |
| East Resources, Inc. - West Virginia Utility | 06 0445 G 42T |
| Elizabethtown Water Company | WR06030257 |
| Forest Park, Inc. | 19-W-0168 & 19-W-0269 |
| Hampton Water Works Company | DW 99-057 |
| Hidden Valley Utility Services, LP | R-2018-3001306 |
| Hidden Valley Utility Services, LP | R-2018-3001307 |
| Illinois American Water Company | 16-0093 |
| Illinois American Water Company | 22-0210 |
| Indian Rock Water Company | R-911971 |
| Indiana Natural Gas Corporation | 38891 |
| Jamaica Water Supply Company | - |
| Kane Borough Authority | A-2019-3014248 |
| Kentucky American Water Company, Inc. | 2007 00134 |
| Middlesex Water Company | WR 89030266J |
| Millcreek Township Water Authority | 55 198 Y 00021 11 |
| Missouri-American Water Company | WR 2000-281 |
| Missouri-American Water Company | SR 2000-282 |
| Mount Holly Water Company | WR06030257 |
| Nevada Power Company d/b/a NV Energy | 20-06003 |

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| New Jersey American Water Company | WR 89080702J |
| New Jersey American Water Company | WR 90090950J |
| New Jersey American Water Company | WR 03070511 |
| New Jersey American Water Company | WR-06030257 |
| New Jersey American Water Company | WR08010020 |
| New Jersey American Water Company | WR10040260 |
| New Jersey American Water Company | WR11070460 |
| New Jersey American Water Company | WR15010035 |
| New Jersey American Water Company | WR17090985 |
| New Jersey American Water Company | WR19121516 |
| New Jersey Natural Gas Company | GR19030420 |
| New Jersey Natural Gas Company | GR21030679 |
| Newtown Artesian Water Company | R-911977 |
| Newtown Artesian Water Company | R-00943157 |
| Newtown Artesian Water Company | R-2009-2117550 |
| Newtown Artesian Water Company | R-2011-2230259 |
| Newtown Artesian Water Company | R-2017-2624240 |
| Newtown Artesian Water Company | R-2019-3006904 |
| North Maine Utilities | 14-0396 |
| Northern Indiana Fuel & Light Company | 38770 |
| Oklahoma Natural Gas Company | PUD-940000477 |
| Palmetto Utilities, Inc. | 2020-281-S |
| Palmetto Wastewater Reclamation, LLC | 2018-82-S |
| Pennichuck Water Works, Inc. | DW 04 048 |
| Pennichuck Water Works, Inc. | DW 06 073 |
| Pennichuck Water Works, Inc. | DW 08 073 |
| Pennsylvania Gas & Water Company (Gas) | R-891261 |
| Pennsylvania Gas & Water Co. (Water) | R 901726 |
| Pennsylvania Gas & Water Co. (Water) | R-911966 |
| Pennsylvania Gas & Water Co. (Water) | R-22404 |
| Pennsylvania Gas & Water Co. (Water) | R-00922482 |
| Pennsylvania Gas & Water Co. (Water) | R-00932667 |
| Philadelphia Gas Works | R-2020-3017206 |
| Public Service Company of North Carolina, Inc. | G-5, Sub 565 |
| Public Service Electric and Gas Company | ER181010029 |
| Public Service Electric and Gas Company | GR18010030 |
| Presque Isle Harbor Water Company | U-9702 |

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|--|-----------------------|
| Sierra Pacific Power Company d/b/a NV Energy | 19-06002 |
| St. Louis County Water Company | WR-2000-844 |
| Suez Water Delaware, Inc. | 19-0615 |
| Suez Water Idaho, Inc. | SUZ-W-20-02 |
| Suez Water New Jersey, Inc. | WR18050593 |
| Suez Water New Jersey, Inc. | WR20110729 |
| Suez Water Owego-Nichols, Inc. | 17-W-0528 |
| Suez Water Pennsylvania, Inc. | R-2018-3000834 |
| Suez Water Pennsylvania, Inc. | A-2018-3003519 |
| Suez Water Pennsylvania, Inc. | A-2018-3003517 |
| Suez Water Rhode Island, Inc. | Docket No. 4800 |
| Suez Water Owego-Nichols, Inc. | 19-W-0168 & 19-W-0269 |
| Suez Water New York, Inc. | 19-W-0168 & 19-W-0269 |
| Suez Westchester, Inc. | 19-W-0168 & 19-W-0269 |
| Town of North East Water Fund | 9190 |
| Township of Exeter | A-2018-3004933 |
| United Water New Rochelle | W-95-W-1168 |
| United Water Toms River | WR-95050219 |
| Upper Pottsgrove Township | A-2020-3021460 |
| Valley Township (water) | A-2020-3019859 |
| Valley Township (wastewater) | A-2020-3020178 |
| Valley Water Systems, Inc. | 06 10 07 |
| Virginia American Water Company | PUR-2018-00175 |
| West Virginia-American Water Company | 15-0676-W-42T |
| West Virginia-American Water Company | 15-0675-S-42T |
| Wilmington Suburban Water Corporation | 94-149 |
| York Water Company | R-901813 |
| York Water Company | R-922168 |
| York Water Company | R-943053 |
| York Water Company | R-963619 |
| York Water Company | R-994605 |
| York Water Company | R-00016236 |
| Young Brothers, LLC | 2019-0117 |

ENSTAR Natural Gas Company

Calculation of Cash Working Capital Requirements
Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

Index to Schedules

| Schedules | Schedule Subject |
|-----------------------|---|
| Schedule HW-1 | Summary of Calculation of Cash Working Capital Requirements |
| Schedule HW-2, Page 1 | Summary of Total Revenue Lag Days |
| Schedule HW-2, Page 2 | Service Period and Billing Lag Days |
| Schedule HW-2, Page 3 | Calculation of Collection Lag Days |
| Schedule HW-2, Page 4 | Residential & Commercial Sales Billing Lag |
| Schedule HW-2, Page 5 | Transport Revenue Billing Lag |
| Schedule HW-2, Page 6 | Residential & Commercial Sales Sum of the Daily Accounts Receivable Balance |
| Schedule HW-2, Page 7 | Transport Revenue Sum of the Daily Accounts Receivable Balance |
| Schedule HW-3, Page 1 | Summary of Operating Expenses and Taxes Lead Days |
| Schedule HW-3, Page 2 | Summary of Operating Expenses & Taxes Sample Sizes |
| Schedule HW-4 | Purchased Gas Cost Lead Days Lead Days |
| Schedule HW-5 | Payroll Expenses Lead Days Lead Days |
| Schedule HW-6 | Salary and Wage Expenses Lead Days Lead Days |
| Schedule HW-7 | 401k Matching Expense Lead Days Lead Days |
| Schedule HW-8 | Federal Payroll Taxes - FICA, Medicare & FUTA Lead Days Lead Days |
| Schedule HW-8 | 50% FICA Lead Days Lead Days |
| Schedule HW-8 | FICA, Medicare Lead Days Lead Days |
| Schedule HW-8 | FUTA Lead Days Lead Days |
| Schedule HW-9 | State Payroll Taxes - SUTA Lead Days Lead Days |
| Schedule HW-10 | Affiliate Charges Lead Days Lead Days |
| Schedule HW-11 | Other Third-Party O&M Expenses Lead Days Lead Days |
| Schedule HW-12 | Current Federal Income Taxes Lead Days Lead Days |
| Schedule HW-13 | Current State Income Taxes Lead Days Lead Days |
| Schedule HW-14 | Property Taxes Lead Days Lead Days |
| Schedule HW-15 | Local Sales Tax Lead Days Lead Days |
| Schedule HW-16 | Regulatory Cost Charge Lead Days Lead Days |

ENSTAR Natural Gas Company
Summary Calculation of Cash Working Capital Requirements
Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| Line | Description | Test Year Amount | Average Daily Amount | Revenue Lag | Lag Ref. | Expense Lead | Lead Ref. | Net (Lead)/Lag Days | Working Capital Requirement |
|------|--|------------------|----------------------|-------------|----------|--------------|-----------|---------------------|-----------------------------|
| 1 | Operations and Maintenance Expenses | | | | | | | | |
| 2 | Purchased Gas Costs | \$ 271,695,303 | \$ 744,371 | 42.80 | (1) | 39.30 | (3) | 3.50 | \$ 2,605,297 |
| 3 | Non-Gas Operation and Maintenance Expenses | | | | | | | | |
| 4 | Payroll Expenses | 17,602,827 | 48,227 | 42.80 | (1) | 34.00 | (3) | 8.80 | 424,397 |
| 5 | Affiliate Charges | 4,597,389 | 12,596 | 42.80 | (1) | 35.00 | (3) | 7.80 | 98,246 |
| 6 | Other Third-Party O&M Expenses | 15,942,528 | 43,678 | 42.80 | (1) | 21.30 | (3) | 21.50 | 939,080 |
| 7 | Uncollectible Accounts Expense | 947,883 | 2,597 | 42.80 | (1) | 0.00 | (3) | 42.80 | 111,149 |
| 8 | Total O&M Expenses | \$ 310,785,930 | \$ 851,468 | | | | | | \$ 4,178,169 |
| 9 | Income Taxes | | | | | | | | |
| 10 | Current Federal Income Taxes | \$ 4,581,142 | \$ 12,551 | 42.80 | (1) | 36.50 | (3) | 6.30 | \$ 79,072 |
| 11 | Deferred Federal Income Taxes | (992,935) | (2,720) | 42.80 | (1) | 0.00 | (3) | 42.80 | (116,432) |
| 12 | State Income Tax | 2,606,769 | 7,142 | 42.80 | (1) | 36.50 | (3) | 6.30 | 44,994 |
| 13 | Total Federal Income Taxes | \$ 6,194,976 | \$ 16,973 | | | | | | \$ 7,633 |
| 14 | Taxes Other Than Income Taxes | | | | | | | | |
| 15 | Ad Valorem Taxes | \$ 4,511,377 | \$ 12,360 | 42.80 | (1) | (21.50) | (3) | 64.30 | \$ 794,744 |
| 16 | Total Taxes Other Than Income Taxes | \$ 4,511,377 | \$ 12,360 | | | | | | \$ 794,744 |
| 17 | Depreciation Expense | \$ 18,612,610 | \$ 50,993 | 42.80 | (1) | 0.00 | (3) | 42.80 | \$ 2,182,520 |
| 18 | Utility Operating Income | \$ 24,389,495 | \$ 66,821 | 42.80 | (1) | 0.00 | (3) | 42.80 | \$ 2,859,919 |
| 19 | Subtotal | \$ 364,494,388 | | | | | | | \$ 10,022,985 |
| 20 | Other Adjustments | | | | | | | | |
| 21 | Local Sales Tax | \$ 1,499,362 | \$ 4,108 | 23.30 | (2) | 57.60 | (3) | (34.30) | \$ (140,899) |
| 22 | Regulatory Charge | 364,259 | 998 | 23.30 | (2) | 70.80 | (3) | (47.50) | (47,404) |
| 23 | Total Other Adjustments | \$ 1,863,621 | \$ 5,106 | | | | | | \$ (188,303) |
| 24 | Total Cash Working Capital Requirement | | | | | | | | \$ 9,834,683 |

Notes: (1) See page 1 of Schedule HW-2 for total revenue lag days.
(2) See page 3 of Schedule HW-2 for total revenue collection lag days.
(3) See page 1 of Schedule HW-3 for lead days.

ENSTAR Natural Gas Company
Calculation of Total Revenue Lag Days
Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Description</u> | <u>Sales Revenue Customers</u> | <u>Transportation Revenue Customers</u> | <u>Total</u> |
|---|------------------------------------|---|--------------|
| Service Period & Billing Lag Days: (From mid-point of service period to A/R Posting Date. See page 2 of this Schedule) | 19.5 | 20.5 | 19.5 |
| Collection Lag: (Sum of daily accounts receivable balance divided by the sum of daily receipts. See page 3 of this Schedule) | + 23.3 | 22.2 | + 23.3 |
| Total Revenue Lag Days | <u>42.8</u> | <u>42.7</u> | <u>42.8</u> |

ENSTAR Natural Gas Company

Calculation of Service Period and Billing Lag Days

| <u>Description</u> | <u>Sales Revenue Customers</u> | <u>Transportation Revenue Customers</u> | <u>Total</u> |
|---|------------------------------------|---|----------------|
| Annual Service Days | 365.0 | 365.0 | 365.0 |
| Months | ÷ 12 | 12 | ÷ 12 |
| Average Monthly Service Days | 30.4 | 30.4 | 30.4 |
| Mid-point Service Conversion | ÷ 2 | 2 | ÷ 2 |
| Service Lag Days | 15.2 | 15.2 | 15.2 |
| Billing Lag Days (1) | + 4.3 | 5.3 | + 4.3 |
| Total Service Period & Billing Lag Days | 19.5 | 20.5 | 19.5 |
| Test Year Revenues | \$ 374,007,996 | \$ 8,124,677 | \$ 382,132,673 |

Note: (1) Developed on pages 4 and 5 of this schedule.

ENSTAR Natural Gas Company

Calculation of Collection Lag Days

| <u>Description</u> | <u>Sales Revenue Customers</u> | <u>Transportation Revenue Customers</u> | <u>Total</u> |
|---|------------------------------------|---|------------------|
| Sum of Net Daily Accounts Receivable Balance in a Year (1) | \$ 8,708,612,519 | \$ 180,294,897 | \$ 8,888,907,416 |
| Divided By the Sum of Daily Test Year Revenues | ÷ 374,007,996 | 8,124,677 | ÷ 382,132,673 |
| Total Service Period Collection Lag Days | 23.3 | 22.2 | 23.3 |

Note: (1) Developed on pages 6 and 7 of this schedule.

ENSTAR Natural Gas Company

Calculation of Residential & Commercial Sales Billing Lag

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Month of Payment</u> | <u>Lead/ (Lag) Days</u> | <u>Cycles</u> | <u>Weighted Amount</u> |
|--|-----------------------------|---------------|----------------------------|
| (1) | (2) | (3) | (4) |
| January-21 | 5.4 | 16.00 | 86.00 |
| February-21 | 4.4 | 16.00 | 70.00 |
| March-21 | 4.1 | 16.00 | 66.00 |
| April-21 | 4.1 | 16.00 | 66.00 |
| May-21 | 4.2 | 16.00 | 67.00 |
| June-21 | 4.1 | 16.00 | 66.00 |
| July-21 | 4.0 | 16.00 | 64.00 |
| August-21 | 4.0 | 16.00 | 64.00 |
| September-21 | 4.3 | 16.00 | 68.00 |
| October-21 | 4.1 | 16.00 | 66.00 |
| November-21 | 4.3 | 16.00 | 68.00 |
| December-21 | 4.1 | 16.00 | 66.00 |
| Total Residential & Commercial Sales Billing Lag | 4.3 | 192.00 | 817.00 |

ENSTAR Natural Gas Company

Calculation of Transport Revenue Billing Lag

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| Month of Payment | Lead/ (Lag) Days | Amount | Weighted Amount |
|---|---------------------|----------------|--------------------|
| (1) | (2) | (3) | (4) |
| January-21 | 5.0 | \$710,440.73 | \$3,552,203.65 |
| February-21 | 4.0 | 701,186.75 | 2,805,807.00 |
| March-21 | 5.0 | 702,998.63 | 3,514,993.15 |
| April-21 | 4.0 | 695,679.96 | 2,783,779.84 |
| May-21 | 1.0 | 693,118.42 | 696,298.42 |
| June-21 | 7.0 | 638,930.58 | 4,471,454.06 |
| July-21 | 6.0 | 633,943.05 | 3,803,658.30 |
| August-21 | 13.0 | 639,836.97 | 8,326,587.60 |
| September-21 | 6.0 | 633,409.36 | 3,801,516.16 |
| October-21 | 4.0 | 653,739.19 | 2,613,896.76 |
| November-21 | 3.0 | 697,585.65 | 2,096,466.95 |
| December-21 | 6.0 | 723,807.72 | 4,342,846.32 |
| Total Transport Revenue Billing Lag | 5.3 | \$8,124,677.01 | \$42,809,508.21 |

ENSTAR Natural Gas Company

Calculation of Residential & Commercial Sales Sum of the Daily Accounts Receivable Balance

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Day</u> | <u>Jan-21</u> | <u>Feb-21</u> | <u>Mar-21</u> | <u>Apr-21</u> | <u>May-21</u> | <u>Jun-21</u> | <u>Jul-21</u> | <u>Aug-21</u> | <u>Sep-21</u> | <u>Oct-21</u> | <u>Nov-21</u> | <u>Dec-21</u> |
|---------------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|-----------------------------|
| 1 | 28,250,276 | 38,227,412 | 42,216,485 | 33,562,272 | 41,642,066 | 27,050,527 | 16,488,290 | 14,525,015 | 10,283,192 | 9,667,753 | 16,888,659 | 21,665,828 |
| 2 | 28,250,276 | 34,863,014 | 39,011,125 | 29,807,666 | 41,642,066 | 25,805,043 | 16,305,694 | 15,076,759 | 9,546,665 | 9,667,753 | 15,017,742 | 20,955,839 |
| 3 | 28,250,276 | 33,572,928 | 36,926,373 | 29,807,666 | 42,924,867 | 25,191,392 | 16,305,694 | 13,877,503 | 7,513,794 | 9,667,753 | 14,239,674 | 24,334,933 |
| 4 | 28,850,402 | 32,653,086 | 35,867,476 | 29,807,666 | 39,262,080 | 25,091,756 | 16,305,694 | 13,427,638 | 7,513,794 | 10,963,070 | 13,558,517 | 24,334,933 |
| 5 | 26,181,533 | 34,751,129 | 38,369,608 | 32,935,307 | 37,975,804 | 25,091,756 | 16,028,192 | 12,906,180 | 7,513,794 | 9,481,304 | 14,924,747 | 24,334,933 |
| 6 | 25,119,422 | 34,751,129 | 38,369,608 | 29,950,523 | 36,952,217 | 25,091,756 | 14,681,472 | 12,804,429 | 7,254,615 | 8,920,686 | 14,924,747 | 32,222,725 |
| 7 | 24,182,412 | 34,751,129 | 38,369,608 | 29,051,001 | 36,647,292 | 27,171,072 | 14,046,765 | 12,804,429 | 6,255,001 | 8,562,484 | 14,924,747 | 30,531,829 |
| 8 | 27,751,349 | 40,516,806 | 44,488,290 | 28,283,718 | 36,647,292 | 24,807,557 | 13,465,342 | 12,804,429 | 5,559,079 | 9,805,929 | 19,103,436 | 29,593,147 |
| 9 | 27,751,349 | 37,579,074 | 42,067,970 | 31,782,477 | 36,647,292 | 24,240,421 | 13,738,919 | 14,090,023 | 5,287,473 | 9,805,929 | 17,308,043 | 28,641,722 |
| 10 | 27,751,349 | 36,403,275 | 40,878,972 | 31,782,477 | 39,618,338 | 23,733,110 | 13,738,919 | 12,849,468 | 6,039,141 | 9,805,929 | 16,476,772 | 32,343,780 |
| 11 | 32,279,448 | 35,339,294 | 39,962,238 | 31,782,477 | 36,808,180 | 24,057,935 | 13,738,919 | 12,541,585 | 6,039,141 | 13,389,939 | 16,143,562 | 32,343,780 |
| 12 | 28,849,335 | 39,479,133 | 44,342,003 | 39,087,568 | 35,537,531 | 24,057,935 | 15,176,290 | 12,321,153 | 6,039,141 | 12,419,019 | 17,945,230 | 32,343,780 |
| 13 | 26,987,413 | 39,479,133 | 44,342,003 | 35,224,753 | 34,946,927 | 24,057,935 | 14,032,265 | 12,688,072 | 8,401,379 | 11,830,218 | 17,945,230 | 35,838,931 |
| 14 | 26,423,242 | 39,479,133 | 44,342,003 | 34,885,419 | 34,539,549 | 24,182,493 | 13,782,458 | 12,688,072 | 6,660,684 | 11,080,309 | 17,945,230 | 33,314,263 |
| 15 | 30,098,719 | 37,045,191 | 46,292,618 | 34,201,588 | 34,539,549 | 22,637,884 | 13,314,411 | 12,688,072 | 6,403,325 | 12,573,674 | 20,912,625 | 32,468,688 |
| 16 | 30,098,719 | 38,959,504 | 43,144,243 | 36,729,341 | 34,539,549 | 22,040,497 | 13,656,469 | 13,526,527 | 5,983,048 | 12,573,674 | 18,780,607 | 30,509,511 |
| 17 | 30,098,719 | 37,032,896 | 41,108,775 | 36,729,341 | 34,230,936 | 21,560,930 | 13,656,469 | 11,945,650 | 6,955,897 | 12,573,674 | 17,527,183 | 33,140,753 |
| 18 | 28,538,576 | 36,269,215 | 39,923,948 | 36,729,341 | 31,489,083 | 21,572,986 | 13,656,469 | 11,370,406 | 6,955,897 | 14,516,837 | 16,926,928 | 33,140,753 |
| 19 | 32,696,503 | 38,476,501 | 39,613,492 | 41,162,015 | 30,674,792 | 21,572,986 | 14,682,094 | 11,018,181 | 6,955,897 | 12,847,204 | 18,664,358 | 33,140,753 |
| 20 | 31,505,676 | 38,476,501 | 39,613,492 | 39,529,402 | 29,822,902 | 21,572,986 | 14,124,835 | 11,061,299 | 8,292,341 | 12,151,326 | 18,664,358 | 36,858,304 |
| 21 | 30,658,759 | 38,476,501 | 39,613,492 | 38,771,934 | 29,282,104 | 21,505,168 | 13,782,047 | 11,061,299 | 7,636,995 | 11,686,033 | 18,664,358 | 35,711,261 |
| 22 | 33,572,968 | 39,759,464 | 41,597,449 | 38,060,593 | 29,282,104 | 20,721,419 | 13,483,751 | 11,061,299 | 7,452,884 | 12,982,688 | 21,192,679 | 34,084,461 |
| 23 | 33,572,968 | 38,160,665 | 40,538,704 | 41,594,603 | 29,282,104 | 20,285,617 | 14,543,519 | 11,684,369 | 6,965,486 | 12,982,688 | 20,315,882 | 37,299,050 |
| 24 | 33,572,968 | 40,385,324 | 39,710,882 | 41,594,603 | 30,046,026 | 19,817,762 | 14,543,519 | 11,249,718 | 8,577,364 | 12,982,688 | 22,401,479 | 36,330,028 |
| 25 | 36,439,917 | 41,389,860 | 38,467,988 | 41,594,603 | 28,754,770 | 20,837,833 | 14,543,519 | 10,928,713 | 8,577,364 | 14,895,392 | 22,347,434 | 36,330,028 |
| 26 | 34,750,013 | 38,716,448 | 37,088,722 | 44,134,368 | 29,069,624 | 20,837,833 | 15,524,936 | 10,407,354 | 8,577,364 | 14,211,824 | 20,870,122 | 36,330,028 |
| 27 | 36,769,395 | 38,716,448 | 37,088,722 | 42,489,960 | 29,663,791 | 20,837,833 | 15,253,119 | 11,207,327 | 9,318,176 | 15,318,696 | 20,870,122 | 34,120,129 |
| 28 | 38,323,152 | 38,703,557 | 37,088,722 | 43,475,542 | 27,785,105 | 19,490,214 | 14,981,301 | 11,207,327 | 9,684,807 | 16,528,718 | 20,870,122 | 31,694,582 |
| 29 | 35,487,563 | | 38,405,268 | 44,475,292 | 27,785,105 | 17,936,578 | 14,962,280 | 11,207,327 | 10,559,911 | 14,944,082 | 20,426,953 | 30,145,765 |
| 30 | 35,487,563 | | 36,043,200 | 41,642,066 | 27,785,105 | 17,429,393 | 14,497,589 | 10,727,757 | 10,125,133 | 14,944,082 | 17,810,964 | 28,634,657 |
| 31 | 35,490,111 | | 34,793,256 | | 27,299,779 | | 14,525,015 | 9,357,291 | | 14,947,406 | | 25,191,156 |
| Total | 925,790,093 | 1,014,186,338 | 1,197,470,249 | 1,057,103,309 | 1,001,481,861 | 653,238,083 | 435,077,965 | 362,589,658 | 218,645,594 | 369,061,012 | 527,703,852 | 946,264,505 |
| Sum of A/R Daily Balances | | | | | | | | | | | | <u>8,708,612,519</u> |

ENSTAR Natural Gas Company

Calculation of Transport Revenue Sum of the Daily Accounts Receivable Balance

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| Month of Payment | Lead/ (Lag) Days | Amount | Weighted Amount |
|---|---------------------|----------------|--------------------|
| (1) | (2) | (3) | (4) |
| January-21 | 22.2 | \$710,440.73 | \$15,806,265.85 |
| February-21 | 22.9 | 701,186.75 | 16,044,997.80 |
| March-21 | 21.0 | 702,998.63 | 14,780,720.48 |
| April-21 | 20.9 | 695,679.96 | 14,515,784.43 |
| May-21 | 24.9 | 693,118.42 | 17,256,425.98 |
| June-21 | 21.2 | 638,930.58 | 13,534,587.20 |
| July-21 | 24.4 | 633,943.05 | 15,470,244.96 |
| August-21 | 15.3 | 639,836.97 | 9,783,621.70 |
| September-21 | 19.4 | 633,409.36 | 12,280,919.01 |
| October-21 | 22.6 | 653,739.19 | 14,795,628.20 |
| November-21 | 32.1 | 697,585.65 | 22,363,644.17 |
| December-21 | 18.9 | 723,807.72 | 13,662,057.70 |
| Total Transport Revenue Sum of the Daily Accounts Receivable Balance | 22.2 | \$8,124,677.01 | \$180,294,897.48 |
| Sum of A/R Daily Balances | | | \$180,294,897.48 |

ENSTAR Natural Gas Company
Summary of Operating Expenses and Taxes Lead Days
Determined in the Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Description</u> (1) | <u>Schedule Reference</u> (2) | <u>Amount</u> (3) | <u>Weighted Amount</u> (4) | <u>(Lead)/ Lag Days</u> (5)=(4)/(3) |
|---|----------------------------------|----------------------|-----------------------------------|--|
| <u>Operating Expenses & Taxes*</u> | | | | |
| Purchased Gas Cost | Schedule HW-4 | 283,653,338 | 11,158,814,072 | 39.3 |
| Payroll Expenses | Schedule HW-5 | 17,602,827 | 598,917,465 | 34.0 |
| Salary and Wage Expenses | Schedule HW-6 | 26,024,775 | 751,370,163 | 28.9 |
| 401k Matching Expense | Schedule HW-7 | 1,668,378 | 19,128,570 | 11.5 |
| Federal Payroll Taxes - FICA, Medicare & FUTA | Schedule HW-8 | 4,260,372 | 307,959,113 | 72.3 |
| 50% FICA | Schedule HW-8 | 503,455 | 252,482,853 | 501.5 |
| FICA, Medicare | Schedule HW-8 | 3,745,011 | 54,508,968 | 14.6 |
| FUTA | Schedule HW-8 | 11,906 | 967,292 | 81.2 |
| State Payroll Taxes - SUTA | Schedule HW-9 | 242,694 | 16,121,861 | 66.4 |
| Affiliate Charges | Schedule HW-10 | 4,597,389 | 160,896,204 | 35.0 |
| Other Third-Party O&M Expenses | Schedule HW-11 | 5,313,960 | 113,311,236 | 21.3 |
| Uncollectible Accounts Expense** | | | | 0.0 |
| Current Federal Income Taxes | Schedule HW-12 | | | 36.5 |
| Deferred Federal Income Taxes** | | | | 0.0 |
| Current State Income Taxes | Schedule HW-13 | | | 36.5 |
| Property Taxes | Schedule HW-14 | 4,413,034 | (94,823,584) | (21.5) |
| Depreciation Expense** | | | | 0.0 |
| Local Sales Tax | Schedule HW-15 | 1,499,362 | 86,387,556 | 57.6 |
| Regulatory Cost Charge | Schedule HW-16 | 364,259 | 25,797,830 | 70.8 |

* Lead days for expenses are calculated from the mid-point of the service period to the payment date. (See Schedules 4 - 16.)

** Lead days are assumed to be 0.

ENSTAR Natural Gas Company
Operating Expenses & Taxes Sample Sizes Used In the
Lead-Lag Study For the Twelve Months Ended December 31, 2021

| Description (1) | Per Books (2) | Sample Size (3) | Percentage Sampled (4)=(3)/(2) |
|--|----------------------|-----------------------|--------------------------------------|
| <u>Expenses & Taxes</u> | | | |
| 1. Purchased Gas Cost | \$271,695,303 | \$283,653,338 | 104% |
| 2. Payroll Expenses | 17,602,827 | 17,602,827 | 100% (1) |
| 3. Salary and Wage Expenses | 14,228,677 | 26,024,775 | 183% (2) |
| 4. 401k Matching Expense | 912,162 | 1,668,378 | 183% (2) |
| 5. Federal Payroll Taxes - FICA, Medicare & FUTA | 2,329,298 | 4,260,372 | 183% (2)(3) |
| 6. 50% FICA | 275,257 | 503,455 | 183% (2) |
| 7. FICA, Medicare | 2,047,532 | 3,745,011 | 183% (2) |
| 8. FUTA | 6,509 | 11,906 | 183% (2) |
| 9. State Payroll Taxes - SUTA | 132,689 | 242,694 | 183% (2) |
| 10. Affiliate Charges | 4,597,389 | 4,597,389 | 100% |
| 11. Other Third-Party O&M Expenses | 15,942,528 | 5,313,960 | 33% |
| 12. Current Federal Income Taxes | 4,581,142 | 4,581,142 | 100% |
| 13. Current State Income Taxes | 2,606,769 | 2,606,769 | 100% |
| 14. Property Taxes | 4,511,377 | 4,413,034 | 98% |
| 15. Local Sales Tax | 1,499,362 | 1,499,362 | 100% |
| 16. Regulatory Cost Charge | 364,259 | 364,259 | 100% |
| | <u>\$323,400,956</u> | <u>\$312,674,045</u> | <u>97% (4)</u> |

Notes: (1) Based on the sampling for line items 3,4,5 and 9.

(2) Sample amount is greater than 100% of expense because it includes the capital portion, employee contributions, or deferred amounts.

(3) Based on the sampling for line items 6-8.

(4) Totals exclude subline expense items and sampled amount adjusted to 100% if the actual sampled amount was greater than 100%.

ENSTAR Natural Gas Company

Calculation of Lead Days For Purchased Gas Cost

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| Month of Payment | Lead/ (Lag) Days | Amount | Weighted Amount |
|-----------------------------|---------------------|------------------|---------------------|
| (1) | (2) | (3) | (4) |
| January-21 | 38.0 | \$33,369,906.09 | \$1,268,469,117.53 |
| February-21 | 35.3 | 34,387,552.37 | 1,215,245,608.00 |
| March-21 | 40.3 | 30,139,766.96 | 1,215,690,666.20 |
| April-21 | 40.8 | 15,808,488.90 | 644,836,458.15 |
| May-21 | 38.4 | 15,883,732.17 | 610,425,136.28 |
| June-21 | 39.5 | 16,204,927.02 | 639,403,822.51 |
| July-21 | 39.8 | 16,548,251.15 | 657,937,582.74 |
| August-21 | 40.2 | 16,761,714.93 | 673,995,107.32 |
| September-21 | 39.9 | 14,183,497.96 | 566,353,485.40 |
| October-21 | 38.5 | 19,535,192.73 | 752,471,791.26 |
| November-21 | 41.8 | 31,462,497.88 | 1,313,805,229.97 |
| December-21 | 40.6 | 39,367,809.85 | 1,600,180,066.83 |
| Total Purchased Gas Cost | 39.3 | \$283,653,338.01 | \$11,158,814,072.19 |

ENSTAR Natural Gas Company

Calculation of Lead Days For Payroll Expenses

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| Account | Amount | (Lead)/ Lag Days | Schedule Ref. For (Lead)/ Lag Days | Weighted Amount |
|--|------------------------|---------------------|--|-------------------------|
| (1) | (2) | (3) | (4) | (5) |
| Total Salary And Wage Expenses | \$14,228,677.00 | 28.9 | 6 | \$411,208,765.30 |
| Total 401k Matching Expense | 912,162.22 | 11.5 | 7 | 10,489,865.48 |
| Total Federal Payroll Taxes - FICA, Medicare & FUTA | 2,329,298.21 | 72.3 | 8 | 168,408,260.37 |
| Total State Payroll Taxes - SUTA | 132,689.37 | 66.4 | 9 | 8,810,574.03 |
| Total Payroll Expenses | <u>\$17,602,826.79</u> | <u>34.0</u> | | <u>\$598,917,465.18</u> |

ENSTAR Natural Gas Company

Calculation of Lead Days For Salary and Wage Expenses

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Facts</u> | <u>(Lead)/ Lag Days</u> | <u>Amount</u> | <u>Weighted Amount</u> |
|--|-----------------------------|------------------------|----------------------------|
| (1) | (2) | (3) | (4) |
| All company employees are paid for a two week period (i.e., Days 1 through 14). | | | |
| Pay date is five days following the end of the payroll period (i.e., Day 19, where $19 = 14 + 5$). | | | |
| Non-Union bonus paid in March 2021 for the year 2020. | | | |
| <hr/> | | | |
| Non-Union Salaries (5 days) | | | |
| LEAD [$19 - 7.5 = 11.5$; where $7.5 = (1 + 14 \div 2 = 7.5)$] | 11.5 | \$8,214,549.08 | \$94,467,314.42 |
| Non-Union Bonus | | | |
| LEAD [$2/26/21 - 7/1/20 = 267.5$; where $7/1/20 = ((1/1/20 + 12/31/20) \div 2 = 7/1/20)$] | 267.5 | 1,765,958 | 472,393,765.00 |
| Union Labor (5 days) | | | |
| LEAD [$19 - 7.5 = 11.5$; where $7.5 = (1 + 14 \div 2 = 7.5)$] | 11.5 | 16,044,268.18 | 184,509,084.07 |
| | <hr/> | <hr/> | <hr/> |
| Total Salary And Wage Expenses | <u>28.9</u> | <u>\$26,024,775.26</u> | <u>\$751,370,163.49</u> |

ENSTAR Natural Gas Company

Calculation of Lead Days For 401k Matching Expense

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Month of Payment</u> (1) | <u>Lead/ (Lag) Days</u> (2) | <u>Amount</u> (3) | <u>Weighted Amount</u> (4) |
|--|------------------------------------|----------------------|-----------------------------------|
| January-21 | 11.5 | \$116,750.20 | \$1,342,627.30 |
| February-21 | 11.5 | 111,722.16 | 1,284,804.84 |
| March-21 | 11.5 | 191,432.90 | 2,201,478.35 |
| April-21 | 11.5 | 113,428.01 | 1,304,422.12 |
| May-21 | 11.5 | 112,169.82 | 1,289,952.93 |
| June-21 | 11.5 | 121,483.25 | 1,397,057.38 |
| July-21 | 11.5 | 203,225.29 | 2,336,997.63 |
| August-21 | 11.5 | 133,194.45 | 1,531,736.18 |
| September-21 | 11.5 | 130,945.11 | 1,505,868.77 |
| October-21 | 11.5 | 134,328.58 | 1,544,778.67 |
| November-21 | 11.5 | 124,644.99 | 1,433,417.39 |
| December-21 | 11.2 | 175,053.59 | 1,955,428.68 |
| Total 401k Matching Expense | 11.5 | \$1,668,378.35 | \$19,128,570.21 |

ENSTAR Natural Gas Company

Calculation of Lead Days For Federal Payroll Taxes - FICA, Medicare & FUTA

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Month of Payment</u> | <u>Lead/ (Lag) Days</u> | <u>Amount</u> | <u>Weighted Amount</u> |
|--|-----------------------------|----------------|----------------------------|
| (1) | (2) | (3) | (4) |
| January-21 | 15.2 | \$193,871.48 | \$2,948,433.37 |
| February-21 | 15.0 | 256,058.84 | 3,837,568.18 |
| March-21 | 14.5 | 595,331.51 | 8,632,306.90 |
| April-21 | 17.0 | 258,718.32 | 4,393,977.16 |
| May-21 | 14.5 | 260,546.07 | 3,777,035.00 |
| June-21 | 14.5 | 285,902.36 | 4,143,978.62 |
| July-21 | 15.3 | 303,697.33 | 4,657,706.27 |
| August-21 | 14.5 | 444,494.43 | 6,445,169.24 |
| September-21 | 14.5 | 275,500.70 | 3,991,174.55 |
| October-21 | 15.1 | 276,797.38 | 4,192,264.44 |
| November-21 | 14.5 | 258,666.01 | 3,750,657.15 |
| December-21 | 302.3 | 850,787.94 | 257,188,842.20 |
| Total Federal Payroll Taxes - FICA, Medicare & FUTA | 72.3 | \$4,260,372.37 | \$307,959,113.05 |
| Federal Payroll Tax Breakdown: | | | |
| 50% FICA | 501.5 | \$503,455.34 | \$252,482,853.01 |
| FICA, Medicare | 14.6 | 3,745,011.13 | 54,508,968.24 |
| FUTA | 81.2 | 11,905.90 | 967,291.81 |
| Total | 72.3 | \$4,260,372.37 | \$307,959,113.05 |

ENSTAR Natural Gas Company

Calculation of Lead Days For State Payroll Taxes - SUTA

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Month of Payment</u> (1) | <u>Lead/ (Lag) Days</u> (2) | <u>Amount</u> (3) | <u>Weighted Amount</u> (4) |
|--|------------------------------------|----------------------|-----------------------------------|
| January-21 | 72.5 | \$10,562.94 | \$765,813.15 |
| April-21 | 73.5 | 115,869.38 | 8,516,399.43 |
| July-21 | 59.0 | 76,709.18 | 4,525,841.62 |
| October-21 | <u>58.5</u> | <u>39,552.25</u> | <u>2,313,806.63</u> |
| Total State Payroll Taxes - SUTA | <u>66.4</u> | <u>\$242,693.75</u> | <u>\$16,121,860.83</u> |

ENSTAR Natural Gas Company

Calculation of Lead Days For Affiliate Charges

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Month of Payment</u> | <u>Lead/ (Lag) Days*</u> | <u>Amount</u> | <u>Weighted Amount</u> |
|---------------------------------|------------------------------|----------------|----------------------------|
| (1) | (2) | (3) | (4) |
| January-21 | 29.3 | \$343,824.50 | \$10,074,057.85 |
| February-21 | 27.2 | \$354,460.14 | \$9,641,315.81 |
| March-21 | 54.8 | 468,780.18 | 25,689,153.86 |
| April-21 | 31.5 | 292,824.45 | 9,223,970.18 |
| May-21 | 29.0 | 404,881.14 | 11,741,553.06 |
| June-21 | 42.4 | 403,656.51 | 17,115,036.02 |
| July-21 | 34.2 | 310,234.53 | 10,610,020.93 |
| August-21 | 29.5 | 360,122.99 | 10,623,628.21 |
| September-21 | 30.9 | 465,995.30 | 14,399,254.77 |
| October-21 | 31.9 | 496,077.94 | 15,824,886.29 |
| November-21 | 44.3 | 220,512.11 | 9,768,686.47 |
| December-21 | 34.0 | 476,018.84 | 16,184,640.56 |
| Total Affiliate Charges | 35.0 | \$4,597,388.63 | \$160,896,204.00 |

* The affiliate charges are paid on the day the charge is issued. The lead days shown reflect an assumption that affiliate charges experience the same monthly payment lead as other third-party O&M expense invoices do.

ENSTAR Natural Gas Company

Calculation of Lead Days For Other Third-Party O&M Expenses

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Month of Payment</u> (1) | <u>Lead/ (Lag) Days</u> (2) | <u>Amount</u> (3) | <u>Weighted Amount</u> (4) |
|---|------------------------------------|----------------------|-----------------------------------|
| January-21 | 7.7 | \$185,614.02 | \$1,435,497.58 |
| February-21 | 31.6 | 323,959.69 | 10,241,916.86 |
| March-21 | 60.3 | 409,846.30 | 24,713,337.47 |
| April-21 | 28.4 | 410,844.18 | 11,650,149.36 |
| May-21 | 25.2 | 322,798.01 | 8,135,493.07 |
| June-21 | 36.1 | 452,556.43 | 16,338,125.12 |
| July-21 | 26.4 | 609,429.98 | 16,097,732.62 |
| August-21 | 28.3 | 345,243.76 | 9,758,564.49 |
| September-21 | 12.0 | 375,878.01 | 4,496,624.39 |
| October-21 | (13.5) | 668,920.66 | -9,001,750.77 |
| November-21 | 21.2 | 608,845.96 | 12,911,690.19 |
| December-21 | 10.9 | 600,022.81 | 6,533,855.58 |
| Total Other Third- Party O&M Expenses | 21.3 | \$5,313,959.81 | \$113,311,235.94 |

ENSTAR Natural Gas Company

Calculation of Lead Days For Current Federal Income Taxes

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Service Period</u> | | <u>Payment</u> | <u>(Lead)/</u> | | <u>Weighted</u> |
|---------------------------------------|-----------|----------------|--------------------|--------------------|--------------------|
| <u>From</u> | <u>To</u> | <u>Date</u> | <u>Lag Days</u> | <u>Amount</u> | <u>Amount</u> |
| (1) | (2) | (3) | (4) | (5) | (6) |
| <u>Federal Income Taxes (Current)</u> | | | | | |
| 1/1/21 | 12/31/21 | 4/15/21 | (78.0) | 25% | (19.5) |
| 1/1/21 | 12/31/21 | 6/15/21 | (17.0) | 25% | (4.3) |
| 1/1/21 | 12/31/21 | 9/15/21 | 75.0 | 25% | 18.8 |
| 1/1/21 | 12/31/21 | 12/15/21 | <u>166.0</u> | <u>25%</u> | <u>41.5</u> |
| Total Current Federal Income Taxes | | | <u><u>36.5</u></u> | <u><u>100%</u></u> | <u><u>36.5</u></u> |

ENSTAR Natural Gas Company

Calculation of Lead Days For Current State Income Taxes

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Service Period</u> | | <u>Payment</u> | <u>(Lead)/</u> | | <u>Weighted</u> |
|-------------------------------------|-----------|----------------|-----------------|---------------|-----------------|
| <u>From</u> | <u>To</u> | <u>Date</u> | <u>Lag Days</u> | <u>Amount</u> | <u>Amount</u> |
| (1) | (2) | (3) | (4) | (5) | (6) |
| <u>State Income Taxes (Current)</u> | | | | | |
| 1/1/21 | 12/31/21 | 4/15/21 | (78.0) | 25% | (19.5) |
| 1/1/21 | 12/31/21 | 6/15/21 | (17.0) | 25% | (4.3) |
| 1/1/21 | 12/31/21 | 9/15/21 | 75.0 | 25% | 18.8 |
| 1/1/21 | 12/31/21 | 12/15/21 | <u>166.0</u> | <u>25%</u> | <u>41.5</u> |
| Total Current State Income Taxes | | | <u>36.5</u> | <u>100%</u> | <u>36.5</u> |

ENSTAR Natural Gas Company

Calculation of Lead Days For Property Taxes

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Month of Payment</u> (1) | <u>Lead/ (Lag) Days</u> (2) | <u>Amount</u> (3) | <u>Weighted Amount</u> (4) |
|--|------------------------------------|----------------------|-----------------------------------|
| February-21 | 37.0 | \$472,811.74 | \$17,494,034.38 |
| June-21 | (18.0) | 1,041,738.56 | -18,751,294.08 |
| August-21 | (8.5) | 1,614,563.25 | -13,695,697.43 |
| September-21 | (108.0) | 586,842.52 | -63,378,992.16 |
| October-21 | 116.6 | 110,235.80 | 12,850,491.75 |
| November-21 | (50.0) | 586,842.52 | -29,342,126.00 |
| Total Property Taxes | (21.5) | \$4,413,034.39 | -\$94,823,583.54 |

ENSTAR Natural Gas Company

Calculation of Lead Days For Local Sales Tax

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Month of Payment</u> | <u>Lead/ (Lag) Days</u> | <u>Amount</u> | <u>Weighted Amount</u> |
|---------------------------------|-----------------------------|----------------|----------------------------|
| (1) | (2) | (3) | (4) |
| January-21 | 63.7 | \$361,704.86 | \$23,046,991.23 |
| February-21 | 33.0 | 34,002.16 | 1,122,071.28 |
| March-21 | 31.5 | 30,892.84 | 973,124.46 |
| April-21 | 57.4 | 461,441.96 | 26,492,006.09 |
| May-21 | 34.5 | 33,337.11 | 1,150,130.30 |
| June-21 | 23.0 | 17,455.43 | 401,474.89 |
| July-21 | 63.8 | 313,830.14 | 20,017,646.58 |
| August-21 | 39.0 | 11,322.99 | 441,596.61 |
| September-21 | 31.0 | 9,384.43 | 290,917.33 |
| October-21 | 62.2 | 184,090.49 | 11,457,617.28 |
| November-21 | 24.0 | 18,674.56 | 448,189.44 |
| December-21 | 23.5 | 23,225.13 | 545,790.56 |
| Total Local Sales Tax | 57.6 | \$1,499,362.10 | \$86,387,556.03 |

ENSTAR Natural Gas Company

Calculation of Lead Days For Regulatory Cost Charge

Based on Lead-Lag Study For the Twelve Months Ended December 31, 2021

| <u>Month of Payment</u> | <u>Lead/ (Lag) Days</u> | <u>Amount</u> | <u>Weighted Amount</u> |
|---------------------------------|-----------------------------|---------------|----------------------------|
| (1) | (2) | (3) | (4) |
| April-21 | 70.5 | \$187,267.66 | \$13,202,370.03 |
| July-21 | 71.0 | 118,899.62 | 8,441,873.02 |
| October-21 | 71.5 | 58,092.12 | 4,153,586.58 |
| Total Regulatory Cost Charge | 70.8 | \$364,259.40 | \$25,797,829.63 |

STATE OF ALASKA

BEFORE THE REGULATORY COMMISSION OF ALASKA

Before Commissioners:

Keith Kurber II, Chair
Robert A. Doyle
Robert M. Pickett
Daniel A. Sullivan
Janis W. Wilson

In the Matter of the Consideration of the)
Revenue Requirement Designated as TA)
334-4 Filed by ENSTAR NATURAL GAS)
COMPANY, A DIVISION OF SEMCO)
ENERGY, INC.)

Docket No. U-22-_____

**PREFILED DIRECT TESTIMONY
OF
INNA B. JOHANSEN**

**PREFILED DIRECT TESTIMONY
OF
INNA B. JOHANSEN**

TABLE OF CONTENTS

| | | |
|------|-----------------------------------|----|
| I. | POSITION AND QUALIFICATIONS | 3 |
| II. | PURPOSE OF DIRECT TESTIMONY | 4 |
| III. | NATURAL GAS SUPPLY RISK | 4 |
| IV. | TRANSPORTATION CUSTOMERS..... | 13 |
| V. | CONCLUSION..... | 18 |

EXHIBITS

| | |
|---------------|--|
| Exhibit IBJ-1 | Resume of Inna B. Johansen |
| Exhibit IBJ-2 | 2021-2022 Winter Update to the Regulatory Commission of Alaska, presented at the January 12, 2022 Public Meeting |

1 **I. POSITION AND QUALIFICATIONS**

2 **Q. State your name, business address, and present position.**

3 A. My name is Inna B. Johansen. My business address is 3000 Spenard Road, Anchorage,
4 Alaska 99503. I am the Director of Gas Supply Operations for ENSTAR Natural Gas
5 Company, a division of SEMCO Energy, Inc. (“ENSTAR”) and Alaska Pipeline
6 Company (“APC”). I am appearing in this proceeding on behalf of ENSTAR and APC.
7 For convenience, I will refer to ENSTAR and APC together as “ENSTAR” or the
8 “Company.”

9 **Q. Briefly describe your professional experience and educational background.**

10 A. I was employed by ENSTAR from 2006 to 2012, and I rejoined ENSTAR in 2014. I
11 have been leading the Gas Supply and Budget & Strategic Planning departments since
12 2015. I assumed responsibilities for Gas Control operations in 2020 and management
13 of transport customers in January 2022. Prior to assuming my current position, I
14 managed and worked in various individual departments within ENSTAR, including
15 Finance, Marketing, Operations, and Regulatory. From 2013-2014, I held the position
16 of Asset Manager at Southern Power Company (“SPC”), a subsidiary of Southern
17 Company. While at SPC, I worked with multiple electric utilities and wholesale power
18 buyers by managing the physical, financial, contractual, and operational activities
19 associated with power purchase agreements across multiple states. I hold a Bachelor
20 of Arts in Finance from Kazakh State Academy of Business and a Master of Business
21 Administration from Middle Tennessee State University Jennings A. Jones College of
22 Business. My resume is attached as Exhibit IBJ-1.

1 **Q. Have you previously testified before the Regulatory Commission of Alaska?**

2 A. Yes. I testified before the Regulatory Commission of Alaska (“Commission”) in
3 Dockets U-07-084, U-18-004, and U-18-024 on behalf of ENSTAR. I also provided
4 the 2021-2022 Winter Update on ENSTAR’s gas supply management to the
5 Commission during its January 2022 Public Meeting.

6 **II. PURPOSE OF DIRECT TESTIMONY**

7 **Q. What is the purpose of your direct testimony?**

8 A. The purpose of my direct testimony is to identify operational risks faced by ENSTAR
9 associated with its current and long-term gas supply challenges and to discuss the ways
10 in which transportation volumes have changed and may change in the future on
11 ENSTAR’s system.

12 **III. NATURAL GAS SUPPLY RISK**

13 **Q. Why is availability of natural gas supply important to ENSTAR?**

14 A. ENSTAR’s core mission is to provide safe and reliable natural gas utility service to its
15 customers when they need it, 24 hours a day, 365 days per year. As part of this mission,
16 the vast majority of the Company’s customers also rely on ENSTAR to not only deliver
17 gas to their premises, but to procure the gas that is delivered. Quite simply, if ENSTAR
18 is unable to procure the gas that needs to be delivered, it cannot meet its mandate as a
19 public utility. In addition, ENSTAR relies on maintaining adequate pressure of natural
20 gas in its transmission pipelines in order to not only deliver gas to its gas sales customers,
21 but to provide service to its transport customers as well.

1 **Q. Please provide an overview of the Cook Inlet natural gas supply market.**

2 A. ENSTAR, which is wholly dependent on third-party producers for natural gas, has
3 relied on a single basin to supply its gas needs throughout its 60-year history. Not only
4 does ENSTAR operate in a market with increasingly limited gas supply, but we also
5 operate in a closed system. Unlike the Lower 48, where there is an interconnected
6 system of pipelines that can move gas from multiple points in multiple supply basins,
7 ENSTAR's gas system is unconnected to other basins or gas sources.

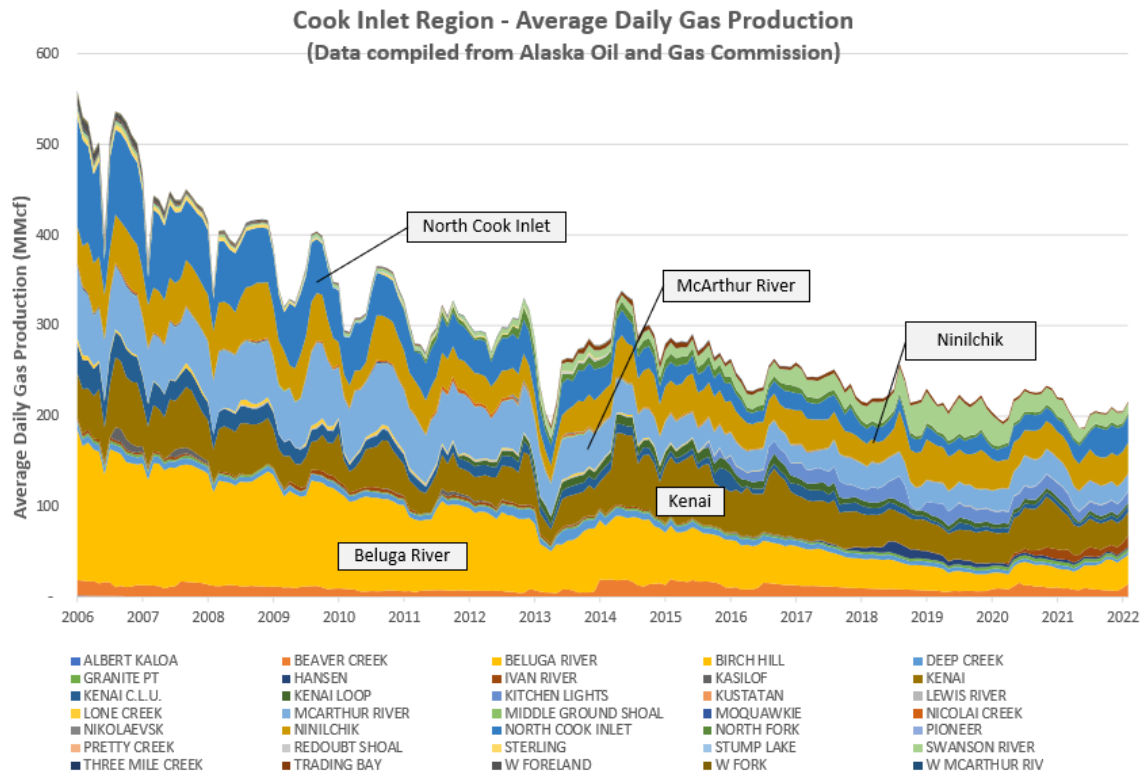
8 Currently, Hilcorp is the predominant producer in the region, supplying roughly
9 90% of production in the Cook Inlet, and is the only producer with multiple gas
10 producing fields and storage capabilities. In 2021, Hilcorp provided 85% of
11 ENSTAR's natural gas requirements. As to storage, the only entity that provides third-
12 party storage service in Cook Inlet is Cook Inlet Natural Gas Storage Alaska, LLC
13 ("CINGSA"), which is currently fully subscribed by local utilities, the largest customer
14 being ENSTAR.

15 Despite the already limited nature of production and storage in the Cook Inlet,
16 ENSTAR's analysis of the current gas supply market indicates that the market is
17 shifting. Projected future demand is beginning to exceed the available future supply,
18 but producers are only drilling enough to fulfill current contractual obligations and are
19 reluctant to add new gas contracts. In addition, no new commercial storage is currently
20 being developed in the region. As a result, ENSTAR has a significant supply issue to
21 address in the very near term.

22 Chart 1 below demonstrates current Cook Inlet production deliverability, which
23 has decreased by one-third over the last ten years, down from approximately 300,000

Mcf per day in 2012 to approximately 200,000 Mcf per day in 2022.¹ This trend is of particular concern given that despite ENSTAR’s intensive efforts, the Company still has not been able to secure 100% of its “Design Day” peak requirements,² and the gap continues to increase going forward.

Chart 1



Q. Are there any other challenges in the Cook Inlet gas supply market?

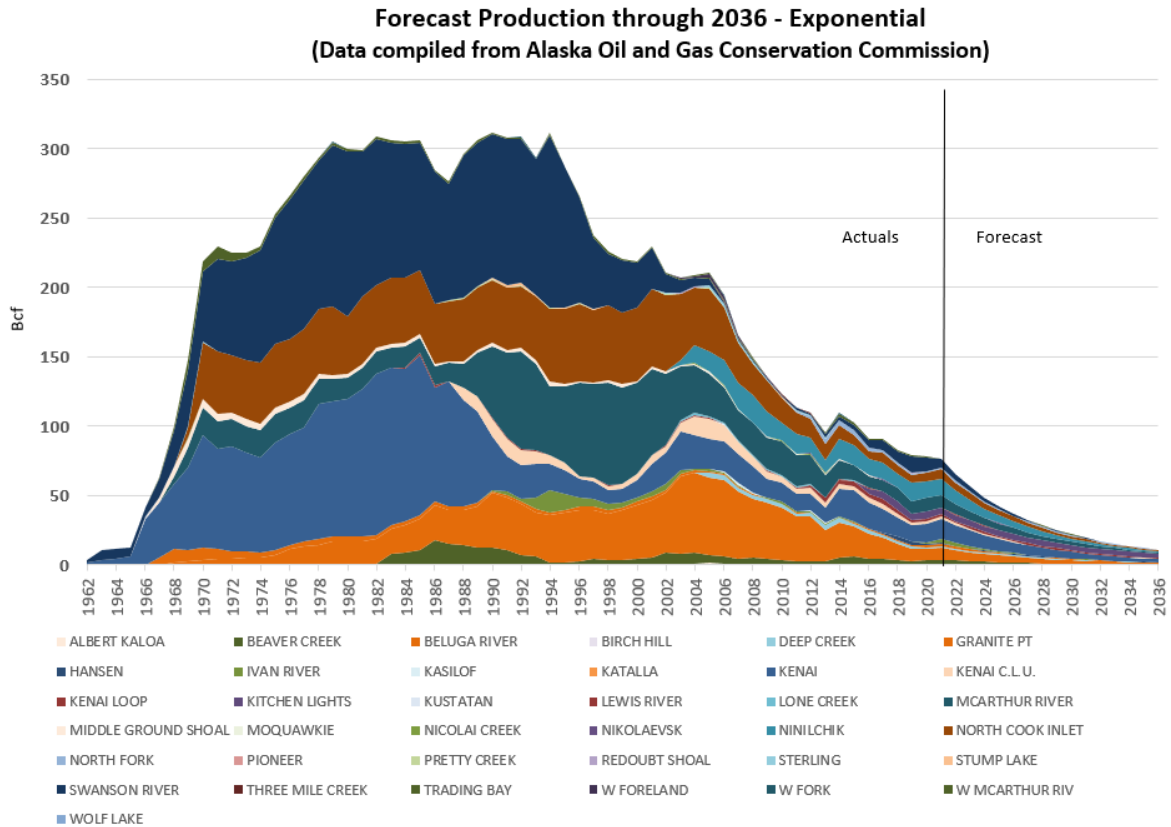
A. Yes. There is a potential shortage in overall produced gas volumes that is facing gas

¹ Mcf is one thousand cubic feet. Bcf is 1,000,000 Mcf or 1 billion cubic feet.

² ENSTAR uses the concept of a Design Day to determine its highest gas demand. A design day is an estimate of gas usage that is representative of a utility’s highest-demand day. ENSTAR’s design day is determined using research conducted by consultants with Marquette Energy Analytics, LLC. To determine its design day, ENSTAR uses the 1-in-30 years wind-adjusted design day temperature of -23.7° F, which yields 88.7 heating degree days. The Design Day estimate for the 2021-2022 season is 295,000 Mcf per day. ENSTAR has experienced temperatures of -22.0° F multiple times over the last 40 years.

users in the region. The chart below depicts the annual gas volumes produced in the Cook Inlet through 2021 as well as forecasted produced volumes through 2036.³

Chart 2



Q. How is ENSTAR responding to the issue of declining production?

A. Over the last three years, ENSTAR has engaged in continuous negotiations with producers Hilcorp, Furie, AIX, BlueCrest, Cook Inlet Energy, and Vision to secure new gas supply for 2022 and beyond, but with limited success. Recognizing the future forecasted imbalance between supply and demand, the solutions will likely have to come from a variety of sources. ENSTAR is participating in the recently formed

³ The forecast applies decline rates to each production unit using the actual decline rate observed over the 2005-2021 period.

1 working group made up of several Alaska utilities, with the support and involvement
2 of the State of Alaska. The group is currently evaluating options including
3 development of known, non-producing gas reserves, increased exploration, increased
4 gas storage development, in-state and imported gas options, and renewables. All
5 potential solutions are on the table.

6 **Q. Do the Cook Inlet gas producers share ENSTAR's views about future production**
7 **in the Cook Inlet?**

8 A. Yes. In April 2022, during the annual customer meeting with Hilcorp, Hilcorp
9 mentioned it did not have firm supplies available beyond existing contracts and
10 encouraged utilities to seek other sources.⁴ In May 2022, a representative from Hilcorp
11 stated:

12 You should buy less of my gas. We should have other supplies of
13 energy in the Cook Inlet basin...What we want to make sure of is
14 that five, six years from now there is no crisis of natural gas. And
15 that means we need to move with urgency as a community to
16 diversify our sources of supply.⁵
17

18 Hilcorp also stated that no new contracts will be signed until it sees the results
19 of this year's drilling season.⁶ We are already seeing utilities encounter challenges
20 with securing gas supply beyond current contract terms.⁷ And, while ENSTAR might
21 have a longer-term supply under contract in the Cook Inlet basin (through March 31,

⁴ See <https://www.adn.com/business-economy/energy/2022/05/17/hilcorp-warns-alaska-utilities-about-uncertain-cook-inlet-natural-gas-supplies/>, last accessed on Jul. 25, 2022; see also <https://www.homerelectric.com/2022/05/monthly-managers-report-5/>, last accessed on Jul. 25, 2022.

⁵ <https://alaskabeacon.com/2022/05/27/cook-inlet-teeming-with-renewables/>, last accessed on Jul. 25, 2022.

⁶ See <https://www.homerelectric.com/2022/05/monthly-managers-report-5/>, last accessed on Jul. 25, 2022.

⁷ See <https://www.kbbi.org/local-news/2022-05-16/natural-gas-from-cook-inlet>, last accessed on Jul. 25, 2022.

1 2033), ENSTAR's requirements for firm supply far exceed the volumes that electric
2 utilities require in order to provide service. This fact requires ENSTAR to act with
3 equal or greater urgency in securing additional or alternative gas sources and creates
4 significant operational risk to our utility.

5 Moreover, the federal government recently cancelled a Cook Inlet lease sale.⁸
6 Regardless of whether this was a reflection of the current administration's position on
7 natural resource development, or of low incentives or prospects for producers, the
8 message is clear: we need alternate natural gas resources in the near future, and
9 currently, there is no definitive solution.

10 **Q. Has ENSTAR's operating experience contributed to its concern with the gas**
11 **supply situation?**

12 A. Yes. Our operating experience during the 2021 test year was a prime example of how
13 cold weather taxed ENSTAR's overall gas supply portfolio and gas delivery system.

14 **Q. Was 2021 a normal weather year?**

15 A. No. The observed temperatures in 2021 were colder than normal during several
16 months. A "normal weather year" is a year that exhibits an average of the actual
17 observed annual temperatures over the last ten years. In 2021, however, heating degree
18 days were 11% above average, and ENSTAR's service territory saw significantly
19 colder than normal temperatures in March, April, November, and December.⁹

20 ENSTAR delivered a record 35.4 Bcf to gas sales customers in 2021.

⁸ See <https://www.adn.com/business-economy/energy/2022/05/12/biden-administration-cites-lackluster-industry-interest-in-canceling-cook-inlet-oil-and-gas-lease-sale/>, last accessed on Jul. 25, 2022.

⁹ Heating degree days ("HDD") are a measure of how cold the temperature was on a given day or during a period of days and is a standard unit of measure in the energy utility industry. A degree day compares the mean (the average of the high and low) outdoor temperatures for a day recorded for a location to 65° Fahrenheit (F) (although some entities may use a different base such as 55°F). For example, on a day where the

1 The abnormally cold temperatures observed in November and December were
2 the focus of a presentation to the Commission in January 2022. During the
3 presentation, ENSTAR provided an overview of two cold weather events it experienced
4 during 2021 and the direct impact of the cold temperatures on customer demand. The
5 presentation to the Commission is attached as Exhibit IBJ-2 to this testimony.

6 **Q. Can you describe the cold weather events in further detail?**

7 A. Yes. In March and April 2021, temperatures were notably below normal, especially
8 during the first part of April, when ENSTAR's service territory experienced record cold
9 temperatures for that time of the year. On April 8, 2021, Anchorage set a record daily
10 low of 9 degrees, breaking the previous record set in 1986.¹⁰ On April 9, 2021,
11 ENSTAR customer demand increased to 163,000 Mcf per day, nearly doubling April's
12 average demand of 87,000 Mcf per day. This weather event coincided with ENSTAR's
13 seasonal change in gas supply purchases when gas purchases step down from large
14 volumes delivered during winter months to summer purchase levels. In response,
15 ENSTAR withdrew a significant amount of gas from CINGSA over this period,
16 reaching a daily withdrawal rate of 108,000 Mcf per day on April 9. In April 2021,
17 ENSTAR withdrew almost 1 Bcf of gas from CINGSA's storage facility, or one-third
18 of ENSTAR's typical annual withdrawals.

average of the high and low temperature is 35°F, there would be 30 HDD. The more extreme the outside temperature, the higher the number of HDD. The U.S. Energy Information Administration notes that a high number of HDD generally results in higher levels of energy use for space heating, which has been ENSTAR's experience. ENSTAR tracks the HDD reported by the National Weather Service for the "official" Anchorage recording station (Anchorage International Airport), which uses the 65°F base measurement.

¹⁰ <https://news.yahoo.com/time-april-low-could-fall-123000076.html>, last accessed on Jul. 25, 2022; see <https://alaskapublic.org/2021/04/08/arctic-air-hitting-anchorage-like-a-freight-train/>, last accessed on Jul. 25, 2022.

1 The second event occurred in November and the first half of December 2021,
2 when our service territory experienced persistent and intense cold temperatures
3 triggering gas demand to peak at abnormally high levels. The average observed
4 demand for November is about 100,000 Mcf per day. During November 2021,
5 customer average demand for the month increased to 160,000 Mcf per day. By the
6 second week of November, that demand increased to over 200,000 Mcf per day.
7 Typically, ENSTAR does not withdraw large amounts of gas from its storage inventory
8 during the earlier part of the heating season. However, this past November, ENSTAR
9 withdrew 1.3 Bcf of gas from storage.

10 **Q. How do the challenges described in this section impact ENSTAR's operating**
11 **environment and ability to serve customers?**

12 A. Since 2015, ENSTAR's operating environment has become increasingly challenging.
13 Our customer base has grown by 10,000 customers, and the cold weather events I
14 describe above resulted in increased demand variability for natural gas. At the same
15 time, supplies in Cook Inlet are declining, making it more challenging each year to
16 secure required volumes.

17 **Q. How does the current natural gas supply situation in the Cook Inlet affect**
18 **ENSTAR's risk?**

19 A. As stated above, ENSTAR's core mission is to provide safe and reliable service to
20 customers, many of which rely on the Company to procure and supply natural gas to
21 their premises for heating and other personal needs. If gas is not available to be
22 procured, then the Company cannot meet its mandate as a public utility. Given the
23 current lack of gas availability, ENSTAR will likely have to make substantial

1 investments in infrastructure in the near future to ensure ongoing gas supply. As stated
2 above, all options are on the table. Any investments to bring gas into the Cook Inlet
3 will be costly and will almost certainly require investment above and beyond the
4 existing costs to provide service to customers. In addition, and depending on the type
5 of investment, there is the potential that significant challenges to project development
6 may arise (e.g., cost, procurement of materials, permitting, property acquisition, and
7 cost recovery), which creates additional risk for the Company.

8 **Q. From ENSTAR's perspective, and your personal perspective as someone who has**
9 **managed ENSTAR's gas supply since 2015, is the gas supply situation worse than**
10 **it was in 2015?**

11 A. Yes, it is significantly worse. When ENSTAR negotiated its current contract with
12 Hilcorp in 2015 and the contract amendment in 2020, we were careful to contract for
13 the flexibility that would allow ENSTAR to purchase volumes from other producers.
14 ENSTAR has been in constant contact with other producers and has done its best to
15 enter into agreements with them for additional gas supply. We are proud of these efforts,
16 but despite our best efforts, Hilcorp continues to supply 85% of ENSTAR's annual gas
17 demand, and now Hilcorp says it does not have line of sight on additional contractual
18 commitments. Reliance and dependence on one producer for such a large percentage of
19 the Company's gas demand is risky for several reasons, and when we look at the activity
20 in the Cook Inlet, we don't have confidence that another producer will take over a
21 substantial portion of ENSTAR's supply needs (and in turn our customers' needs) any
22 time soon.

governor's vision, the importance of a more diverse energy mix for Alaska, and their support for the intent of the proposed legislation.¹³

Q. Have these customers made commitments or investments related to renewable energy generation?

A. Yes. ENSTAR's major transportation customers have all indicated support for near-term plans to add renewables into their energy mix, as follows:

- in its press release issued on October 4, 2021, Chugach stated that it has a goal of adding a project or projects that will produce 100,000 megawatt hours per year of additional renewable generation by the end of Q1 2025;¹⁴
- more than 75% of MEA members expressed support for the co-op to develop a carbon reduction goal in their 2019 and 2020 membership surveys.¹⁵ In April 2021, MEA's Board of Directors passed a carbon reduction plan that includes a carbon reduction goal of 28% by year 2030, compared to 2012 as the baseline year;¹⁶
- HEA's Board has stated that HEA is working toward "50% renewable energy by 2026."¹⁷ Currently, HEA relies on natural gas for more than 85% of its energy. To move towards renewable generation, HEA is working with a private

¹³ Railbelt Utilities: Comments to the House Special Committee on Energy, HB 301, March 17, 2022 at Slide 3.

¹⁴ <https://www.chugachelectric.com/media/press-releases/2022/3/2/companies-respond-to-renewable-energy-rfp>, last accessed on Jul. 25, 2022.

¹⁵ <https://www.mea.coop/innovation#Renewable-Energy>, last accessed on Jul. 25, 2022.

¹⁶ MEA's April 2021 Regular Board Meeting Minutes, <https://drive.google.com/drive/folders/1TvDmgKErLV7W7tNP0bMYpFeV8KonUJtx>, last accessed on Jul. 26, 2022.

¹⁷ <https://www.homerelectric.com/2022/05/aea-railbelt-utilities-unveil-more-than-200-million-in-transmission-upgrades-projects-will-modernize-alaskas-largest-electric-grid-and-allow-for-more-renewable-energy/>, last accessed on Jul. 25, 2022.

1 company to install a solar farm anticipated to generate 20 megawatts. HEA is
2 also applying for grant funding to assess the feasibility of wind power in Kenai.
3 HEA estimates that natural gas consumed will decline 28% in 2031 versus
4 2022;¹⁸ and

- 5 • on May 25, 2022, during the Alaska Sustainable Energy Conference, the Alaska
6 Energy Authority and the Railbelt utilities announced plans to spend more than
7 \$200 million on transmission line upgrades. According to the press release,
8 these enhancements will reduce line losses, increase capacity, and improve the
9 delivery of power from the Bradley Lake Hydroelectric Project to Railbelt
10 consumers.¹⁹

11 **Q. Based on the electric utilities' publicly-stated goals to transition some of their**
12 **thermal generation to renewable sources, do you anticipate an impact on**
13 **ENSTAR's transportation volumes?**

14 A. Yes. I anticipate the volumes transported for thermal generation to decrease as these
15 entities continue to transition to renewable generation.

16 **Q. Are there any other foreseeable changes in the power generation market that**
17 **could result in a reduction of ENSTAR's transportation volumes?**

18 A. Yes. During the hearing in Docket U-19-020/U-19-021, Brian Hickey, then-Chief
19 Operating Officer of Chugach, in response to a question from Commissioner Pickett,

¹⁸ Docket I-15-001, *In the Matter of the Evaluation of the Operation and Regulation of the Alaska Railbelt Electric Transmission System*, RE: I-15-001 In the Matter of the Evaluation of the Operation and Regulation of the Alaska Railbelt Electric Transmission System, Orders I-15-001(14) and I-15-001(15) and I-16-002 In the Matter of the Reliability and Security Standards and Practices of Alaska Electric Utilities, Orders I-16-002(14) and I-16-002(15) at 2, dated January 31, 2022.

¹⁹ <https://www.homerelectric.com/2022/05/aea-railbelt-utilities-unveil-more-than-200-million-in-transmission-upgrades-projects-will-modernize-alaskas-largest-electric-grid-and-allow-for-more-renewable-energy/>, last accessed Jul. 26, 2022.

1 testified that power pool participants anticipate realizing 1.5 Bcf in annual fuel
2 savings.²⁰ This translates to a corresponding annual reduction in ENSTAR
3 transportation volumes of 1.5 Bcf of gas deliveries to power plants once the power pool
4 is fully functional.

5 **Q. Will the reduction in transportation volumes result in a reduction of required**
6 **pipeline and gas delivery infrastructure to deliver gas to power plants?**

7 A. No. Regardless of the annual gas volumes transported for thermal generation, the same
8 gas infrastructure is required to provide safe and reliable service to transportation
9 customers. As electric utilities continue to focus on the development of renewable
10 generation, these customers also recognize that the performance of renewable energy
11 can be extremely variable in Alaska. The availability of reliable gas-fired generation
12 used as backup generation, along with the infrastructure to deliver gas to it, are
13 necessary for uninterrupted service for electric customers.

14 **Q. How have transportation volumes changed since 2015?**

15 A. While the gas sales volumes fluctuated to some degree, largely in response to weather-
16 related demand, ENSTAR saw an 11% reduction in transport volumes from 2015 to
17 2021. Transport volumes have been impacted by several developments in power
18 generation. The first reduction in volumes was observed in 2018 when Municipal Light
19 & Power (“ML&P”) and Chugach established loose power pooling operations. In 2020
20 and 2021, transportation volumes decreased by 12% and 11% respectively, down to a
21 combined 22 Bcf, compared to the adjusted 2015 test year volumes of 25 Bcf in
22 ENSTAR’s last rate case. The main drivers of these additional reductions were reduced

²⁰ U-19-020/U-19-021 Tr. 3264.

economy energy sales, Chugach's acquisition of ML&P, and the establishment of a power pool between Chugach and MEA. The table below demonstrates total transportation volumes for 2015-2021.

| Year | Transport Volumes, Mcf | Difference between 2015, Mcf | |
|--------|------------------------|------------------------------|------|
| | | Mcf | % |
| 2015 * | 25,067,484 | 0 | |
| 2016 | 27,779,583 | 2,712,099 | 11% |
| 2017 | 27,020,013 | 1,952,529 | 8% |
| 2018 | 24,611,313 | (456,171) | -2% |
| 2019 | 24,289,655 | (777,829) | -3% |
| 2020 | 22,046,445 | (3,021,039) | -12% |
| 2021 | 22,385,237 | (2,682,247) | -11% |

Test year

Test Year

*The actual volumes for 2015 were adjusted based on Order U-16-066(19)

Q. When transport volumes are reduced, what is the impact on ENSTAR's systems and operations?

A. While ENSTAR's revenues are reduced, there is no appreciable corresponding reduction in system requirements, the level of necessary infrastructure, or operating costs. ENSTAR designed and maintains 388 miles of transmission pipelines and related facilities to transport gas for its customers. As indicated above, these facilities must be maintained to the same standards and operated so as to provide the same reliable and safe service regardless of how much gas is moved on a transport customer's behalf on any given day. To address this issue, ENSTAR is proposing a revised rate

1 design for its transportation service that is described in ENSTAR witnesses Mr. Daniel
2 M. Dieckgraeff's and Dr. Bruce H. Fairchild's prefiled direct testimonies.

3 **V. CONCLUSION**

4 **Q. Does this conclude your direct testimony?**

5 A. Yes.

Inna B. Johansen

EMPLOYMENT

ENSTAR Natural Gas Company/Alaska Pipeline Company, Anchorage, Alaska: 2016 – Present.

Director, Gas Supply Operations: 2019 – Present

Senior Manager, Gas Supply and Financial Planning: 2016 – 2019

Gas Supply Manager: 2015 – 2016

Manager of Budgeting and Finance: 2014 – 2015

Southern Company, Birmingham, Alabama: 2012-2014

Southern Power Company/Asset Manager: 2013-2014

Alabama Power Company/ Budget Analyst: 2012-2013

ENSTAR Natural Gas Company/Alaska Pipeline Company, Anchorage, Alaska: 2006-2012

Business Development Manager: 2010-2012

Operations Analyst: 2008-2010

Financial Analyst: 2006-2008

Alaska Pacific Bank, Juneau, Alaska: 2004-2006

Accounting Specialist

EDUCATION

Kazakh State Academy of Management, Almaty, Kazakhstan – BA in Finance and Accounting, 1999

Middle Tennessee State University, Murfreesboro, Tennessee: MBA - Emphasis in Finance and Accounting, 2003

OTHER

Commonwealth North, Member

Resource Development Council, Member

Western Energy Institute, Energy Management Team, Member

American Gas Association, Gas Control Committee

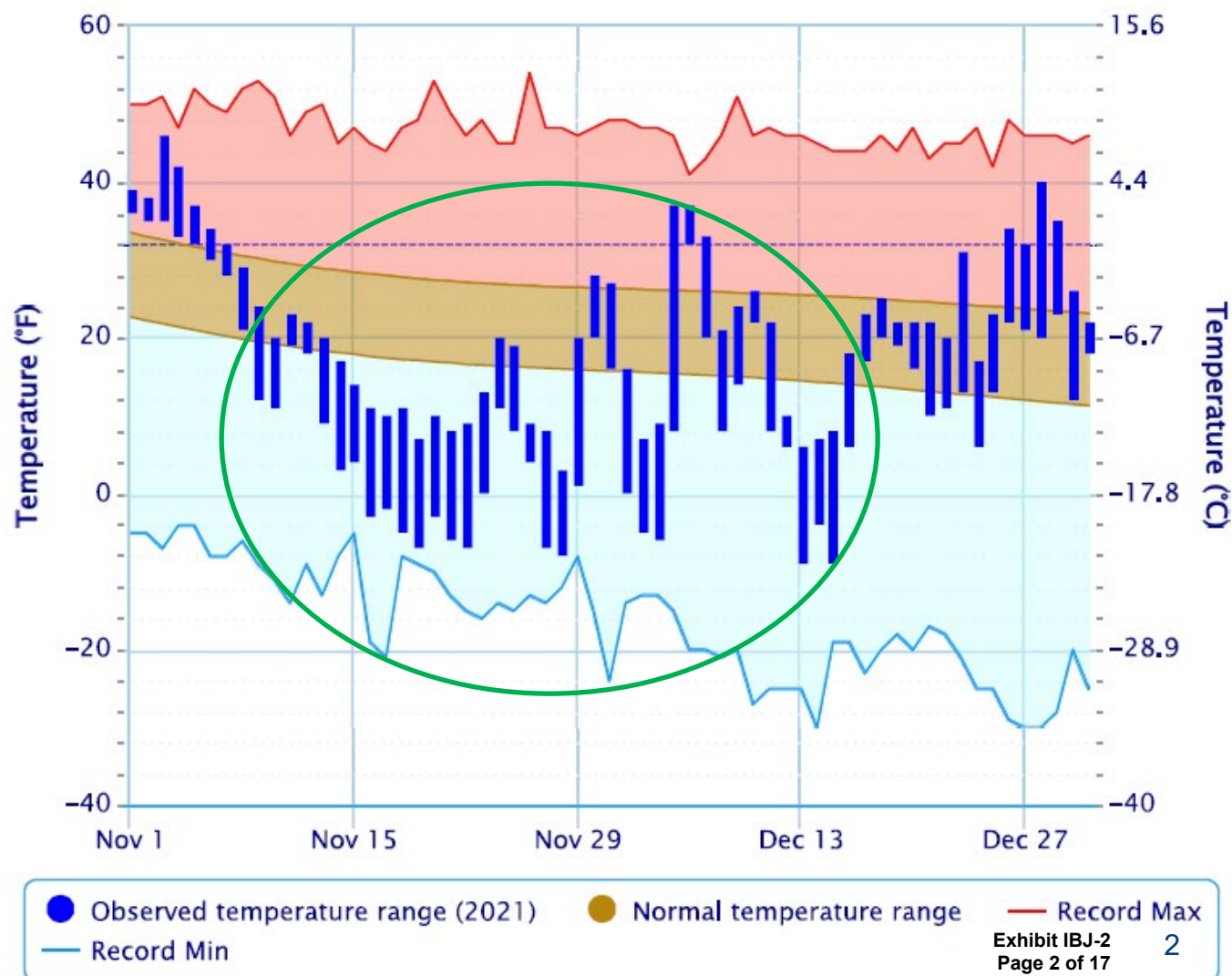
Habitat for Humanity, Board Member, 2011 – 2012

2021-2022 Winter Update

January 12, 2022



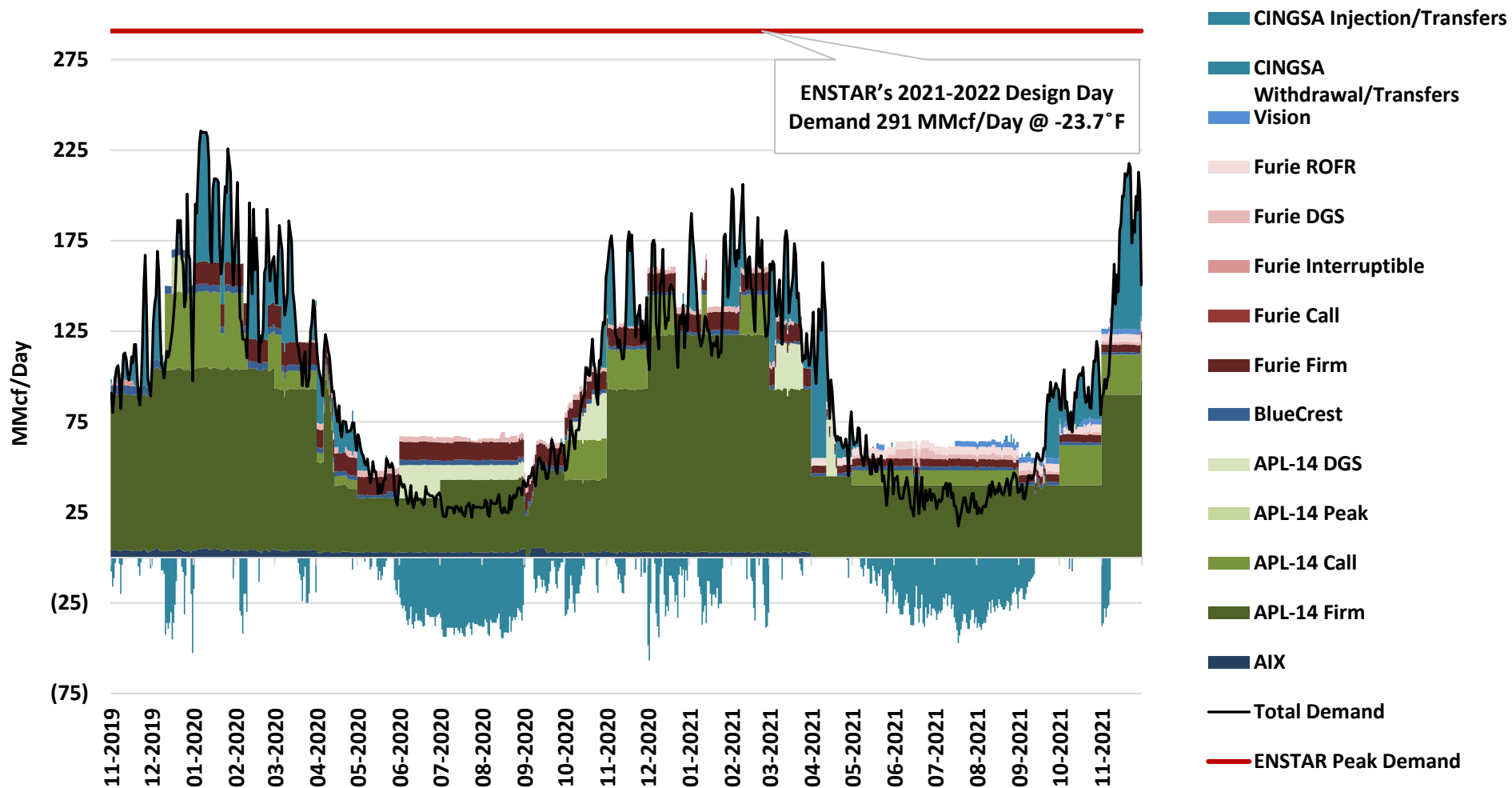
Early Cold Spell (11/09/2021-12/16/2021)



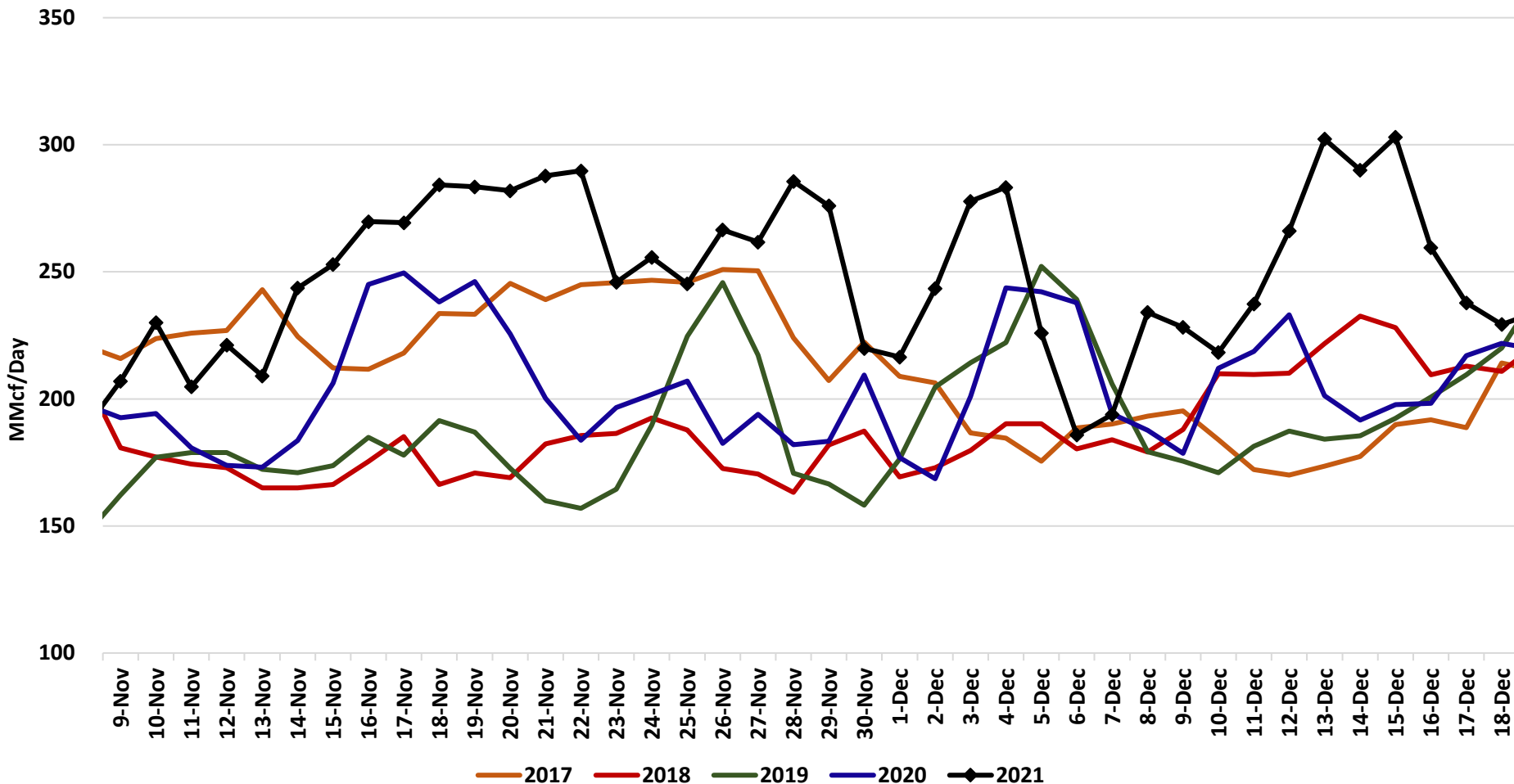
[Climate \(weather.gov\)](https://www.weather.gov)



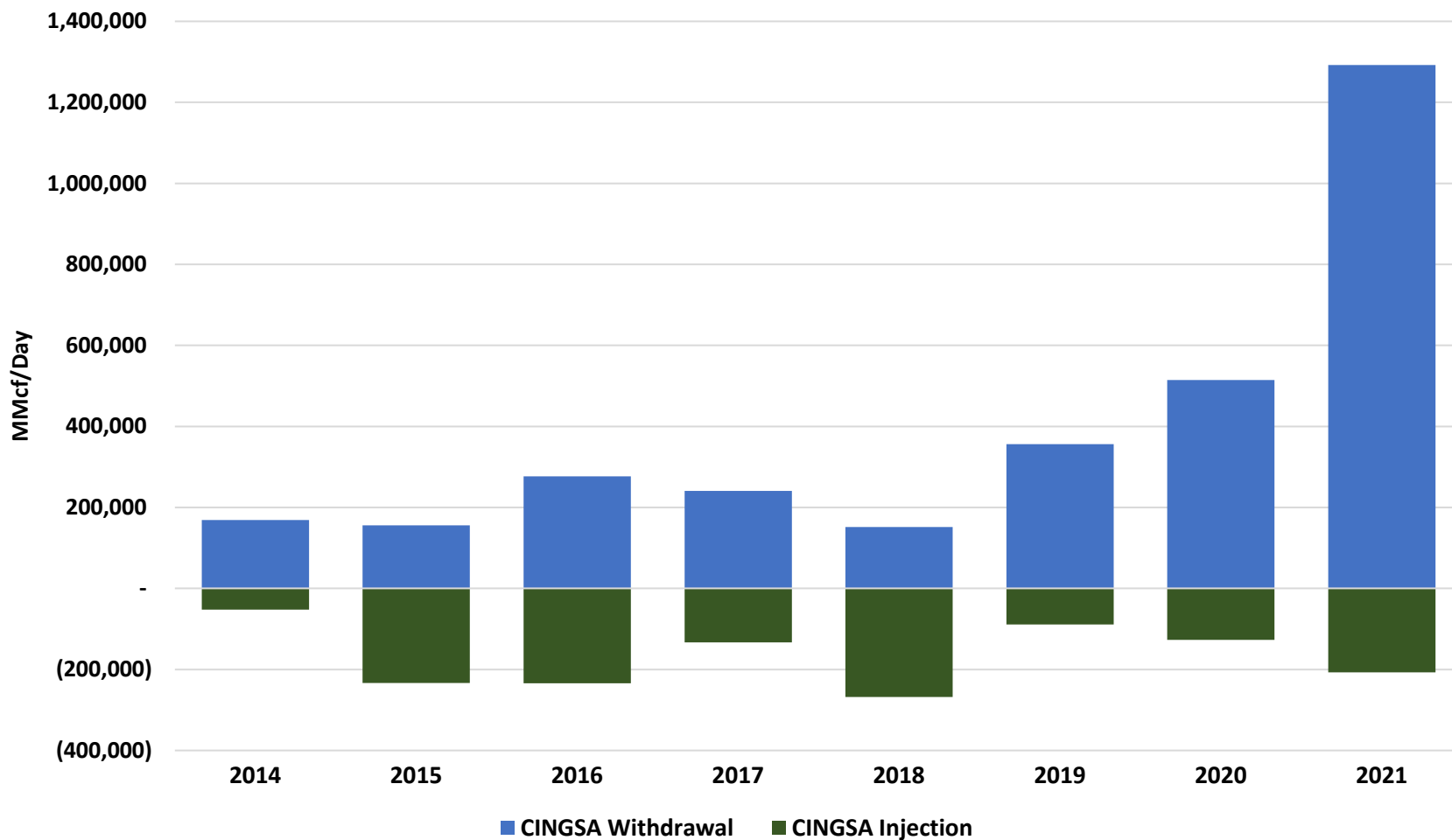
Supply vs Demand (11/2019-11/2021)



2017-2021 Total Transport and Deliveries



November: History of ENSTAR Storage Use



Statistical Summary of Cold Spell (11/11-12/16)

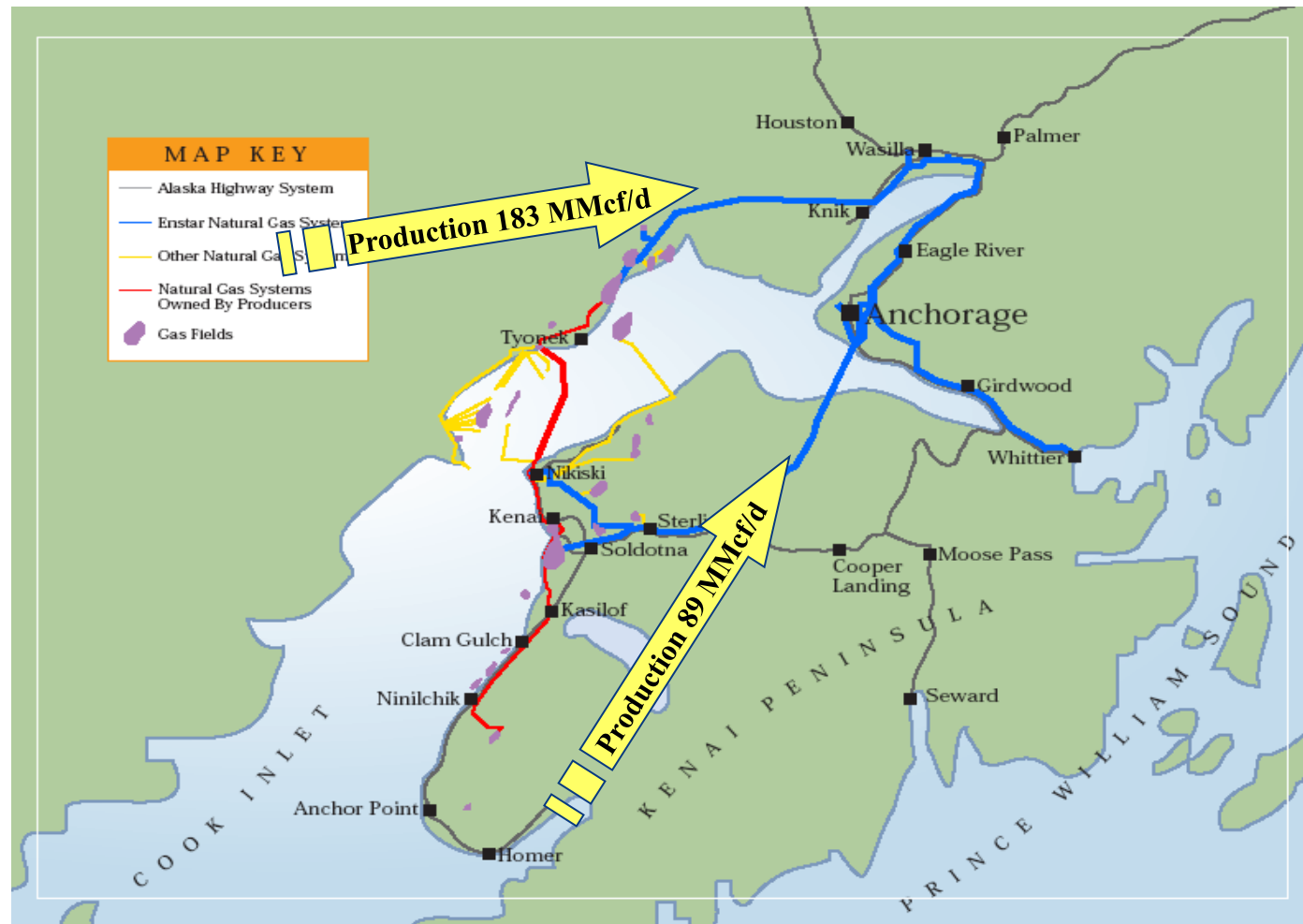
- 3 Days of Average Temp. Below 0° F (11/28, 12/13, and 12/15)
- 17 Consecutive Days of Average Temp. Below Normal Temperature (11/13/2021 - 11/29/2021)
- 22 Consecutive Days of ENSTAR Customer Demand in Excess of 138 MMcf (November typical daily demand)
- 8 Days of ENSTAR Customer Demand in Excess of 161 MMcf (December typical daily demand)

Overall Performance

- Daily Operational Update
 - Two compressors were needed at Gudenrath to maintain system pressures
 - At times, CINGSA supplied up to 45% of demand
 - Peak withdrawal November 19th 95.4 MMcf
- ENSTAR Gas Purchases at close to Maximum Availability

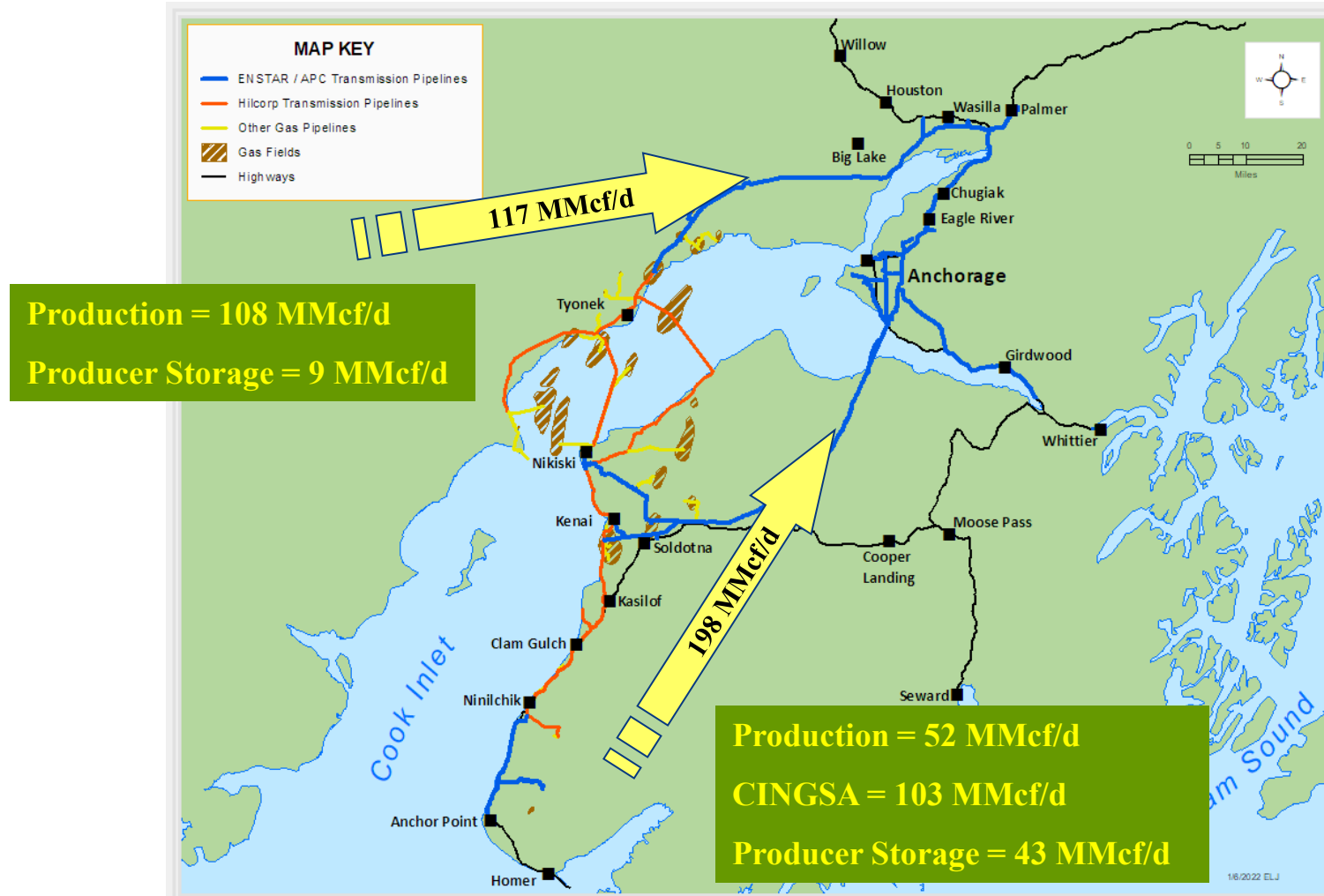
February 3, 1999

272 MMcf/d (-19° F)



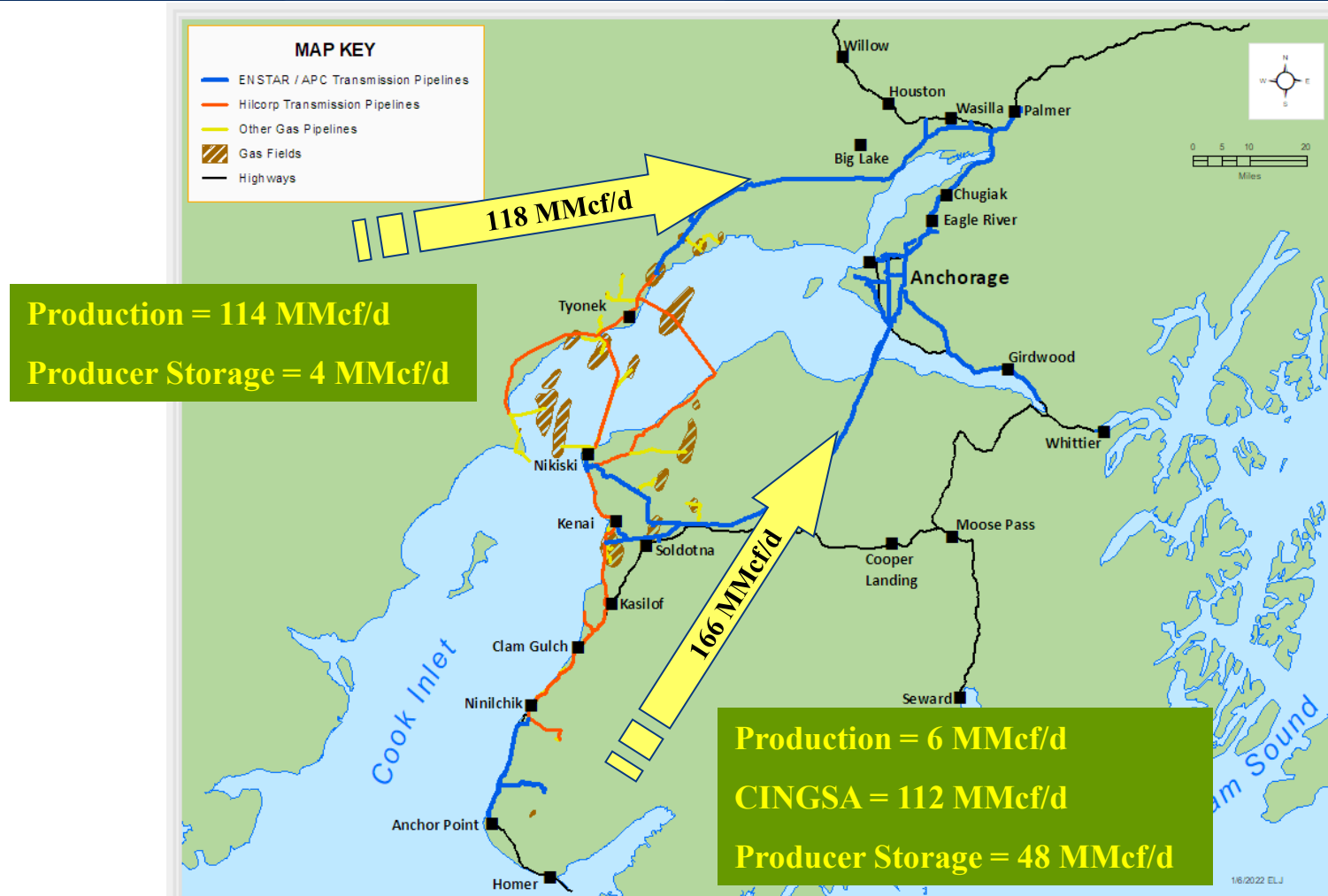
January 19, 2017

341 MMcf/d (-7° F)



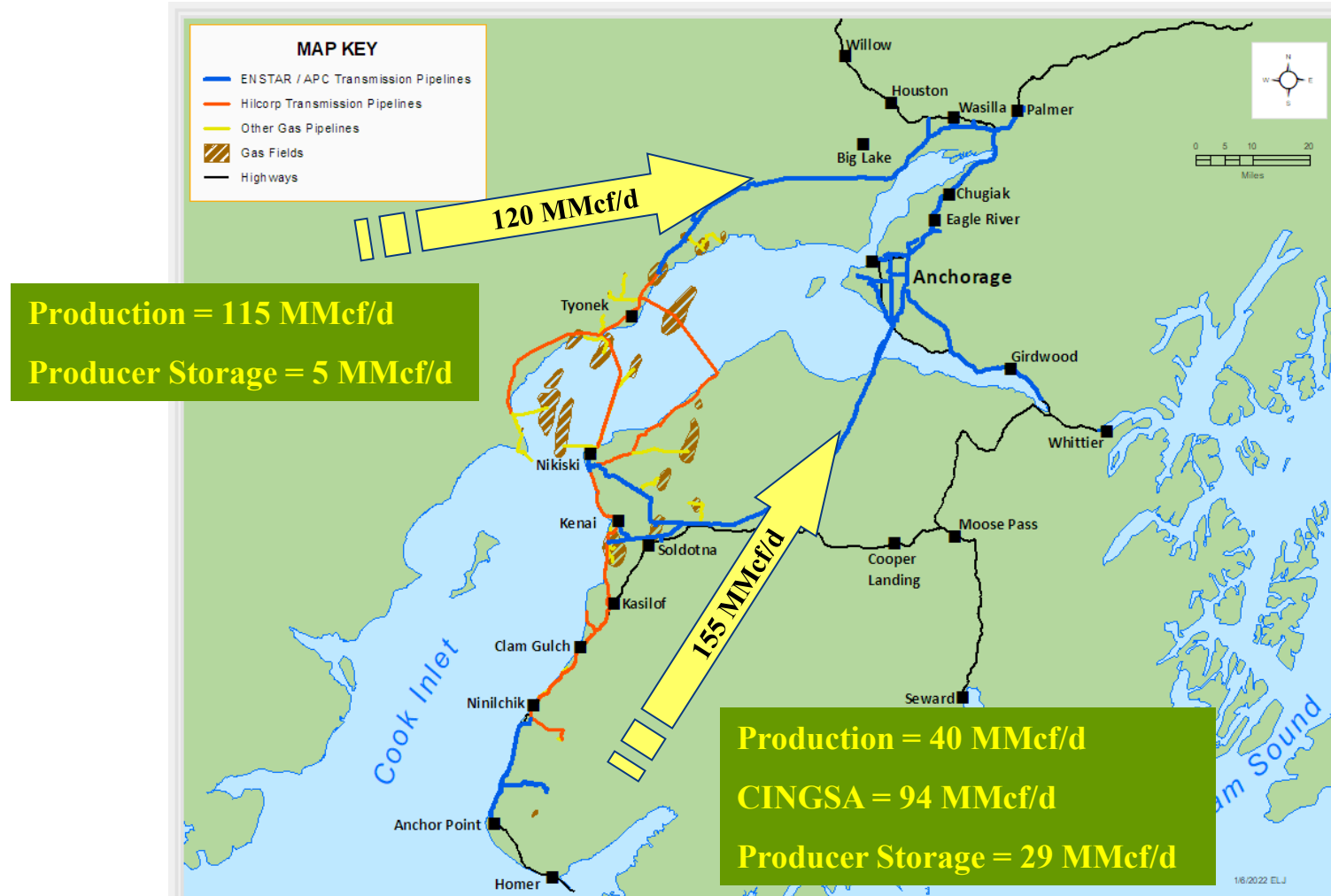
January 7, 2019

306 MMcf/d (1° F)



November 21, 2021

288 MMcf/d (1° F)



ENSTAR System Peak Day Comparison

| | 2/3/99 | 1/19/17 | 1/7/19 | 11/21/21 |
|-----------------------------|---------------|----------------|---------------|-----------------|
| Average Temp | -19° F | -7° F | 1° F | 1° F |
| ENSTAR Throughput | 272 | 341 | 306 | 288 |
| ENSTAR Gas Sales | 187 | 254 | 232 | 218 |
| Commercial Transport | 29 | 0 | 1 | 0 |
| Power Transport | 56 | 77 | 65 | 66 |
| Industrial Transport | 0 | 10 | 8 | 4 |
| CINGSA Withdrawals | 0 | 103 | 112 | 94 |
| ENSTAR CINGSA | 0 | 107 | 103 | 91 |

Volumes in MMcf



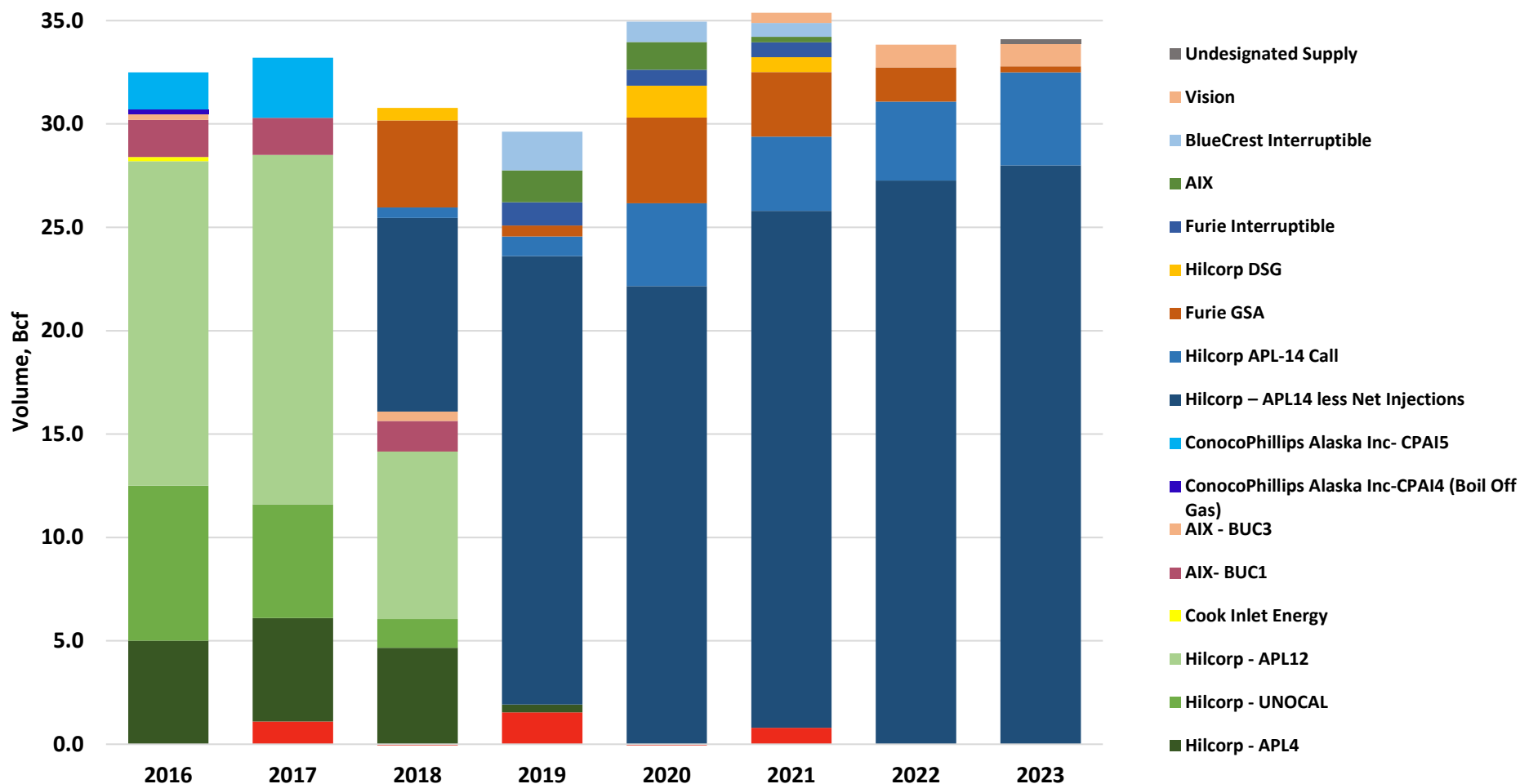
Cook Inlet Peak Day Comparison

| | 2/3/99 | 1/19/17 | 1/7/19 | 11/21/21 |
|---|---------------|----------------|---------------|-----------------|
| Average Temp | -19° F | -7° F | 1° F | 1° F |
| On ENSTAR System | 272 | 341 | 306 | 288 |
| CINGSA Remaining Withdrawal Capacity | 0 | 47 | 38 | 56 |
| Off ENSTAR System: | | | | |
| CEA Beluga | 83 | 0 | 0 | 0 |
| HEA Nikiski | 14 | 14 | 12 | 13 |
| Nikiski LNG | 224 | 0 | 0 | 0 |
| Fertilizer Plant | 157 | 0 | 0 | 0 |
| Other Industrials | <u>13</u> | <u>13</u> | <u>13</u> | <u>13</u> |
| Total Cook Inlet Deliverability Est. | 763 | 415 | 369 | 370 |

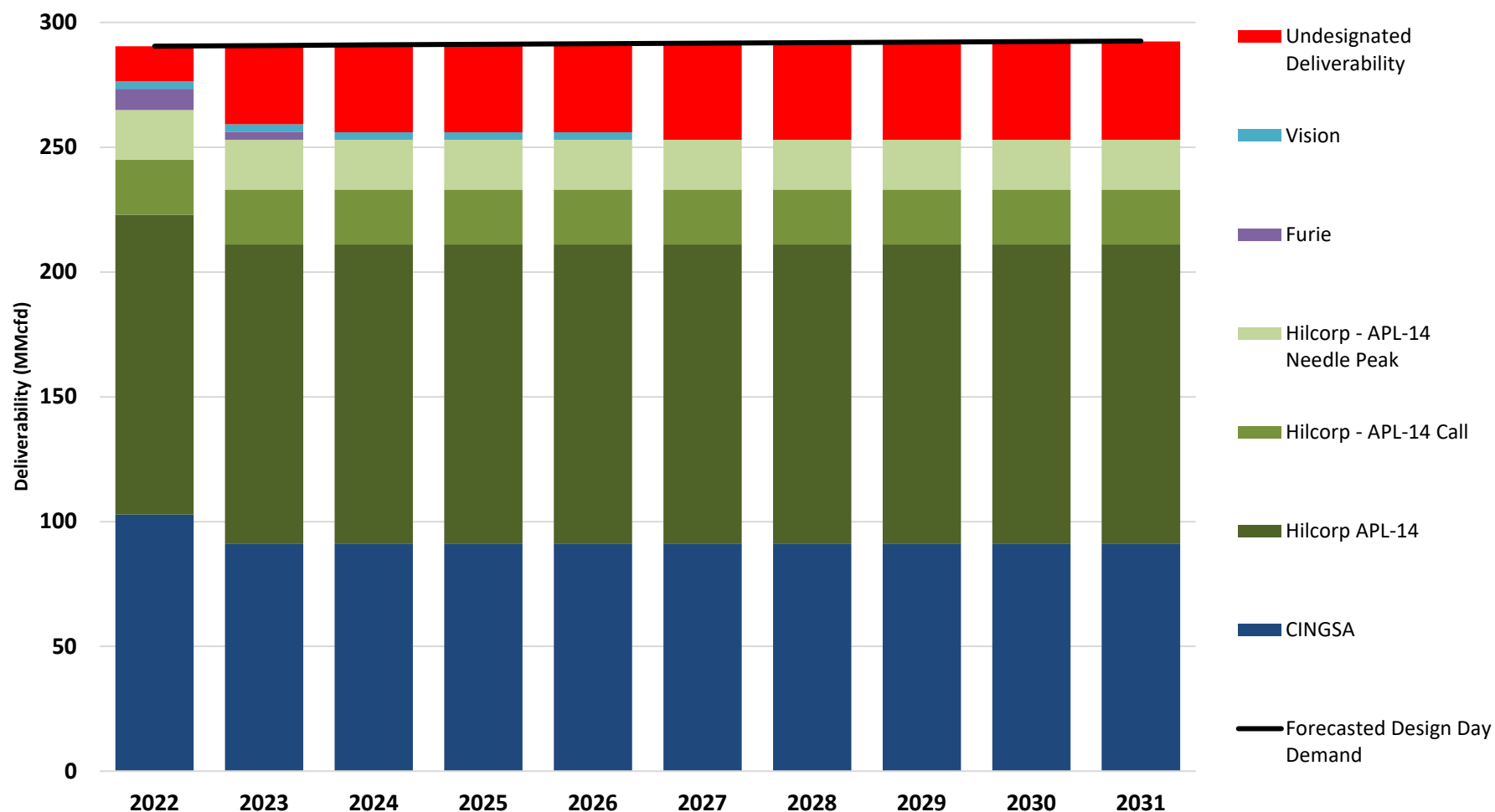
Volumes in MMcf



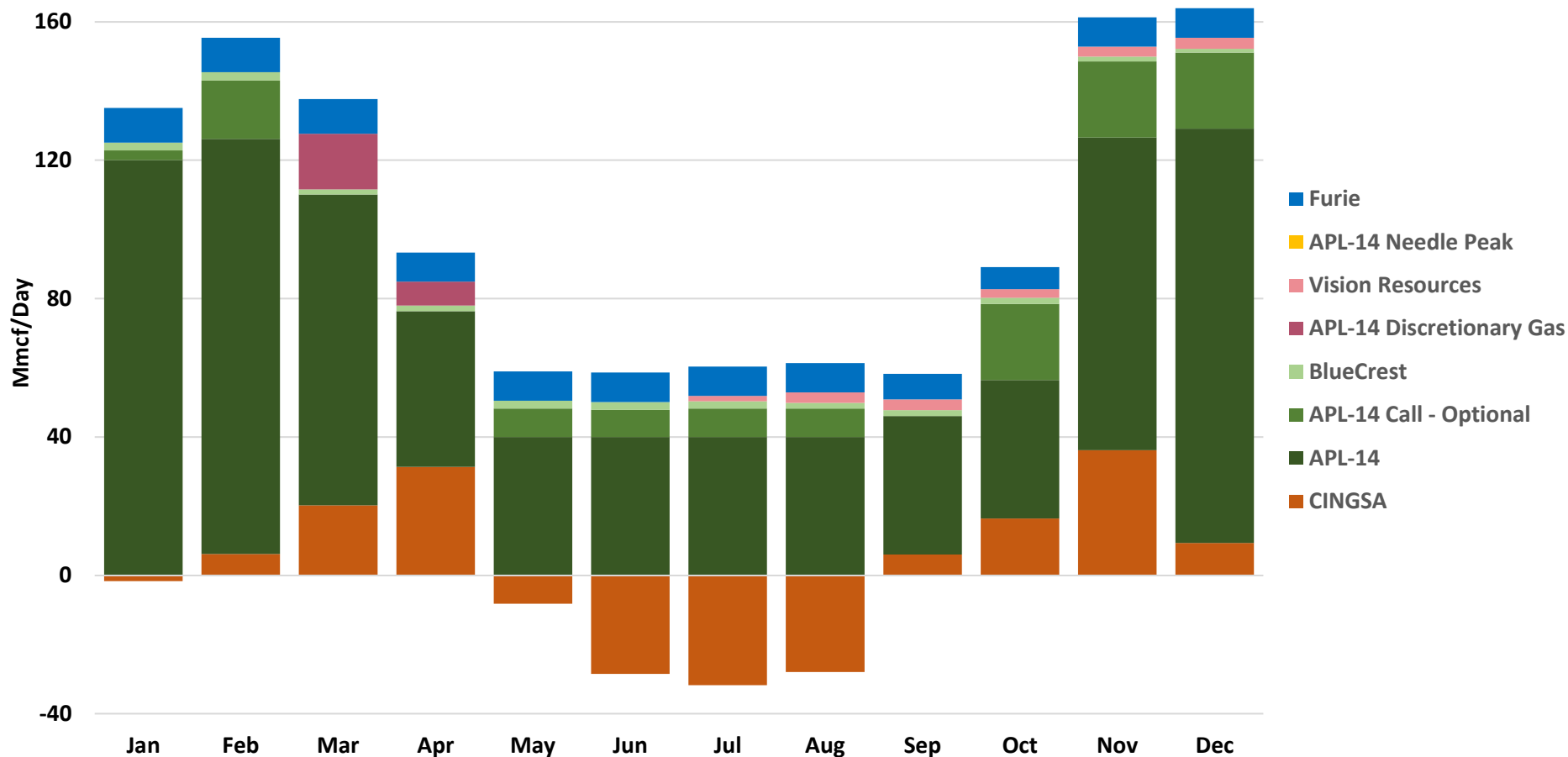
ENSTAR Supply Diversification 2016-2023



ENSTAR Deliverability 2022-2031



ENSTAR's 2021 Average Daily Deliverability





Questions



STATE OF ALASKA

BEFORE THE REGULATORY COMMISSION OF ALASKA

Before Commissioners:

Keith Kurber II, Chair
Robert A. Doyle
Robert M. Pickett
Daniel A. Sullivan
Janis W. Wilson

In the Matter of the Consideration of the)
Revenue Requirement Designated as TA)
334-4 Filed by ENSTAR NATURAL GAS)
COMPANY, A DIVISION OF SEMCO)
ENERGY, INC.)

Docket No. U-22-_____

**PREFILED DIRECT TESTIMONY
OF
JILLIAN FAN**

**PREFILED DIRECT TESTIMONY
OF
JILLIAN FAN**

TABLE OF CONTENTS

| | | |
|------|---|----|
| I. | POSITION AND QUALIFICATIONS | 3 |
| II. | PURPOSE OF DIRECT TESTIMONY AND BACKGROUND | 4 |
| III. | CORPORATE SERVICES PROVIDED BY ALTAGAS TO ENSTAR..... | 7 |
| | A. Description of Corporate Services | 7 |
| | B. Necessity and Public Interest..... | 13 |
| IV. | COST ALLOCATION AND COMPETITIVENESS OF COSTS..... | 17 |
| V. | CONCLUSION..... | 26 |

EXHIBITS

| | |
|--------------|---|
| Exhibit JF-1 | Resume of Jillian Fan |
| Exhibit JF-2 | Organizational Chart of AltaGas, Ltd. Showing Ownership of ENSTAR |
| Exhibit JF-3 | Select Alaska Statutes |
| Exhibit JF-4 | Summary of Costs to ENSTAR to Perform All Corporate and Shared Services Activities |

1 **I. POSITION AND QUALIFICATIONS**

2 **Q. Please state your name, business address and present position.**

3 A. My name is Jillian Fan. My business address is Suite 1700, 355 4th Avenue S.W.,
4 Calgary, Alberta T2P 0J1, Canada. I am the Director, Regulatory Policy for AltaGas
5 Ltd. (“AltaGas”). I am appearing in this proceeding on behalf of ENSTAR Natural
6 Gas Company (“ENSTAR”) and Alaska Pipeline Company (“APC”). ENSTAR is a
7 division of SEMCO Energy, Inc. (“SEMCO”), and APC is a subsidiary of SEMCO.
8 For convenience, I will refer to ENSTAR and APC together as “ENSTAR” or the
9 “Company.”

10 **Q. Briefly describe your professional experience and educational background.**

11 A. I have been employed with AltaGas since 2008. I hold a Bachelor of Commerce degree
12 in Accounting from the University of Calgary. I completed the Chartered Financial
13 Analyst (“CFA”) program and the Certified Management Accountants of Alberta
14 professional program. I am an active member of both the CFA Institute and Chartered
15 Professional Accountants of Alberta.

16 I have 29 years of experience in the energy and finance industries, including 25
17 years in energy infrastructure financing, investment, and management. My resume is
18 attached as Exhibit JF-1.

19 **Q. Have you previously testified before the Regulatory Commission of Alaska**
20 **(“RCA” or “Commission”) or any other regulatory commission?**

21 A. Yes. I provided testimony in ENSTAR’s last rate case, Docket U-16-066. I have also
22 provided testimony on behalf of SEMCO Energy Gas Company, the other gas
23 distribution division of SEMCO, located in Michigan and regulated by the Michigan

1 Public Service Commission (“MPSC”), in MPSC Case No. U-20479; and I have
2 testified before the Alberta Utilities Commission.

3 **II. PURPOSE OF DIRECT TESTIMONY AND BACKGROUND**

4 **Q. What is the purpose of your direct testimony?**

5 A. The purpose of my direct testimony is to describe the relationship of AltaGas to
6 ENSTAR, describe the nature of certain corporate support services provided by
7 AltaGas to ENSTAR, describe how these services are charged through SEMCO to
8 ENSTAR, and support the associated costs of those services to ENSTAR to satisfy the
9 applicable statutes under which such expenses are reviewed by the RCA. In his prefiled
10 direct testimony, ENSTAR witness Mr. Mark A. Moses discusses how these AltaGas
11 costs are charged by SEMCO to ENSTAR, as well as shared services (and associated
12 costs) that are provided by SEMCO on behalf of ENSTAR.

13 **Q. Please describe the relationship between AltaGas and ENSTAR.**

14 A. AltaGas is an energy infrastructure business with a focus on midstream and regulated
15 public utilities. AltaGas is a public company that is traded on the Toronto Stock
16 Exchange. AltaGas has business operations in Canada and the United States. AltaGas
17 Services (U.S.) Inc. (“ASUS”) is AltaGas’ holding company in the U.S. and is a direct,
18 wholly owned subsidiary of AltaGas. SEMCO is an indirect, wholly owned subsidiary
19 of ASUS, and ENSTAR is a division of SEMCO. Therefore, AltaGas is the indirect
20 parent company of SEMCO of which ENSTAR is a division. A simplified version of
21 the AltaGas corporate organization is depicted in Exhibit JF-2.

22 **Q. Are AltaGas and ENSTAR “affiliates” under Alaska statutes?**

1 A. Yes, AltaGas considers ENSTAR an affiliate for ratemaking purposes. A true and
2 correct copy of the relevant statutes is attached as Exhibit JF-3.

3 **Q. During the test year, did ENSTAR receive services from AltaGas?**

4 A. Yes, ENSTAR relied on AltaGas to provide support for ENSTAR's overall operations
5 during the test year. These services have been provided since 2012, when AltaGas
6 purchased SEMCO. These corporate support services ("Corporate Services") are
7 provided pursuant to written services agreements between ASUS and AltaGas, and
8 between SEMCO and ASUS, of which ENSTAR is a beneficiary.

9 **Q. Why are these activities performed by AltaGas instead of by ENSTAR?**

10 A. By centralizing these Corporate Services, AltaGas is able to share overhead costs and
11 specific expertise across its businesses and achieve economies of scale and other
12 efficiencies that could not be achieved by its business units or subsidiaries on a stand-
13 alone basis. In many cases, AltaGas employees have worked for, or served, utility and
14 energy sector companies for decades and are highly knowledgeable and experienced in
15 industry processes. ENSTAR and its customers benefit from not only deep experience,
16 but a broader industry perspective at a lower cost. In addition, consolidation of
17 Corporate Services allows AltaGas to optimize the performance of its business units
18 and subsidiaries because they can avoid redundant services. Furthermore, as described
19 in more depth below some of these Corporate Services simply cannot reasonably be
20 outsourced by ENSTAR to third parties, such as services provided by AltaGas' Board
21 of Directors and its executive management team and officers.

22 **Q. Does ENSTAR incur costs associated with the Corporate Services provided by**
23 **AltaGas?**

1 A. Yes. Pursuant to the service agreements described above, SEMCO, on behalf of
2 ENSTAR, is periodically invoiced for its allocated portion of the costs incurred by
3 AltaGas to perform the various Corporate Services.

4 **Q. What are the statutory requirements governing affiliate transactions in Alaska**
5 **that are applicable to the Corporate Services provided by AltaGas to ENSTAR?**

6 A. There are two applicable statutory requirements that must be satisfied for ENSTAR to
7 be able to include costs associated with affiliate transactions in rates, specifically, AS
8 42.05.511(c) and 42.05.441(c). Attached as Exhibit JF-3 are true and correct copies of
9 these statutes.

10 Pursuant to AS 42.05.511(c), ENSTAR has the burden to prove: (1) that
11 services provided by AltaGas are necessary and consistent with the public interest; (2)
12 payment made for those services is reasonably based, in part, on the cost incurred by
13 AltaGas to provide those services; and (3) the payment is reasonably based, in part, on
14 the estimated cost for ENSTAR to perform those services if it were to self-provide
15 those services with its own personnel and capital.

16 Pursuant to AS 42.05.441(c), ENSTAR also has the burden to prove: (1) that
17 payments made for the services provided by AltaGas were for services that were
18 reasonably necessary for the operation of ENSTAR; and (2) the services were provided
19 to ENSTAR at a cost that is competitive with the price at which ENSTAR could have
20 obtained the services from an unaffiliated third party.

21

1 **III. CORPORATE SERVICES PROVIDED BY ALTAGAS TO ENSTAR**

2 **A. Description of Corporate Services**

3 **Q. What types of Corporate Services are provided by AltaGas on behalf, or for the**
4 **benefit, of ENSTAR?**

5 A. As stated above, AltaGas provides various Corporate Services to ENSTAR. The
6 services provided are generally strategic in nature and focus on business oversight,
7 development of and exercise of corporate governance, and ensuring ENSTAR has
8 appropriate access to capital. Specifically, AltaGas engages in activities in the
9 following broad categories:

- 10 • Board of Directors;
- 11 • Executive Committee;
- 12 • Finance;
- 13 • Accounting and Tax;
- 14 • Legal and Compliance;
- 15 • Information Technology and Procurement; and
- 16 • Office Services and Corporate Resources.

17 Each category of service provided by AltaGas to ENSTAR is briefly described below.

18 **Q. Please describe the Corporate Services provided by the AltaGas Board of**
19 **Directors for the benefit of ENSTAR.**

20 A. The AltaGas Board of Directors (the “Board”) is ultimately responsible for the
21 stewardship of AltaGas and all its business units and subsidiaries, including ENSTAR.
22 The Board oversees the business affairs of AltaGas and through periodic review of the
23 strategic environment with management, is responsible for developing the strategic

1 direction of AltaGas. The Board ensures the operations of AltaGas meet a high
2 standard of governance and approves AltaGas' consolidated financial statements and
3 quarterly and annual securities disclosure submissions. It also appoints its Chief
4 Executive Officer ("CEO") and other senior officers and engages in succession
5 planning. The Board also reviews and monitors principal business risks.

6 **Q. Please describe the activities performed by the Executive Committee.**

7 A. The AltaGas Executive Committee provides strategic management oversight to ensure
8 corporate goals and objectives are met for all AltaGas business units. The Executive
9 Committee provides strategic direction on matters including financial planning, capital
10 access, business and capital risk management, and organization structure to achieve
11 corporate objectives. It establishes effective company-wide governance models,
12 establishes internal control standards and procedures to drive efficiencies and cost
13 effectiveness, formulates strategy, and provides guidance to operational leadership to
14 optimize AltaGas' lines of business. The executive management team also serves as
15 the principal representatives and spokespersons of AltaGas.

16 **Q. Please describe the Corporate Services provided for ENSTAR by the Finance**
17 **group.**

18 A. The services provided by the Finance group include those associated with treasury,
19 corporate insurance services, commodity and credit risk management, and investor
20 relations. The Finance group is charged with managing equity and debt financing for
21 AltaGas, maintaining AltaGas' capital structure, providing consolidated cash flow
22 forecasts and liquidity management, and monitoring financial market intelligence. The
23 Finance group implements risk management strategies developed by the Executive

1 Committee and approved by the Board. Furthermore, the Finance group is responsible
2 for investor relations activities, including managing analyst, investor, and shareholder
3 communications, coordinating AltaGas' annual general meeting and quarterly
4 conference calls, and preparing press releases and investor presentation materials.

5 **Q. Please describe the Accounting and Tax services provided to ENSTAR.**

6 A. The Accounting and Tax group prepares monthly, quarterly, and annual consolidated
7 financial statements, and coordinates with external auditors for annual audit and
8 quarterly reviews of AltaGas' consolidated financial statements. This group is also
9 responsible for the payroll function and assists in the preparation of the analysis of
10 financial information as well as management discussion and analysis that accompanies
11 quarterly and annual consolidated financial statements required for securities filing
12 documents. To satisfy securities disclosure requirements as a public issuer, the
13 Accounting and Tax group implements and maintains the framework for internal
14 controls and procedures. In addition, this group assists AltaGas' business units in their
15 annual planning and budget cycle and ensures that business units' forecasts are
16 incorporated in strategic planning. The Accounting and Tax group is also responsible
17 for the overall tax compliance and tax planning framework for AltaGas and its
18 subsidiaries. It provides strategic tax perspectives into AltaGas' annual budgeting and
19 strategic planning process, coordinates corporate tax audits, and develops and
20 implements cross-border transfer pricing policies.

21 **Q. Please describe the Legal and Compliance Services provided to ENSTAR.**

22 A. The Legal and Compliance group provides legal service and advice to AltaGas' various
23 business functions. It maintains regular communications with these business functions

1 to ensure effective management of legal matters, including management of external
2 legal counsel where appropriate. This group provides corporate secretarial services to
3 AltaGas and its subsidiaries, and coordinates all communications to, and the meetings
4 of, the Boards of Directors of AltaGas and its affiliates, and oversees disclosure and
5 compliance matters related to AltaGas' status as a reporting issuer. On the compliance
6 side, this group develops guidelines and policies regarding AltaGas' code of business
7 ethics and related core policies including human rights, environment, health and safety,
8 and it maintains oversight on compliance of such matters across the organization. In
9 addition, this group is responsible for developing and preparing AltaGas' disclosure
10 regarding its environmental, social, and governance ("ESG") initiatives.

11 **Q. Please describe the Information Technology ("IT") and Procurement services**
12 **provided to ENSTAR.**

13 A. The IT group develops and maintains organization-wide IT strategy, standardization,
14 policies and practices to ensure there is a common framework for compliance and
15 business automation across AltaGas and its subsidiaries. The compliance framework
16 includes policies and practices to ensure access to the company's information assets
17 is safeguarded. The IT group also develops and implements company-wide
18 cybersecurity policies and procedures, as well as heading the enterprise cybersecurity
19 governance committee. Initiatives include awareness programs to provide employees
20 with education, training, support and tools to encourage best practices for

1 cybersecurity. It also conducts third-party vulnerability and cybersecurity tests,
2 oversees corporate threat detection, and develops incident response protocols.

3 Regarding procurement, AltaGas establishes company-wide strategic
4 procurement procedures and practices to effectively secure supply of goods and
5 services with quality vendors, mitigate commercial risks, and utilize procurement
6 strategies to drive competitive tension and reduce price. The procurement function
7 also facilitates active collaboration among procurement leaders from across the
8 organization on procurement activities where possible to leverage enterprise spend
9 opportunities to realize more favorable terms and conditions.

10 **Q. Please describe the Office Services and Corporate Resources services provided to**
11 **ENSTAR.**

12 A. This group maintains the corporate headquarters of AltaGas and provides a safe, secure
13 workplace environment with the necessary facilities, policies, and programs for
14 AltaGas employees to perform the various corporate functions as described above. In
15 addition, this group provides support for executives' and employees' compensation
16 plan design, pension (including retirement savings) and benefits management, and
17 enhances best practices in the governance on these items. It is also responsible for the
18 development and implementation of enterprise-wide talent and human capital
19 management, to promote employee engagement and enable the development and
20 retention of business knowledge and experience within the organization.

21 **Q. Are these services provided by AltaGas specifically for, or directly to, ENSTAR?**

22 A. No. AltaGas performs these services for the benefit of all its business units, including
23 ENSTAR. None of these services are performed specifically for, or directly to, any

1 particular business unit. Costs incurred by AltaGas in performing these services are
2 allocated to all business units in the same manner. These are common services that
3 AltaGas performs as a parent company and a publicly-traded organization for, and on
4 behalf of, all its business units. In other words, if AltaGas were not to perform these
5 services, each business unit would need to provide these services on its own.

6 **Q. Does SEMCO also provide corporate support services for ENSTAR?**

7 A. Yes.

8 **Q. Is there any duplication of services provided by AltaGas and SEMCO?**

9 A. No. There is no duplication in services or activities performed at the AltaGas level as
10 compared with those performed at the SEMCO level. As a result, there is no
11 duplication in costs associated with services performed by AltaGas. As defined and
12 described in Mr. Moses' direct testimony, SEMCO performs certain "Shared Services"
13 associated with various functions such as accounting, human resources, IT,
14 procurement, and finance. Although these Shared Services have similar names as the
15 Corporate Services provided by AltaGas, the nature and purpose of the SEMCO Shared
16 Services are different than the Corporate Services performed by AltaGas, in the sense
17 that the SEMCO Shared Services are more focused on the everyday administration and
18 operations of ENSTAR, ensuring good business practices. On the other hand, the
19 Corporate Services performed by AltaGas focus on corporate governance, management
20 oversight, strategic advice, guidance and leadership, and providing capital access. The
21 AltaGas Corporate Services are therefore complementary to SEMCO's Shared
22 Services.

23 **Q. Does ENSTAR also self-provide administrative services?**

1 A. Yes, certain SEMCO employees who reside in and only work on assets located in
2 Alaska also provide certain administrative services to ENSTAR. Consistent with the
3 definition in Mr. Moses' direct testimony, I will refer to them as "ENSTAR
4 employees." Since these employees are fully dedicated to ENSTAR, costs associated
5 with these employees are not allocated, but rather are directly charged to ENSTAR.

6 **Q. Is there any duplication of the Corporate Services provided by AltaGas and the**
7 **services provided by ENSTAR employees?**

8 A. No. There is no duplication in services or activities performed at the AltaGas level as
9 compared with those performed by ENSTAR employees. As a result, there is no
10 duplication in costs associated with services performed by AltaGas. The services
11 provided by AltaGas to ENSTAR are complementary in nature to the services provided
12 by ENSTAR employees directly.

13 **B. Necessity and Public Interest**

14 **Q. Are the Corporate Services provided by AltaGas necessary?**

15 A. Yes. The services are common activities that are required as part of the ongoing
16 management of a diversified, publicly-traded company. Many of these services are
17 focused directly on corporate governance, legal mandates, regulatory compliance, and
18 reducing financial, operational, and other types of risk. The remaining services are
19 focused on management control, strategic planning, and operational execution. As
20 previously stated, these services are necessary for AltaGas to maintain its public-issuer
21 status to satisfy the capital needs of its business units, including ENSTAR, in a timely
22 and efficient manner.

23 **Q. In addition to the Corporate Services being necessary, how do the Corporate**
24 **Services provided by AltaGas benefit customers?**

1 A. The Corporate Services benefit customers in several ways. First, the AltaGas executive
2 management team and Board have extensive utility management experience. They
3 provide strategic input, oversight, and governance support to ENSTAR's management,
4 assisting in areas where their industry experience and expertise can enhance near-term
5 and long-term decisions for the ultimate benefit of ENSTAR and its customers, such
6 as risk management development, enhancing governance, and ensuring best practices
7 in ENSTAR's operations.

8 Second, ENSTAR has the benefit of access to energy infrastructure
9 management experience and expertise across the entire organization. ENSTAR senior
10 leadership participates in AltaGas' monthly governance meetings during which senior
11 management of AltaGas and its businesses share business and operational updates to
12 ensure we remain focused on our goals. ENSTAR's safety personnel also participate in
13 AltaGas' safety meetings where lessons learned are shared across the organization.

14 Third, AltaGas has well-established track records in capital market issuances,
15 access to bank credit facilities and the equity capital market. For example, its investor
16 relations function, which is part of the Finance group discussed earlier, manages
17 AltaGas' communications with the shareholders, investors, and other capital market
18 participants. Such outreach efforts facilitate capital issuance activities undertaken by
19 AltaGas' Finance group. In other words, ENSTAR can rely on AltaGas as, and when,
20 it requires capital to deliver safe and reliable gas utility services. The various Corporate
21 Services performed by AltaGas, as described above, are necessary to maintain AltaGas'
22 status as a publicly traded company and to support its continual access to capital
23 markets.

1 Fourth, by consolidating the Corporate Services at AltaGas, ENSTAR is able
2 to enjoy the benefits of cost efficiencies that cannot be achieved if it were to source the
3 Corporate Services from third parties or replicate these services on its own.
4 Consolidation of Corporate Services enables sharing of costs so that each business unit
5 bears only a portion of these costs.

6 **Q. Can you provide examples of how costs to customers are reduced by ENSTAR**
7 **receiving Corporate Services from AltaGas?**

8 A. Yes. While not exhaustive, the following are examples that demonstrate how costs to
9 customers are reduced.

10 To illustrate, if AltaGas did not perform the Corporate Services needed to
11 maintain its public-issuer status, ENSTAR would need to satisfy its legal mandates,
12 compliance requirements, and capital requirement with its own personnel and
13 resources. At a minimum, it would need to incorporate as a separate entity, recruit its
14 own board of directors, hire an executive management team, establish an independent
15 board of directors, set up its own treasury and investor relations function, and expand
16 its accounting function to satisfy securities disclosure requirements. Furthermore, in
17 order to become a publicly-traded company and issue its own securities, there are
18 numerous essential functions ENSTAR would need to perform. These include
19 arranging for its own external audit, preparing its own quarterly and annual reports,
20 maintaining communication with its debt and equity investors, maintaining its own
21 credit rating, engaging in securities registration and stock exchange listing, and
22 procuring directors and officers (also known as “D&O”) liability insurance, to name
23 just a few. ENSTAR would need an expanded staff and additional overhead, including

1 office space, enhancement of IT hardware and software systems, as well as additional
2 HR employees, to support these incremental functions. It is not reasonable for
3 ENSTAR to outsource its board, executive management, and associated governance
4 functions to third parties on a long-term basis; a market for these services simply does
5 not exist.

6 To further illustrate, the total costs of Corporate Services included in the
7 AltaGas Corporate Cost pool in 2021 were approximately \$42 million, of which about
8 \$18 million (or around 43%) were third-party costs. “Third-party costs” are costs that
9 are paid at arm’s-length to unaffiliated third parties for services performed by such
10 parties for the benefit of AltaGas and its business units. ENSTAR’s allocated portion
11 of these third-party costs was only \$0.9 million, yet it received the benefit of the entire
12 suite of such services. As demonstrated in Section IV of my direct testimony, it would
13 have cost ENSTAR significantly more than \$0.9 million if it were to source these
14 services for itself. Furthermore, ENSTAR would need to employ additional personnel
15 and incur more overhead costs in order to manage these additional functions. Thus, the
16 prudent approach is for AltaGas to perform these Corporate Services on ENSTAR’s
17 behalf.

18 **Q. Are the Corporate Services provided by AltaGas to, or for the benefit of, ENSTAR**
19 **in the public interest?**

20 A. Yes. The Corporate Services provided under the service agreements discussed above
21 are not only necessary to the operation of ENSTAR but are also beneficial to customers.
22 Economies of scale are realized by provision of Corporate Services by AltaGas that

1 directly result in lower costs to ENSTAR's customers. For the reasons discussed
2 above, this arrangement is in the public interest.

3 **IV. COST ALLOCATION AND COMPETITIVENESS OF COSTS**

4 **Q. How are the costs of the Corporate Services charged to AltaGas' divisions and**
5 **subsidiaries?**

6 A. AltaGas allocates costs for Corporate Services to ENSTAR based on the Modified
7 Massachusetts Formula ("MMF"). MMF is an industry standard methodology to
8 allocate fixed and common costs.

9 First, costs for Corporate Services are combined into one common cost pool at
10 AltaGas for allocation. This cost pool is then allocated to ASUS, the holding company
11 of AltaGas' U.S. business, and AltaGas' Canadian business units and subsidiaries,
12 using the AltaGas Modified Massachusetts Formula ("AltaGas MMF"). The AltaGas
13 MMF uses a simple average of three different cost allocator-bases (the "AltaGas MMF
14 Allocator") of each business of the AltaGas consolidated group. The three cost
15 allocator-basis in the AltaGas MMF Allocator are the (1) relative earnings before
16 interest, tax, and depreciation ("EBITDA"), (2) relative payroll costs, and (3) relative
17 property (Plant, Property, and Equipment, including construction work-in-progress,
18 plus Materials and Supplies Inventories and Gas Inventories) of each business unit or
19 subsidiary. The following table illustrates the 2021 AltaGas MMF Allocator used by
20 AltaGas to allocate Corporate Services costs to ASUS:

AltaGas Limited
2021 MMF Allocator

| | Total AltaGas (\$000s) | ASUS (\$000s) |
|----------------------------|-----------------------------------|----------------------|
| Total Property | 9,534,477 | 6,347,569 |
| Property factor | | 66.6% |
| Total Payroll | 312,255 | 234,724 |
| Payroll factor | | 75.2% |
| Total EBITDA | 1,151,130 | 719,203 |
| EBITDA factor | | 62.5% |
| 2021 Average Factor | | 68.1% |

In the second step, when ASUS receives the allocation from AltaGas, ASUS allocates such costs to the U.S. businesses, including SEMCO, using the Washington Gas Modified Massachusetts Formula (“Washington Gas MMF”).

Similar to the AltaGas MMF, Washington Gas’ MMF also includes three equally weighted factors, although the factors are slightly different than the AltaGas MMF Allocators and consist of average invested capital, labor dollars, and net revenue (collectively, the “Washington Gas MMF Allocator”). The principal reason for using the Washington Gas MMF for the allocation from ASUS to its U.S. subsidiaries is that, after the acquisition of WGL Holdings Ltd. (“WGLH”) by AltaGas, certain administrative services formerly provided by ASUS (including accounting, general ledger maintenance, cash management, payroll administration, IT, procurement, etc.), are now performed by Washington Gas Light Company (“Washington Gas”), a subsidiary of WGLH. Administratively, it was both practical and efficient to adopt the Washington Gas MMF and its allocation methodology. The following table illustrates

1 the 2021 Washington Gas MMF Allocator used by ASUS to allocate Corporate
2 Services costs to SEMCO and its other U.S. businesses:

ASUS

2021 MMF Allocator

| | Total ASUS (\$000s) | SEMCO (\$000s) |
|----------------------------------|----------------------------|-----------------------|
| Average Invested Capital ("AIC") | 5,562,614 | 1,239,902 |
| AIC factor | | 22.3% |
| Labor | 201,296 | 28,582 |
| Labor factor | | 14.2% |
| Net Revenue | 1,257,141 | 253,276 |
| Net Revenue factor | | 20.1% |

3

| | |
|----------------------------|--------------|
| 2021 Average Factor | 18.9% |
|----------------------------|--------------|

4 ENSTAR receives an allocation of these costs through SEMCO given that ENSTAR is
5 a division of SEMCO. When SEMCO receives an allocation of the Corporate Services
6 costs, it allocates those costs directly to its divisions and subsidiaries using the MMF
7 Allocator and methodology. The allocation of costs for Shared Services from SEMCO
8 to ENSTAR is further discussed in Mr. Moses' direct testimony.

9 **Q. Why does AltaGas choose to use the MMF to allocate the Corporate Services?**

10 A. The MMF is a reasonable way to allocate necessary costs of Corporate Services. The
11 MMF is commonly used in the utility industry to allocate such shared costs that benefit
12 multiple subsidiaries or business units. Additionally, the MMF is not only commonly
13 used, but is routinely accepted by utility regulators.

14 SEMCO has also been using the MMF to allocate shared costs between its
15 utility divisions in Michigan (SEMCO Gas) and Alaska (ENSTAR) since 1999 and the
16 methodology has consistently been deemed acceptable by the regulatory commission

1 in Michigan and this Commission since that time. As further explained in the direct
2 testimony of Mr. Moses, SEMCO has what is called an Affiliated Transactions Policy
3 Manual (“ATM”) that specifies how costs are charged to all SEMCO divisions. The
4 MMF allocation is described in that manual. SEMCO and ENSTAR continue to use
5 the ATM in accounting for the costs addressed here.

6 Similarly, the Washington Gas MMF has been used for allocation of fixed and
7 common costs and has been reviewed by regulators in Washington, D.C., Maryland,
8 and Virginia. Washington Gas has a Cost Allocation Manual (“CAM”) similar to
9 SEMCO Energy’s ATM. The CAM is also filed with its utility regulators every year.

10 **Q. Does AltaGas charge a mark-up or profit of any kind on the cost it incurs to**
11 **provide these Corporate Services?**

12 A. No. These Corporate Services are provided at cost. In other words, costs associated
13 with the Corporate Services are allocated to business units with no mark-up or profit
14 of any kind.

15 **Q. What were the allocated costs of the Corporate Services from AltaGas to**
16 **ENSTAR in 2021?**

17 A. The entire AltaGas corporate allocation to ENSTAR (through ASUS and SEMCO) was
18 \$2.01 million in 2021, part of which was the \$0.9 million allocation of third-party costs
19 to provide the services. The table below depicts the various service functions and
20 allocations of costs to ENSTAR in 2021.

| | 2021 Total ENSTAR Allocation (\$000s) | Allocation of Third Party Costs (\$000s) |
|-------------------------------------|--|---|
| Board of Directors | 55 | 55 |
| Executive Management | 279 | 11 |
| Finance | 248 | 142 |
| Accounting and Tax | 404 | 98 |
| Legal & Compliance | 388 | 67 |
| IT & Procurement | 513 | 434 |
| Office Services & Corp Resources | 121 | 68 |
| | <u>2,008</u> | <u>876</u> |

1 **Q. Has AltaGas incurred any costs for services that are not allocated to ENSTAR?**

2 A. Yes. Costs incurred by AltaGas solely for its midstream businesses, corporate and
3 business development costs, corporate donation and promotion, supplemental
4 executive retirement plan expense, share-based incentive expenses, and certain travel
5 expenses are not allocated to ENSTAR. These costs are carved out from the Corporate
6 Services cost pool as they are generally perceived to be not necessary for utility
7 operations.

8 **Q. How do the costs of Corporate Services allocated from AltaGas to ENSTAR in**
9 **2021 compare to those costs allocated in the last ENSTAR rate case, which was**
10 **based on a 2015 test year?**

11 A. Allocated costs to ENSTAR associated with Corporate Services have decreased about
12 30% since 2015 even though the total cost of Corporate Services to AltaGas has
13 increased. This is mainly attributable to the increase in size and scale of AltaGas'
14 operations between 2015 and 2021 and the focus on keeping costs controlled at a
15 reasonable level.

1 **Q. Has ENSTAR analyzed what the cost would be if it performed the Corporate**
2 **Services with its own personnel and capital?**

3 A. Yes. In order to address AS 42.05.511(c), ENSTAR has undertaken an analysis to
4 determine what it would cost to self-provide services currently provided by SEMCO
5 and AltaGas, assuming ENSTAR is a stand-alone entity with no parent company. This
6 hypothetical analysis demonstrates that the cost to self-provide the suite of services is
7 much higher than the current methodology. In this analysis, ENSTAR has included
8 some of the known third-party costs necessary to perform the services and additional
9 employee compensation costs. Taking into consideration market data, as well as
10 AltaGas and SEMCO practices with regard to employee benefits and compensation,
11 ENSTAR estimates that it would cost approximately \$7.3 million to employ just the
12 people to perform the services performed by SEMCO and AltaGas. Additionally,
13 ENSTAR conservatively estimates that it would also incur approximately \$5.8 million
14 in third-party costs to self-provide the services performed by AltaGas and SEMCO on
15 behalf of ENSTAR.

16 This analysis focuses on additional O&M costs that would be borne by
17 ENSTAR if it were to self-provide these services. These costs do not include
18 additional, significant capital costs as well as the return on and depreciation of the
19 capital that would be passed on to ratepayers. This analysis also does not take into
20 consideration the significant years of management experience or the loss of industry
21 knowledge that is gained by being a part of a diversified energy company if ENSTAR
22 were to self-provide these services. While it may be hard to put a price on this

1 advantage, there is no doubt the advantage would be lost if ENSTAR were a stand-
2 alone company.

3 Attached to my testimony as Exhibit JF-4 is a summary of the analysis that I
4 co-sponsor with ENSTAR witnesses Messrs. Sims and Moses, which depicts a
5 hypothetical workforce and some of the associated third-party cost ENSTAR would
6 incur if ENSTAR were to self-provide the services provided by SEMCO and AltaGas.

7 **Q. Are the charges associated with the Corporate Services provided by AltaGas to**
8 **ENSTAR competitive with costs that would be incurred if the services were**
9 **provided by an unaffiliated third-party?**

10 A. Yes. The charges for the Corporate Services are lower than the costs that would be
11 incurred if the services were performed by an unaffiliated third-party. This is
12 demonstrated in several ways.

13 First, the AltaGas corporate philosophy is to keep all costs for its entire
14 corporate enterprise at a competitive level with its competitors and peers. AltaGas has
15 obligations not only to its customers through its business units, but to its shareholders,
16 to keep costs associated with all activities to a reasonable level and provision of
17 Corporate Services is just one example of where that obligation applies. For example,
18 all costs for Corporate Services are subject to strict budgeting and cost controls that are
19 focused on keeping costs at reasonable levels as discussed above. As another example,
20 the AltaGas hiring practices are designed to competitively compensate employees
21 performing services, but are not designed to compensate employees above and beyond
22 what market forces establish as fair and reasonable. The objective of AltaGas'

1 compensation program is to offer competitive base salary compensation at
2 approximately the median among its peer group.

3 Second, a large portion of the costs being allocated to ENSTAR (approximately
4 43%) are associated with services performed by third parties and are competitive by
5 definition. For example, during 2021, AltaGas retained Ernst & Young (“EY”) for
6 auditing and other consulting work due to its experience and independence from
7 AltaGas. EY provides these types of services in a very competitive market and was
8 retained at arm’s length. In 2021, the fees AltaGas paid to EY regarding consolidated
9 audit and quarterly reviews was approximately \$0.9 million; and ENSTAR’s portion
10 of these costs was less than \$45,000. While the EY costs are allocated, they are costs
11 actually billed by third parties.

12 Third, ENSTAR is only receiving a fraction of the costs incurred by AltaGas
13 for the Corporate Services. While the total amount of costs may be less for an
14 organization the size of ENSTAR as compared to an organization the size of AltaGas,
15 a large portion of the costs would be necessary regardless of the size of the company.
16 For example, AltaGas incurred close to \$1.2 million in third-party costs during 2021
17 for securities listing registration, annual report preparation, annual general meetings,
18 other forms of shareholder communications, and D&O insurance. ENSTAR’s
19 allocation of these costs was less than \$60,000. If ENSTAR were to self-provide these
20 services, ENSTAR would expect to pay close to \$1.4 million. The main driver for the
21 spike in ENSTAR’s standalone cost is the significant D&O insurance premium
22 associated with a U.S. listed company; and some of the other costs have no direct
23 correlation to company size.

1 Also for example, a publicly traded company needs a board of directors, a CEO,
2 and a chief financial officer (“CFO”). For illustrative purposes, the average bundled
3 cost of a board of directors, a CEO, and a CFO of five Alaska Native corporations and
4 four listed public utilities in the Northwestern part of the U.S.,¹ is approximately \$4.9
5 million. In stark contrast, ENSTAR was only allocated approximately \$334,000 of
6 total costs (including both compensation and third-party costs) associated with
7 AltaGas’ Board and Executive Management in 2021. Also note that while the amount
8 varies from company to company, on average over 30% of the amounts of board of
9 directors and executive compensation for the four listed public utilities in the
10 Northwestern part of the U.S. were share-based compensation that AltaGas excludes
11 from the cost allocation to ENSTAR. If ENSTAR were to recruit its own CEO and
12 CFO and establish its own board of directors, however, it would need to provide
13 compensation consistent with customary market practice, which typically includes a
14 share-based compensation component.

15 Fourth, any services provided by third parties to ENSTAR will likely contain
16 profit margins that simply are not assessed by AltaGas. While profit margins may
17 differ depending on the type of service provided, it is fair to say that all services would
18 be provided by third parties at fully-loaded costs, plus a profit margin. For these, and
19 other reasons, the cost at which ENSTAR receives the Corporate Services from

¹ The five Alaska Native corporations are (i) Bristol Bay Native Corporation, (ii) Doyon, Ltd., (iii) Cook Inlet Region, Inc., (iv) Calista Corporation, and (v) Northwest Arctic Native Association. The four public utilities in the Northwestern part of the U.S. are (i) ATN International, the parent company of Alaska Communications Systems Group, Inc., (ii) Avista Corporation, the parent company of Alaska Electric Light & Power, (iii) Northwest Natural Gas Company, and (iv) Puget Energy, Inc.

1 AltaGas are competitive with the cost at which such services could be received from a
2 third party, if such services were even available.

3 **Q. How should the Commission consider the costs of these Corporate Services in light**
4 **of AltaGas' entry into a Purchase and Sale Agreement to sell its Alaska assets?**

5 A. In the event the sale is approved by the Commission and closes during the pendency of
6 this proceeding, ENSTAR may file supplemental testimony if required.

7 **Q. Are the Corporate Services provided by AltaGas to ENSTAR, and the costs**
8 **associated with those services reasonable and necessary?**

9 A. Yes. The Corporate Services are necessary, not duplicative of other services provided
10 to ENSTAR, are beneficial to customers, and are in the public interest. Furthermore,
11 the costs associated with the Corporate Services are allocated using a widely-accepted
12 methodology, are less than they would be if ENSTAR performed the services for itself,
13 and are competitive with what they would be if the Corporate Services were provided
14 by an unaffiliated third party, if they could be obtained externally. For these reasons,
15 the costs are reasonable.

16 **V. CONCLUSION**

17 **Q. Does this conclude your direct testimony?**

18 A. Yes.

Jillian Fan

EMPLOYMENT

AltaGas Ltd. 2013-Present

Director Regulatory Policy

AltaGas Utility Group Inc. 2008-2012

Director Strategic Development

Brookfield Asset Management 2005-2008

Vice President

Darby Asia Investors Limited 1999-2004

Vice President

Associate

CIBC World Markets 1997-1999

Associate

Canadian Imperial Bank of Commerce 1996-1997

Financial Analyst

Numac Energy Inc. 1993-1996

Treasury Analyst

Financial Accountant

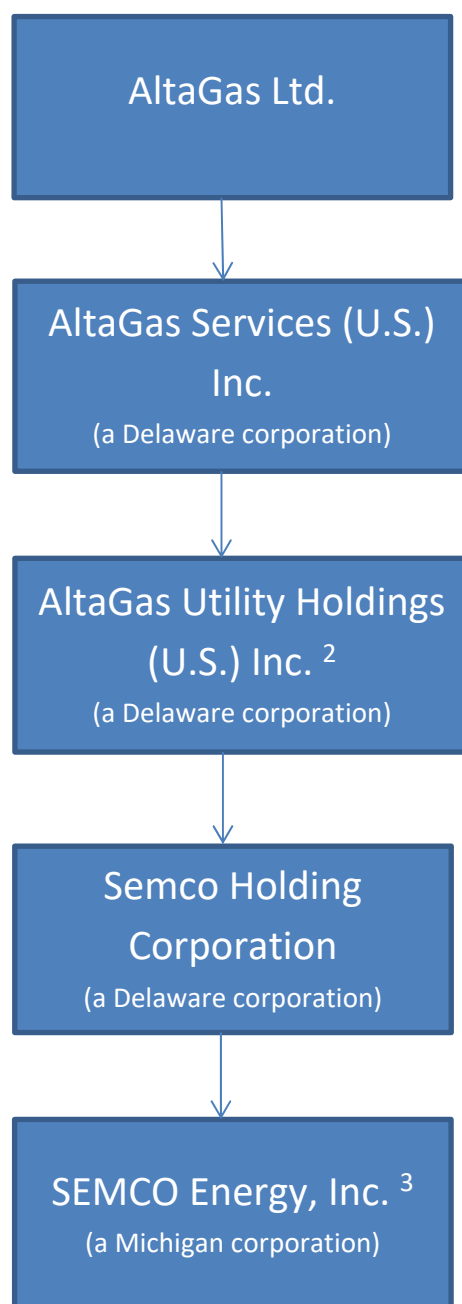
EDUCATION

University of Calgary: Bachelor of Commerce (distinction), Accounting, 1993

Certified Management Accountant / Chartered Professional Accountants of Alberta, 1996

Chartered Financial Analyst Institute, 1999

AltaGas Ltd. – U.S. Structure showing ownership of ENSTAR ¹



¹ As at June 30, 2022.

² AltaGas Utility Holdings (U.S.) Inc. ("AUHUS") also indirectly owns 100% of WGL Holdings, Inc., which owns 100% of Washington Gas Light Company.

³ SEMCO Energy, Inc. conducts its Alaska natural gas distribution business under the name ENSTAR Natural Gas Company ("ENSTAR").

Select Alaska Statutes

AS 42.05.441(c): For rate-making purposes, indebtedness, debt service, and payments by a regulated public utility to a person having an ownership interest of more than 70 percent in the utility shall be considered to be ownership equity, profits, or dividends except to the extent that there is a clear and convincing showing that

(1) the indebtedness was incurred, or the payments made, for goods or services that were reasonably necessary for the operation of the utility; and

(2) the goods or services were provided at a cost that was competitive with the price at which they could have been obtained from a person having no ownership interest.

AS 42.05.511(c): In a rate proceeding the utility involved has the burden of proving that any written or unwritten contract or arrangement it may have with any of its affiliated interests for the furnishing of any service or for the purchase, sale, lease, or exchange of any property is necessary and consistent with the public interest and that the payment made therefor, or consideration given is reasonably based, in part, upon the submission of satisfactory proof as to the cost to the affiliated interest of furnishing the service or property and, in part, upon the estimated cost the utility would have incurred if it furnished the service or property with its own personnel and capital.

AS 42.05.990(1): Affiliated interest includes

- (A) a person owning or holding directly or indirectly five percent or more of the voting securities of a public utility engaged in intrastate business in this state;
- (B) a person, other than those specified in (A) of this paragraph, in a chain of successive ownership of five percent or more voting securities, the chain beginning with the holder of the voting securities of such public utility;
- (C) a corporation five percent or more of whose voting securities are owned by a person owning five percent or more of the voting securities of the public utility or by a person in such a chain of successive ownership of five percent or more of the voting securities;
- (D) a corporation which has one or more officers or directors in common with a public utility;
- (E) a person with whom the public utility has a management or service contract;
- (F) a person who is an officer of such a public utility or of a corporation in a chain of successive ownership of five percent or more voting securities
- (G) a corporation which has one or more officers or directors in common with a public utility;
- (H) a person or corporation who or which the commission determines as a matter of fact, after investigation and hearing, actually is exercising such

substantial influence over the policies and actions of a utility in conjunction with one or more other corporations or persons with whom they are related by ownership or blood, or by action in concert, that together they are affiliated with the utility within the meaning of this section even though none of them alone is so affiliated; or

- (I) a person or corporation who or which the commission determines as a matter of fact after investigation and hearing actually is exercising substantial influence over the policies and actions of a utility even though such influence is not based upon stockholdings, stockholders, officers or directors to the extent specified in this section.

Summary of Costs to ENSTAR to Perform All Corporate and Shared Services Activities

| ENSTAR's Cost for AltaGas Corporate and SEMCO Energy Shared Services Expenses | | | | Estimated ENSTAR Cost if AltaGas Corporate and SEMCO Energy Shared Services Activities Were Performed Directly by ENSTAR | | | | |
|---|---------------------|-----------------------------|---------------------|--|--------------|---------------------|-----------------------------|----------------------|
| Shared Services Function | SALARIES & BENEFITS | THIRD PARTY & OTHER EXPENSE | TOTAL | Shared Services Function | FTE REQUIRED | SALARIES & BENEFITS | THIRD PARTY & OTHER EXPENSE | TOTAL |
| Board of directors | \$ - | \$ 55,002 | \$ 55,002 | Board of directors | | \$ - | \$ 1,477,627 | \$ 1,477,627 |
| Executive Management | 267,676 | 10,863 | 278,539 | Executive Management | 2 | 3,460,058 | 140,419 | 3,600,477 |
| Accounting / Tax | 620,265 | 250,427 | 870,692 | Accounting / Tax | 5 | 816,322 | 450,000 | 1,266,322 |
| Corporate Compliance & Communications & Records Maintenance | 965,122 | 119,445 | 1,084,567 | Corporate Compliance & Communications & Records Maintenance | 2 | 439,118 | 332,281 | 771,399 |
| Finance / Treasury | 268,777 | 248,831 | 517,609 | Finance / Treasury | 4 | 1,063,383 | 1,500,066 | 2,563,449 |
| Information Technology / Procurement | 428,854 | 994,751 | 1,423,605 | Information Technology / Procurement (1) | 5 | 869,042 | 1,103,469 | 1,972,511 |
| Human Resources | 52,815 | 97,859 | 150,674 | Human Resources | 3 | 455,602 | 29,538 | 485,140 |
| Safety & Risk | 30,384 | 5,520 | 35,904 | Safety & Risk | 1 | 198,062 | 629,627 | 827,689 |
| Facilities | - | 113,953 | 113,953 | Facilities (2) | | - | 113,953 | 113,953 |
| TOTAL | \$ 2,633,894 | \$ 1,896,652 | \$ 4,530,546 | TOTAL (1), (2), (3) | 22 | \$ 7,301,587 | \$ 5,776,979 | \$ 13,078,566 |

(1) In addition to the O&M items identified in the ENSTAR standalone costs, ENSTAR would be required to implement some systems/hardware (ERP, Cybersecurity, etc.) currently provided by SEMCO Energy, which would result in additional O&M expenses and/or capital expenditures necessary to provide the company with the support currently provided via shared solutions.

(2) This analysis does not include any requisite incremental capital or expense costs (O&M, depreciation and property taxes) specifically related to the additional 22 FTEs.

(3) Since ENSTAR is a division of SEMCO Energy, Inc. and not a legal entity, this analysis is hypothetical and represents a conservative estimate of the costs ENSTAR would bear to perform the activities currently provided by AltaGas Ltd. and SEMCO Energy Inc. on its behalf.

STATE OF ALASKA

BEFORE THE REGULATORY COMMISSION OF ALASKA

Before Commissioners:

Keith Kurber II, Chair
Robert A. Doyle
Robert M. Pickett
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In the Matter of the Consideration of the)
Revenue Requirement Designated as TA)
334-4 Filed by ENSTAR NATURAL GAS)
COMPANY, A DIVISION OF SEMCO)
ENERGY, INC.)

Docket No. U-22-_____

**PREFILED DIRECT TESTIMONY
OF
JOHN D. SIMS**

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TABLE OF CONTENTS

| | | |
|-------|---|----|
| I. | POSITION AND QUALIFICATIONS | 3 |
| II. | PURPOSE OF DIRECT TESTIMONY | 4 |
| III. | OVERVIEW OF ENSTAR’S FILING | 4 |
| IV. | OVERVIEW OF ENSTAR..... | 9 |
| V. | ENSTAR UPDATE SINCE U-16-066 | 11 |
| A. | ENSTAR’s Safety and Reliability Improvements | 15 |
| B. | Technological Improvements..... | 20 |
| C. | Impact of COVID-19 | 26 |
| D. | Inflation..... | 31 |
| E. | TriSummit Acquisition | 33 |
| VI. | ENSTAR’S REQUESTED ROE | 33 |
| VII. | NEW INVESTMENTS MADE SUPPORTING THE SAFE AND RELIABLE TRANSPORTATION AND DISTRIBUTION OF NATURAL GAS..... | 38 |
| VIII. | CONCLUSION..... | 41 |

EXHIBITS

| | |
|---------------|---|
| Exhibit JDS-1 | Resume of John D. Sims |
| Exhibit JDS-2 | AGA Safety Awards |
| Exhibit JDS-3 | PHMSA Civil Penalty Notices |
| Exhibit JDS-4 | Excerpt of Senate Bill 241 |
| Exhibit JDS-5 | Excerpt of July 2022 AK Economic Trends |

1 **I. POSITION AND QUALIFICATIONS**

2 **Q. Please state your name, business address, and present position.**

3 A. My name is John D. Sims. My business address is 3000 Spenard Road, Anchorage,
4 Alaska, 99503. I am President of ENSTAR Natural Gas Company (a division of
5 SEMCO Energy, Inc. (“SEMCO”)) and Alaska Pipeline Company (a subsidiary of
6 SEMCO) (“APC”), as well as President of Cook Inlet Natural Gas Storage Alaska, LLC
7 (“CINGSA”). ENSTAR Natural Gas Company and APC are regulated as a single
8 entity and will collectively be referred to in my testimony as “ENSTAR” or the
9 “Company.”

10 **Q. Briefly describe your professional experience and educational background.**

11 A. I have been employed by ENSTAR since 2005 and have held various management
12 roles associated with the Customer Service, Credit, Human Resources, Business
13 Development, and Public Affairs Departments. Immediately prior to my current
14 position, I was the Vice President of Corporate Resources and Business Development
15 for both ENSTAR and CINGSA. I hold a degree in Marketing Management from
16 Hillsdale College and have a Master’s Degree in Business Administration from the
17 University of Alaska, Anchorage. My summary resume is attached hereto as Exhibit
18 JDS-1.

19 **Q. Briefly describe your current professional responsibilities with ENSTAR.**

20 A. As President of ENSTAR, I am responsible for the management, operations and
21 financial performance of the utility. I am the leader of 200+ dedicated employees who
22 perform services for ENSTAR and interface with stakeholders external to the
23 Company, including the federal delegation, the Alaska State Legislature, the executive
24 branch, and other business leaders in Alaska.

1 **Q. Have you previously testified before the Regulatory Commission of Alaska**
2 **(“RCA” or “Commission”)?”**

3 A. Yes. I have provided testimony before the RCA on behalf of ENSTAR in Dockets U-
4 08-025, U-16-066, U-18-004, and U-19-014, and on behalf of CINGSA in Dockets U-
5 18-005, U-18-024, U-18-043, U-19-025, and U-21-058.

6 **II. PURPOSE OF DIRECT TESTIMONY**

7 **Q. What is the purpose of your direct testimony?**

8 A. The purpose of my direct testimony is three-fold. First, I provide a general overview
9 of this rate filing and ENSTAR. Second, I provide an update on ENSTAR operations
10 since its last rate case docketed as U-16-066. Finally, I discuss several key issues raised
11 by this filing and detail the Company’s proposals on these issues. These issues include
12 the Company’s return on equity (“ROE”) and certain unique business risks of
13 ENSTAR’s operations, rate design, and requests for year-end rate base treatment of
14 certain capital expenditures. Other witnesses in the case also testify on these topics and
15 will provide their input based on their expertise and experience.

16 **III. OVERVIEW OF ENSTAR’S FILING**

17 **Q. Why is ENSTAR making this rate filing?**

18 A. ENSTAR was ordered by the Commission in Order U-16-066(22) to file a rate case
19 based on a 2021 test year, including a lead-lag study, by August 1, 2022. This filing is
20 being made in compliance with Order U-16-066(22). Additional discussion of
21 ENSTAR’s rate history is included in the direct testimony of Company witness Mr.
22 Daniel M. Dieckgraeff.

23 **Q. What is ENSTAR requesting in this rate filing?**

1 A. ENSTAR is requesting an overall increase of 1.40% including the cost of gas and
2 5.68% on non-gas revenue requirements to allow the Company an opportunity to
3 recover its just and reasonable costs and earn a fair return of and on prudent capital
4 investments in ENSTAR's transmission and distribution system in Southcentral
5 Alaska, all of which were used and useful to provide service to ENSTAR customers
6 during the test year. Our rate filing includes a request to increase our ROE to 12.95%,
7 a capital structure using the actual structure at the end of the 2021 test year of 45.89%
8 debt and 54.11% equity, and ENSTAR's current actual cost of debt of 2.86%. Cost
9 recovery of these expenses and investments will help ensure that ENSTAR will be able
10 to provide the same safe and reliable service at reasonable rates that its customers have
11 become accustomed to since it began operations in 1961.

12 ENSTAR further requests an interim and refundable increase of 1.5%, to be
13 effective October 1, 2022.

14 **Q. Is ENSTAR proposing a change to its General Service Customers' rates?**

15 A. It is. ENSTAR is proposing to increase the portion of costs that are recovered via the
16 customer charge, thereby decreasing the volumetric charge.

17 **Q. Why is ENSTAR making this proposal?**

18 A. As Mr. Dieckgraeff discusses in his testimony, decoupling is becoming more and more
19 common in the utility industry across the United States. While ENSTAR is not
20 proposing to move to a completely decoupled rate, we do recognize the benefit for both
21 the Company and ratepayers by moving slightly in this direction. From the ratepayers'
22 perspective, it allows for more transparency on their monthly bill and greater
23 predictability on utility costs. From ENSTAR's perspective, it helps to mitigate the

1 losses experienced by the consistent trend of declining use per customer. Without this
2 proposal being put in place, ENSTAR would be deprived of a fair opportunity to
3 recover the costs of providing service.

4 **Q. Is ENSTAR proposing a different rate design for its transportation customers in**
5 **this case than the one approved by the Commission in Order U-16-066(19)?**

6 A. Yes. ENSTAR is proposing straight fixed variable rates as discussed in the testimonies
7 of Mr. Dieckgraeff and Dr. Bruce H. Fairchild. A majority of ENSTAR's
8 transportation customers are going through an ideological metamorphosis. Electric
9 utilities are being driven by local and state government, and their own boards, to reduce
10 their dependency on fossil fuels. They will look to increase investments in wind, solar,
11 hydro, and potentially tidal resources as well. At the same time these utilities are held
12 to extremely high standards for reliability and continuity of service. ENSTAR has no
13 doubt this will impact the volumes we transport on our system, however, just because
14 volumes on the pipeline decrease, the costs do not.

15 **Q. What do you mean by your statement above that decreases in volume do not relate**
16 **to decreases in costs on our pipeline system?**

17 A. ENSTAR transportation customers have relied on our transportation and distribution
18 systems to bring them natural gas the exact moment they need it for decades. As
19 renewable energy becomes more prevalent in our state, our system will become that
20 much more important. Solar and wind powered generation is unpredictable, and we
21 expect to continue to be called on in a moment's notice to bring the natural gas needed
22 to generate power. This means that we need to reliably maintain the natural gas systems
23 to meet their entire load.

1 **Q. Why is ENSTAR proposing the move to straight fixed variable rates?**

2 A. It is important that ENSTAR is allowed an opportunity to earn the appropriate and
3 regulatorily approved costs. This removes the question, and ultimately the potential
4 argument in this proceeding, about what the appropriate volumes transportation
5 customers will need ENSTAR to deliver on its system. This topic is discussed in
6 greater detail in Ms. Inna B. Johansen’s direct testimony.

7 **Q. Who are ENSTAR’s witnesses in support of this filing?**

8 A. ENSTAR’s filing is supported by my direct testimony and by the direct testimony of
9 the following witnesses:

- 10 • Ms. Johansen discusses the Cook Inlet gas supply challenges and ENSTAR’s
11 transport volumes;
- 12 • Ms. Jillian Fan will describe the various corporate services provided by AltaGas
13 Ltd. (“AltaGas”) as well as the manner in which certain costs of those services
14 are allocated to ENSTAR;
- 15 • Mr. Mark A. Moses summarizes the shared services provided by SEMCO and
16 explains the basis for an adjustment to pension expenses and removal of the
17 acquisition adjustment;
- 18 • Mr. Harold Walker, III sponsors the required lead-lag study used to determine
19 ENSTAR’s cash working capital requirement;
- 20 • Mr. Dylan W. D’Ascendis sponsors testimony regarding the appropriate capital
21 structure and corresponding cost of capital for ENSTAR;
- 22 • Ms. Chelsea N. Guintu sponsors the 275(a) filing, including the required
23 comparative financial statements and historical financial schedules as well as

1 certain pro forma adjustments to the test year. Ms. Guintu also addresses certain
2 aspects of ENSTAR’s accounting policies, procedures, and records;
3 • Dr. Fairchild discusses the cost-of-service study, the adjusted rate design, and
4 certain income tax adjustments; and
5 • Mr. Dieckgraeff summarizes ENSTAR’s rate history and discusses the rate
6 effect of certain pro forma adjustments, including an adjustment to normalize
7 the unusual weather experienced during the 2021 test year. Mr. Dieckgraeff
8 also sponsors the interim and permanent tariff sheets.

9 **Q. What standard applies to the Commission’s review of this filing?**

10 A. Although I am not an attorney, my understanding of Alaska Statute 42.05.141(a)(3)
11 empowers the Commission to “make or require just, fair, and reasonable rates . . . for a
12 public utility” The Commission also described the requirement to authorize just
13 and reasonable rates, and the process to determine those rates, in Order U-18-043(15):

14 We are required by statute to ensure that the rates charged by CINGSA
15 are just and reasonable. To determine just and reasonable rates, we
16 review a utility’s proposed total annual required earnings, known as
17 the revenue requirement. Conceptually, the revenue requirement is the
18 sum of the utility’s operating expenses, plus annual depreciation, plus
19 a fair return on investment. The revenue requirement is derived from
20 a normalized test year. The test year consists of historical data of
21 actual, realized costs and property balances, which are then adjusted
22 to reflect known and measurable changes and to delete or average the
23 effect of unusual or nonrecurring events. The purpose of the
24 normalized test year is to reasonably represent the costs of normal
25 operations in the immediate future.¹

26

¹ Order U-18-043(15) at 9 (internal citations omitted).

1 To assist the Commission in determining “just and reasonable” rates and in compliance
2 with Order U-16-066(22), ENSTAR has prepared revenue requirement and cost-of-
3 service studies that follow 3 AAC 48.275(a) and (h), as well as a lead-lag study.

4 **IV. OVERVIEW OF ENSTAR**

5 **Q. Please provide a brief overview of ENSTAR and its customers.**

6 A. ENSTAR purchases, on average, 32.1 Bcf² of natural gas annually from various Cook
7 Inlet producers and delivers the gas through its transmission and distribution system to
8 residential, commercial, and industrial customers in the areas served by the Company.
9 Approximately 99% of ENSTAR’s customer base (by meter count) consists of
10 residential and similar small commercial customers, who have in common the
11 relatively small meters and related facilities used to serve them. These customers
12 typically use the gas delivered by ENSTAR for space heating, producing hot water,
13 cooking, and similar purposes. The remainder of ENSTAR’s customer base consists
14 of larger commercial and transportation customers that use the gas provided or
15 transported by ENSTAR for the same purposes and for industrial purposes, such as
16 generating power or running asphalt plants.

17 ENSTAR employs approximately 200 employees in various management,
18 supervisory, administrative, and field positions on a full-time basis. This year-round
19 Alaska workforce is supplemented in summer with an additional 60-70 temporary
20 employees for the construction season. The Company’s employees work out of five
21 offices across ENSTAR’s service territory. In addition, ENSTAR receives necessary

² Bcf is 1,000,000 Mcf or 1 billion cubic feet. Mcf is one thousand cubic feet. Ccf is one hundred cubic feet.

1 services from SEMCO and AltaGas, as further described in the testimony of ENSTAR
2 witnesses Ms. Fan and Mr. Moses.

3 **Q. Describe ENSTAR's status as a regulated public utility and the different kinds of**
4 **rates it charges customers for natural gas service.**

5 A. The Company is economically regulated, in terms of the rates it charges and the terms
6 and conditions under which it provides service to customers, by the Commission. The
7 Company's revenues to cover the costs of providing service (including the return
8 ENSTAR earns on investments in facilities to serve customers) come from
9 Commission-authorized "base rates" that recoup the non-gas costs of delivering natural
10 gas to customers. The Company purchases natural gas that is then resold to customers
11 at cost, without a profit margin or mark-up. The "Gas Cost Adjustment" (or "GCA")
12 component of rates is set annually by the Commission and paid by what are termed
13 "gas sales customers." ENSTAR recovers its gas costs through the GCA dollar-for-
14 dollar, in the absence of cost disallowances or exclusions. GCA charges comprise
15 about 80% of the typical gas sales customer's bill.

16 In addition, we have a small number of customers (called "transportation
17 customers") who purchase their own natural gas from third parties and ship it through
18 ENSTAR's pipelines to their customer facilities. Because they purchase their own gas,
19 transportation customers do not pay the GCA rate. Instead, they pay agreed-upon
20 prices to their own suppliers for the gas the suppliers provide. Transportation
21 customers do pay the Company for its delivery services at Commission-prescribed
22 rates.

1 In this docket, the Commission will decide what base rates the Company should
2 charge its customers and what rate design should be used to collect the costs of
3 providing service. Our proposed base rate charges in this request comprise about 20%
4 of the typical gas sales customer's bill, and as you will see through this filing, are
5 significantly lower than the average cost when compared to other utilities across the
6 nation.

7 **V. ENSTAR UPDATE SINCE U-16-066**

8 **Q. Please describe Docket U-16-066.**

9 A. Docket U-16-066 was ENSTAR's last rate case, filed in June 2016 and based on a 2015
10 test year. This 2016 rate case was the first time the Commission had fully adjudicated
11 ENSTAR's revenue requirement, cost of service, and rate design since 1987. The
12 Commission's order resolving the case, Order U-16-066(19), set a ROE commensurate
13 with the risks ENSTAR faced at that time; offered clear guidance to ENSTAR on what
14 capital investments would qualify for year-end rate base treatment; adjudicated cost-
15 of-service; addressed rate design; and definitively addressed several other proposals.
16 ENSTAR was most proud of the Commission's observation in that case that, "[d]uring
17 this proceeding it was undisputed that ENSTAR operates a safe and reliable utility
18 whose cost to distribute gas to its customers is well below the average cost nationwide."
19 The Company has sought to continue to live up to that observation since the last rate
20 case and will demonstrate this fact in this filing.

21 **Q. Have ENSTAR's costs to do business increased?**

22 A. Yes. ENSTAR's total normalized operations and maintenance ("O&M") expenses,
23 including administrative and general expenses, but not including depreciation or

1 property taxes, in the last test year (2015), were approximately \$34.5 million. Since
2 then, O&M expenses have increased to \$39.1 million in the 2021 normalized test year,
3 mainly due to labor inflation, including contracted union wage increases and increasing
4 health care costs; safety-related costs with increased Pipeline and Hazardous Materials
5 Safety Administration (“PHMSA”) regulation regarding pipeline integrity; and
6 additional regulatory changes and compliance efforts. All of ENSTAR’s O&M
7 expenses as normalized are reasonable and necessary.

8 **Q. Notwithstanding the modest increases in O&M costs, how does the cost of**
9 **ENSTAR’s service compare to other jurisdictions in the United States, exclusive**
10 **of gas commodity cost?**

11 A. ENSTAR provides natural gas delivery service to our customers at one of the lowest
12 costs in the entire country. Assuming ENSTAR’s application is approved as filed, the
13 cost of natural gas delivery service (combining the customer charge and service charge,
14 and excluding gas commodity costs) for ENSTAR’s G1 General Service customers will
15 be \$3.02 per Mcf. This is well below the national average cost for natural gas
16 distribution service during 2021 as reported by the Energy Information Administration
17 of \$6.13 per Mcf.

18 **Q. Has ENSTAR done an analysis of the historical rate of increase in its gas sales**
19 **base rates?**

20 A. Yes. ENSTAR compared the rates proposed in this filing to 1985 rates using the
21 following methodology:

- 22 • The actual customer charge per month for ENSTAR in 1985 was \$4.50, and the
23 actual non-gas base rate per CCF was \$0.15896. For G1 customers, the Current

1 Monthly Average customer use is 114.2 CCF.³ The “Current Monthly
2 Average” refers to weather normalized volumes. The annual non-gas portion
3 of a customer’s bill using the Current Monthly Average would have been
4 \$281.38.

- 5 • In this case, ENSTAR’s proposed customer charge is \$27.00, and the base rate
6 per CCF is \$0.06555. Using the same Current Monthly Average customer use
7 of 114.2 CCF, the current annual non-gas portion of a customer’s bill is
8 \$413.80.

- 9 • The Current Monthly Average customer usage was used in both portions of the
10 calculation in order to eliminate variations in customer consumption habits and
11 weather.

12 This analysis equates to an average increase in residential non-gas base rates of 1.14%
13 per year since 1985.

14 **Q. How does that annual rate of increase compare to the overall inflation rate in**
15 **Anchorage?**

16 A. The average inflation rate over that same time period was 2.3% per year, using the
17 Anchorage Consumer Price Index from 1986 to 2021. The Anchorage CPI for 1985 is
18 not included, as that was the base year for this analysis.

19 **Q. Please describe some key events that have occurred since Order U-16-066(19)**
20 **through the end of the test year.**

³ This amounts to ENSTAR’s proposed G1 use per customer of 137 Mcf/year divided by 12 divided by 10 to arrive at ccf.

- 1 A. The most significant, and important event that occurred since ENSTAR’s last rate case
2 was that we celebrated our 60th year of serving customers in Alaska. We are proud of
3 that fact and took time to honor those that came before us, and reflect on many proud
4 moments we’ve experienced as a utility. Since that last rate case we have also dealt
5 with some significant challenges, but have consistently met those challenges and
6 provided safe and reliable service throughout this time period. This timeline highlights
7 some of the key events since the Commission issued Order U-16-066(19):
- 8 • Sept. 2017 – Commission issues Order U-16-066(19).
 - 9 • Dec. 2017 – Tax Cut and Jobs Act (“TCJA”) of 2017 enacted.
 - 10 • May 2018 – Commission issues Letter Order 1800240 approving ENSTAR’s
11 \$5.1 million reduction in rates due to TCJA. ENSTAR was the first utility in
12 Alaska to voluntarily file to reduce its rates.
 - 13 • Nov. 2018 – Magnitude 7.1 earthquake rocks Alaska, damaging ENSTAR
14 facilities, resulting in \$1.016 million in extraordinary costs.
 - 15 • Dec. 2019 – U-19-101 Earthquake recovery docket filed regarding ENSTAR’s
16 response to customer and system needs related to costs incurred.
 - 17 • April 2020 – Filed amended and restated gas sales and purchase agreement with
18 Hilcorp, which extended the existing contract to 2033 resulting in savings of
19 millions of dollars for ENSTAR customers.
 - 20 • May 2020 – New five-year union contract executed and ratified by union
21 members. Contract provides a nine percent (9%) wage increase over the term
22 of the contract, fairly compensating ENSTAR employees while maintaining
23 competitive rates compared to ENSTAR’s competitors.

- 1 • Oct. 2020 – Commission issues Order U-19-101(5) granting ENSTAR
2 permission to create a regulatory asset to recover earthquake-related costs.
- 3 • May 2022 – Announcement made by AltaGas of its intention to sell Alaska
4 assets, including ENSTAR, APC and CINGSA to a subsidiary of TriSummit
5 Utilities Inc. (“TSU”).

6 **Q. Are there any items not listed above that you would like to communicate?**

7 A. Yes, most of the items listed above have been communicated to the Commission before
8 in one fashion or another. However, there are a few areas of our business that I would
9 like to highlight not listed above: overall safety and reliability improvements,
10 technological improvements, the impacts of COVID-19, and inflation. As
11 demonstrated below, ENSTAR has faced some significant challenges and made some
12 significant advances over the past six years. I am proud of the way we have reliably
13 and safely met our customers’ needs without significant increases in costs. ENSTAR
14 believes in its mission, and we are proud of our record of managing costs, over an
15 extremely difficult time period, to remain one of the lowest cost providers of natural
16 gas in the United States.

17 A. **ENSTAR’s Safety and Reliability Improvements**

18 **Q. Has ENSTAR’s commitment to safety and reliability changed since it received the**
19 **order in U-16-066?**

20 A. No. Public, customer, and employee safety and the reliability of our service has
21 remained the top priority for ENSTAR, and we continue to place high expectations on
22 all our employees to consistently improve. ENSTAR conducts annual trainings for
23 contractors, conducts a safe digging conference prior to the construction season, and

1 spends thousands of dollars on communications and advertisements to educate
2 individual homeowners and contractors of the danger of not calling for locates and
3 following safe digging practices. Since the last rate case, our safety and reliability
4 metrics have consistently improved from already high levels.

5 **Q. Could you provide an example of a safety initiative undertaken by ENSTAR since**
6 **the last rate case?**

7 A. Yes. In May 2018, leaning on the experiences and best practices of others in the utility
8 industry, we began to implement a new safety program called SafeStart. SafeStart
9 focuses on critical error reduction techniques and simplifies training so that everyone
10 can begin their day or task with the proper focus and mindset. 100 percent of ENSTAR
11 employees were trained in various aspects of the SafeStart program in 2018 and
12 continue to train with the program today.

13 **Q. Have safety metrics improved since the SafeStart program was first**
14 **implemented?**

15 A. They have. First and foremost, there has been a culture shift in how we approach work
16 safety. A valuable piece to the SafeStart approach is its focus on the individual
17 employee and their “state” as they begin their day or task. The training focuses
18 employees on self-awareness of the four states that give rise to most accidents:
19 complacency, rushing, fatigue, and/or frustration. Identifying early, or self-triggering
20 on the “state” you are currently in can allow you to refocus and proceed safely in
21 executing your job or working throughout the day.

22 Department meetings prior to the work-day starting at ENSTAR begin with
23 stories volunteered by employees who have recently experienced a close call at work,

1 or at home. They reflect on the state they were in at the time of the incident, and what
2 they could have done differently to recognize it and proceed safely. It is because of
3 this new culture and focus that we have been able to reduce our Total Recordable Injury
4 Frequency (“TRIF”) rate⁴ from 2.35 in 2018 to 0.94 in 2021. Another important metric
5 when considering employee safety is the Days Away Restricted Transferred (“DART”) rate.⁵ The DART rate is a metric that quantifies the severity of incidents that happen
6 while working and covers days that are spent away, restricted or transferred due to a
7 work-related injury or illness. ENSTAR has been able to reduce this number from 1.88
8 in 2018 to 0.47 in 2021 and we received recognition from the American Gas
9 Association in 2019, 2020, and 2021 for being an industry leader in accident
10 prevention. Please see Exhibit JDS-2.

12 **Q. What other areas of safety would you like to address with the Commission?**

13 A. For decades, the ENSTAR pipeline system has experienced a significantly higher
14 number of third-party damages by customers and contractors in our service territory
15 than experienced in other states. In 2017, this number was 8.55 damages per thousand
16 locate requests. Third-party damages are dangerous for the public, our customers, and
17 our employees. They also result in fugitive emissions of methane from ENSTAR’s
18 pipelines until ENSTAR personnel can safely clamp the damage.

19 **Q. What specifically has ENSTAR done to help reduce the threat of third-party**
20 **damage to its facilities?**

⁴ TRIF is calculated by taking the number of recordable injuries multiplied by total number of hours worked by all employees.

⁵ DART is calculated by taking the number of DART incidents multiplied by 200,000 and then divided by the total number hours worked by all employees.

1 A. ENSTAR's approach has been multi-faceted and involves virtually every department
2 in the company. In addition to the safety measures described above, ENSTAR has also
3 sought federal support for enforcing federal fines on parties with particularly egregious
4 third-party damages. In January 2018, ENSTAR representatives scheduled and met
5 with the Deputy Administrator of PHMSA in Washington, D.C. The purpose of the
6 meeting was to explain and highlight the challenges Alaska faces with third-party
7 damages, to request PHMSA investigate a few specific examples, and to assess any
8 warranted fines based on current regulations if applicable.

9 **Q. What was the outcome of the meetings with PHMSA?**

10 A. The Deputy Administrator agreed to send a team to investigate in Alaska, which
11 ultimately found there was gross negligence in safe digging practices for three separate
12 incidents in ENSTAR's service territory and levied the first fines ever in PHMSA's
13 history for violating the regulations. Please see Exhibit JDS-3.

14 **Q. Why is this outcome important for decreasing the third-party damage rate in**
15 **Alaska?**

16 A. For decades, contractors used dangerous digging practices either due to a lack of
17 perceived consequences or significant bottom-line impact to their respective
18 businesses. Word of those fines spread quickly across the State of Alaska, and
19 businesses are now aware that there could be a hefty fine levied on them for conducting
20 poor business practices while digging around our pipelines.

21 **Q. Has there been an improvement to the third-party damage rate since the last rate**
22 **case?**

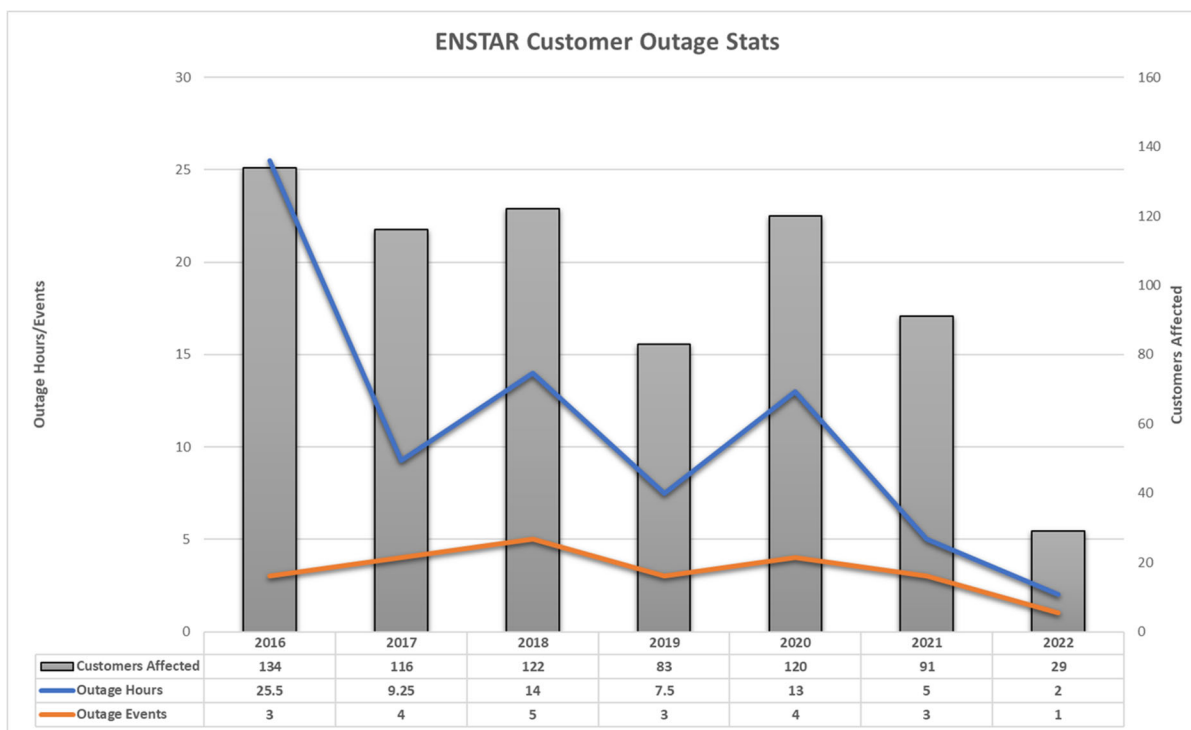
1 A. Yes. Through these initiatives and communications, we have been able to reduce this
2 number over the past five years to 6.16 damages per thousand locate requests. This
3 almost 40% decrease increases public safety and the reliability of our distribution
4 system.

5 **Q. Did ENSTAR add any employees tasked with assisting in ENSTAR's safety**
6 **programs since the last rate case?**

7 A. Yes. ENSTAR only had one full-time employee tasked with managing the
8 administration, promotion, and documentation of our safety programs. In 2016, we
9 brought on a temporary employee to assist the Safety Manager in her day-to-day
10 responsibilities. Due to a high turnover rate at the temporary position and necessity of
11 the position, we have hired a full-time Safety Assistant. This position is critical to
12 assist in our safety efforts, ensure there is appropriate succession, and work to
13 proactively maintain best-in-class safety performance.

14 **Q. Have ENSTAR's overall reliability metrics improved since the last rate case?**

15 A. Yes. Since the last rate case, ENSTAR's reliability metrics have improved, due in large
16 part to the safety measures described above. As demonstrated in Figure 1 below,
17 ENSTAR has seen a steady decline in outage events, the duration of hours our
18 customers have been without service due to these events, and the number of customers
19 impacted by outage events over the past six years.



These improvements are a testament to the Company’s constant focus on providing service when customers need it 24 hours per day and 365 days of the year.

B. Technological Improvements

Q. What technological improvements has ENSTAR made since U-16-066?

A. ENSTAR has made a number of significant technological improvements since the last test year. These technological improvements relate to both customer service and Company operations. I’ll begin with those that are customer-facing and provide for a better customer experience. In late 2016, ENSTAR installed self-service kiosks at our office locations to allow customers to make payments 24/7. While the number of transactions remained low for the first full year, they have increased significantly as we now see customers utilizing the kiosk even when our offices are open to walk-in customers.⁶ Additionally, Chugach Electric Association Inc. (“Chugach”) and

⁶ In 2021, over 26,000 transactions were made via ENSTAR kiosks.

1 ENSTAR are working together to install additional kiosks with the functionality to
2 make a payment to either utility or both during the same visit.

3 **Q. What other technological improvements have been made in customer service?**

4 A. Two other important improvements of note are ones to the ENSTAR phone system and
5 online platform. The phone system now has a virtual hold, which provides customers
6 the option to receive a call back rather than having to wait on the phone for a customer
7 service representative to be available during peak call volumes. Additionally, we
8 moved to a new online platform in 2020 that allows customers to chat with customer
9 service representatives, provides more options to manage accounts, and also introduced
10 a mobile application so customers can access account information via their mobile
11 devices.

12 **Q. Have customer satisfaction scores increased since U-16-066?**

13 A. Yes. ENSTAR surveys customers who interact with our staff via email or on the phone
14 and request they fill out a short survey of their experience with the Company. In 2018,
15 the surveys showed that 83% of those who completed the survey were satisfied with
16 their experience with ENSTAR. In 2021, it increased to 95%.

17 **Q. What are the other technological improvements you would like to bring to the**
18 **Commission's attention?**

19 A. ENSTAR has made significant improvements to our Geographical Information System
20 ("GIS"), but the most important improvements made in the technology used by the
21 Company were in the cybersecurity arena.

22 **Q. What improvements were made to the GIS system?**

1 A. In an attempt to streamline the “High Consequence Area” and “Moderate Consequence
2 Area” delineation process, we have implemented an electronic field application
3 process.

4 **Q. What is a High Consequence Area (“HCA”)?**

5 A. HCAs are defined by PHMSA as those areas along a pipeline system that pose the
6 greatest risk to human life, property, and the environment. Sections of the pipelines
7 classified as HCAs meet one of the following criteria within and around a calculated
8 potential impact radius along the pipeline:

- 9 • 20 or more structures intended for human occupancy;
- 10 • buildings that house populations of limited mobility;
- 11 • buildings that would be hard to evacuate (nursing homes, schools, etc.); or
- 12 • buildings and outside areas occupied by more than 20 persons on a specified
13 number of days each year.

14 In 2003, ENSTAR was required by PHMSA regulation 49 CFR 192.710 (Subpart M)
15 to identify, review, survey, and potentially adjust, HCAs. Identifying HCAs allows
16 ENSTAR to prioritize mitigation efforts in such areas and reduce risk to our customers.
17 Due to the ongoing development in Southcentral Alaska, the changing local economy,
18 and expansion of the pipeline systems, this is required on an annual basis.

19 **Q. What process did ENSTAR originally use to address HCA-related requirements?**

20 A. The process originally developed by ENSTAR to identify HCAs was manual and
21 cumbersome, using both field and office personnel. Office personnel would develop a
22 spreadsheet of potential HCAs and previous HCAs, prepare paperwork forms, organize
23 surveys, and make determinations. Field workers would visit sites based on the

1 spreadsheet, fill out the paper form, and compare previous years' surveys. The
2 paperwork was tracked in large binders.

3 **Q. What are Moderate Consequence Areas ("MCAs")?**

4 A. In 2019, PHMSA published the PHMSA Safety of Gas Gathering and Transmission
5 Rule, also known as the "Mega Rule." Among the many increased provisions for data
6 collection, management, and analysis, ENSTAR was required to identify additional
7 segments of pipeline that pose the greatest risk to human life, property, and the
8 environment. These segments are defined as MCAs and require additional focus,
9 effort, and analysis. This rule became effective July 1, 2020. As a result, in 2020,
10 ENSTAR added 126 MCAs (68.71 miles) to the existing 91 HCAs (40.056 miles), that
11 had to be annually surveyed, assessed, tracked, and analyzed, representing a 138%
12 increase in sites to be visited annually.

13 **Q. What steps did ENSTAR take to handle the increase in workload?**

14 A. There were really only two options to mitigate the impact of the new regulations and
15 workload: hire additional personnel or look for technological improvements. ENSTAR
16 chose the latter, and after making modifications to the GIS system in 2019 to allow for
17 some data collection in the field, ENSTAR fully converted the manual process to an
18 electronic platform in 2020. Moving to an electronic system has significantly reduced
19 the time required for administration of the HCA/MCA process, has freed up Company
20 resources, and provided better and faster access to data that can be used for current and
21 future operations.

22 **Q. What improvements have been made in cybersecurity protections at ENSTAR**
23 **since the last rate case?**

1 A. ENSTAR has significantly improved its cybersecurity protections since its last rate
2 case. Following a vulnerability assessment in 2015, ENSTAR took action and over the
3 next two years (2016-2017), implemented a universal multifactored authentication
4 system, which includes internal and external authentication and is required at all remote
5 access points. This significantly reduced ENSTAR's exposure to outside threats.
6 Additionally, in 2018, ENSTAR established a security operations center ("SOC"). The
7 SOC, which consists of key management personnel and dedicated IT staff, were
8 charged with the following: establishing an action plan for mitigating identified
9 vulnerabilities; creating and establishing policies and procedures to address specific
10 cybersecurity issues; and establishing a communication plan to mitigate challenges
11 related to change management as a result of the proposed changes.

12 **Q. Have any additional full-time positions been created and hired to assist in this**
13 **effort?**

14 A. Yes, one so far. In response to needs identified by the SOC, in January 2022, ENSTAR
15 hired an Operation Technology Systems and Compliance Engineer.

16 **Q. What are the core responsibilities of this new position?**

17 A. This position is focused on ensuring safe and reliable operation of ENSTAR's
18 Supervisory Control and Data Acquisition ("SCADA") operations and instrumentation
19 activities. Some of the essential functions of this position include:

- 20 • ensuring compliance with PHMSA regulations specifically related to SCADA,
21 alarm management, and control room management;
- 22 • proper maintenance and monitoring of instrumentation systems and interfaces;
23 and

- 1 • SCADA system reliability.

2 **Q. What is the current state of cybersecurity at ENSTAR?**

3 A. I am happy to report that all of the recommendations included in the vulnerability
4 assessment have been implemented and completed. That being said, ENSTAR
5 continues to make improvements and adhere to best practices for natural gas utilities.

6 **Q. Is there still a threat of a cybersecurity attack against ENSTAR?**

7 A. Yes, and we continue to identify it as one of the main risks we face as a transmission
8 pipeline operator and natural gas distribution utility. Just as a representative and recent
9 example, between April and June 2022, ENSTAR's IT systems successfully thwarted
10 226 attempts to hack our systems with malware via email. Additionally, the systems
11 blocked 7,628 phishing attempts over the same timeframe. These phishing attempts
12 are intended to trick ENSTAR users into clicking on a link or executing attached
13 software. This is the same technique criminals used to access the Mat-Su Borough
14 systems in 2018,⁷ causing there to be an emergency declaration in that area and costing
15 the Borough millions. Additionally, this is how Colonial Pipeline was shut down on
16 May 7, 2021.⁸ These threats are real and ever-present. We are in a constant state of
17 defense and regularly combat against bad actors in our mission to maintain the safety
18 and reliability of our utility.

19 **Q. Have any new regulatory requirements associated with cybersecurity been**
20 **implemented since the last rate case?**

⁷ <https://matsugov.us/news/mat-su-declares-disaster-from-cyber-attack>, last accessed on Jul. 25, 2022; *see also* <https://www.adn.com/alaska-news/mat-su/2018/10/11/price-tag-for-mat-su-cyberattack-now-tops-2-million/>, last accessed on Jul. 25, 2022.

⁸ <https://www.engadget.com/pipeline-ransomware-010631984.html>, last accessed on Jul. 25, 2022; *see also* https://www.wsj.com/articles/cyberattack-forces-closure-of-largest-u-s-refined-fuel-pipeline-11620479737?st=rqygmkg5qnkd1y9&reflink=desktopwebshare_permalink, last accessed on Jul. 25, 2022.

1 A. Regulations and requirements for pipelines and utilities are constantly evolving. The
2 Transportation Security Administration (“TSA”) has significantly increased its role and
3 oversight in evaluating the preparedness of pipelines for dealing with cybersecurity
4 threats.⁹ ENSTAR expects to be designated as a “critical pipeline” in the very near
5 future.

6 **Q. What are the ramifications of being designated a “critical pipeline” by the TSA?**

7 A. In response to the Colonial Pipeline malware attack in May of 2021, the TSA has issued
8 a number of security directives related to cybersecurity for critical pipeline companies
9 to follow.¹⁰ While a necessary and important part of ensuring the reliability of
10 ENSTAR’s natural gas transmission and distribution systems, it will increase costs to
11 the utility to implement these requirements.

12 **C. Impact of COVID-19**

13 **Q. How has COVID-19 impacted ENSTAR operations?**

14 A. On March 12, 2020, the Alaska Department of Health and Social Services announced
15 the first recorded case of COVID-19 in the state. On March 13, 2020, ENSTAR, being
16 concerned about the impact the virus may have on its workforce and reliability of
17 service, closed its doors to walk-in traffic. ENSTAR also immediately ceased any
18 business-related travel, meals, and company gatherings. Just a short two months later,
19 as the virus began to exponentially spread throughout Alaska,¹¹ ENSTAR suspended
20 disconnections for nonpayment as well as late fee assessments on May 8, 2020.

⁹ <https://www.tsa.gov/about/employee-stories/tsa-support-pipeline-cybersecurity-grows-exponentially>, last accessed on Jul. 25, 2022.

¹⁰ <https://www.tsa.gov/news/press/releases/2022/07/21/tsa-revises-and-reissues-cybersecurity-requirements-pipeline-owners>, last accessed on Jul. 25, 2022.

¹¹ On May 21, 2020, there were 376 confirmed COVID-19 cases in the State of Alaska. By January 1, 2021, that number had increased to 58,398. Sum of weekly totals from March 8, 2020 – Jan 4, 2021

1 **Q. Why did ENSTAR cease its collection and disconnection process for non-pay**
2 **customers at that time?**

3 A. There were a number of reasons ENSTAR made the decision to cease disconnecting
4 customers and our collections processes. First and foremost, ENSTAR was concerned
5 about the state of Alaska’s economy. On March 16, 2020, then-Mayor Berkowitz
6 signed an emergency order placing significant restrictions and closures on bars,
7 breweries, restaurants, and entertainment facilities.¹² This significantly reduced the
8 opportunity for wage earners to make their expected annual income and pay their utility
9 bills. Additionally, around the same timeframe, the Centers for Disease Control and
10 Prevention (“CDC”) issued a 30-day “no-sail” order for ships carrying 250 passengers
11 or more traveling to or from the United States. This order, along with the lack of
12 tourism arriving to the State of Alaska via airplane, had a severe, detrimental impact
13 on the tourism market in the state in 2020. ENSTAR became concerned about the long-
14 term impact its collections and disconnection of service tariff provisions could have on
15 the local economy. In an effort to assist its residential and commercial customers
16 manage through those difficult times, we ceased disconnecting all customer types until
17 September 2020, when we began disconnecting commercial customers again due to
18 non-payment.

19 **Q. Did the State of Alaska pass any legislation addressing challenges related to**
20 **COVID?**

are available here: <https://experience.arcgis.com/experience/af2efc8bffb4cdc83c2d1a134354074/>, last accessed on Jul. 25, 2022.

¹² https://www.muni.org/Departments/Mayor/PressReleases/Documents/EO-01_03162020_Signed.pdf, last accessed on Jul. 25, 2022.

1 A. Yes, among the various proposals, the most relevant to this proceeding is Senate Bill
2 241 (“SB 241”). On May 19, 2020, SB 241 was signed into law and, among other
3 things, provided specific language to permit utilities to create regulatory assets for
4 unpaid utility bills and extraordinary expenses related to COVID-19. Please see a
5 relevant excerpt of SB 241 attached to my testimony as Exhibit JDS-4.

6 **Q. Did ENSTAR create a regulatory asset for unpaid utility bills and extraordinary**
7 **expenses related to COVID-19?**

8 A. It did. On June 30, 2020, ENSTAR created a regulatory asset to recover extraordinary
9 expenses related to bad debt. The initial entry was for \$700,000, but over time it has
10 been reduced to approximately \$263,000. ENSTAR is asking for the Commission to
11 allow recovery of this regulatory asset over a three-year amortization period.

12 **Q. Was ENSTAR proactive in trying to reduce its bad debt expense over the time**
13 **ENSTAR suspended its collections and disconnection processes?**

14 A. It was. Understanding the impact this may have on rates, ENSTAR worked with local
15 municipalities to secure and apply Coronavirus Aid, Relief, and Economic Security Act
16 funding directly to customer accounts wherever possible. As a result, ENSTAR was
17 able to apply over \$1.25 million to 3,363 accounts through partnerships with the
18 Municipality of Anchorage, the Mat-Su Borough, and the City of Wasilla. ENSTAR
19 also worked with Alaska Housing Finance Corporation (“AHFC”) to promote the
20 heating assistance available to renters. AHFC has a program typically referred to as
21 “HAP” (heating assistance program) that is paid for by the State of Alaska with the sole

1 purpose to assist customers by making a one-time payment to their utilities. Through
2 this program, ENSTAR has applied over \$775,000 to 1,332 customer accounts.¹³

3 Further, ENSTAR was contacted by a customer who wanted to create a fund to
4 help heat customer homes over the winter. This customer donated \$10,000 (which
5 ENSTAR matched with another \$10,000) and created the Warm Hearts Warm Homes
6 Fund in partnership with United Way of Anchorage. Together, ENSTAR and the
7 United Way advertised the campaign through social media, email, local media
8 interviews, and bill stuffers to encourage community members to donate or apply for
9 assistance. By July 2021, the campaign had raised over \$30,000 to benefit ENSTAR
10 customer accounts, all of which has been disbursed.

11 **Q. How has COVID-19 impacted the supply chain?**

12 A. The worldwide supply chain has been dramatically impacted by the lockdowns in
13 China due to COVID and other geopolitical events like the war in Ukraine. ENSTAR
14 had already experienced challenges in the supply chain due to our geographic location,
15 but these factors in addition to our existing concerns have forced ENSTAR to
16 reevaluate our priorities, project timeframes and budgets, and inventory levels. The
17 cost of doing business here continues to escalate.

18 **Q. Do you have any specific examples of items ENSTAR is struggling to procure due**
19 **to the strained supply chain?**

20 A. Yes unfortunately, there are a number of examples that are making it more challenging
21 to operate. The following is a small sample of issues we are currently experiencing:

¹³ <https://www.ahfc.us/blog/posts/get-help-paying-your-utility-bills>, last accessed on Jul. 25, 2022.

- 1 • AC250 meters – these are the most prevalent meters in our system. Prior to
2 COVID, there was a two-to-three-month lead time for purchasing. Today, the
3 lead time is almost a year and we are currently waiting on an order of 4,000
4 meters that we are hoping will arrive by year-end.
- 5 • Elster 1813 Regulators – over 90% of our current meter sets in operation today
6 have this regulator on them. The Company placed an order for additional
7 regulators in July 2021 and we still have not received them. In order to
8 maintain operations, we have had to borrow regulators from other equipment
9 and petition the factory for partial shipments.
- 10 • Flex risers – these are used to connect the service line and meter set in Alaska
11 and are critical to mitigate damage caused by frost heaving and earthquakes.
12 These normally take two to three months to procure, now a 52-week lead time
13 is required.
- 14 • Commercial Encoder Receiver Transmitters (“ERT”) – these are used on our
15 larger meters to communicate the consumption to meter readers. ENSTAR
16 placed an order in the latter part of 2021 for additional ERTs, and we are still
17 waiting to hear back on a firm delivery date. The manufacturer is currently
18 waiting for parts themselves and have projected a potential delivery date of
19 September 2022.

20 **Q. How has ENSTAR been able to manage through these challenges?**

21 A. Historically, ENSTAR has attempted to carry higher inventory levels due to our
22 geographic location when compared to other utilities in North America. Now,
23 unfortunately, other utilities in the Lower 48 are increasing their inventories as well to

1 help mitigate supply chain issues, which amplifies the challenges experienced here in
2 Alaska.

3 **D. Inflation**

4 **Q. During the test year, did the State of Alaska and residents in the ENSTAR service**
5 **territory experience any challenges with inflation?**

6 A. Yes, significant inflation. In fact, the State of Alaska's Department of Labor and
7 Workforce Development concluded that "the average inflation rate for 2021 was 4.9
8 percent, the highest annual price increase since 1990. And that number was muted
9 because the year-to-year increases began slowly. December's 7.2 percent inflation
10 suggested 2022 would bring more of the same."¹⁴

11 **Q. What challenges are experienced from the increase in prices?**

12 A. A number of challenges come from inflation. From ENSTAR's perspective, inflation
13 increases the risk of bad debt, increases the cost of labor and materials, and ultimately,
14 puts earnings at significant risk.

15 **Q. Can you provide an example of how inflation has affected Company operating**
16 **costs?**

17 A. Yes. The contract between ENSTAR and the Plumbers and Steamfitters, Local 367
18 ("Local 367") has specific provisions to address significant inflation experienced over
19 the contract term. Specifically, Article 33.5 of the Operating Bargaining Unit ("OBU")
20 and Article 29.2 of the Clerical Bargaining Unit ("CBU") contracts states:

21 Beginning with the second half of 2020 Anchorage Consumer Price
22 Index-Urban Wage Earners report issued by the Federal government
23 and thereafter until April 1, 2025, should the Anchorage CPI-W for any
24 two combined consecutive six month reporting periods be less than zero

¹⁴ See Exhibit JDS-5 "Alaska Economic Trends, July 2022" at page 4.

1 percent (0%) or more than five percent (5%) based on the percentage
2 changes as reported by the official Anchorage CPI-W index, and not as
3 may be calculated independently, the Company or the Union may
4 request the other party to meet and confer regarding wages only.

5 Should the parties not resolve their respective concerns through the meet
6 and confer process, either party may demand in writing, within thirty
7 (30) days of the publication of the CPI-W report that is the basis of the
8 reopener demand, that the contract be opened for negotiations limited to
9 the issue of wages, unless both parties mutually agree to open other
10 terms and conditions of employment. If the Federal government
11 materially alters the methodology by which it calculates the Anchorage
12 CPI-W Index, the parties shall consider and discuss such changes should
13 the above stated meet and confer or contract opener clause be initiated.

14 **Q. Have the increases in inflation over the past twelve months caused this clause of**
15 **the contract to be triggered?**

16 A. They have. The Anchorage CPI-W for June 2021 – December 2021 increased 6.35%
17 and the Anchorage CPI-W for January 2022 – June 2022 increased 9.1% for an average
18 of 7.72%. Local 367 requested to meet and confer on wages, and ultimately the two
19 parties settled for an increase of 2.4% for employees covered under the OBU and CBU
20 retroactive to April 1, 2022.

21 **Q. Could you provide any examples of increased costs for materials associated with**
22 **inflation?**

23 A. Yes. Effective March 31, 2022, ENSTAR's meter supplier, Honeywell, declared force
24 majeure under the relevant contractual provision, which increased costs for materials
25 by 19.6%. This was on top of a 13.6% increase in September 2021.

1 **E. TriSummit Acquisition**

2 **Q. Can you please describe the pending transaction and filing before the Commission**
3 **regarding the acquisition of ENSTAR?**

4 A. Yes. Alaska Utility Holding, Inc., a United States subsidiary of TSU, submitted a joint
5 application to the Commission with SEMCO on June 24, 2022 to acquire ENSTAR,
6 APC, and 65% of the indirect interest in CINGSA.

7 **Q. What is the current status of that filing?**

8 A. It is currently pending before the Commission in Dockets U-22-032 and U-22-033.

9 **Q. How might the acquisition impact ENSTAR?**

10 A. It has yet to be seen if the transaction will close, and if it does, how new ownership will
11 impact ENSTAR. But, pursuant to filings made with the Commission in that docket, I
12 am encouraged by the representations made by the acquiring entity, including a pledge
13 to continue the same levels of service historically provided by the Company and a
14 desire to bring more jobs back to Alaska in support of ENSTAR's operations.

15 If this transaction closes while this rate case is pending, we may supplement our
16 testimony and this rate filing if required.

17 **VI. ENSTAR'S REQUESTED ROE**

18 **Q. What ROE is ENSTAR requesting in this proceeding?**

19 A. ENSTAR is requesting a ROE of 12.95%, which is 107.5 basis points higher than our
20 most recently adjudicated ROE. Our request is consistent with Mr. D'Ascendis' direct
21 testimony, which provides for a range of ROE between 12.45% and 13.45%. His
22 recommendation reflects the unique risks to the Company operations and the increased
23 risks that have arisen since ENSTAR's last rate case. For a variety of reasons, which I
24 will discuss, and which are also discussed in the direct testimony of Mr. D'Ascendis,

1 Ms. Johansen, and Mr. Dieckgraeff, ENSTAR is a unique transmission and distribution
2 utility operating in an increasingly challenging environment.

3 **Q. What business attributes and risks are presented by ENSTAR's operations?**

4 A. ENSTAR's operations present many challenging business risks to a would-be investor.
5 In addition to ENSTAR's inherent risk in providing not only distribution, but
6 transmission services to customers as well, the Company's operations present unique,
7 additional risk primarily due to its remote geographic location and relatively harsh
8 operating environment, its lack of gas supply diversity, and its small size. Other risks
9 to the Company are also presented by unmitigated weather fluctuations, declining use
10 per customer largely brought on by energy efficiency measures on its system, and
11 volatility in local economic conditions.

12 **Q. How do ENSTAR's remote geographic location and harsh operating environment**
13 **increase risk?**

14 A. Utility companies operating in Alaska, including ENSTAR, deal with significantly
15 higher costs than those in the Lower 48, which have all been inflated by recent events.
16 The fact is, goods cost more, goods are harder to procure, and qualified labor is harder
17 to hire and retain due to the remote location of our facilities. In addition, a small
18 company like ENSTAR has difficulty absorbing increases in costs without having a
19 significant impact on our expenses and ultimately our return, all of which has been a
20 particular problem, as described in other portions of my testimony, in an inflationary
21 environment. These issues have also been amplified by COVID-19, and the recent
22 geopolitical concerns around the world. Please also see the direct testimony of Mr.

1 D'Ascendis for additional discussion of this risk and how it influences his
2 recommendation.

3 **Q. How does ENSTAR's lack of gas supply diversity increase risk?**

4 A. As has been thoroughly documented and discussed both before the Commission and in
5 the public arena, the State of Alaska faces significant challenges trying to address
6 stranded resources and getting Alaska's gas to market. The challenges when discussing
7 gas supply are really three-fold. First, since ENSTAR began operating as a
8 transmission and distribution utility we have been disconnected from any large pipeline
9 network similar to those in the Lower 48, which connects most of the country to a
10 variety of different natural gas basins. One hundred percent of the natural gas our
11 customers consume comes from the Cook Inlet. That fact has not changed, and
12 currently, there are no economically viable plans to bring gas from any other locations
13 in the state to my knowledge. Second, as discussed in the direct testimony of Company
14 witness Ms. Johansen, we continue to see a decline in deliverability from Cook Inlet
15 wells. This fact increases the need for additional natural gas storage, and presents the
16 need for enhancements on existing storage already in place. Finally, we are now
17 hearing from producers in the region that they do not have line of sight on how they
18 will be able to meet Cook Inlet uncontracted-for demand in the mid-term (next five
19 years) with their existing reserves.¹⁵ Despite ENSTAR's current contractual
20 commitment through 2033, ENSTAR is deeply concerned about long-term energy
21 security for all of the gas consumers in Cook Inlet. This fact has prompted the Railbelt

¹⁵ <https://www.alaskajournal.com/2022-05-17/hilcorp-warns-alaska-utilities-about-uncertain-cook-inlet-natural-gas-supplies>, last accessed on Jul. 25, 2022.

1 Utilities (ENSTAR, Interior Gas Utility, Matanuska Electric Association, Inc.,
2 Chugach, Homer Electric Association, Inc., and Golden Valley Electric Association,
3 Inc.) to create a working group, together with the Alaska Energy Authority and the
4 State of Alaska Department of Natural Resources, to determine where future gas
5 supplies may be available.

6 **Q. How will ENSTAR meet future gas supply needs?**

7 A. Currently, all options are on the table. Regardless of the ultimate solution, we have an
8 ongoing obligation to serve customers with safe and reliable utility service and we must
9 find that solution before it is too late. The risk to the utility and its investors in a
10 situation where there is no gas supply is unquantifiable on its own, but the risk to its
11 customers would certainly be bordering on, if not, catastrophic. Please also see the
12 direct testimony of Mr. D'Ascendis for additional discussion of this risk and how it
13 influences his recommendation.

14 **Q. How does ENSTAR's small size increase risk?**

15 A. As discussed in detail in the direct testimony of Company witness Mr. D'Ascendis,
16 smaller companies generally are: (i) less able to deal with significant events that affect
17 sales, revenues, and earnings; (ii) less able to manage through swings in business cycles
18 and economic conditions; and (iii) less able to adjust to changes in customer usage or
19 customer count given the relatively small number of customers that are served. For
20 these reasons and others, including support he cites from various industry experts, small
21 size relative to the industry proxy group creates significant risk for an investor.

22 **Q. Has the Commission historically recognized these, and other, risks in adjudicating**
23 **ENSTAR's previous rate cases?**

1 A. Yes, as discussed in Mr. D'Ascendis' direct testimony, each time the Commission has
2 adjudicated ENSTAR's ROE, it has granted an ROE that is higher than the national
3 average because of risks posed by its operational attributes (substantial transmission
4 assets), geographic isolation, natural gas supply challenges, and small size. This was
5 most recently stated in ENSTAR's last rate case in Order U-16-066(19).

6 **Q. What other comment has been made by the Commission regarding ENSTAR's**
7 **allowed ROE?**

8 A. In the October 6, 1982 Bench Order in Docket U-81-101,¹⁶ the Commission stated:

9 ...this Commission is persuaded that when a utility succeeds in
10 controlling the level of its rates in periods of extraordinarily high
11 inflation with resultant savings to gas consumers and manages to do so
12 while continuing to maintain a high quality of its service to customers
13 (as evidenced by the noticeable absence of customer complaints
14 regarding promptness of service connections, negligible outage
15 occurrences, employee courtesy, minimal billing errors, and the overall
16 positive corporate responsiveness to customer concerns, etc.), the
17 utility's efforts justify a rate of return on equity at the upper end of the
18 zone of reasonableness.

19 **Q. Has ENSTAR met the Commission's standard set forth Order U-81-101(8) since**
20 **the last rate case?**

21 A. Yes. As demonstrated in the other portions of my testimony and the balance of the
22 Company's filing, we have met this standard and should be granted our requested ROE
23 of 12.95%, which is at the midpoint of Mr. D'Ascendis' recommended range of
24 reasonableness.

¹⁶ Appendix to Order U-81-101(8), *Order Affirming Bench Order of October 6, 1982; Establishing Revenue Requirement; and Requiring Production of Data*, dated March 15, 1983 at p. 6.

1 **VII. NEW INVESTMENTS MADE SUPPORTING THE SAFE AND RELIABLE**
2 **TRANSPORTATION AND DISTRIBUTION OF NATURAL GAS**

3 **Q. Has the Commission authorized pro forma adjustments to annualize plant**
4 **additions in certain circumstances?**

5 A. Yes. In U-16-066(19) the Commission stated the following, “[w]e have allowed
6 annualizing pro forma adjustments for plant placed in service during the test year that
7 provides a benefit to ratepayers, such as a reduction in costs or an increase in safety
8 and reliability.”

9 **Q. Did ENSTAR make any investments during the test year that satisfy the criteria**
10 **set forth above?**

11 A. Yes. In total, ENSTAR invested approximately \$4.0 million, or approximately 18% of
12 its 2021 capital expenditures in facilities that meet this criteria. These investments
13 include the following:

- 14 • MP39 Station Rebuild – this station is located on the 20-inch Beluga Pipeline
15 on the West side of the Cook Inlet and all of the gas supplied to customers in
16 the Mat-Su Valley and MEA’s power plant flows through this station. The two
17 main drivers for this project were (i) safety concerns associated with
18 maintenance of the underground valves; and (ii) upgrade the pigging facilities
19 on this section of the pipeline, which were addressed by installing above-ground
20 valves and new facilities. This project, which was completed and placed in
21 service on August 19, 2021, cost \$1,053,977.
- 22 • Kenai B-Line MP 45.3 Repair – in December 2020, ENSTAR discovered a gas
23 leak on the Kenai B-Line in a remote area of the Kenai National Wildlife
24 Refuge. The B-Line is one of the two pipelines that deliver gas from Kenai to

1 Anchorage. Due to the criticality of this pipeline in winter operations, a
2 temporary clamp was placed on the pipeline to keep it in service. The
3 permanent repair required the pipeline to be shut down and 40 feet of pipeline
4 was replaced in the summer of 2021. This project, which was completed and
5 placed in service in 2021 and closed to plant effective December 30, 2021, cost
6 \$150,420.

- 7 • Bernice Lake Reg Station – this project was comprised of a variety of different
8 components to ensure this critical station could reliably perform to ENSTAR
9 standards and meet system needs. Included in this project was the installation
10 of a new station building (replacing the one from 1966), elimination of buried
11 valves, and installation of fencing to secure the site from vandals, a new water
12 bath heater, separator, and a new odorization system. This project, which was
13 completed and placed in service on August 30, 2021, cost \$1,728,050.

- 14 • Glacier Creek Reroute – replaced a section of 6-inch plastic distribution
15 pipeline running near Glacier Creek in Girdwood, protecting it from river bank
16 erosion found in 2020. This project, which was completed and placed in service
17 on September 27, 2021, cost \$134,499.

- 18 • MP50.5 A & B Line Fencing Project – per PHSMA code requiring secured
19 valves, and due to an increased volume of wildlife and recreational activities in
20 the area, ENSTAR installed fencing around the block valve station to protect
21 the only two lines that deliver gas to Anchorage from Kenai. This project,

1 which was placed in service in 2021 and closed to plant effective December 31,
2 2021, cost \$14,136.

- 3 • Steel Mains Replacement – per ENSTAR’s federally-mandated Distribution
4 Integrity Management Program (“DIMP”), ENSTAR identifies segments of
5 aged steel distribution main with a high frequency of leaks and corrosion issues.
6 In 2021, ENSTAR replaced sections of distribution piping near Fairview
7 Elementary, Upland Drive, and Sanya/Dolina Streets. Not only do these
8 replacements improve safety, the new plastic main also reduces maintenance
9 costs. These replacements cost \$174,129.
- 10 • Copper and X-trube Service Line Replacement – joined by mechanical fittings,
11 these lines were installed in the 1980s and are prone to corrosion and are also
12 at risk of failure during a seismic event or as a result of frost heaving. This
13 ongoing effort totaled \$521,910 in replacements during the test year.
- 14 • East Anchorage Gate Valve Replacement – replaced the valve that controls flow
15 and pressure from the 20-inch Beluga Pipeline into the Anchorage area
16 transmission system. Parts for the old valve were no longer available as the
17 control valve was obsolete. This project, which was placed in service in 2021
18 and closed to plant effective December 31, 2021, cost \$40,336.
- 19 • SCADA Cybersecurity – Installed new switches on the microwave system to
20 allow ENSTAR to separate network traffic that is deemed “safety sensitive”
21 from other traffic. In the event of a failure on the enterprise system, this new
22 configuration allows the safety sensitive data to continue to transmit

1 uninhibited. This project, which was placed in service in 2021 and closed to
2 plant effective December 31, 2021, cost \$80,948.

3 • ERTs – ENSTAR continued its program to replace ERTs that had reached the
4 end of their 15-year battery design lives. These ERTs allow ENSTAR to
5 continue to use vehicle-mounted equipment to read meters by driving through
6 neighborhoods and receive signals from the meters without the need to
7 physically visit and visually read each meter. This effort totaled \$58,863 during
8 the test year.

9 **Q. Are the investments listed above in service and used and useful to serve ENSTAR**
10 **customers?**

11 A. Yes. All of the investments that I have just described were in service during the test
12 year and are currently being used to provide natural gas transmission and distribution
13 services to our customers.

14 **VIII. CONCLUSION**

15 **Q. Does this conclude your direct testimony?**

16 A. Yes.

John D. Sims

EMPLOYMENT

SEMCO Energy, Inc. 2005 – Present

ENSTAR Natural Gas Company/Alaska Pipeline Company

President, 2017 - Present

Vice President, Corporate Resources and Business Development: 2015 – 2017

Director, Business Development 2013 – 2015

Director, Corporate Communications & Customer Service 2011 – 2013

Manager, Corporate Communications & Customer Service 2009 – 2011

Manager, Credit & Customer Service 2007 – 2009

Business Development & Public Affairs Representative 2005 – 2007

American Family Life Assurance Company

District Manager 2002 – 2005

Sales Representative 2002

EDUCATION

Hillsdale College: Bachelor of Arts, Marketing Management

University of Alaska Anchorage: Masters, Business Administration

OTHER

Executive Board Member, Alaska State Chamber of Commerce

Board Member, Junior Achievement Alaska

Board Member, Chugiak Eagle River Foundation

Advisory Board Member, Alaska Regional Hospital



Industry Leader Accident Prevention Award

Presented to

ENSTAR Natural Gas

In recognition of ENSTAR Natural Gas achieving a total DART
incidence rate below the industry average for

2019

in the category of

Medium-Small Local Distribution Company

A handwritten signature in black ink, appearing to read "K. A. Farkas".



Industry Leader Accident Prevention Award

Presented to
ENSTAR Natural Gas Company

In recognition of ENSTAR Natural Gas Company achieving
a total DART incidence rate below the industry average for

2020

in the category of
Medium-Large Local Distribution Company

A handwritten signature in black ink, appearing to read "K. A. Farnsworth".



Industry Leader Accident Prevention Award

Presented to

ENSTAR Natural Gas Company

In recognition of ENSTAR Natural Gas Company achieving a total
DART incidence rate below the industry average for

2021

in the category of

Medium-Large Local Distribution Company

A handwritten signature in black ink, appearing to read "K. A. Farhart".



U.S. Department
of Transportation

Pipeline and Hazardous Materials
Safety Administration

12300 W. Dakota Ave., Suite 110
Lakewood, CO 80228

**NOTICE OF PROBABLE VIOLATION
and
PROPOSED CIVIL PENALTY**

CERTIFIED MAIL-RETURN RECEIPT REQUESTED

March 5, 2019

Mr. Terry Roberts
President
Sturgeon Electric, Inc.
1301 E. 64th Ave.
Anchorage, AK 99518

CPF 5-2019-0004E

Dear Mr. Roberts:

On April 23, 2018, a representative of the Pipeline and Hazardous Materials Safety Administration (PHMSA), Office of Pipeline Safety (OPS), pursuant to Chapter 601 of 49 United States Code (U.S.C.) investigated circumstances surrounding the August 9, 2017 damage to a natural gas pipeline located near 291 Sky Haven Circle in Anchorage, Alaska.

Background

On August 9, 2017, Sturgeon Electric Company Inc. (excavator) was installing electrical conduit underground by trenching with a tractor when they struck a 2-inch plastic main owned and operated by ENSTAR Natural Gas, causing a release of gas without ignition. Sturgeon did not request underground utility locates prior to the excavation. Sturgeon Electric was a subcontractor to Cruz Construction (Prime contractor). Sturgeon Electric did not request a locate ticket until after it damaged the 2-inch plastic main.

Based on excavation activities investigated, it is alleged that you have committed probable violations in Part 196 of the Pipeline Safety Regulations, Title 49, Code of Federal Regulations (C.F.R.). The items investigated and the probable violations are:

1. § 196.103 What must an excavator do to protect underground pipelines from excavation-related damage?

Prior to and during excavation activity, the excavator must:

(a) Use an available one-call system before excavating to notify operators of underground pipeline facilities of the timing and location of the intended excavation;

Sturgeon Electric Company Inc. (Sturgeon) did not use the available one-call system (the Alaska Digline) before excavating on August 9, 2017. Sturgeon personnel stated in an interview with PHMSA that Sturgeon was excavating without a locate ticket when it struck a 2-inch underground natural gas line. Sturgeon notified ENSTAR of damage to the pipeline on August 9, 2017 at approximately 2:55 PM. Sturgeon requested a locate ticket with the Alaska Digline on August 9, 2017, at 3:30 PM.

2. § 196.109 What must an excavator do if damage to a pipeline from excavation activity causes a leak where product is released from the pipeline?

If damage to a pipeline from excavation activity causes the release of any PHMSA regulated natural and other gas or hazardous liquid as defined in part 192, 193, or 195 of this chapter from the pipeline, the excavator must promptly report the release to appropriate emergency response authorities by calling the 911 emergency telephone number.

Sturgeon Electric failed to promptly report the release of natural gas by calling the 911 emergency telephone number. Sturgeon Electric called ENSTAR after hitting the line, and ENSTAR prompted Sturgeon to call 911.

Proposed Civil Penalty

Under 49 U.S.C. § 60122 and 49 CFR § 190.223, you are subject to a civil penalty not to exceed \$213,268 per violation per day the violation persists, up to a maximum of \$2,132,679 for a related series of violations. For violations occurring on or after November 2, 2015 and before November 27, 2018, the maximum penalty may not exceed \$209,002 per violation per day, with a maximum penalty not to exceed \$2,090,022. For violations occurring prior to November 2, 2015, the maximum penalty may not exceed \$200,000 per violation per day, with a maximum penalty not to exceed \$2,000,000 for a related series of violations. The Compliance Officer has reviewed the circumstances and supporting documentation involved in the above probable violations and has recommended that you be preliminarily assessed a civil penalty of \$12,100 as follows:

| <u>Item number</u> | <u>Proposed Penalty</u> |
|--------------------|-------------------------|
| 1 | \$12,100 |

Response to this Notice

Enclosed as part of this Notice is a document entitled *Response Options for Third Party Excavators in Enforcement Proceedings*. Please refer to this document and note the response options. All material submit in response to this enforcement action may be made publicly available. If you believe that any portion of your responsive material qualifies for confidential treatment under 5 U.S.C. § 552(b), along with the complete original document you must provide a second copy of the document with the portions you believe qualify for confidential treatment redacted and an explanation of why you believe the redacted information qualifies for confidential treatment under 5 U.S.C. § 552(b).

Following the receipt of this Notice, you have 30 days to submit written comments, or request a hearing under 49 C.F.R. § 190.211. If you do not respond within 30 days of receipt of this Notice, this constitutes a waiver of your right to contest the allegations in this Notice and authorizes the Associate Administrator for Pipeline Safety to find facts as alleged in this Notice without further notice to you and to issue a Final Order. If you are responding to this Notice, we propose that you submit your correspondence to my office within 30 days from the receipt of this Notice. This period may be extended by written request for good cause.

In your correspondence on this matter, please refer to **CPF 5-2019-0004E** and, for each document you submit, please provide a copy in electronic format whenever possible.

Sincerely,



Chris Hoidal
Acting Director, Western Region
Pipeline and Hazardous Materials Safety Administration

Enclosure: *Response Options for Third Party Excavators in Enforcement Proceedings*

cc: Bob Peters, Outside line Division Manager, Sturgeon Electric, Inc.
PHP-60 Compliance Registry
PHP-500 J. Gano (#163982)



U.S. Department
of Transportation

Pipeline and Hazardous Materials
Safety Administration

12300 W. Dakota Ave., Suite 110
Lakewood, CO 80228

NOTICE OF PROBABLE VIOLATION and PROPOSED CIVIL PENALTY

CERTIFIED MAIL-RETURN RECEIPT REQUESTED

March 5, 2019

Mr. Jason Hodges
President
NPC Energy Services, LLC
7941 Sandlewood Place
Anchorage, AK 99507

CPF 5-2019-0005E

Dear Mr. Hodges:

On April 22 through May 3, 2018, a representative of the Pipeline and Hazardous Materials Safety Administration (PHMSA), Office of Pipeline Safety (OPS), pursuant to Chapter 601 of 49 United States Code (U.S.C.) investigated circumstances surrounding the June 22, 2017 damage to a natural gas pipeline located near 3802 Parks Highway in Palmer, Alaska.

Background

On July 22, 2017, at 11:41 am, NPC Energy Services, LLC (NPC) contacted ENSTAR Natural Gas stating NPC hit an unmarked gas line with a mini excavator. After arriving onsite, ENSTAR observed 8-feet of exposed 2-inch plastic main natural gas line. NPC informed ENSTAR they thought the pipeline was abandoned and they proceeded to drill a hole in the pipeline to verify. When the pipeline began to release natural gas, the NPC placed a hose clamp with tape to cover the drill hole.

Underground utilities locate markings existed on the ground near the excavation, but not at the location being excavated. NPC Energy Services acting as the excavator did not have a one-call ticket for the excavation location at the time the damage occurred to the 2-inch pipeline. Work was being performed for an Alaska DOT project. NPC Energy Services was acting as a sub-contractor to Knik Construction performing excavations to install street light pole bases.

Based on excavation activities investigated, it is alleged that you have committed probable violations in Part 196 of the Pipeline Safety Regulations, Title 49, Code of Federal Regulations (C.F.R.). The items investigated and the probable violations are:

1. **§ 196.103 What must an excavator do to protect underground pipelines from excavation-related damage?**

Prior to and during excavation activity, the excavator must:

- (a) Use an available one-call system before excavating to notify operators of underground pipeline facilities of the timing and location of the intended excavation;**

NPC Energy Services (NPC) did not use the available one-call system (Alaska Digline (811 One-Call Center)) prior to excavating. NPC was conducting excavations at the time the underground pipeline facility was damaged on July 22, 2017. Underground utilities were marked nearby, but not at the excavation location where the damage to the pipeline occurred. PHMSA reviewed the one-call tickets opened in the year prior to the incident near the incident location. That review revealed that no one-call tickets were opened by NPC.

2. **§ 196.109 What must an excavator do if damage to a pipeline from excavation activity causes a leak where product is released from the pipeline?**

If damage to a pipeline from excavation activity causes the release of any PHMSA regulated natural and other gas or hazardous liquid as defined in part 192, 193, or 195 of this chapter from the pipeline, the excavator must promptly report the release to appropriate emergency response authorities by calling the 911 emergency telephone number.

NPC failed to report the release after its excavation activities damaged the pipeline resulting in a release of natural gas to appropriate emergency response authorities by calling the 911 emergency telephone number. After exposing a portion of a 2-inch underground natural gas pipeline during excavation activities performed on July 22, 2017, an NPC employee drilled a hole in the pipeline to determine if it was active. The drilled holed caused a release of natural gas. Upon the natural gas release, the excavation company representative contacted the operator of the pipeline, but did not call 911 as required by the regulation.

Proposed Civil Penalty

Under 49 U.S.C. § 60122 and 49 CFR § 190.223, you are subject to a civil penalty not to exceed \$213,268 per violation per day the violation persists, up to a maximum of \$2,132,679 for a related series of violations. For violations occurring on or after November 2, 2015 and before November 27, 2018, the maximum penalty may not exceed \$209,002 per violation per day, with a maximum penalty not to exceed \$2,090,022. For violations occurring prior to November 2, 2015, the maximum penalty may not exceed \$200,000 per violation per day, with a maximum penalty not to exceed \$2,000,000 for a related series of violations. The Compliance Officer has reviewed the circumstances and supporting documentation involved in the above probable violations and has recommended that you be preliminarily assessed a civil penalty of \$12,100 as follows:

| <u>Item number</u> | <u>Proposed Penalty</u> |
|--------------------|-------------------------|
| 1 | \$12,100 |

Response to this Notice

Enclosed as part of this Notice is a document entitled *Response Options for Third Party Excavators in Enforcement Proceedings*. Please refer to this document and note the response options. All material submit in response to this enforcement action may be made publicly available. If you believe that any portion of your responsive material qualifies for confidential treatment under 5 U.S.C. § 552(b), along with the

complete original document you must provide a second copy of the document with the portions you believe qualify for confidential treatment redacted and an explanation of why you believe the redacted information qualifies for confidential treatment under 5 U.S.C. § 552(b).

Following the receipt of this Notice, you have 30 days to submit written comments, or request a hearing under 49 C.F.R. § 190.211. If you do not respond within 30 days of receipt of this Notice, this constitutes a waiver of your right to contest the allegations in this Notice and authorizes the Associate Administrator for Pipeline Safety to find facts as alleged in this Notice without further notice to you and to issue a Final Order. If you are responding to this Notice, we propose that you submit your correspondence to my office within 30 days from the receipt of this Notice. This period may be extended by written request for good cause.

In your correspondence on this matter, please refer to **CPF 5-2019-0005E** and, for each document you submit, please provide a copy in electronic format whenever possible.

Sincerely,



Chris Hoidal
Acting Director, Western Region
Pipeline and Hazardous Materials Safety Administration

Enclosure: *Response Options for Third Party Excavators in Enforcement Proceedings*

cc: Paul Lantz, General Manager, NPC Energy Services, LLC
PHP-60 Compliance Registry
PHP-500 J. Gano (#163983)



U.S. Department
of Transportation

Pipeline and Hazardous Materials
Safety Administration

12300 W. Dakota Ave., Suite 110
Lakewood, CO 80228

**NOTICE OF PROBABLE VIOLATION
and
PROPOSED CIVIL PENALTY**

CERTIFIED MAIL-RETURN RECEIPT REQUESTED

March 5, 2019

Mr. Jerry Harman
Owner
Alaska Construction and Paving, Inc.
PO Box 874712
Wasilla, Alaska 99687

CPF 5-2019-0006E

Dear Mr. Harman:

On May 3, 2018, a representative of the Pipeline and Hazardous Materials Safety Administration (PHMSA), Office of Pipeline Safety (OPS), pursuant to Chapter 601 of 49 United States Code (U.S.C.), investigated circumstances surrounding the July 3, 2017 damage to a natural gas pipeline located near 8251 Harmany Ranch Road, Eagle River, Alaska.

Background

On July 3, 2017, Alaska Construction and Paving, Inc. (ACP) acting as the excavator, damaged a 1-inch plastic service line. The location of the damaged service line was near 8251 Harmony Ranch Road, Eagle River, Alaska. The damage resulted in a release of natural gas without ignition or property damage. At the time of the damage, ACP performed a temporary repair by folding back the plastic 1-inch pipeline and taping it. An ENSTAR Natural Gas representative arrived at the site to perform a locate request and discovered the damaged service line.

Based on excavation activities investigated, it is alleged that you have committed probable violations in Part 196 of the Pipeline Safety Regulations, Title 49, Code of Federal Regulations (C.F.R.). The items investigated and the probable violations are:

- 1. § 196.103 What must an excavator do to protect underground pipelines from excavation-related damage?**

Prior to and during excavation activity, the excavator must:

(a)

(b) If underground pipelines exist in the area, wait for the pipeline operator to arrive at the excavation site and establish and mark the location of its underground pipeline facilities before excavating;

Alaska Construction and Paving, Inc. (ACP) failed to wait for ENSTAR Natural Gas to arrive at the excavation site and establish and mark the location of its underground pipeline facilities before excavating. The excavator opened a ticket with Alaska Digline on Thursday, June 29, 2017 at 12:44 pm. The pipeline operator, ENSTAR, arrived on site on Monday July 3, 2017 at approximately 10AM to mark the location of the underground pipeline and discovered the 1-inch service line had already been excavated and damaged.

2. § 196.107 What must an excavator do if a pipeline is damaged by excavation activity?

If a pipeline is damaged in any way by excavation activity, the excavator must promptly report such damage to the pipeline operator, whether or not a leak occurs, at the earliest practicable moment following discovery of the damage.

The excavator failed to report damage that they caused to the to the pipeline operator. ACP acknowledged to PHMSA in a May 3, 2018 telephone interview that ACP damaged the pipeline and attempted to crimp off and tape shut the 1-inch service line on July 3, 2017. However, ACP did not notify ENSTAR of the damage. ENSTAR's locator arrived on site later in the day on July 3, 2017 and discovered the damage.

3. § 196.109 What must an excavator do if damage to a pipeline from excavation activity causes a leak where product is released from the pipeline?

If damage to a pipeline from excavation activity causes the release of any PHMSA regulated natural and other gas or hazardous liquid as defined in part 192, 193, or 195 of this chapter from the pipeline, the excavator must promptly report the release to appropriate emergency response authorities by calling the 911 emergency telephone number.

The excavator failed to call the 911 emergency telephone number after the 1-inch pipeline was damaged resulting in a release of natural gas. ACP was aware natural gas was released from the pipeline, and ACP admitted to making a temporary repair by folding the pipe and taping it to stem the release. However, ACP did not call 911 following the release.

Proposed Civil Penalty

Under 49 U.S.C. § 60122 and 49 CFR § 190.223, you are subject to a civil penalty not to exceed \$213,268 per violation per day the violation persists, up to a maximum of \$2,132,679 for a related series of violations. For violations occurring on or after November 2, 2015 and before November 27, 2018, the maximum penalty may not exceed \$209,002 per violation per day, with a maximum penalty not to exceed \$2,090,022. For violations occurring prior to November 2, 2015, the maximum penalty may not exceed \$200,000 per violation per day, with a maximum penalty not to exceed \$2,000,000 for a related series of violations. The Compliance Officer has reviewed the circumstances and supporting documentation

involved in the above probable violations and has recommended that you be preliminarily assessed a civil penalty of \$12,100 as follows:

| <u>Item number</u> | <u>Proposed Penalty</u> |
|--------------------|-------------------------|
| 1 | \$12,100 |

Response to this Notice

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Following the receipt of this Notice, you have 30 days to submit written comments, or request a hearing under 49 C.F.R. § 190.211. If you do not respond within 30 days of receipt of this Notice, this constitutes a waiver of your right to contest the allegations in this Notice and authorizes the Associate Administrator for Pipeline Safety to find facts as alleged in this Notice without further notice to you and to issue a Final Order. If you are responding to this Notice, we propose that you submit your correspondence to my office within 30 days from the receipt of this Notice. This period may be extended by written request for good cause.

In your correspondence on this matter, please refer to **CPF 5-2019-0006E** and, for each document you submit, please provide a copy in electronic format whenever possible.

Sincerely,



Chris Hoidal
Acting Director, Western Region
Pipeline and Hazardous Materials Safety Administration

Enclosure: *Response Options for Third Party Excavators in Enforcement Proceedings*

cc: PHP-60 Compliance Registry
PHP-500 J. Gano (#163984)



LAWS OF ALASKA

2020

Source
FCCS SB 241

Chapter No.

AN ACT

Extending the March 11, 2020, governor's declaration of a public health disaster emergency in response to the novel coronavirus disease (COVID-19) pandemic; providing for a financing plan; making temporary changes to state law in response to the COVID-19 outbreak in the following areas: standing orders of the chief medical officer; occupational and professional licensing, practice, and billing; telehealth; fingerprinting requirements for health care providers; elections in calendar year 2020; permanent fund dividend applications and eligibility; state tax filings, payments, and penalties; corporations; state and municipal government deadlines; the Alaska regional economic assistance program; Medicaid and public assistance; workers' compensation; sanitation standards for retail sellers; actions by the Regulatory Commission of Alaska; utilities and residential utility service; power cost equalization; forbearance of specified state loans; foreclosures; evictions; wills; repossessions; access to federal stabilization funds; seafood purchase and distribution; homelessness; administrative hearings; and liability for issuing, providing, or manufacturing personal protective equipment; and providing for an effective date.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

THE ACT FOLLOWS ON PAGE 1

1 DEPARTMENT OF HEALTH AND SOCIAL SERVICES; RETAIL SELLERS.
2 Notwithstanding any other provision of law, for the duration of the novel coronavirus disease
3 (COVID-19) public health disaster emergency declared by the governor under AS 26.23.020
4 on March 11, 2020, as extended by sec. 2 of this Act, the Department of Health and Social
5 Services may, in coordination with the Department of Military and Veterans' Affairs, establish
6 sanitation procedures for retail sellers. In this section, "retail seller" includes a market,
7 grocery store, convenience store, drug store, or similar establishment that

8 (1) is located in a permanent building; and
9 (2) sells to consumers household supplies, perishable items, or food
10 merchandise, including meat, produce, dairy products, or snack foods.

11 * **Sec. 18.** The uncoded law of the State of Alaska is amended by adding a new section to
12 read:

13 TOLLING DEADLINES FOR ACTION BY THE REGULATORY COMMISSION
14 OF ALASKA. Notwithstanding a contrary provision of AS 42, including a provision of
15 AS 42.05 or AS 42.08, during the novel coronavirus disease (COVID-19) public health
16 disaster emergency declared by the governor on March 11, 2020, as extended by sec. 2 of this
17 Act, all statutory and regulatory deadlines for action by the Regulatory Commission of Alaska
18 are tolled and failure by the Regulatory Commission of Alaska to act on a filing does not
19 constitute approval or dismissal by the commission. This section does not apply to a statutory
20 or regulatory deadline extended by the commission before March 11, 2020, for good cause
21 under AS 42.05.175(f).

22 * **Sec. 19.** The uncoded law of the State of Alaska is amended by adding a new section to
23 read:

24 MORATORIUM ON DISCONNECTION OF RESIDENTIAL UTILITY SERVICE.
25 (a) During the novel coronavirus disease (COVID-19) public health disaster emergency
26 declared by the governor on March 11, 2020, as extended by sec. 2 of this Act, a public utility
27 as defined in AS 42.05.990 may not disconnect for nonpayment the residential utility service
28 of a person experiencing financial hardship related to the COVID-19 public health disaster
29 emergency. A public utility shall make reasonable efforts to reconnect utility service to a
30 dwelling that is occupied by a person experiencing financial hardship related to the COVID-
31 19 public health disaster emergency and that is disconnected for nonpayment on or after

1 March 11, 2020.

2 (b) A person seeking protection under (a) of this section shall, before the date the
3 governor determines, under sec. 2 of this Act, that the COVID-19 public health disaster
4 emergency no longer exists, or before November 15, 2020, whichever is earlier,

5 (1) provide to the public utility a signed statement, sworn under penalty of
6 perjury, that the person is experiencing financial hardship related to the COVID-19 public
7 health disaster emergency; and

8 (2) negotiate and agree to a deferred payment agreement with the utility.

9 (c) This section does not relieve a public utility customer of the obligation to pay for
10 utility service or restrict a public utility's ability to recover an amount due.

11 (d) A utility shall offer a person receiving protection under (a) of this section a
12 deferred payment agreement allowing repayment over a period of time not shorter than the
13 period of time of the public health disaster emergency declared by the governor on March 11,
14 2020, as extended by sec. 2 of this Act. The utility may not impose interest or late fees on a
15 person receiving protection under (a) of this section who fulfills the terms of a deferred
16 payment agreement.

17 (e) Notwithstanding any contrary provision of law, the Regulatory Commission of
18 Alaska and the Alaska Energy Authority may not deny a utility otherwise eligible to receive
19 power cost equalization payments on behalf of a utility customer power cost equalization
20 payments for customers receiving protection under (a) of this section.

21 (f) In this section,

22 (1) "financial hardship" means that a person's liquid assets from any source,
23 including payments from the state or federal government because of the COVID-19 public
24 health disaster emergency or a state or national disaster declaration related to COVID-19,
25 when combined, would be insufficient to pay the reasonable cost of food, housing, health
26 care, and other goods and services vital to the health and wellness of the person and the
27 person's spouse and dependents; in this paragraph, "dependent" has the meaning given in
28 AS 23.20.350(g);

29 (2) "person" means a natural person.

30 * **Sec. 20.** The uncoded law of the State of Alaska is amended by adding a new section to
31 read:

1 REGULATORY ASSETS FOR UNPAID UTILITY BILLS AND
2 EXTRAORDINARY EXPENSES. A utility certificated under AS 42.05 may record
3 regulatory assets, to be recovered through future rates, for uncollectable residential utility bills
4 and extraordinary expenses that result from the novel coronavirus disease (COVID-19) public
5 health disaster emergency declared by the governor on March 11, 2020, as extended by sec. 2
6 of this Act. The determination as to whether an extraordinary expense resulted from the
7 COVID-19 public health disaster emergency and the amortization periods for the regulatory
8 assets are subject to approval by the Regulatory Commission of Alaska before recovery
9 occurs through future rates. In this section, an "uncollectable residential utility bill" does not
10 include a debt paid under a deferred payment agreement under sec. 19 of this Act.

11 * **Sec. 21.** The uncodified law of the State of Alaska is amended by adding a new section to
12 read:

13 **MORATORIUM ON EVICTIONS FOR NONPAYMENT OF RENT.** (a) Until the
14 date the governor determines, under sec. 2 of this Act, that the novel coronavirus disease
15 (COVID-19) public health disaster emergency no longer exists, or until June 30, 2020,
16 whichever is earlier, the statutory cause of action for forcible entry and detainer for
17 nonpayment of rent under AS 09.45 and any other statutory cause of action that could be used
18 to evict or otherwise eject a person who is a residential tenant for nonpayment of rent,
19 including for nonpayment of rent for a storage unit for personal property, is suspended as
20 applied to a person experiencing financial hardship related to the COVID-19 public health
21 disaster emergency.

22 (b) A person seeking protection under (a) of this section shall, before June 30, 2020,
23 provide to the landlord a signed statement, sworn under penalty of perjury, that the person is
24 experiencing financial hardship related to the COVID-19 public health disaster emergency.

25 (c) Nothing in this section

26 (1) prevents evictions for misconduct, violations of law, or violations of
27 contracts outside of inability to pay rent;

28 (2) may be construed to increase civil liability of a landlord.

29 (d) This section does not relieve a person of the obligation to pay rent or restrict a
30 landlord's ability to recover rent due.

31 (e) In this section,

A photograph of two people in a greenhouse. In the foreground, a person with long brown hair and glasses, wearing a blue and white plaid shirt, is bent over and using a black soil moisture meter on a plant. In the background, another person with long brown hair, wearing a white t-shirt and brown overalls, is also bent over, looking at the plants. The greenhouse has a curved metal frame and translucent plastic covering. Various green plants are visible in the background.

ALASKA ECONOMIC TRENDS

JULY 2022

THE COST OF LIVING

FROM THE COMMISSIONER

Program offers Alaskans state-of-the-art training for mining

By Dr. Tamika L. Ledbetter, Commissioner

One highlight of serving as commissioner of the Alaska Department of Labor and Workforce Development is supporting quality workforce training programs around the state. I get the chance to see first-hand the many opportunities Alaskans have to prepare for new careers or expand their professional skills.

Recently I traveled to the Delta Mine Training Center near Fairbanks and toured one of the country's top underground mine training facilities. Operated by the University of Alaska, this world-class training and research center features an underground mine, rock and gravel quarries, 100 acres of training area, an equipment fleet, and modern mining and construction machinery.

Under the leadership of director Bill Bieber, the center offers state-of-the-art surface and underground mine training as well as health, safety, and environmental skills development. Each year, more than 1,700 students earn the certifications they need to succeed in Alaska's high-paying hard rock mining and oil and gas sectors.



The training schedule mirrors real-life employment in an underground mine and surface operation. Students begin the program with mine safety compliance training, which is followed by an employability skills module. An important feature of the training develops and refines hand-eye coordination and muscle memory as the student completes tasks required of underground heavy equipment operators using heavy equipment simulation. The facility incorporates exemplary workforce safety standards into all aspects of the program.

The training is offered several times per year, and the schedule mirrors that of a typical mine worker:



I recently visited the Delta Mine Training Center near Fairbanks and am pictured here with Bill Bieber, the facility's director.

10-hour days over two 14-day shifts. The underground training totals 280 hours over six weeks, and the surface training is 140 hours over two weeks. Program graduates with these high-demand skills readily move into good jobs in Alaska's growing industries.

The department provides grant funding for this program and many others statewide to give Alaskans of all ages the training they need to work in Alaska's major industries. For young adults ages 18 to 24, we have also introduced career boot camps at our Alaska Vocational Technical Center in Seward (AVTEC). Whether you're interested in a maritime career or a job in health care, our Job Center staff can connect you to these opportunities and available funding.

For more information on this program, contact the Mine and Petroleum Training Services Office at (907) 262-0231 or email mpts@alaska.edu. For help getting started or exploring career and training options, call the Alaska Job Center network toll-free at (877) 723-2539.

Contact Dr. Tamika L. Ledbetter, Commissioner, at (907) 465-2700 or commissioner.labor@alaska.gov.



Follow the Alaska Department of Labor and Workforce Development on Twitter (twitter.com/alaskalabor) and Facebook (facebook.com/alaskalabor).

**JULY
2022**

Volume 42 Number 7
ISSN 0160-3345

SARA WHITNEY
Editor

DAN ROBINSON
Chief, Research
and Analysis

Design by Sara Whitney

ON THE COVER:

Rosanna McInnes of Seldovia tests her soil nutrients with a pentrometer last summer. McInnes didn't consider herself a farmer until COVID-19 hit. "There was a shortage of food coming in," she said. "My neighbor said I should sell my garden produce, so I did. I couldn't sell it fast enough. So that's when I decided to expand my garden and help feed my community."

Photo by Tracy Robillard, U.S. Department of Agriculture, Natural Resources Conservation Service

ALASKA
DEPARTMENT of LABOR
and WORKFORCE
DEVELOPMENT

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ALASKA ECONOMIC *TRENDS*

4 THE COST OF LIVING

4 CHANGES IN ALASKA
PRICES IN 2021, 2022

8 COMPARISONS TO OTHER
STATES AND U.S. CITIES

11 COST COMPARISONS
WITHIN ALASKA

14 GAUGING THE ECONOMY

Trends is a nonpartisan, data-driven magazine
that covers a variety of economic topics in Alaska.

ON THIS SPREAD: The background image for 2022 is a sparkly Alaska shoreline, taken by Flickr user Darren Hsu. License: creativecommons.org/licenses/by-nc-sa/2.0/

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The costs of living in Alaska

Rising inflation hit in late 2021 and continued in 2022

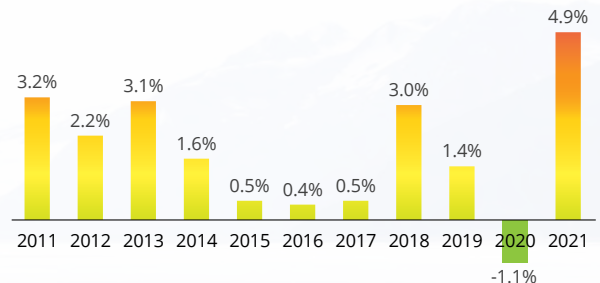
By NEAL FRIED

When COVID-19 hit, urban Alaska prices fell for the first time since at least 1961 as demand for many goods and services evaporated. But the deflation of 2020 was short-lived. As the economy began to rebound in 2021, consumers were flush with cash from savings, stimulus payments, and a job market rebound. Demand grew, but supply chain problems the pandemic caused continued to haunt the economy. This combination created the perfect environment for rising inflation: too many dollars chasing a limited number of goods and services.

Early 2021 showed only a hint of inflation as February's over-the-year cost increase came in at just 1.3 percent. (For context, Alaska's average inflation rate over the decade was 1.5 percent per year.) By April, the index climbed to 4.8 percent, then ballooned to 7.2 percent in December. Energy prices alone went from historic lows to near-highs in just a year.

The average inflation rate for 2021 was 4.9 percent, the highest annual price increase since 1990. And

High inflation followed 2020's drop



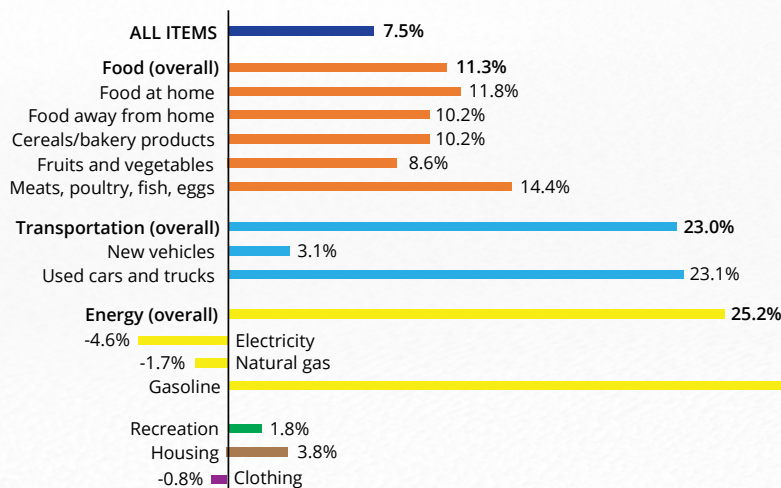
Source: U.S. Bureau of Labor Statistics, CPI-U for Urban Alaska

that number was muted because the year-to-year increases began slowly. December's 7.2 percent inflation suggested 2022 would bring more of the same.

The trend has continued into 2022

The rise continued this year, with some cost categories' increases accelerating. Food is one example. Before 2020, food prices ticked up an average of 1.2 percent per year over the decade. In 2020, the rate

In early 2022, most urban Alaska prices continued their upward trend



Source: U.S. Bureau of Labor Statistics, CPI-U for Urban Alaska, April 2022 compared to April 2021

Two ways to measure the cost of living

1. In one place over time (inflation)

Alaska has a single measure to track inflation, or how much prices have changed: the Consumer Price Index for Urban Alaska.

Although there's a national consumer price index and CPIs for 31 cities and larger areas around the country, these only track costs over time in one area and can't be used to compare costs between places. For example, 2021's index for Alaska was 237.188, and the national index was 270.97. That doesn't mean the cost of living in the U.S. was higher; it just means prices have increased a bit faster nationally since the early 1980s than they have in Alaska cities.

The U.S. Bureau of Labor Statistics produces the CPI through elaborate surveys of consumer spending habits. These surveys cover a "market basket" of common items, to which BLS assigns location-specific weights to determine how people spend their money.

The categories include housing, food, transportation, medical care, and entertainment. In most categories, Alaska's weights resemble the national values.

The inflation rate is also used to adjust the value of the dollar over time. Workers, unions, and employers watch the CPI because bargaining agreements and other wage rate negotiations often incorporate an adjustment for inflation.

The CPI also plays a role in long-term real estate rental contracts, annual adjustments to the state's minimum wage, child support payments, and budgeting. The Alaska Permanent Fund Corporation uses the CPI to inflation-proof the fund. Senior citizens

are affected nearly every year because Social Security payments are adjusted using the CPI.

The bureau produces the CPI for Urban Alaska bi-monthly (in February, April, June, August, October, and December) as well as annually and semiannually.

2. In different places at the same time

The other way to assess the cost of living is to compare costs between two or more places, such as Alaska with other states and cities and Alaska communities with each other. These types of comparisons, which begin on page 8, play a role in relocation decisions and adjusting salaries and stipends by area.

While measuring inflation has a single source, a range of sources are available for cost comparisons between areas. Their reliability varies and they have different methods, so it's important to take their strengths and weaknesses into account. Some rely on random private individuals to enter prices for various goods and services in their communities, then automatically generate a cost-of-living index. Others use rigorous, broad-based, and transparent statistical methods. A good solution is to use multiple sources and look for patterns.

Other sources not marketed as cost-of-living measures can shed light on price differences, too. One is the U.S. Census Bureau's annual American Community Survey, which includes the median value of a home and median gross rental cost data for every community in the country. Because of the small sample sizes and large margins of error for many places, the five-year average is recommended when using the ACS.

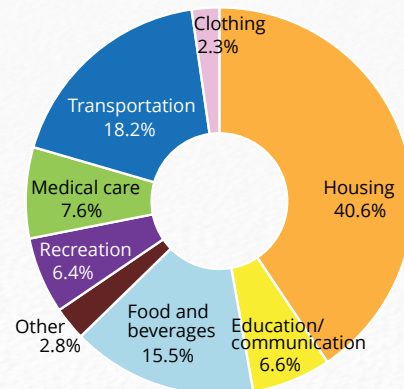
climbed above 4 percent, then hit 4.8 percent in 2021, the biggest jump in food costs since 1995.

By April 2022, food was 11.3 percent more expensive than the previous April, with meat and eggs the biggest culprits.

Transportation continued to register some of the largest cost increases among categories in 2022, running over 20 percent higher. After housing, transportation carries the second-largest weight in the overall index — 18.2 percent — meaning the typical household spends about 18 percent of its monthly income on transportation. Many expenses in transportation went up substantially: car rentals, airline tickets, used cars, and fuel. Gasoline prices jumped by over 50 percent.

The overall energy index, which gets a lot of

How urban Alaskans spend their consumer dollars



Source: U.S. Bureau of Labor Statistics, CPI-U for Urban Alaska, December 2021

attention and bleeds into many other categories, exceeded 25 percent. Energy is the most volatile part of the consumer price index. Since 2000, yearly energy costs have increased or decreased by double digits nine times.

Last year's 14.4 percent energy inflation was the second-largest in 21 years. It's still too early to know if the 2022 overall energy cost increase will top that number, but February and April did.

Housing costs escaped the eye-popping increases we saw in other categories. February registered 4.9 percent and April 3.8 percent, both relatively modest. But with housing the largest household expense, representing nearly 41 percent of the overall consumer price index, these numbers are consequential and well over the 10-year average of 1.6 percent.

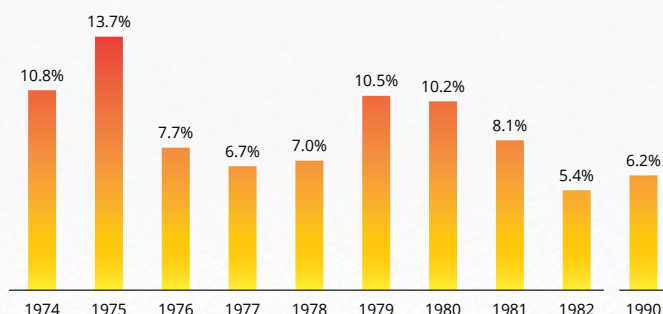
Clothing has a negligible effect on total costs, but even clothes prices have changed course. After dropping significantly in 2019 and 2020, clothes prices went up modestly in 2021 and early 2022. April 2022 showed a slight decrease.

National and global forces rather than local factors drive most price changes, but housing can be an exception.

Inflation has been high before

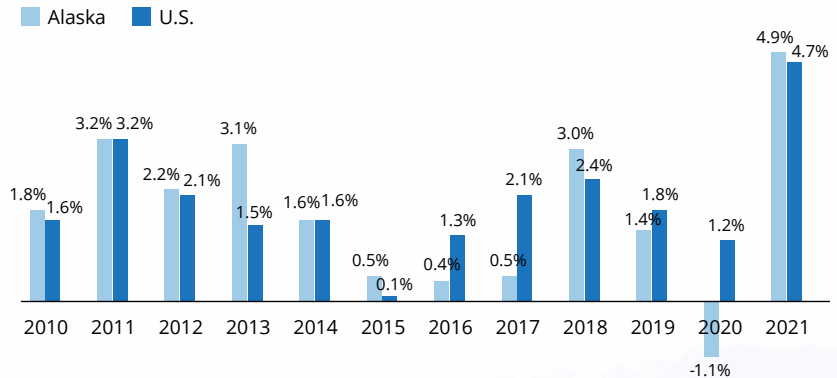
Only older Alaskans might remember past years of high inflation, but our rate hit double digits several times between 1974 and 1980.

Alaska's past years of high inflation



Source: U.S. Bureau of Labor Statistics, CPI-U for Urban Alaska

Urban Alaska, U.S. inflation rates tend to track



Source: U.S. Bureau of Labor Statistics

Coincidentally, these jumps came during some of Alaska's best economic growth years, which included the construction of the Trans-Alaska Pipeline System and the spectacular oil wealth that followed its completion in 1977.

High inflation doesn't typically lead to stronger economic growth, though. It's usually the opposite — high inflation creates uncertainty. Alaska's oil boom years were a notable exception.

Alaska's peak inflation rate was 13.7 percent in 1975, in the midst of pipeline construction and wild economic expansion. U.S. inflation was also notably high that year, at around 9 percent.

Alaska, U.S. inflation rates typically move together

Historically, Urban Alaska's consumer price index has followed the same pattern as the national index and most other cities' data, and that held true recently. Alaska's 2021 inflation was 4.9 percent overall and the nation's was 4.7 percent. (Alaska has just one consumer price index, and it's based mainly on costs in Anchorage and the Matanuska-Susitna Borough. See the sidebar on page 5 for more on the CPI.)

That's because national and international forces rather than local factors drive most

price changes. Housing is sometimes an exception that can differentiate areas' cost changes. The differences are usually minor, though, which is the case right now.

There's no dominant view on where inflation is headed

Forecasting inflation has a poor track record even when circumstances are less volatile, so the rest of 2022 is an even bigger question mark than usual.

One group of national economic experts predicts supply chain problems will work themselves out this year and rising interest rates will dampen demand, slowing inflation.

Others worry we're entering a prolonged period of high inflation based on the assumptions that supply chain issues will persist, the war in Ukraine will keep food and energy prices high, and the mere expectation of high inflation could make it a reality.

Neal Fried is an economist in Anchorage. Reach him at (907) 269-4861 or neal.fried@alaska.gov.

Urban Alaska and national metro inflation by category, 2011 to 2021

| ALL ITEMS | | | ALL ITEMS MINUS HOUSING | | |
|-----------|---------------------------------------|-----------------------------------|-------------------------|---------------------------------------|-----------------------------------|
| Year | Urban AK % chg from previous yr | U.S. % chg from previous yr | Year | Urban AK % chg from previous yr | U.S. % chg from previous yr |
| 2011 | 3.2% | 3.2% | 2011 | 3.4% | 4.0% |
| 2012 | 2.2% | 2.1% | 2012 | 1.7% | 2.0% |
| 2013 | 3.1% | 1.5% | 2013 | 3.0% | 1.1% |
| 2014 | 1.6% | 1.6% | 2014 | 1.0% | 1.1% |
| 2015 | 0.5% | 0.1% | 2015 | -0.3% | -1.3% |
| 2016 | 0.4% | 1.3% | 2016 | 0.3% | 0.2% |
| 2017 | 0.5% | 2.1% | 2017 | 1.1% | 1.5% |
| 2018 | 3.0% | 2.4% | 2018 | 3.7% | 2.0% |
| 2019 | 1.4% | 1.8% | 2019 | 1.9% | 1.0% |
| 2020 | -1.1% | 1.2% | 2020 | -0.4% | 0.6% |
| 2021 | 4.9% | 4.7% | 2021 | 5.9% | 5.7% |

| HOUSING | | | TRANSPORTATION | | |
|---------|---------------------------------------|-----------------------------------|----------------|---------------------------------------|-----------------------------------|
| Year | Urban AK % chg from previous yr | U.S. % chg from previous yr | Year | Urban AK % chg from previous yr | U.S. % chg from previous yr |
| 2011 | 2.9% | 1.3% | 2011 | 4.7% | 9.8% |
| 2012 | 2.7% | 1.6% | 2012 | 2.0% | 2.3% |
| 2013 | 3.1% | 2.1% | 2013 | 7.0% | 0% |
| 2014 | 2.7% | 2.6% | 2014 | -0.6% | -0.7% |
| 2015 | 2.4% | 2.1% | 2015 | -6.8% | -7.8% |
| 2016 | 0.9% | 2.5% | 2016 | -1.7% | -2.1% |
| 2017 | 0.3% | 3.0% | 2017 | 2.4% | 3.4% |
| 2018 | 1.8% | 2.9% | 2018 | 7.0% | 4.5% |
| 2019 | 1.2% | 2.9% | 2019 | 0.2% | -0.3% |
| 2020 | -1.9% | 2.2% | 2020 | -6.8% | -4.2% |
| 2021 | 2.2% | 3.3% | 2021 | 16.9% | 14.6% |

| FOOD AND BEVERAGES | | | MEDICAL CARE | | |
|--------------------|---------------------------------------|-----------------------------------|--------------|---------------------------------------|-----------------------------------|
| Year | Urban AK % chg from previous yr | U.S. % chg from previous yr | Year | Urban AK % chg from previous yr | U.S. % chg from previous yr |
| 2011 | 3.6% | 3.6 | 2011 | 5.3% | 3.0% |
| 2012 | 2.4% | 2.5 | 2012 | 4.3% | 3.7% |
| 2013 | 0.4% | 1.4 | 2013 | 3.2% | 2.5% |
| 2014 | 1.3% | 2.3 | 2014 | 3.2% | 2.4% |
| 2015 | 1.7% | 1.8 | 2015 | 3.3% | 2.6% |
| 2016 | -0.7% | 0.3 | 2016 | 4.5% | 3.8% |
| 2017 | 0% | 0.9 | 2017 | 1.5% | 2.5% |
| 2018 | 0.5% | 1.4 | 2018 | 7.6% | 2.0% |
| 2019 | 2.7% | 1.8 | 2019 | 6.6% | 2.8% |
| 2020 | 4.4% | 3.3 | 2020 | 5.2% | 4.1% |
| 2021 | 4.8% | 3.8 | 2021 | 2.5% | 1.2% |

| CLOTHING | | | ENERGY | | |
|----------|---------------------------------------|-----------------------------------|--------|---------------------------------------|-----------------------------------|
| Year | Urban AK % chg from previous yr | U.S. % chg from previous yr | Year | Urban AK % chg from previous yr | U.S. % chg from previous yr |
| 2011 | 2.2% | 2.2% | 2011 | 10.8% | 15.4% |
| 2012 | 4.3% | 3.4% | 2012 | 1.1% | 0.9% |
| 2013 | 4.8% | 0.9% | 2013 | -2.7% | -0.7% |
| 2014 | 1.5% | 0.1% | 2014 | 2.4% | -0.3% |
| 2015 | 0.5% | -1.3% | 2015 | -10.3% | -16.7% |
| 2016 | 2.6% | 0.1% | 2016 | -5.8% | -6.6% |
| 2017 | 0.3% | -0.3% | 2017 | 12.3% | 7.9% |
| 2018 | 2.0% | 0% | 2018 | 8.0% | 7.5% |
| 2019 | -8.3% | -1.3% | 2019 | 1.5% | -2.1% |
| 2020 | -6.1% | -4.8% | 2020 | -10.6% | -8.5% |
| 2021 | 3.9% | 2.5% | 2021 | 14.4% | 21.0% |

Source: U.S. Department of Labor, Bureau of Labor Statistics

How Alaska's costs stack up nationally

By SARA TEEL

The Council for Community and Economic Research, or C2ER, publishes quarterly and annual surveys comparing the costs of everyday goods and services in more than 260 U.S. cities, including Anchorage, Fairbanks, and Juneau. It normally includes Kodiak, but Kodiak's numbers weren't reported for the first quarter of 2022.

This frequently used cost-of-living index covers 57 specific items in categories such as food, housing (rental and mortgage), medical care, utilities, and transportation. While the survey provides useful comparisons between cities, it has limitations. Actual consumption patterns vary by income and location, but the survey assumes a single consumption pattern: that of professionals with income in the top 20 percent. The survey doesn't take taxation into account, either. With no state sales or income tax, total taxation is typically lower in Alaska towns than other U.S. cities.

More cities surpass Alaska costs

Costs in Alaska's three surveyed cities always come in above the national average, and for the first

Where public health care premiums cost the most

| State | 2022 premium |
|-----------------|--------------|
| 1 West Virginia | \$752 |
| 2 Wyoming | \$745 |
| 3 Vermont | \$732 |
| 4 Alaska | \$672 |
| 5 South Dakota | \$592 |
| 6 Nebraska | \$591 |
| 7 Alabama | \$569 |
| 8 New York | \$569 |
| 9 Connecticut | \$540 |
| 10 Delaware | \$538 |
| U.S. average | \$428 |

Note: Lowest-cost monthly premium for a 40-year-old on the silver tier, Affordable Care Act coverage

Source: The Henry J. Kaiser Family Foundation

quarter of 2022, Anchorage was highest at 130.1 — meaning its costs were 130 percent of the U.S. average — followed by Juneau at 127.5 and Fairbanks at 124.4. For comparison, the index ranged from a low of 74.1 for Kalamazoo, Mich., to 237.8 for Manhattan in New York City, which is usually No. 1.

The Price Is Right: Cost comparisons for common items in 2022

| | Dozen eggs | Kraft parmesan | 11.5 oz grnd coffee | Kleenex | Dental cleaning | Qtr Pounder with Cheese | Dry clean 2-pc suit | 1-hour yoga class | 6-pk of Heineken |
|---------------|-------------------------|-------------------------|--------------------------|-----------------------|-----------------------|-------------------------|-----------------------|------------------------|------------------------|
| U.S. average | \$1.78 | \$4.08 | \$4.63 | \$1.89 | \$104.87 | \$5.03 | \$14.58 | \$16.55 | \$9.88 |
| Anchorage | \$1.99 | \$4.30 | \$5.79 | \$3.01 | \$150.00 | \$5.13 | \$16.63 | \$17.33 | \$10.49 |
| Fairbanks | \$1.99 | \$4.58 | \$6.29 | \$2.69 | \$151.15 | \$5.69 | \$20.00 | \$16.00 | \$10.49 |
| Juneau | \$2.19 | \$4.66 | \$5.89 | \$2.88 | \$160.00 | \$5.49 | \$16.00 | \$13.91 | \$9.99 |
| Highest city | Honolulu, Hawaii | Mankato, Minnesota | Honolulu, Hawaii | Manhattan, New York | Juneau, Alaska | Pittsfield, Mass. | Marshfield, Wisconsin | Minneapolis, Minnesota | Salisbury, N. Carolina |
| Highest price | \$3.97 | \$6.45 | \$9.29 | \$3.51 | \$160.00 | \$7.99 | \$24.80 | \$31.45 | \$15.49 |
| Lowest city | Danville City, Virginia | Dublin-Laurens, Georgia | Providence, Rhode Island | Rapid City, S. Dakota | Little Rock, Arkansas | Ardmore, Oklahoma | Cedar Park, Texas | Bullhead City, Arizona | Temple, Texas |
| Lowest price | \$0.99 | \$2.49 | \$2.90 | \$1.25 | \$48.50 | \$2.29 | \$7.18 | \$5.00 | \$7.79 |

Notes: This survey's prices, gathered by volunteers around the country, are for the first quarter of 2022. Food prices reflect the lowest-cost item in each category at a typical grocery store.

Source: The Council for Community and Economic Research

How Alaska cities compared to other U.S. cities in early 2022*

| | Total index | Groceries | Housing | Utilities | Transportation | Health care | Misc |
|----------------------------------|-------------|-----------|---------|-----------|----------------|-------------|--------|
| Category's weight in total index | 100.0% | 17.26% | 30.90% | 10.21% | 7.54% | 4.42% | 29.67% |
| U.S. average | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Region and city | | | | | | | |
| West | | | | | | | |
| Anchorage | 130.1 | 126.0 | 141.5 | 120.5 | 114.5 | 153.2 | 124.5 |
| Fairbanks | 124.4 | 122.1 | 103.2 | 209.2 | 109.2 | 152.7 | 118.4 |
| Juneau | 127.5 | 138.8 | 140.1 | 132.6 | 117.3 | 149.4 | 105.4 |
| Honolulu, HI | 192.7 | 152.7 | 320.7 | 144.6 | 124.2 | 120.1 | 127.6 |
| San Francisco, CA | 184.2 | 129.8 | 306.4 | 133.8 | 141.6 | 133.9 | 124.3 |
| Los Angeles-Long Beach, CA | 151.9 | 113.7 | 234.0 | 109.9 | 126.0 | 115.0 | 115.2 |
| Seattle, WA | 150.7 | 128.6 | 202.2 | 106.6 | 122.3 | 124.3 | 136.3 |
| Portland, OR | 127.4 | 109.4 | 165.8 | 93.0 | 120.9 | 103.5 | 115.0 |
| Bozeman, MT | 122.0 | 107.1 | 154.8 | 86.3 | 99.6 | 99.5 | 117.7 |
| Salt Lake City, UT | 110.5 | 106.3 | 126.3 | 93.0 | 105.9 | 94.3 | 106.0 |
| Boise, ID | 108.7 | 97.3 | 126.6 | 81.5 | 111.9 | 102.2 | 106.2 |
| Spokane, WA | 101.9 | 104.3 | 100.7 | 95.3 | 95.2 | 118.7 | 103.1 |
| Las Vegas, NV | 101.2 | 101.2 | 109.8 | 97.6 | 110.9 | 96.1 | 91.7 |
| Casper, WY | 92.2 | 103.2 | 84.3 | 88.1 | 83.1 | 99.2 | 96.8 |
| Southwest/Mountain | | | | | | | |
| Denver, CO | 110.0 | 93.3 | 129.0 | 86.5 | 98.2 | 100.7 | 112.3 |
| Colorado Springs, CO | 103.9 | 97.7 | 109.2 | 102.3 | 95.6 | 102.6 | 105.0 |
| Phoenix, AZ | 104.2 | 99.9 | 114.4 | 102.3 | 108.2 | 100.2 | 96.2 |
| Dallas, TX | 101.2 | 95.1 | 94.4 | 112.4 | 86.9 | 112.3 | 109.9 |
| Houston, TX | 91.7 | 96.7 | 81.5 | 97.7 | 90.6 | 100.4 | 96.5 |
| Midland, TX | 89.7 | 85.2 | 79.7 | 94.9 | 93.9 | 96.4 | 98.9 |
| Oklahoma City, OK | 83.9 | 92.2 | 69.6 | 93.5 | 89.9 | 101.1 | 86.5 |
| Tulsa, OK | 85.5 | 94.4 | 63.5 | 93.1 | 92.6 | 98.6 | 96.7 |
| Midwest | | | | | | | |
| Chicago, IL | 126.4 | 103.1 | 152.9 | 98.6 | 133.7 | 121.0 | 121.0 |
| Minneapolis, MN | 99.5 | 98.0 | 93.2 | 98.9 | 104.8 | 98.4 | 105.9 |
| Cleveland, OH | 92.9 | 103.4 | 79.8 | 98.6 | 92.5 | 103.1 | 97.0 |
| Des Moines, IA | 85.7 | 99.5 | 66.1 | 84.3 | 95.9 | 95.6 | 94.4 |
| Kalamazoo, MI | 74.1 | 77.9 | 47.5 | 96.0 | 91.8 | 94.9 | 84.3 |
| Southeast | | | | | | | |
| Washington, DC | 158.8 | 111.0 | 260.5 | 111.0 | 111.1 | 98.5 | 118.3 |
| Fort Lauderdale, FL | 120.5 | 120.5 | 152.3 | 106.3 | 104.3 | 93.4 | 100.3 |
| Miami-Dade County, FL | 120.4 | 122.3 | 139.3 | 106.3 | 107.1 | 98.6 | 111.1 |
| New Orleans, LA | 111.2 | 96.1 | 141.2 | 80.8 | 98.3 | 117.4 | 101.6 |
| Atlanta, GA | 104.1 | 92.6 | 113.0 | 86.6 | 106.1 | 106.4 | 106.7 |
| Birmingham, AL | 92.9 | 91.0 | 82.8 | 102.8 | 93.5 | 101.1 | 99.8 |
| Atlantic/New England | | | | | | | |
| New York (Manhattan), NY | 237.8 | 144.4 | 482.7 | 103.3 | 117.6 | 107.9 | 133.1 |
| Boston, MA | 150.8 | 116.0 | 220.9 | 123.5 | 121.1 | 117.0 | 119.9 |
| Hartford, CT | 107.7 | 108.4 | 101.4 | 126.4 | 104.0 | 92.6 | 110.6 |
| Philadelphia, PA | 106.0 | 118.4 | 101.2 | 112.2 | 113.0 | 97.2 | 101.3 |

*Based on professional households with earnings in the top quintile, first quarter 2022

Source: The Council for Community and Economic Research

Over the last 20 years, Alaska cities have moved from being among the highest-cost cities in the United States to farther down in the rankings. In early 2022, Anchorage placed 18th, Juneau 19th, and Fairbanks 22nd.

The more expensive cities are mainly large metropolitan areas with high housing costs. Seattle is a good example. Seattle is the closest large city to Alaska and it used to rank lower on the list. Since the early 2010s, Seattle has consistently grown more expensive, mostly because of its housing. Its overall cost of living is now well above Alaska cities.

Alaska's housing costs are high and move the state's total index value more than any other category, but all spending categories in Alaska were above the national average this year.

Because food must arrive by barge or air, Juneau's grocery costs were 28 percent above the U.S. average and third-highest in the country. Only Honolulu and Manhattan groceries cost more.

Given Fairbanks' remoteness and climate, Fairbanks again topped the national list for utility costs. Fairbanks was indexed at 209, or more than double the national average.

Alaska's overall health care costs are the highest in the nation

Alaska's health care costs have ranked among the nation's highest for years, and in early 2022, our three cities had the most expensive health care in the country. Anchorage topped the list at 153.2

Alaska drops to 6th highest-cost state

| State | 2021 index |
|-----------------|--------------|
| U.S. average | 100.0 |
| 1 Hawaii | 193.3 |
| 2 New York | 148.2 |
| 3 California | 142.2 |
| 4 Massachusetts | 135.0 |
| 5 Oregon | 130.1 |
| 6 Alaska | 127.1 |
| 7 Maryland | 124.0 |
| 8 Connecticut | 121.6 |
| 9 Rhode Island | 117.2 |
| 10 Vermont | 117.0 |

Source: Missouri Economic Research and Information Center

What a mover to Anchorage would need to earn, Q1 2022

If you earned \$50k in these cities, this is the amount required to live equally in Anchorage

| | | |
|------------|-----------------|----------|
| California | San Diego | \$43,486 |
| | San Francisco | \$32,895 |
| | Los Angeles | \$42,275 |
| Texas | Dallas | \$61,005 |
| | Houston | \$67,747 |
| | Austin | \$62,870 |
| Washington | Seattle | \$41,423 |
| | Spokane | \$60,714 |
| | Yakima | \$64,394 |
| Florida | Miami | \$53,797 |
| | Fort Lauderdale | \$52,773 |
| | Tallahassee | \$66,684 |

Notes: These are the top four states that send movers to Alaska. Yearly earnings are after taxes. Living equally means you'll need the amount specified to purchase in Anchorage what you purchased in that city.

Sources: Internal Revenue Service Gross Migration to Alaska by State; and The Council for Community and Economic Research

percent of the national average followed by Fairbanks at 152.7 and Juneau at 149.4. San Francisco came in fourth at 133.9.

One component of health care prices is public health insurance premiums under the Affordable Care Act. In 2020 and 2021, Alaska ranked second-highest for premiums after Wyoming. In 2022, Alaska fell to fourth place, but not because our premiums decreased. Alaska's premium was \$672 per month, within a dollar of last year, but costs jumped for West Virginia (\$752) and Vermont (\$732) and remained high in Wyoming (\$745). The national average was \$428 per month. (See the table on page 8.)

Still, on average and in certain places, public health care premiums have declined somewhat in 2022. Most insurers who participate in the marketplace reported they don't anticipate COVID-19 will affect their premiums this year and they predict their costs will return to pre-pandemic levels.

Moving to Anchorage from cities in four 'neighbor' states

How far a dollar goes varies widely across the country. Someone living in a lower-cost community will need to earn more money to maintain the

Continued on page 18

Comparing costs among Alaska towns

By SARA TEEL

Fuel costs rise across the state

Fuel is often a major expense for Alaska households and businesses, and costs vary widely by location and delivery method.

Focusing on rural fuel costs, the Alaska Department of Commerce, Community, and Economic Development conducts an annual survey of 100 communities across the state.

This year's survey was taken before the recent spike in fuel prices.

In the winter of 2022, a gallon of gasoline cost \$5.31 on average and heating fuel was \$4.83 a gallon — both up considerably from 2021 and especially from the lows of 2020. However, this year's survey was conducted before the recent spike in fuel prices.

At the time of the winter survey, fuel prices had only increased about 57 cents a gallon for gas and 75 cents for heating fuel, on average, from the year before. In May, the *Anchorage Daily News* reported that heating fuel in Noatak, north of Kotzebue, briefly hit \$16 a gallon. Noatak isn't one of the surveyed communities but is a good proxy for how much more expensive fuel has become, since the survey was last conducted, in the small communities that fly it in.

Remote communities that fly in gasoline and heating fuel face the highest prices. Back to the winter survey, a gallon of gas in Atka was \$8.35 and in Anaktuvuk Pass was \$7.20 per gallon. A gallon of heating fuel cost \$3.30 in Circle, which is on the road system, and \$7.50 in Atka, which is on the Aleutian chain.

Towns that barge in fuel or are on the road system typically pay lower fuel prices. Healy, which is on the Railbelt, had the lowest-priced gas at \$3.59 per gallon. A gallon of gasoline in Juneau was \$3.60 and in Kodiak was \$3.78.

North Slope communities are an exception to higher rural heating costs. Residential heating is subsidized, so these communities are listed in the results but excluded from the survey average. In Anaktuvuk Pass and Nuiqsut, for example, a gallon of home heating fuel was just \$1.50 and \$2.30 per gallon, respectively.

Gasoline and heating fuel costs in Alaska, winter '22

| Community | Home heating fuel, gallon | Gasoline, gal regular |
|------------------|---------------------------|-----------------------|
| Akiak | \$5.19 | \$4.92 |
| Anaktuvuk Pass* | \$1.50 | \$7.20 |
| Atka | \$7.50 | \$8.35 |
| Bethel | \$4.82 | \$4.33 |
| Chenaga Bay | \$5.52 | \$6.04 |
| Chignik | \$3.96 | \$3.92 |
| Circle | \$3.30 | \$4.70 |
| Deering | \$4.48 | \$4.79 |
| Dillingham | \$4.57 | \$5.06 |
| Eagle | \$4.00 | \$4.75 |
| Emmonak | \$5.12 | \$5.54 |
| Fairbanks | \$3.59 | \$3.85 |
| Galena | \$5.42 | \$6.90 |
| Gambell | \$4.69 | \$5.72 |
| Glennallen | \$3.29 | \$4.25 |
| Golovin | \$3.90 | \$4.00 |
| Healy | \$3.10 | \$3.59 |
| Holy Cross | \$6.05 | \$6.17 |
| Homer | \$3.55 | \$3.90 |
| Hoonah | \$4.71 | \$4.88 |
| Hooper Bay | \$6.62 | \$5.41 |
| Juneau | \$3.87 | \$3.60 |
| King Cove | \$3.22 | \$4.74 |
| Kodiak | \$3.68 | \$3.78 |
| Kokhanok | \$7.00 | \$7.00 |
| Kotzebue | \$6.23 | \$6.20 |
| Mountain Village | \$6.29 | \$6.61 |
| Nenana | \$3.81 | \$3.90 |
| Noorvik | \$5.64 | \$5.20 |
| Nuiqsut* | \$2.30 | \$5.00 |
| Nulato | \$5.00 | \$6.00 |
| Pelican | \$4.82 | \$5.12 |
| Pilot Station | \$7.20 | \$7.00 |
| Port Lions | \$5.35 | \$5.45 |
| Ruby | \$5.50 | \$5.50 |
| Sand Point | \$4.65 | \$3.97 |
| Shishmaref | \$3.91 | \$4.43 |
| Unalaska | \$4.37 | \$4.18 |
| Wales | \$4.64 | \$4.89 |
| Wrangell | \$3.91 | \$4.32 |

Note: This is a partial list of the 100 surveyed communities.

*North Slope communities' residential heating fuel costs are subsidized.

Source: Alaska Department of Commerce, Community, and Economic Development, *Current Community Conditions: Fuel Prices Across Alaska*

Rents and home sales prices across Alaska in early 2022

Median adjusted rent

| Area | Rent |
|---------------------------------|----------------|
| Sitka, City and Borough | \$1,349 |
| Anchorage, Municipality | \$1,339 |
| Fairbanks North Star Borough | \$1,305 |
| Survey total | \$1,279 |
| Kodiak Island Borough | \$1,270 |
| Chugach Census Area | \$1,265 |
| Juneau, City and Borough | \$1,260 |
| Ketchikan Gateway Borough | \$1,153 |
| Matanuska-Susitna Borough | \$1,092 |
| Kenai Peninsula Borough | \$1,023 |
| Wrangell-Petersburg Census Area | \$929 |

Average house price

| Area | Price |
|------------------------------|------------------|
| Ketchikan Gateway Borough | \$503,200 |
| Juneau, City and Borough | \$481,451 |
| Anchorage, Municipality | \$445,408 |
| Matanuska-Susitna Borough | \$418,412 |
| Bethel Census Area | \$414,286 |
| Statewide Total | \$402,976 |
| Kodiak Island Borough | \$367,500 |
| Kenai Peninsula Borough | \$358,529 |
| Rest of state | \$330,491 |
| Fairbanks North Star Borough | \$326,659 |

Notes: Median adjusted rent is rent plus the cost of all utilities, whether they are included in the rent payment or paid separately by renters. Rents are for all unit types. All prices are for first quarter 2022.

Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section and Alaska Housing Finance Corporation

Average house costs \$403,000

Around 40 percent of an average household's income goes to housing, the largest expense. Housing prices depend on the available supply, the quality and type of housing, economic conditions, and the cost to build. Low interest rates, rising wages, building costs, and demand have all raised housing prices during the pandemic.

Our quarterly survey, conducted in partnership with the Alaska Housing Finance Corporation, found the average house in Alaska sold for \$402,976 this year, up 8 percent from the year before.

The Fairbanks North Star Borough usually has the lowest-priced homes in the state and 2022 is no exception, but Fairbanks hasn't been immune to

How the military ranked Alaska towns' costs in 2022

| City | Index |
|--|------------|
| U.S. average | 100 |
| Bethel | 150 |
| Cordova | 146 |
| Valdez | 144 |
| Utqiagvik | 142 |
| Nome | 142 |
| Petersburg | 142 |
| Wainwright | 142 |
| Homer (incl Anchor Point) | 140 |
| Juneau | 140 |
| Kenai (incl Soldotna) | 140 |
| King Salmon (incl Bristol Bay Borough) | 140 |
| Seward | 140 |
| Sitka/Mt. Edgecumbe | 140 |
| Spruce Cape | 140 |
| Unalaska | 140 |
| Ketchikan | 138 |
| Kodiak | 134 |
| Clear Air Force Station | 132 |
| Tok | 132 |
| College (University of Alaska Fairbanks) | 130 |
| Eielson Air Force Base (Fairbanks) | 130 |
| Fort Wainwright (Fairbanks) | 130 |
| Delta Junction (incl Fort Greely) | 128 |
| Anchorage (incl Eagle River) | 126 |
| Wasilla | 122 |

Source: OCONUS, effective May 16, 2022

rising prices. The average home in Fairbanks in early 2022 was up 6 percent to \$326,659.

Like Fairbanks, the Matanuska-Susitna Borough has lower-priced single-family homes. Most new homes in Alaska in recent years have been built there (48 percent of all new construction in the first quarter of 2022). A typical Mat-Su home sold for \$418,412 this year, surpassing the statewide average for the first time in recent history.

On the other end of the spectrum, Juneau often tops the list for housing prices, but Ketchikan outpaced Juneau in early 2022 with the average Ketchikan Gateway Borough home coming in at \$503,200, a whopping 35 percent higher than last year.

Like many small communities, the number of home sales in Ketchikan is small, so just a few higher-priced home sales can skew the average.

Homes become less affordable

Housing affordability depends on an area's average wage as well as its average home price. We've created an index that takes this into account, calculating

how many average monthly paychecks are needed to afford a typical single-family home in that location.

Low interest rates and higher wages made homes more affordable in 2020, but by 2021, high demand drove sales prices to increase faster than average wages, and homes became slightly less affordable overall.

In the second half of 2021, it took 1.14 paychecks to afford the average Alaska house, as the chart on the right shows. However, with rising interest rates, this level of affordability won't last.

Fairbanks was Alaska's most affordable place in late 2021. At an index value of 0.98, it was the only area where a single average earner could afford a typical house.

It took 1.2 paychecks to afford a typical home in Anchorage and 1.32 in nearby Mat-Su. Mat-Su has less expensive housing but lower average wages. As a result, about 30 percent of Mat-Su residents work in Anchorage. Wages are higher there, but so are housing prices, which makes living in Mat-Su more affordable for Anchorage workers. (However, gas prices also play an important role, given the commute.) It took just 1.03 average monthly paychecks for an Anchorage worker living in Mat-Su to afford a typical house.

For more on Alaska's home sales market over the last two years, [see the June issue of Trends](#).

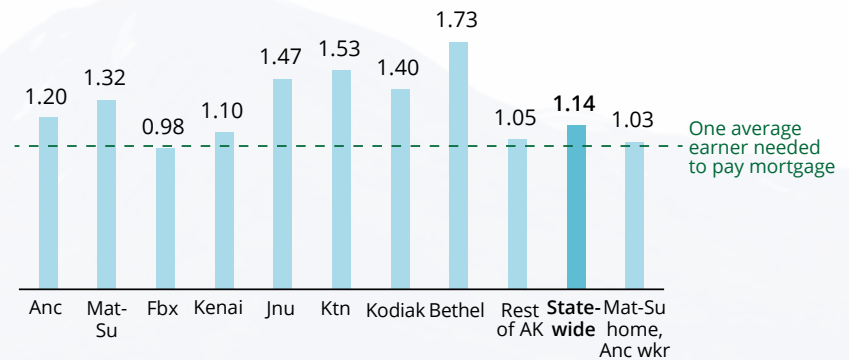
Rents up in most places this year

Our rental survey uses median adjusted rent, which includes the cost of all utilities regardless of who pays them.

In March 2022, Alaska's median adjusted rent for all unit types was \$1,279. That was an increase of \$100 from the year before and largely due to rent increases in Anchorage. Rising costs, falling vacancy rates, and growing demand pushed rents up, especially in Anchorage but also in Fairbanks and Mat-Su.

Similar to 2021, Sitka rent topped the list at \$1,349

House affordability in the second half of 2021



Notes: The affordability index measures how many average monthly paychecks in a given area it would take to afford a 30-year mortgage on a typical house.

Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section and Alaska Housing Finance Corporation

per month. Anchorage was not far behind at \$1,339, making it more expensive to rent there than in Kodiak (\$1,270) or Fairbanks (\$1,305).

Some renters face higher costs because the market has tightened. For example, Fairbanks' population increased recently because of the military, leading its vacancy rate to drop. The Fairbanks North Star Borough's vacancy rate dropped to 7.0 percent in March after peaking in March 2020 at 19.0 percent.

In a tiny market, just a few high-priced home sales can drive up the average.

Military ranks Bethel costs No. 1

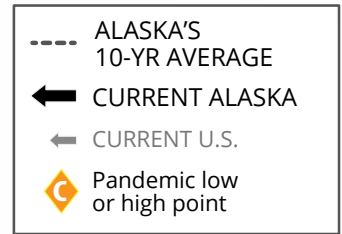
The U.S. Department of Defense tracks the costs in multiple small Alaska communities through its OCONUS index, or Outside the Continental United States (see the table on the previous page).

This frequently updated index compares costs across hundreds of locations and includes 25 in Alaska. It's calculated differently from other indexes because the military bases the index on spendable rather than total income and excludes housing, which it covers through a separate program.

OCONUS assigns a value of 100 for the average U.S. city. In May of this year, Bethel topped the list with costs at 150 percent of the national average. Wasilla, at 122, was ranked the least expensive place in Alaska.

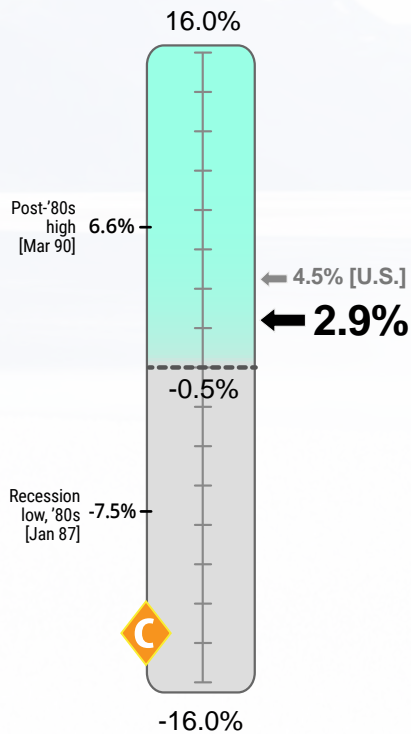
Sara Teel is an economist in Juneau. Reach her at (907) 465-6027 or sara.teel@alaska.gov.

Gauging The Economy



Job Growth

May 2022
Over-the-year percent change

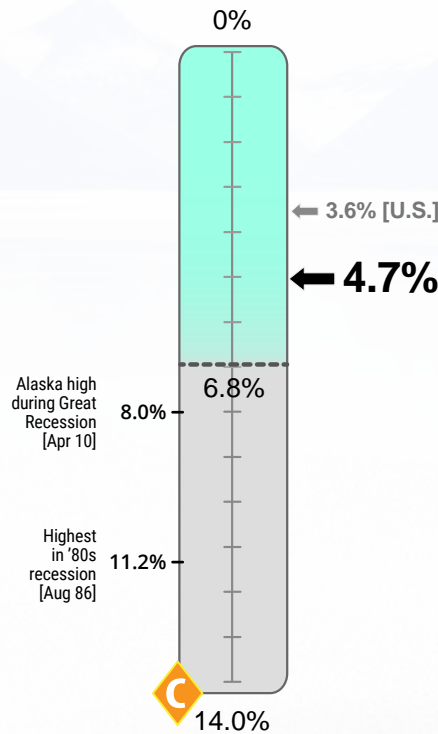


The spread of COVID-19 caused rapid job loss in early 2020. Although employment is up significantly from 2020, it is still 4.6 percent below May 2019.

U.S. employment, which was up 4.5 percent from May 2021, has now recovered to its May 2019 level.

Unemployment Rate

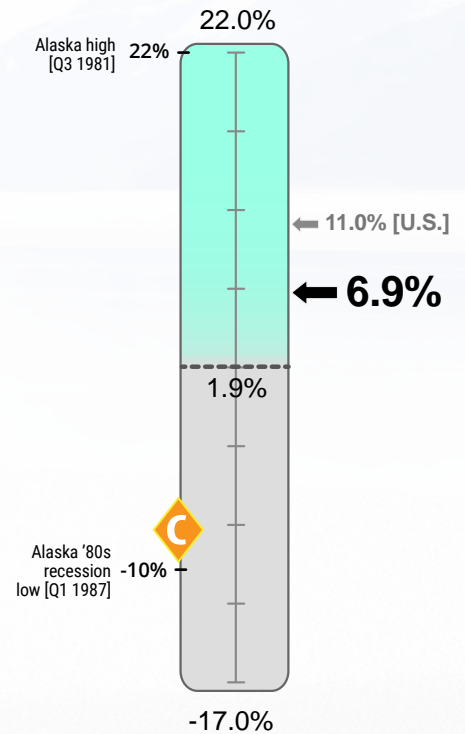
May 2022
Seasonally adjusted



Alaska's unemployment rate has been less useful as an economic measure during the pandemic because of data collection difficulties and an unusually large number of people leaving the labor market — that is, not working or looking for a job.

Wage Growth

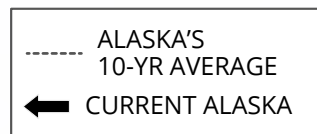
4th Quarter 2021
Over-the-year percent change



After being well down during the second and third quarters of 2020, total wages paid by Alaska employers climbed above year-ago levels in the fourth quarter of 2020.

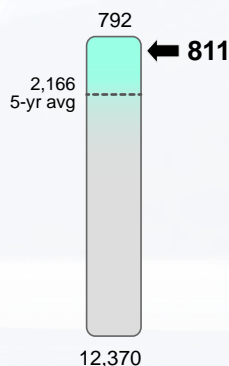
Wages were up 6.9 percent from year-ago levels in the fourth quarter of 2021 and 10.4 percent above fourth quarter 2019.

Gauging The Economy



Initial Claims

Unemployment, week ending May 7, 2022*

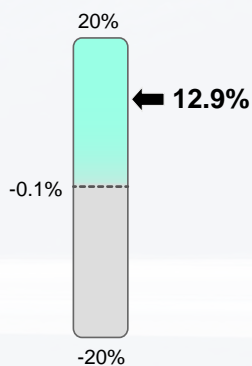


Unemployment claims jumped in the spring of 2020 with the pandemic as many businesses shut down or limited services. Pandemic-driven claims loads have fallen, and new claims for benefits are back below their long-term average.

*Four-week moving average ending with specified week

GDP Growth

4th Quarter 2021
Over-the-year percent change*

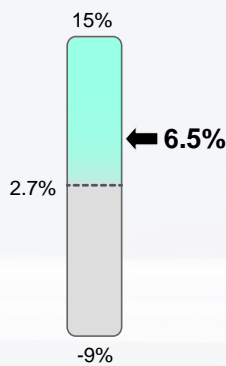


Gross domestic product is the value of the goods and services a state produces. Alaska's GDP fell hard in early 2020 but recovered most of those losses in 2021.

*In current dollars

Personal Income Growth

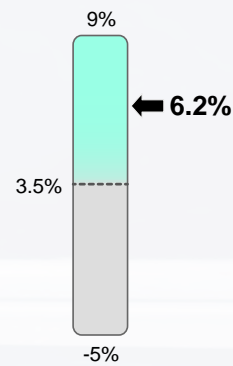
4th Quarter 2021
Over-the-year percent change



Personal income jumped early this year, largely because of federal COVID-19 relief funding, and has since fallen.

Change in Home Prices

Single-family, percent change from prior year, Q1 2022*

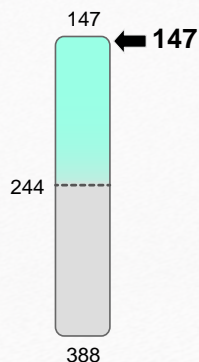


Home prices shown include only those for which a commercial loan was used. This indicator tends to be volatile from quarter to quarter.

*Four-quarter moving average ending with specified quarter

Foreclosures

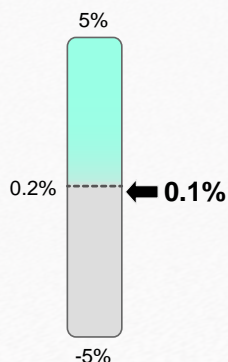
1st Quarter 2020



Foreclosure moratoriums have kept these numbers low during the pandemic.

Population Growth

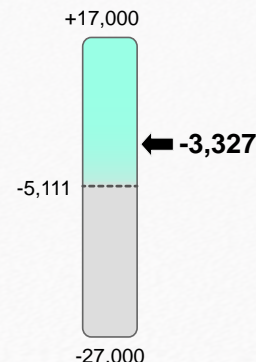
2020 to 2021



After four years of decline, Alaska's population grew slightly in 2021.

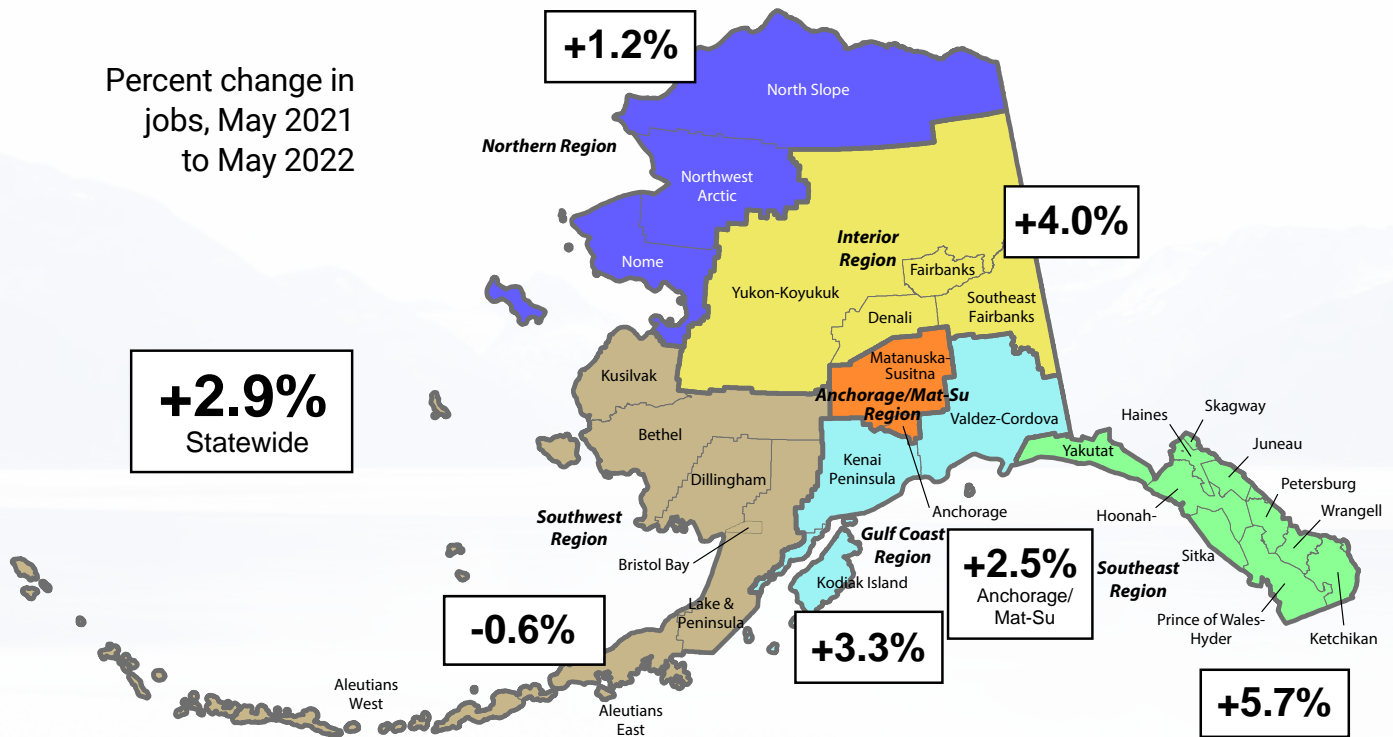
Net Migration

2020 to 2021



The state had net migration losses for the ninth consecutive year in 2021, although the loss was smaller. Net migration is the number who moved to Alaska minus the number who left.

Employment by Region



Seasonally adjusted

| | Prelim. | Revised | |
|---------------|---------|---------|------|
| | 5/22 | 4/22 | 5/21 |
| United States | 3.6 | 3.6 | 5.8 |
| Alaska | 4.7 | 4.8 | 6.8 |

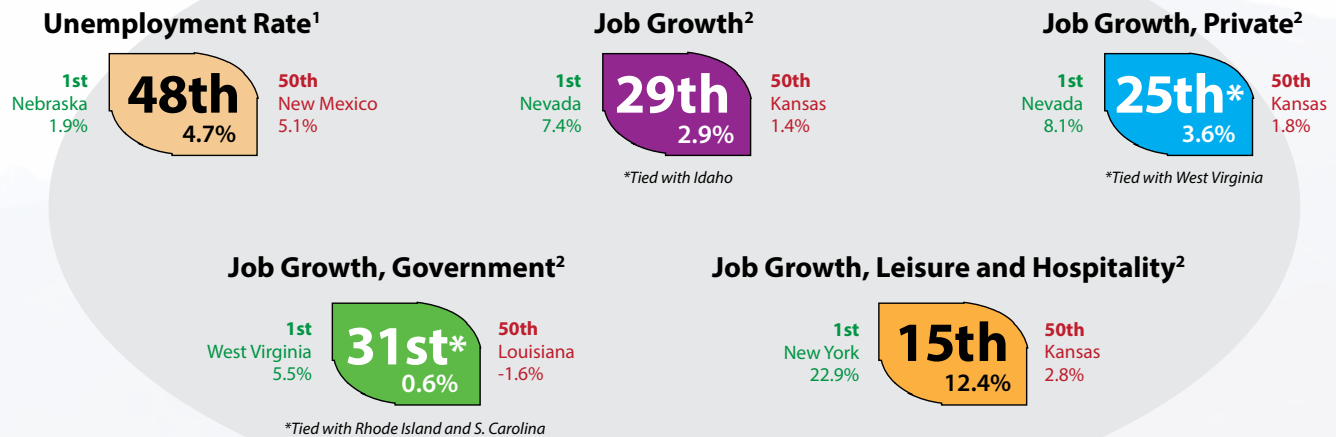
Not seasonally adjusted

| | Prelim. | Revised | |
|---------------|---------|---------|------|
| | 5/22 | 4/22 | 5/21 |
| United States | 3.4 | 3.3 | 5.5 |
| Alaska | 4.5 | 4.8 | 6.9 |

Regional, not seasonally adjusted

| | Prelim. | Revised | | | Prelim. | Revised | | | Prelim. | Revised | |
|--------------------------|---------|---------|------|--------------------------|---------|---------|------|----------------------------|---------|---------|------|
| | 5/22 | 4/22 | 5/21 | | 5/22 | 4/22 | 5/21 | | 5/22 | 4/22 | 5/21 |
| Interior Region | 4.3 | 4.6 | 5.9 | Southwest Region | 9.0 | 8.2 | 11.6 | Southeast Region | 3.9 | 4.3 | 6.6 |
| Denali Borough | 7.2 | 11.3 | 8.9 | Aleutians East Borough | 2.2 | 1.4 | 3.0 | Haines Borough | 7.0 | 8.3 | 11.2 |
| Fairbanks N Star Borough | 3.9 | 4.0 | 5.4 | Aleutians West | 5.0 | 2.4 | 5.6 | Hoonah-Angoon | 5.5 | 7.7 | 9.8 |
| Southeast Fairbanks | 5.4 | 6.4 | 6.5 | Census Area | | | | Census Area | | | |
| Census Area | | | | Bethel Census Area | 11.7 | 12.0 | 14.5 | Juneau, City and Borough | 3.0 | 3.0 | 5.3 |
| Yukon-Koyukuk | 9.6 | 10.9 | 12.5 | Bristol Bay Borough | 3.7 | 4.1 | 5.0 | Ketchikan Gateway | 4.6 | 5.2 | 8.2 |
| Census Area | | | | Dillingham Census Area | 7.1 | 7.1 | 9.9 | Borough | | | |
| | | | | Kusilvak Census Area | 16.1 | 16.6 | 21.4 | Petersburg Borough | 5.5 | 6.1 | 6.9 |
| Northern Region | 8.4 | 8.9 | 10.2 | Lake and Peninsula | 7.0 | 8.6 | 10.1 | Prince of Wales-Hyder | 5.8 | 6.3 | 8.0 |
| Nome Census Area | 8.8 | 9.8 | 10.9 | Borough | | | | Census Area | | | |
| North Slope Borough | 5.7 | 5.6 | 6.5 | | | | | Sitka, City and Borough | 2.9 | 2.9 | 4.6 |
| Northwest Arctic Borough | 10.5 | 10.9 | 12.7 | Gulf Coast Region | 5.0 | 5.7 | 7.6 | Skagway, Municipality | 6.6 | 9.9 | 13.3 |
| | | | | Kenai Peninsula Borough | 4.9 | 5.7 | 7.6 | Wrangell, City and Borough | 5.1 | 5.5 | 7.2 |
| Anchorage/Mat-Su Region | 4.1 | 4.3 | 6.6 | Kodiak Island Borough | 4.5 | 4.2 | 7.4 | Yakutat, City and Borough | 4.5 | 5.1 | 7.0 |
| Anchorage, Municipality | 3.7 | 3.9 | 6.4 | Chugach Census Area | 3.9 | 4.7 | 7.2 | | | | |
| Mat-Su Borough | 5.0 | 5.4 | 7.3 | Copper River Census Area | 9.8 | 12.4 | 9.2 | | | | |

How Alaska Ranks



Note: Government employment includes federal, state, and local government plus public schools and universities.

¹May seasonally adjusted unemployment rates

²May employment, over-the-year percent change

Sources: U.S. Bureau of Labor Statistics; and Alaska Department of Labor and Workforce Development, Research and Analysis Section

Other Economic Indicators

| | Current | | Year ago | Change |
|--|------------|---------------|------------|----------|
| Urban Alaska Consumer Price Index (CPI-U, base yr 1982=100) | 241.698 | 2nd half 2021 | 227.258 | +6.4% |
| Commodity prices | | | | |
| Crude oil, Alaska North Slope, * per barrel | \$115.00 | May 2022 | \$67.45 | +70.50% |
| Natural gas, Henry Hub, per thousand cubic feet (mcf) | \$8.16 | May 2022 | \$2.96 | +175.68% |
| Gold, per oz. COMEX | \$1,849.90 | 6/17/2022 | \$1,769.00 | 4.57% |
| Silver, per oz. COMEX | \$21.96 | 6/17/2022 | \$25.86 | -15.08% |
| Copper, per lb. COMEX | \$4.13 | 6/17/2022 | \$4.19 | -1.43% |
| Zinc, per lb. | \$1.62 | 6/17/2022 | \$1.30 | +24.62% |
| Lead, per lb. | \$0.94 | 6/17/2022 | \$0.97 | -3.09% |
| Bankruptcies | | | | |
| Business | 29 | Q1 2022 | 63 | -53.97% |
| Personal | 0 | Q1 2022 | 5 | -100% |
| | 29 | Q1 2022 | 58 | -50.00% |
| Unemployment insurance claims | | | | |
| Initial filings | 4,299 | Apr 2022 | 15,756 | -72.72% |
| Continued filings | 21,977 | Apr 2022 | 56,046 | -60.79% |
| Claimant count | 6,331 | Apr 2022 | 13,833 | -54.23% |

*Department of Revenue estimate

Sources for this page and the preceding three pages include Alaska Department of Labor and Workforce Development, Research and Analysis Section; U.S. Bureau of Labor Statistics; U.S. Bureau of Economic Analysis; U.S. Energy Information Administration; Kitco; U.S. Census Bureau; COMEX; NASDAQ; Alaska Department of Revenue; and U.S. Courts, 9th Circuit

STATE COMPARISONS

Continued from page 10

same lifestyle when moving to a higher-cost city. Housing and rental prices are the dominant factors, but transportation costs, grocery bills, health care costs, and utilities are also important.

For example, at the highest-cost end, if you earned \$50,000 after taxes in San Francisco, you would only need to bring in about \$33,000 after taxes in Anchorage to maintain the same spending patterns. Anchorage's housing costs in particular are significantly lower. (We chose \$50,000 per year as the base for these comparisons because it's a roughly average wage for Alaska, but it's worth noting that in reality, \$50,000 won't get you very far in San Francisco.)

At the other end, it costs less to live in Tallahassee, Fla., than in Anchorage. You would need to earn almost \$67,000 after taxes in Anchorage to afford the same purchases you made while living in Tallahassee on \$50,000 a year.

Related index places Alaska sixth-costliest among states

Another way to look at cost-of-living differences using the same data set is total costs by state, based on covered cities. The Missouri Economic Research and Information Center publishes its own annual state index using the same C2ER survey discussed previously. (See the table on page 10.) While this index does not account for city size, it can illuminate regional differences.

Basing the state's costs on Anchorage, Fairbanks, and Juneau placed Alaska sixth-highest in 2021 at 127.1, the same spot we held last year. Hawaii (193.3), New York (148.2), California (142.2), Massachusetts (135.0), and Oregon (130.1) costs of living outranked Alaska.

It's important to remember that the cost of living is far more specific to cities than states — coastal California is more expensive than inland, for example — so state comparisons should be taken with a grain of salt.

Sara Teel is an economist in Juneau. Reach her at (907) 465-6027 or sara.teel@alaska.gov.

STATE OF ALASKA
BEFORE THE REGULATORY COMMISSION OF ALASKA

Before Commissioners:

Keith Kurber II, Chair
Robert A. Doyle
Robert M. Pickett
Daniel A. Sullivan
Janis W. Wilson

In the Matter of the Consideration of the)
Revenue Requirement Designated as TA)
334-4 Filed by ENSTAR NATURAL GAS)
COMPANY, A DIVISION OF SEMCO)
ENERGY, INC.)

Docket No. U-22-_____

PREFILED DIRECT TESTIMONY
OF
MARK A. MOSES

**PREFILED DIRECT TESTIMONY
OF
MARK A. MOSES**

TABLE OF CONTENTS

| | | |
|------|--|----|
| I. | POSITION AND QUALIFICATIONS | 3 |
| II. | PURPOSE OF TESTIMONY AND BACKGROUND | 5 |
| III. | SHARED SERVICES PROVIDED BY SEMCO TO ENSTAR | 9 |
| | A. Description of Shared Services | 9 |
| | B. Necessary and Consistent with the Public Interest | 14 |
| IV. | COST ALLOCATION AND COMPETITIVENESS | 15 |
| V. | ADJUSTMENTS | 24 |
| VI. | LONG-TERM DEBT FINANCING..... | 26 |
| VII. | CONCLUSION..... | 28 |

EXHIBITS

| | |
|---------------|---|
| Exhibit MAM-1 | Resume of Mark A. Moses |
| Exhibit MAM-2 | Certificate of Public Convenience and Necessity of ENSTAR Natural Gas Company/A Division of SEMCO Energy, Inc. |
| Exhibit MAM-3 | Select Alaska Statutes |
| Exhibit MAM-4 | SEMCO Energy, Inc.'s Affiliated Transactions Policy Manual |
| Exhibit MAM-5 | Audit Report regarding SEMCO Energy, Inc.'s Affiliated Transaction Manual by Deloitte & Touche LLP dated March 28, 2022 |
| Exhibit MAM-6 | Summary of Costs to ENSTAR to Perform All Corporate and Shared Services Activities |

1 **I. POSITION AND QUALIFICATIONS**

2 **Q. Please state your name, business address, and present position.**

3 A. My name is Mark A. Moses. My business address is 1411 Third Street, Suite A, Port
4 Huron, Michigan 48060. I am the Vice President, Chief Financial Officer and Treasurer
5 of SEMCO Energy, Inc. (“SEMCO”). I am appearing in this proceeding on behalf of
6 ENSTAR Natural Gas Company (“ENSTAR”) and Alaska Pipeline Company (“APC”)
7 (which, for convenience, I will refer to collectively as “ENSTAR” or the “Company,”
8 unless the context clearly dictates otherwise). ENSTAR is a division of SEMCO, and
9 APC is a subsidiary of SEMCO.

10 **Q. Briefly describe your professional experience and educational background.**

11 A. I graduated from Cedarville University in 1986 with a B.A. in Accounting and Business
12 Administration. I have been employed by SEMCO since 1988. Prior to being named to
13 my current position, I held various positions with increasing levels of responsibility in
14 the finance, corporate development, and accounting departments within SEMCO. My
15 years with SEMCO and the various positions that I have held have provided me with a
16 comprehensive knowledge of SEMCO, its divisions and subsidiaries, and the regulated
17 environment in which SEMCO operates. For example, my responsibilities in the
18 budgeting and financial forecasting areas have provided me the opportunity to interact
19 with SEMCO employees throughout the organization and required me to report the
20 results to SEMCO’s Board of Directors. Also, as the lead individual in the finance area,
21 I am tasked with ensuring that SEMCO is adequately capitalized and has ample liquidity
22 to meet both long- and short-term requirements. A copy of my resume is attached hereto
23 as Exhibit MAM-1.

1 **Q. Briefly describe your current professional responsibilities.**

2 A. In my current role, my primary job responsibilities include: (1) overseeing the
3 preparation of all SEMCO accounting records and systems, including various financial
4 statements and reports prepared from those records; (2) monitoring SEMCO's
5 borrowings and investments; (3) oversight of the income tax accounting and compliance
6 team; (4) ensuring the filing of regulatory reports; (5) providing guidance in the
7 development of accounting methods and procedures designed to provide adequate
8 internal accounting controls; (6) ensuring that SEMCO (including ENSTAR) conducts
9 its business in accordance with accounting standards prescribed by the Federal Energy
10 Regulatory Commission's ("FERC") Uniform System of Accounts and in conformity
11 with Generally Accepted Accounting Principles ("GAAP"); (7) providing guidance and
12 oversight in the preparation of financial budgets and forecasts; and (8) overseeing risk
13 management.

14 **Q. Have you previously testified before the Regulatory Commission of Alaska**
15 **("Commission" or "RCA") or any other regulatory commission?**

16 A. Yes. I provided testimony in ENSTAR's last two rate cases, Dockets U-14-111 and U-
17 16-066. I have provided testimony on behalf of SEMCO Energy Gas Company
18 ("SEMCO Gas"), SEMCO's other gas distribution division located in Michigan and
19 regulated by the Michigan Public Service Commission ("MPSC"), in MPSC Case Nos.
20 U-16169, U-20311, U-20479, and U-21169.

1 **II. PURPOSE OF TESTIMONY AND BACKGROUND**

2 **Q. What is the purpose of your direct testimony?**

3 A. The purpose of my direct testimony is to:

- 4 • describe the legal structure of SEMCO and its relationship to ENSTAR;
- 5 • describe the relationship between Washington Gas Light Company (“WGL”) and
- 6 ENSTAR;
- 7 • describe the nature of certain shared services SEMCO provides to ENSTAR;
- 8 • describe the nature of certain shared services provided by WGL to SEMCO and
- 9 ENSTAR;
- 10 • describe how services provided by SEMCO are charged to ENSTAR;
- 11 • support the associated costs of those services to ENSTAR in satisfaction of the
- 12 affiliate standards set out in statute, to the extent they apply;
- 13 • describe the methodology for allocating costs to ENSTAR for charges from
- 14 WGL, AltaGas Ltd. (“AltaGas”), and AltaGas’ intermediate holding company,
- 15 AltaGas Services (U.S.) Inc. (“ASUS”) to SEMCO for services provided for and
- 16 on behalf of ENSTAR;
- 17 • sponsor the Pension Adjustment in Schedule M;
- 18 • sponsor the Removal of Acquisition Adjustment in Schedule E; and
- 19 • explain the current methodology for allocating long-term debt.

20 **Q. Please describe the organizational and legal structure of SEMCO and its**

21 **relationship to ENSTAR.**

22 A. SEMCO is a regulated public utility company with geographically distinct divisions in

23 both Alaska and Michigan and investments in other energy-related entities. The Alaska

1 division of SEMCO operates as ENSTAR, and the Michigan division of SEMCO
2 operates as SEMCO Gas. APC, as a subsidiary of SEMCO, also operates as a part of
3 ENSTAR, but it is a separate legal entity. While SEMCO's divisions are organized as
4 distinct parts of SEMCO's business, they are not stand-alone legal entities but a part of
5 SEMCO, which is the legal entity under which the divisions operate. The Commission
6 recognizes this in ENSTAR's Certificate of Public Convenience and Necessity, which is
7 issued to "ENSTAR Natural Gas Company/A Division of SEMCO Energy, Inc." A true
8 and correct copy is attached as Exhibit MAM-2.

9 **Q. What is the relationship between WGL and ENSTAR?**

10 A. WGL owns utilities serving customers in Maryland, Virginia, and the District of
11 Columbia. WGL was acquired by AltaGas in 2018 and is indirectly owned through
12 AltaGas' wholly-owned subsidiary, ASUS. ASUS is also the indirect owner of SEMCO,
13 and therefore, ENSTAR.

14 **Q. Are SEMCO and ENSTAR "affiliates" under Alaska statute?**

15 A. No. Pursuant to AS 42.05.990(1), "affiliated interest" includes a person owning or
16 holding directly or indirectly five percent or more of the voting securities of a public
17 utility engaged in intrastate business in this state. Because ENSTAR is a division of
18 SEMCO, and not a distinct legal entity or person separate and apart from SEMCO,
19 ENSTAR is not an affiliate of SEMCO under the statutory definition. As I discuss below,
20 however, SEMCO and ENSTAR nevertheless treat the shared services provided by
21 SEMCO in accordance with SEMCO's Affiliated Transactions Policy Manual ("ATM"),
22 which the Commission (as well as the MPSC) has previously reviewed and approved
23 with respect to ENSTAR's relationship with SEMCO.

1 **Q. Are WGL and SEMCO (and therefore ENSTAR) “affiliates” under Alaska statute?**

2 A. Yes, because of their common ownership by AltaGas indirectly through its subsidiary,
3 ASUS.

4 **Q. Are certain administrative functions performed by SEMCO and WGL on behalf of**
5 **its divisions and subsidiaries?**

6 A. Yes, there are certain functions that are centralized at SEMCO and WGL, and the cost of
7 those functions is shared by all divisions and subsidiaries. At SEMCO, we refer to these
8 centralized functions as “Shared Services.” In addition, there were some de minimis
9 costs billed from WGL in the test year to SEMCO for services related primarily to legal
10 and consulting services. SEMCO then apportions its Shared Services costs and those
11 from WGL using the Modified Massachusetts Formula (“MMF”) to its subsidiaries and
12 divisions.

13 **Q. Why are these functions performed by SEMCO and WGL instead of separately by**
14 **each of SEMCO’s divisions or subsidiaries?**

15 A. As a function of the corporate structure, SEMCO and WGL provide Shared Services
16 where possible. By doing so, we can achieve economies of scale that accrue to the benefit
17 of all customers.

18 **Q. Does ENSTAR incur costs associated with SEMCO’s and WGL’s provision of these**
19 **Shared Services?**

20 A. Yes. ENSTAR receives an allocation of costs for the Shared Services provided by
21 SEMCO and WGL.

22 **Q. How much was the cost of the Shared Services provided by SEMCO and allocated**
23 **to ENSTAR in 2021?**

1 A. The amount of the cost allocated to ENSTAR for the Shared Services provided by
2 SEMCO was approximately \$2,522,406 during the 2021 test year.

3 **Q. What was the cost of the Shared Services provided by WGL and allocated to**
4 **ENSTAR in 2021?**

5 A. The cost allocated to ENSTAR for the Shared Services provided by WGL was
6 approximately \$67,000 during the 2021 test year.

7 **Q. What are the statutory requirements governing affiliate transactions in Alaska?**

8 A. There are two statutory requirements that must be satisfied for a utility to include costs
9 associated with affiliate transactions in rates, specifically, AS 42.05.511(c) and
10 42.05.441(c). True and correct copies of relevant portions of these statutes are attached
11 hereto as Exhibit MAM-3.

12 Pursuant to AS 42.05.511(c), the utility has the burden to prove that: (1) services
13 provided by the affiliate are necessary and consistent with the public interest; (2) payment
14 made for those services is reasonably based, in part, on the cost incurred by the affiliate
15 to provide those services; and (3) the payment is reasonably based, in part, on the
16 estimated cost for the utility to perform those services if it were to self-provide those
17 services with its own personnel and capital.

18 Pursuant to AS 42.05.441(c), the utility also has the burden to prove that: (1)
19 payments made for the services provided by the affiliate were for services that were
20 reasonably necessary for the operation of the utility; and (2) the services were provided
21 to the utility at a cost that is competitive with the price at which the utility could have
22 obtained the services from an unaffiliated third party.

1 **III. SHARED SERVICES PROVIDED BY SEMCO TO ENSTAR**

2 **A. Description of Shared Services**

3 **Q. What types of Shared Services were provided by SEMCO in the test year on behalf**
4 **of, or for the benefit of, ENSTAR?**

5 A. The Shared Services include certain functions or activities that any viable business needs,
6 or is required, to perform. Generally, with companies of SEMCO's size, these required
7 functions can be centralized in order to capture economies of scale and efficiencies.

8 **Q. Can you delineate the centralized functions at SEMCO that make up the Shared**
9 **Services?**

10 A. Yes. The primary centralized functions that make up the Shared Services that SEMCO
11 provides to ENSTAR as well as to its other divisions and subsidiaries are:

- 12 • Accounting and Tax;
- 13 • Corporate Compliance, Communications and Record Maintenance;
- 14 • Finance and Treasury;
- 15 • Information Technology ("IT") and Procurement;
- 16 • Human Resources ("HR");
- 17 • Safety and Risk Management; and
- 18 • Facilities.

19 Each category of service provided by SEMCO to ENSTAR is described below.

20 **Q. Please describe the Accounting and Tax services provided to ENSTAR.**

21 A. SEMCO prepares, on behalf of all its subsidiaries and divisions, quarterly and annual
22 external financial reports and provides them to SEMCO's lenders and the Commission,
23 among others. SEMCO employees also prepare and support the filing of federal, state,

1 and local tax returns, federal payroll reporting, and federal accounts payable reporting
2 for all its subsidiaries and divisions. It also reviews and performs analytics on the
3 monthly financial results for all subsidiaries and divisions and prepares consolidated
4 reports for management. These monthly financial results and consolidated reports are
5 provided to AltaGas for preparation of AltaGas' consolidated financial statements.
6 Further accounting services include calculating ENSTAR's asset retirement obligation,
7 benefit plan accounting and compliance reporting, goodwill impairment testing, and
8 income tax accounting. SEMCO also researches new accounting pronouncements and
9 implements corresponding procedural changes. SEMCO coordinates annual external
10 audits. SEMCO's accounting group provides application support for ENSTAR's
11 accounting systems (accounts payable, payroll, fixed assets, general ledger, and financial
12 reporting). Additionally, SEMCO provides Purchasing, Accounts Payable and Payroll
13 services on behalf of ENSTAR.

14 **Q. Please describe the Corporate Compliance, Communications and Record**
15 **Maintenance services provided to ENSTAR.**

16 A. This category includes the cost of providing corporate-wide compliance services such as
17 corporate management, corporate filings, and costs associated with SEMCO's president,
18 who provides oversight to all of SEMCO's divisions and subsidiaries.

19 **Q. Please describe the Finance and Treasury services provided to ENSTAR.**

20 A. This corporate function performs the daily cash management on a consolidated basis for
21 SEMCO, which includes forecasting cash requirements, arranging for short-term
22 borrowings from banks, and processing all wires and ACH payments. It also makes
23 arrangements for and coordinates issuance of both short- and long-term debt. In addition,

1 this function provides guidance and oversight in strategic planning and budgets and
2 projections of revenue, costs, and profitability on a corporate-wide basis which provide
3 management the tools to monitor financial performance. The budgets and forecasts
4 prepared are provided to AltaGas for preparation of the consolidated annual operating
5 and capital budgets and consolidated annual strategic plan for AltaGas. Finally, this
6 function prepares material for and interacts with credit rating agencies.

7 **Q. Please describe the IT and Procurement services provided to ENSTAR.**

8 A. SEMCO provides overall support for the IT departments across all SEMCO divisions
9 and subsidiaries. It procures computer server hardware, software licenses, and
10 maintenance for the finance and accounting systems used by all SEMCO divisions and
11 subsidiaries. These systems maintain electronic records and related reporting for
12 ENSTAR's general ledger, accounts payable, fixed assets, HR, purchasing, inventory,
13 payroll, budgeting, and reporting functions. Additionally, SEMCO provides
14 Procurement Services to ENSTAR, ensuring that ENSTAR is getting a reasonable price
15 on goods and services it uses in its business.

16 **Q. Please describe the HR services provided to ENSTAR.**

17 A. In 2021, SEMCO's HR Shared Services function administered all the benefit plans for
18 SEMCO's employees, which include SEMCO's ENSTAR employees. These plans
19 included health plans, flexible spending accounts, group life insurance, accidental death
20 and dismemberment insurance, retiree medical insurance, pension plans and 401(k)
21 plans. SEMCO also provided HR services related to audits of benefit plan changes,
22 Affordable Care Act compliance, open enrollment services, compliance testing, and
23 compensation reviews. Beginning in 2022, the administration of most benefit plans has

1 been transitioned to WGL's Benefits Team on behalf of all AltaGas' employees in the
2 U.S., but the services are still being provided and costs still being allocated to ENSTAR.

3 **Q. Please describe the Risk Management services provided to ENSTAR.**

4 A. This function, performed by SEMCO for all its divisions and subsidiaries, includes
5 identifying, analyzing, and evaluating the potential loss exposures to SEMCO. The
6 function also monitors risk control programs/procedures and financial risk transfer
7 programs (*i.e.*, insurance) to mitigate the adverse effects of loss in the most economical
8 way to the organization.

9 **Q. Please describe the Facilities services provided to ENSTAR.**

10 A. This function includes the operations and maintenance ("O&M") cost associated with
11 SEMCO's facilities utilized by the Shared Services personnel in the performance of their
12 functions.

13 **Q. Are there other SEMCO-related costs that are allocated to ENSTAR besides the**
14 **O&M costs associated with the Shared Services functions?**

15 A. Yes. In addition to the O&M costs associated with the Shared Services functions,
16 SEMCO allocates some depreciation and property and other taxes that relate to the
17 Shared Services functions. In 2021, the amount of depreciation allocated to ENSTAR
18 was \$174,823 and the amount of property and other taxes was \$105,187.

19 **Q. Are the Shared Services provided by SEMCO consistent with the services provided**
20 **by other service companies?**

21 A. Yes. These services are common activities that are inherent in the ongoing management
22 of a utility company and are relevant to more than a single project, division, or subsidiary
23 within SEMCO.

1 **Q. Has SEMCO consistently provided these Shared Services to ENSTAR over time?**

2 A. Yes. SEMCO has consistently provided these Shared Services to ENSTAR since the
3 Company's rate case in 2000.

4 **Q. Does ENSTAR employ individuals directly?**

5 A. No. Because ENSTAR is a division of SEMCO, all employees working in Alaska for
6 ENSTAR are employees of SEMCO who are 100% dedicated to working on and for
7 SEMCO's Alaska assets. I will refer to these individuals as "ENSTAR employees."

8 **Q. Do ENSTAR employees also provide services similar to those provided by SEMCO?**

9 A. Yes. ENSTAR employees provide services to support the operations of ENSTAR, but
10 they are not the same types of services provided by SEMCO for the benefit of ENSTAR.
11 For example, the accounting staff dedicated to ENSTAR perform day-to-day accounting
12 tasks such as preparing financial reports for management and posting general ledger
13 entries, while the accounting Shared Services staff maintain the general ledger itself and
14 perform the consolidation function and financial reporting for SEMCO. The services
15 provided by SEMCO to ENSTAR are complementary in nature to the services provided
16 directly by ENSTAR employees and are not duplicative.

17 **Q. Does AltaGas perform services on behalf of and for the benefit of ENSTAR?**

18 A. Yes.

19 **Q. Is there any duplication of costs or services provided to ENSTAR by SEMCO and**
20 **those provided to ENSTAR by SEMCO's ultimate parent company, AltaGas or**
21 **WGL?**

22 A. No. There is no duplication of costs or services. As explained in the direct testimony of
23 ENSTAR witness Ms. Jillian Fan, the Corporate Services performed for ENSTAR by

1 AltaGas are different in nature and purpose than the Shared Services performed by
2 SEMCO.

3 **B. Necessary and Consistent with the Public Interest**

4 **Q. Are the Shared Services provided by SEMCO necessary?**

5 A. Yes. The Shared Services are common administrative services that are part of managing
6 and operating a utility company. Many of these services focus on good business practices
7 such as risk management, legal services, budgeting, financial and tax planning, and
8 managing IT and HR.

9 **Q. How do the Shared Services provided by SEMCO benefit customers?**

10 A. ENSTAR and its customers benefit from the types of Shared Services that SEMCO
11 provides in several ways. Consolidating these services enables cost-sharing so that each
12 division and subsidiary of SEMCO only bears a portion of these costs and allows each
13 division and subsidiary to leverage the experience of the Shared Services employees.

14 **Q. Are costs to customers reduced by ENSTAR receiving Shared Services from**
15 **SEMCO?**

16 A. Yes. In particular, the consolidation of Risk Management and IT functions avoid costs
17 that ENSTAR would bear on its own, and where there could well be cost increases.

18 Please refer to Section IV of my direct testimony for additional discussion of the
19 hypothetical cost for ENSTAR to self-provide the Shared Services discussed above.

20 **Q. Are the Shared Services provided by SEMCO to, or for the benefit of, ENSTAR in**
21 **the public interest?**

22 A. Yes. The Shared Services provided by SEMCO to ENSTAR are not only necessary for
23 the operation of ENSTAR but the savings that result from the economies of scale derived

1 from SEMCO's Shared Services accrue to the benefit of the customers in the form of
2 lower rates.

3 **IV. COST ALLOCATION AND COMPETITIVENESS**

4 **Q. How are the costs relating to the Shared Services that SEMCO provides on behalf,**
5 **or for the benefit, of ENSTAR charged to ENSTAR?**

6 A. SEMCO follows the ATM, which is regularly audited and submitted to regulators for
7 review. The ATM is used to allocate both direct and indirect costs to SEMCO's divisions
8 and subsidiaries for the services it provides on behalf of, and/or for the benefit of, its
9 divisions and subsidiaries. The term "affiliate" is inapt when applied to ENSTAR
10 because, as previously discussed, ENSTAR is not an affiliate under Alaska statute. The
11 methodology delineated in the ATM for allocating costs associated with the Shared
12 Services that are provided by SEMCO has been consistently accepted for many years in
13 both Alaska and Michigan. In fact, as far back as 2000, the Commission has routinely
14 approved SEMCO's use of the ATM as its guide for transactions with ENSTAR.
15 Attached to my testimony as Exhibit MAM-4 is SEMCO's current ATM.

16 **Q. Can you explain the method delineated in the ATM for the allocation of the Shared**
17 **Services cost that SEMCO provides on behalf of, or for the benefit of, ENSTAR?**

18 A. Yes. The ATM delineates a precise method of allocating both direct and indirect charges.
19 To the extent that costs are specifically attributable to ENSTAR, those costs are charged
20 directly to ENSTAR. For other costs that benefit ENSTAR, but which cannot be directly
21 assigned to ENSTAR, those costs are apportioned using the MMF.

22 **Q. Please describe the MMF.**

23 A. The principle behind the MMF is to allocate shared expenses according to each division
24 or subsidiary's relative share or consumption of the parent company's services. The

1 purpose of the MMF is to assign an allocation factor (“MMF Factor”) to each individual
2 division or subsidiary, which represents their proportionate share of SEMCO’s overall
3 investment, revenue, and employees.

4 **Q. Is this an accepted practice?**

5 A. Yes. The MMF, or a variation thereof, is used by utilities to allocate costs before many
6 state regulatory authorities across the country as well as before FERC. The MMF is one
7 of the most commonly used multi-factor formulas approved by state and federal
8 regulators.

9 **Q. Does SEMCO charge a mark-up or profit of any kind on the cost it incurs to provide**
10 **these Shared Services?**

11 A. No. These Shared Services are provided at cost. In other words, costs associated with
12 the Shared Services are allocated to divisions or subsidiaries with no mark-up or profit
13 of any kind.

14 **Q. Can you explain in more detail how the MMF was determined for ENSTAR in**
15 **2021?**

16 A. Yes. The chart below depicts how the MMF was computed for 2021 for ENSTAR. As
17 the chart demonstrates, ENSTAR’s proportions of SEMCO’s total property, gross
18 margin, and payroll are 32.06%, 34.13%, and 43.07%, respectively. When weighted
19 equally, ENSTAR’s portion of the SEMCO Shared Services cost computes to 36.42%.

SEMCO ENERGY, INC.
2021 MMF ALLOCATION BASIS

| Balances @ 12/31/20 | Total SEMCO | ENSTAR |
|--------------------------------|------------------------|----------------------|
| <u>Property</u> | | |
| Utility Plant (Net of A/D) | \$979,821,993 | \$283,469,806 |
| Non-Utility Plant (Net) | \$9,945,560 | \$2,137,836 |
| Inventories | | |
| Gas in Storage | \$81,233,681 | \$52,305,718 |
| Materials and Supplies | \$16,799,485 | \$10,815,274 |
| Total Property | <u>\$1,087,800,719</u> | <u>\$348,728,634</u> |
| Property Factor | <u>100.00%</u> | <u>32.06%</u> |
| <u>Payroll</u> | | |
| 2020 Wages | <u>\$63,203,192</u> | <u>\$27,223,442</u> |
| Payroll Factor | <u>100.00%</u> | <u>43.07%</u> |
| <u>Gross Margin</u> | | |
| Gross Operating Revenue | \$666,388,465 | \$383,414,777 |
| Less Cost of Sales/O&M Expense | <u>\$504,820,519</u> | <u>\$328,267,883</u> |
| Total Gross Margin | <u>\$161,567,946</u> | <u>\$55,146,894</u> |
| Gross Margin Factor | <u>100.00%</u> | <u>34.13%</u> |
| 2021 AVERAGE FACTOR | 100.00% | 36.42% |

1 **Q. What Shared Services costs were allocated to ENSTAR in 2021?**

2 A. The table below identifies: (1) the total cost of the Shared Services that SEMCO provided
3 in 2021 on behalf of and/or for the benefit of its divisions and subsidiaries; (2) the costs
4 attributable to salaries and benefits; (3) the costs attributable to third-party vendors; (4)
5 the costs allocated to ENSTAR; and (5) the percentage of those shared service costs
6 allocated to ENSTAR for 2021. The table does not include certain costs from AltaGas
7 or WGL that are allocated to ENSTAR through SEMCO.

| SEMCO SHARED SERVICES COSTS ALLOCATED TO ENSTAR | | | | |
|--|--|---|---|---|
| SHARED SERVICES FUNCTIONS | 2021 SEMCO TOTAL SHARED SERVICES O&M EXPENSE (\$) | 2021 SALARIES AND BENEFITS SHARED SERVICES O&M PORTION ENSTAR OF ALLOCATION (\$) | 2021 THIRD PARTY SHARED SERVICES O&M PORTION OF ENSTAR ALLOCATION (\$) | 2021 TOTAL SHARED SERVICES O&M ALLOCATION TO ENSTAR (\$) |
| Accounting/Tax | \$1,282,281 | \$314,695 | \$152,174 | \$466,869 |
| Corporate Compliance, Communications and Record Maintenance | \$1,912,276 | \$644,052 | \$52,281 | \$696,332 |
| Finance/Treasury | \$740,723 | \$163,169 | \$106,532 | \$269,701 |
| Information Technology/Procurement | \$2,499,480 | \$349,098 | \$561,010 | \$910,108 |
| Human Resources | \$81,105 | - | \$29,538 | \$29,538 |
| Risk Management | \$98,606 | \$30,384 | \$5,520 | \$35,904 |
| Facilities | \$312,928 | - | \$113,953 | \$113,953 |
| TOTAL | \$6,927,399 | \$1,501,397 | \$1,021,008 | \$2,522,406 |
| AVERAGE ALLOCATION % | | | | 36.41% |

2 **Q. Has SEMCO incurred any costs for services that are not allocated to ENSTAR?**

3 A. Yes. Some SEMCO Shared Services employees allocate some of their time directly to
4 SEMCO's other divisions or subsidiaries based on work performed directly for that
5 division or subsidiary. As a result, the amount of the salaries and benefits for some of
6 SEMCO's Shared Services employees allocated through the MMF does not represent the

1 full cost of those employees. Therefore, ENSTAR is not being allocated the full salary
2 and benefit costs associated with some of SEMCO's Shared Services employees.

3 **Q. Has there been any change to SEMCO's allocation methodology since the**
4 **Commission approved use of the ATM in ENSTAR's rate case in 2015?**

5 A. No. The methodology for allocating SEMCO's Shared Services is consistent with that
6 used in 2015.

7 **Q. What assurance does the Commission have that SEMCO is following the ATM**
8 **appropriately with regard to intra-company and affiliate allocations?**

9 A. As the Commission noted in 2000, the use of and methodology included in the ATM was
10 approved by the MPSC. As part of that approval, the MPSC required SEMCO to conduct
11 an internal audit of its affiliated transactions, which includes ENSTAR, every three years.
12 Since that time, ENSTAR and SEMCO have triennially filed the internal audit report
13 with both the MPSC and this Commission, most recently in April 2022, which covered
14 the audit period 2019 through 2021. For reference, the most recent ATM audit report is
15 attached as Exhibit MAM-5. These audit reports demonstrate that SEMCO's Shared
16 Services costs are appropriately allocated pursuant to the Commission-approved
17 mechanism.

18 **Q. Are there other cost controls associated with the Shared Services provided by**
19 **SEMCO to ENSTAR?**

20 A. Yes. SEMCO uses the annual budgeting and monthly forecasting processes as tools to
21 help control spending and hold local managers accountable. Additionally, employee
22 incentive compensation is tied, in part, to meeting budgetary goals set by SEMCO.
23 Additionally, internal auditors review controls and perform tests of transactions and

1 balances on a periodic basis. There is also the external auditors' annual review of the
2 books and records of SEMCO and its divisions and subsidiaries. Lastly, SEMCO, as part
3 of a larger publicly traded company, is accountable to its ultimate parent company,
4 AltaGas, in managing and controlling costs to meet the expectations of AltaGas'
5 investors.

6 **Q. How do the costs of Shared Services allocated to ENSTAR in 2021 compare to costs**
7 **allocated from SEMCO to ENSTAR since 2015?**

8 A. While costs have either increased or decreased since 2015 in the various functional areas,
9 the costs in the aggregate have increased by approximately 4.9% on a compound average
10 growth rate between 2015 and 2021.

11 **Q. Has ENSTAR analyzed what the cost would be if it self-performed the Shared**
12 **Services with its own personnel and capital?**

13 A. Yes. In order to address AS 42.05.511(c) and in part AS 42.05.441(c), ENSTAR has
14 undertaken a hypothetical analysis to determine what it would cost to self-provide the
15 services currently provided by SEMCO, WGL, and AltaGas. This hypothetical analysis
16 demonstrates that the cost to self-provide the suite of services is much higher than the
17 current methodology. In this analysis, ENSTAR has included some of the known third-
18 party costs necessary to perform the services, in addition to the additional employee
19 compensation costs. Taking market data into consideration, as well as AltaGas and
20 SEMCO practices with regard to employee benefits and compensation, ENSTAR
21 estimates that it would cost approximately \$7.3 million to hire additional employees to
22 perform the services currently performed by SEMCO and AltaGas. Additionally,
23 ENSTAR conservatively estimates that it would also incur approximately \$5.8 million in

1 third-party costs to self-provide the services currently performed by AltaGas and
2 SEMCO on behalf of ENSTAR.

3 Further, this analysis only focuses on additional O&M costs that would be
4 realized by ENSTAR if it were to self-provide these services. These costs do not include
5 additional capital costs as well as any associated return and depreciation on the capital
6 that would be passed on to ratepayers.

7 Attached to my testimony as Exhibit MAM-6 is a summary of the analysis that I
8 co-sponsor with Ms. Fan, which depicts a hypothetical workforce and some of the
9 associated third-party costs the Company would incur if ENSTAR were to self-provide
10 the services currently provided by SEMCO and AltaGas.

11 **Q. Are the charges associated with the Shared Services provided by SEMCO to**
12 **ENSTAR competitive with costs that would be incurred if the services were**
13 **provided by an unaffiliated third party?**

14 A. Yes. The charges for the Shared Services are competitive with costs that would be
15 incurred if the services were performed by an unaffiliated third party. This is
16 demonstrated in several ways.

17 First, as a member of the AltaGas family of companies, SEMCO follows AltaGas'
18 corporate philosophy of keeping all costs for its entire corporate enterprise at a
19 competitive level with its competitors and peers. SEMCO has obligations not only to its
20 customers, but to its ultimate parent, to keep costs associated with all activities to a
21 reasonable level. Provision of Shared Services is just one example of where that
22 obligation applies. As noted above, all costs for Shared Services are subject to strict
23 budgeting processes and other cost controls that are focused on keeping costs at

1 reasonable levels. For example, SEMCO's hiring practices are designed to competitively
2 compensate employees performing services but are not designed to compensate
3 employees above and beyond what market forces establish as fair and reasonable.
4 SEMCO targets employee compensation at the 50th percentile of the industry based upon
5 their experience and responsibilities compared to a consensus derived from multiple
6 market data points. This ensures that SEMCO attracts, retains, and motivates a workforce
7 that possesses the knowledge and expertise to satisfy the requirements of stakeholders,
8 customers, and employees while keeping costs controlled.

9 Second, a large portion of the costs being allocated to ENSTAR are being
10 performed by third parties and are competitive by definition. For example, SEMCO
11 retains Gregory J. Schwartz & Co., Inc. to provide financial advice on SEMCO's defined
12 benefit and 401(k) plans. These services are widely available and can be provided by
13 other vendors in a competitive environment. A portion of those costs are then allocated
14 to ENSTAR. While they are allocated through the invoicing process, they are actual
15 costs billed by third parties.

16 Third, ENSTAR is only charged a fraction of the costs incurred by SEMCO for
17 the Shared Services as described above. Recognizing that the total cost of a Shared
18 Service could potentially be less for an organization the size of ENSTAR as compared to
19 an organization the size of SEMCO, a large portion of the cost would be necessary
20 regardless of the size of the company.

21 Fourth, any services provided by third parties to ENSTAR will likely contain
22 profit margins, which are not charged by SEMCO. While profit margins may differ

1 depending on the type of service provided, it is fair to say that all services would be
2 provided by third parties at fully loaded costs, plus a profit margin.

3 For these and other reasons, the cost at which ENSTAR receives the Shared
4 Services from SEMCO is competitive with the cost at which such services could be
5 received from a third party, if such services were available.

6 **Q. What were the costs of the services provided by AltaGas in 2021 and how were those**
7 **costs allocated to ENSTAR?**

8 A. SEMCO allocates the costs it is charged by AltaGas to its divisions and subsidiaries by
9 utilizing the MMF methodology described above, consistent with the method SEMCO
10 uses for allocating its Shared Services costs to its divisions and subsidiaries. In 2021, the
11 total amount charged to SEMCO for the services provided to it by AltaGas was
12 \$5,515,803. Of that amount, ENSTAR was allocated \$2,008,141 or 36.41%. This is in
13 addition to the allocated costs from SEMCO to ENSTAR described above. These
14 AltaGas services and resultant costs are described in greater detail in the direct testimony
15 of Ms. Fan.

16 **Q. Are the SEMCO Shared Services costs allocated to ENSTAR reasonable?**

17 A. Yes. As stated earlier and as demonstrated in Exhibit MAM-6, consolidation of activities
18 performed at SEMCO for ENSTAR and SEMCO Gas, among SEMCO's other divisions
19 and subsidiaries, are necessary to the utility's operations and achieve economies of scale.
20 Moreover, SEMCO provides services to ENSTAR at cost. Additionally, there have been
21 no material changes to this methodology since the Commission approved the ATM in
22 2000.

1 V. ADJUSTMENTS

2 **Q. Why are you proposing an adjustment for deferred taxes on Schedule E “Deferred**
3 **Income Taxes” as part of ENSTAR’s 275(a) filing?**

4 A. This adjustment involves SEMCO’s purchase of ENSTAR in 1999 and the purchase
5 accounting adjustments as a result of that acquisition, specifically with regard to the
6 treatment of deferred taxes. This adjustment removes the deferred tax impact of the
7 purchase adjustments from the purchase in 1999.

8 **Q. Please describe, in general, how deferred taxes are treated in setting rates.**

9 A. Deferred tax liabilities would normally result in a reduction to rate base to pass on to
10 customers the benefit of the utility’s receipt of higher tax deductions than book
11 deductions. Deferred tax assets would normally increase rate base.

12 **Q. Can you summarize how ENSTAR has been accounting for certain deferred taxes**
13 **that resulted from its acquisition in 1999?**

14 A. When SEMCO acquired ENSTAR in 1999, ENSTAR recorded goodwill on its financial
15 statements. For its tax filing, the goodwill was split into two pieces, tax goodwill and a
16 step-up in basis on the assets acquired. SEMCO is allowed a tax deduction of this
17 goodwill. Since 2001, under GAAP, book goodwill is no longer allowed to be amortized.
18 The end result is a book/tax difference for which a deferred tax liability is recorded.
19 ENSTAR was also allowed to step-up the basis of some of its assets as part of the
20 acquisition for which a deferred tax asset was generated. For fixed assets, SEMCO
21 identified this difference in fixed assets over the tax lives of the stepped-up assets. In
22 this calculation, disposals were ignored, even though they would have increased the
23 reduction of the deferred tax asset, to keep this calculation relatively simple. Deferred
24 taxes were recognized for both state and federal purposes. The amount for the step-up in

1 basis has been aggregated with the deferred tax liability generated by the book/tax
2 difference for goodwill to come up with a total deferred tax adjustment for the purchase
3 acquisitions of \$13,001,077 as of December 31, 2021 as reflected on Schedule E of the
4 275(a) filing, Attachment B to TA334-4.

5 **Q. How were these purchase accounting adjustments treated from a ratemaking**
6 **perspective in ENSTAR's previous rate cases?**

7 A. In those dockets, ENSTAR did not request and was not allowed to add the goodwill that
8 was created as a result of the acquisition to rate base. The end result was that ENSTAR
9 could not earn a return on that goodwill. Because ENSTAR could not earn a return on
10 the goodwill, it removed the associated book/tax impact of these purchase accounting
11 adjustments from its previous rate case filings. ENSTAR is making the same adjustment
12 in this case. Specifically, it is making an adjustment to account for the deferred taxes
13 that were generated as a result of the purchase adjustments.

14 **Q. Are all of ENSTAR's deferred taxes being removed in this rate case filing?**

15 A. No. Only the deferred taxes that remain from the acquisition adjustments recorded for
16 ENSTAR's purchase in 1999 were removed from rate base. ENSTAR continues to
17 record deferred taxes for various items unrelated to the goodwill recorded in 1999, and
18 those deferred tax amounts remain on the books and are being used to determine
19 ENSTAR's rates. ENSTAR also continues to record normal book versus tax differences
20 on fixed assets that are not part of this acquisition-related calculation.

21 **Q. Are you sponsoring any other adjustments?**

22 A. Yes, I am proposing an adjustment for cost of pension expenses allocated to ENSTAR,
23 which appears on Schedule M of ENSTAR's 275(a) filing. Given the volatility in the

1 assumptions underlying the pension expense (the discount rate and asset return), test year
2 expenses are not representative of costs going forward. Instead, it is more appropriate to
3 look at the five-year average of pension expense as opposed to the 2021 expense.
4 Therefore, based on the five-year average pension expense, I am proposing an adjustment
5 in the pension expense of \$1,125,775, of which \$408,139 would be allocated to
6 reimbursable construction and \$717,637 would be allocated to administrative and
7 general. This is available in Schedule M to the 275(a) filing.

8 **Q. Why do you believe a five-year average for pension expense is more appropriate**
9 **than using the test year expense?**

10 A. As I noted above, the volatility in the underlying assumptions to compute the pension
11 expense can have a significant impact on the expense and may not reflect what would be
12 a normal cost associated with the pension. With the strong asset returns in 2020, the
13 actual expense in 2021 was substantially below the average cost over the prior four years.
14 I would also note that given the asset returns for the first half of 2022, the 2023 pension
15 expense is likely to be much higher than the proposed average five-year adjustment. For
16 these reasons, the five-year average is a more reasonable amount to use for the pension
17 expense rather than the 2021 actual expense, which was an anomaly from past historical
18 experience.

19 **VI. LONG-TERM DEBT FINANCING**

20 **Q. Does ENSTAR finance its own long-term debt?**

21 A. No. SEMCO finances debt on behalf of itself and all of its divisions and subsidiaries,
22 and then allocates a portion of the debt proceeds to ENSTAR. SEMCO reviews the
23 capital requirements of each of its divisions and subsidiaries to determine their capital
24 requirements and the appropriate level of debt capital that should be used to finance the

1 entity. For our regulated divisions, to a large extent, we allocate the debt based on the
2 authorized debt in the division's approved capital structure.

3 **Q. Has SEMCO refinanced any debt since ENSTAR's last rate case?**

4 A. Yes. In April 2020, SEMCO refinanced \$300 million of 5.15% Medium Term Notes
5 ("MTNs") that were maturing with \$450 million of First Mortgage Bonds ("FMBs") in
6 a private placement transaction with a number of investors. The FMBs were issued in
7 two tranches of \$225 million each. SEMCO issued a 10-year tranche at 2.45% and a 30-
8 year tranche at 3.15%, which was during a time when interest rates were at near-historic
9 lows over the past thirty years.

10 **Q. Why did SEMCO increase its debt by \$150 million in the refinancing?**

11 A. The increase in the debt from \$300 million to the \$450 million was due to the increase in
12 plant since SEMCO issued the \$300 million MTNs in April 2010, predominately in
13 SEMCO's Michigan division.

14 **Q. How much of the \$450 million FMBs were allocated to ENSTAR?**

15 A. For the 2021 test year, ENSTAR was allocated an amount of \$153,506,000 of SEMCO
16 debt partially for regulatory accounting purposes.

17 **Q. What happens with the FMB debt allocated to ENSTAR if a change of control
18 occurs?**

19 A. ENSTAR would need to finance its own debt at current market rates, which are above
20 the rates on the FMBs.

1
2 **VII. CONCLUSION**

3 **Q. Are the costs associated with SEMCO's performance of the Shared Services for, or**
4 **on behalf of, ENSTAR reasonable and necessary?**

5 A. Yes. The Shared Services are necessary, not duplicative of other services provided to
6 ENSTAR, beneficial to customers, and in the public interest. Further, the costs
7 associated with the Shared Services are allocated using a widely-accepted methodology,
8 this methodology and SEMCO activities have been audited, the costs are less than they
9 would be if ENSTAR performed the services for itself, and the costs are competitive with
10 what they would be if the Shared Services were provided by an unaffiliated third-party.

11 **Q. Is ENSTAR's ratemaking adjustment for deferred taxes reasonable?**

12 A. Yes. ENSTAR's deferred tax adjustment associated with goodwill realized from the
13 acquisition of ENSTAR by SEMCO in 1999 should be accepted, consistent with past
14 Commission precedent and GAAP.

15 **Q. Is ENSTAR's proposed pension expense adjustment reasonable?**

16 A. Yes, it is a more reasonable approach to use given the year-over-year volatility in the
17 assumptions underlying the annual pension expense.

18 **Q. Is the manner in which ENSTAR receives debt financing reasonable?**

19 A. Yes, it is reasonable for ENSTAR, as a division of SEMCO, to be allocated proceeds
20 from financing activity undertaken by SEMCO. The interest rates on the FMBs and that
21 are included in the 2021 revenue requirement are reasonable and the bonds were issued
22 in a low interest rate environment.

23 **Q. Does this conclude your direct testimony?**

24 A. Yes.

Mark A. Moses

EMPLOYMENT

SEMCO Energy, Inc. 1988 – Present

Vice President, Chief Financial Officer and Treasurer 2014 – Present

Treasurer 2009 – 2014

Director, Planning and Analysis 2001 – 2009

Director, Corporate Development 2000 - 2001

Manager, Corporate Development 1998 – 2000

Various Positions with increasing responsibility in the Finance, Treasury and Accounting departments 1988 - 1998

Women Life Issuance Company

Staff Accountant 1987

EDUCATION

Cedarville University: Bachelor of Arts, Accounting and Business Administration

OTHER

Energy Insurance Mutual – Member Representative

Regulatory Commission of Alaska

Certificate of Public Convenience and Necessity No. 4

Having found that the grantee of this certificate is fit, willing, and able to provide the utility services applied for and that such services are required for the convenience and necessity of the public, the Regulatory Commission of Alaska, pursuant to the authority vested in it by AS 42.05, hereby issues this certificate of Public Convenience and Necessity to

ENSTAR NATURAL GAS COMPANY A Division of SEMCO Energy, Inc.

authorizing it to operate a public utility, as defined by AS 42.05.990(4)(D) for the purpose of furnishing

NATURAL GAS SERVICE

This Certificate is issued under, and subject to, the provisions of AS 42.05 and all rules, regulations, and orders from time to time promulgated by the Commission governing the rates, charges, services, facilities, and practices of utility operations of the kind authorized herein.

The specific nature, scope, terms, conditions, and limitations of the authority granted by this Certificate, as amended to date, are set forth in the appendix hereto and in the following order(s) of the Commission which, by this reference, are incorporated in and made a part hereof as though fully set forth herein.

Docket No.

U-05-061(1)

Date of Order

January 13, 2006

(Chronology and service area description shown on the attached Appendix A)

*IN WITNESS THEREOF, the undersigned members of the Commission
have executed this Certificate of Public Convenience and Necessity at
Anchorage, Alaska on this 7th day of July, 2009.*



Regulatory Commission of Alaska

Robert M. Pugh
(CHAIR)
Lane Garcia
(COMMISSIONER)
Paul J. Smilie
(COMMISSIONER)
John R. Kiser
(COMMISSIONER)
John W. Wells
(COMMISSIONER)

Select Alaska Statutes

AS 42.05.441(c): For rate-making purposes, indebtedness, debt service, and payments by a regulated public utility to a person having an ownership interest of more than 70 percent in the utility shall be considered to be ownership equity, profits, or dividends except to the extent that there is a clear and convincing showing that

(1) the indebtedness was incurred, or the payments made, for goods or services that were reasonably necessary for the operation of the utility; and

(2) the goods or services were provided at a cost that was competitive with the price at which they could have been obtained from a person having no ownership interest.

AS 42.05.511(c): In a rate proceeding the utility involved has the burden of proving that any written or unwritten contract or arrangement it may have with any of its affiliated interests for the furnishing of any service or for the purchase, sale, lease, or exchange of any property is necessary and consistent with the public interest and that the payment made therefor, or consideration given is reasonably based, in part, upon the submission of satisfactory proof as to the cost to the affiliated interest of furnishing the service or property and, in part, upon the estimated cost the utility would have incurred if it furnished the service or property with its own personnel and capital.

AS 42.05.990(1): Affiliated interest includes

- (A) a person owning or holding directly or indirectly five percent or more of the voting securities of a public utility engaged in intrastate business in this state;
- (B) a person, other than those specified in (A) of this paragraph, in a chain of successive ownership of five percent or more voting securities, the chain beginning with the holder of the voting securities of such public utility;
- (C) a corporation five percent or more of whose voting securities are owned by a person owning five percent or more of the voting securities of the public utility or by a person in such a chain of successive ownership of five percent or more of the voting securities;
- (D) a corporation which has one or more officers or directors in common with a public utility;
- (E) a person with whom the public utility has a management or service contract;
- (F) a person who is an officer of such a public utility or of a corporation in a chain of successive ownership of five percent or more voting securities
- (G) a corporation which has one or more officers or directors in common with a public utility;
- (H) a person or corporation who or which the commission determines as a matter of fact, after investigation and hearing, actually is exercising such

substantial influence over the policies and actions of a utility in conjunction with one or more other corporations or persons with whom they are related by ownership or blood, or by action in concert, that together they are affiliated with the utility within the meaning of this section even though none of them alone is so affiliated; or

- (I) a person or corporation who or which the commission determines as a matter of fact after investigation and hearing actually is exercising substantial influence over the policies and actions of a utility even though such influence is not based upon stockholdings, stockholders, officers or directors to the extent specified in this section.

SEMCO ENERGY, INC.

AFFILIATED TRANSACTIONS POLICY MANUAL

Revised: April 30, 2007

CONTENTS

- I. INTRODUCTION**
 - A. General Guidelines to Govern Transactions Among Affiliates
 - B. Definitions
- II. CORPORATE SUPPORT SERVICES PROVIDED BY SEMCO TO AFFILIATES**
 - A. Direct Payroll and Related Expenses
 - B. Direct Billed Expenses
 - C. Allocated Payroll and Expenses
 - D. Accounting For Expenditures
 - E. Allocation of Headquarters Office Expense
- III. SERVICES PROVIDED BY NON-UTILITY SUBSIDIARIES TO UTILITY SUBSIDIARIES**
 - A. General
 - B. Billing
- IV. SERVICES PROVIDED BY UTILITY SUBSIDIARIES TO NON-UTILITY AFFILIATES**
 - A. General
 - B. Accounting on Time Sheets
 - C. Billing
 - D. Components of Fully Loaded Labor Costs
- V. PROPERTY SOLD TO NON-UTILITY AFFILIATES**
 - A. General
 - B. Identification of Property
 - C. Valuation of Property
- VI. PROPERTY SOLD BY NON-UTILITY AFFILIATES TO UTILITY SUBSIDIARIES**
 - A. General
 - B. Procedures
 - C. Billing
- VII. INTERCOMPANY BILLINGS AND PAYMENTS**
 - A. General
 - C. Payments
- VIII. EMPLOYEE TRANSFERS**
 - A. General
 - B. Thirty-Percent Limit
 - D. Transfer of Employees
 - E. Annual List of Employee Transfers

IX. INTERCOMPANY INVESTMENTS AND ADVANCES

- A. Advances and Investments
- B. Advances
- C. Procedures for Borrowing and Repayments
- D. Long-Term Borrowings
- E. Authorized Persons
- F. Administration of Procedures
- G. New Parties and Affiliates

X. INTERCOMPANY TAX ALLOCATION

- A. General
- B. Apportioning the Consolidated Tax Liability

SECTION 1

INTRODUCTION

All companies, owned in full or in part, by **SEMCO ENERGY, INC.**, or by subsidiaries of companies owned by **SEMCO ENERGY, INC.**, or separate Utility Divisions of **SEMCO ENERGY, INC.** and including **SEMCO ENERGY, INC.**, itself, shall be called Affiliates. All Affiliates engaged in the business of local distribution of gas, as a gas utility, shall be called Utility Affiliates. All other Affiliates not directly engaged in the local distribution of gas shall be called Non-Utility Affiliates.

All transactions between and among Affiliates shall be guided by these policies. All Affiliates shall recognize the importance of these principles in protecting the customers of the Utility Affiliates from any and all disadvantages that could result from those subsidiaries affiliation with non-regulated Non-Utility Affiliates. This primary goal will be the responsibility of all Affiliates.

A. **The Following General Guidelines Will Govern Transactions Among Affiliates:**

1. Transactions among Affiliates will, to the extent possible, be specifically identified and directly billed.
2. To the extent that **SEMCO ENERGY, INC.** performs functions which benefit all Affiliates and which each subsidiary would have to perform individually, if not part of the **SEMCO ENERGY, INC.** system, the costs of such functions will be allocated among subsidiaries according to the Modified Massachusetts Formula. This Formula is later described in detail.
3. In all matters of transfer of services or property from a Utility Affiliate to any Non-Utility Affiliate, the transaction shall take place at the greater of fair market value or fully loaded cost.
4. In all matters of transfer of property from any Non-Utility Affiliate to a Utility Affiliate, that the transaction shall take place at the lower of cost or fair market value.
5. In all matters of transfer of services from any Non-Utility Affiliate to a Utility Affiliate, that the transaction shall take place at the lesser of fair market value or 10% over fully allocated cost.

6. In all matters of transfer of services or property from any Utility Affiliate to any other Utility Affiliate, that the transaction shall take place at the fully loaded cost or, in the case of property, net book value.
7. Each Affiliate shall recognize, subscribe to and uphold the policy set forth in Section VIII regarding Employee Transfers.
8. The Non-Utility Affiliates shall recognize that the Utility Affiliates are regulated by governmental authority that, from time to time, may request information related to Affiliate transactions. The Non-Utility Affiliates agree that they will provide, upon request, data necessary to support the transactions with the Utility Affiliates. The Utility Affiliates will similarly provide data to support transactions with other Utility Affiliates. Sufficient data will be provided to establish that all transactions were made in accordance with the above general guidelines and the specific guidelines as detailed later.
9. Nothing herein contained shall release the Officers and Directors of any of the Affiliates from the obligation to perform their respective duties, or to limit the exercise of their powers in accordance with the provisions of law or otherwise.

B. Definitions

| | |
|---------------------------|---|
| Affiliate: | An individual subsidiary company or division within the SEMCO ENERGY, INC. company structure, or SEMCO ENERGY, INC. itself. |
| Direct Cost: | Direct Cost shall include the actual cost of goods and services paid. In the case of labor cost, direct cost shall be payroll cost based on the effective payroll rate. |
| Fair Market Value: | The Consideration offered by a willing purchaser of a service or an asset in an arms length transaction, i.e. with a non-affiliated purchaser. |
| Fully Loaded Cost: | The value at which a good or service is recorded in the transferor's accounting records. It includes all applicable direct charges, indirect charges and overheads. |
| Intangibles: | An asset having no physical existence, its value being limited by the rights and anticipated benefits that possession confers upon the owner. Includes copyrights, patent rights, trade secrets, licenses, franchises, etc. |
| Net Book | The original cost of an asset, reduced by applicable |

| | |
|---|---|
| Value: | valuation reserves and offsets (e.g., accumulated depreciation, deferred taxes and unamortized investment tax credits). |
| Non-Utility Affiliates: | SEMCO ENERGY, INC. and subsidiary companies that are established and operated wholly at the risk of the shareholders and not engaged in the local distribution of gas as a utility. Non-Utility Affiliate income or losses are assigned to the shareholders. |
| Personal Property: | Movable property or assets such as automobiles, equipment and furniture. |
| Real Property: | Land and land improvements, including buildings and appurtenances. |
| Transfers of Goods and Services: | Items of merchandise or useful work provided by one Affiliate to another. |
| Utility Affiliates: | Subsidiary companies or divisions that engage in local distribution of gas, perform a utility function and that may or may not be subject to regulation. |

SECTION II

CORPORATE SUPPORT SERVICES - SEMCO ENERGY, INC. TO AFFILIATES

Corporate support services, provided by **SEMCO ENERGY, INC.** to Affiliates, constitute two categories: specific assignments and allocated services. To the extent possible, **SEMCO ENERGY, INC.** will specifically assign identifiable services. Those services and related expenses not specifically assignable will be allocated to Affiliates based on the Modified Massachusetts Formula (MMF).

A. Direct Payroll and Related Expenses

Compensation for services provided by **SEMCO ENERGY, INC.** to Affiliates shall be at the direct cost of such services. The cost of each such service shall be determined as follows:

1. Each employee of **SEMCO ENERGY, INC.** who in any month was involved in providing any service to an Affiliate, shall for that month, in accordance with Part D below, (Accounting), identify the service the Affiliate for which he or she provided such service and the time spent providing such service.
2. A payroll rate shall be computed for each such employee identified in Paragraph 1 above. The rate for salaried employees shall be based on their actual individual payroll rate. Direct cost for hourly employees will then be calculated as number of hours times the hourly payroll rate.
3. Costs associated with the items listed below will be accounted for in accordance with the provisions of Part C of this Section:
 - a. All costs related to pensions, social security, vacations, absent time, unemployment compensation, health, dental and life insurance, and any other generally applicable employee benefits.
 - b. All costs of office facilities and supplies which are not accounted for in Paragraph 4 below.
4. Direct Expenses

Direct expenses associated with services provided to Affiliates shall be listed separately on the appropriate time sheet reports or fixed allocations.

B. **Direct Billed Expenses**

1. To the extent possible, all Expenses, which can be directly assignable to specific Affiliates, will be identified and assigned. It is expected that such expenses will be of two types, specific and allocated.
 - a. Specific expenses are those which are received by **SEMCO ENERGY, INC.** and which identify specifically the cost responsibility of each Affiliate. Examples include certain outside accounting services and;
 - b. Allocated direct billings are those which are received by **SEMCO ENERGY, INC.** and which are attributable to Affiliates on the basis of an allocation factor which relates to the incurring of the expense. Examples of such include incurred expenses related to property and employee benefits related to numbers of employees.
2. Billing of Direct Billed expenses as described above shall be performed in accordance to Part D, Paragraph 3, of this Section.

C. **Allocated Payroll and Expenses - Modified Massachusetts Formula**

SEMCO ENERGY, INC., as the parent company, will experience costs and expenses in performing certain activities, which would have been incurred independently by each Affiliate. Examples of such costs may include:

- Stockholder Relations and Related Services
- Financial and Accounting Services Including Statement and Tax Consolidation
- Risk Management
- Human Resources
- Purchasing
- Legal
- Corporate Communications
- Cash Management
- Corporate Strategic Management
- Internal Auditing
- External Auditing
- Board of Directors Fees
- Finance
- Planning

Payroll and expenses of this nature shall be allocated to Affiliates based on the Modified Massachusetts Formula (MMF). The MMF is comprised of an equal weighting of three components, a property factor, a payroll factor and a revenue factor.

1. Property Factor

This factor is comprised of Net Utility Plant plus Construction Work in Progress plus Materials and Supplies Inventories and Gas Inventories for the Utility Affiliates. For the Non-Utility Affiliates, the property factor shall be composed of Net Plant plus Materials and Supplies Inventories. The property factor will be based upon year-end values.

2. Payroll Factor

This factor is based on the most recent calendar year total salaries and wages including bonuses, if any.

3. Revenue Factor

Net rather than Gross Revenues shall be used. For the Utility Affiliates, this is Total Gas Operating Revenue less cost of gas and operating and maintenance expenses. Cost of gas is as defined for each regulatory jurisdiction. Non-Utility Affiliates should determine net revenues as they would be calculated for income tax purposes, i.e. deducting cost of goods sold or direct operating costs.

The MMF allocation factors will be determined annually, based on the most recent calendar year's data available after books are officially closed. If new Affiliates join the **SEMCO ENERGY, INC.** system, allocation factors should be determined as if the Affiliate joining the system were in the system for the entire period covered by the calculation. These new allocation factors shall be applied on the effective date of the new Affiliate's acquisition or formation. If an Affiliate does not have operating results for any portion of the period, its share of indirect costs will be based upon financial analysis until such time as actual operating results are available.

At the time of a rate case filing by a Utility Affiliate, the then current MMF would be used.

D. **Accounting for Expenditures Associated with Affiliates**

The accounting for services provided by **SEMCO ENERGY, INC.** to an Affiliate are described below:

1. Reporting

Every Officer and employee of **SEMCO ENERGY, INC.** who performs a service for an Affiliate shall utilize a fixed allocation of time appropriate to the typical work performed for each Affiliate. For exceptions from the norm, each Officer and employee shall record such service on the appropriate time sheet. The time sheet shall indicate the date and the amount of time spent providing the service, a brief description of the service, the designation code identifying the Affiliate, and the Affiliate's account number to be charged.

Non-payroll charges are to be charged directly to the respective designation code and account on the appropriate source documents such as company expense bills, purchase orders, automobile allowance reports, material requisitions, invoices of third-party suppliers, etc.

2. Accounting Operations

Each month a computer-generated report will summarize the costs charged to the particular Affiliate. This report will detail both direct and allocated MMF charges.

3. Billing

Billing for the services described are to be rendered to the Utility Affiliate on a monthly basis in sufficient detail that the Utility Affiliate can fully audit the basis for and calculation of the charges.

E. Allocation of Headquarter Office Expenses

SEMCO Energy Inc. has a headquarters building which houses corporate shared services activities and Utility Affiliate activities. The Company will specifically assign identifiable expenses based on the type of activity as discussed below.

General Guidelines Governing the Allocation of Headquarters Office Expenses

1. The Company will review and determine the total square footage of the Headquarters building.
2. The Company will determine which departments are using the Headquarters and the space they are using and directly assign the square footage.

3. The square footage of the unassigned space and the common space will be assigned based on the percentages for which groups are using the assigned footage.
4. For the square footage assigned to the Utility Affiliates, it will be allocated to those affiliates based on the Modified Massachusetts formula for the particular utility, divided by the total Modified Massachusetts percentage of the Utility groups using the Headquarters combined.
5. For the floor space identified as corporate support services, it will be allocated to Affiliates by the use of the Modified Massachusetts formula.
6. Once the total percentages are calculated by items 2 through 5 above, the expenses associated with the Headquarters will be charged based on those percentages.

SECTION III

SERVICES PROVIDED - BY NON-UTILITY TO UTILITY AFFILIATES

A. General

There may be occasions when Non-Utility Affiliates, upon request, provide services to a Utility Affiliates. The policy for transaction price to the utility is that such services shall be recorded at the lesser of fair market value or 10% over fully allocated cost. Fair market value should be determined in accordance with the market prices for comparable services.

B. Billing

Each Non-Utility Affiliate providing services to a Utility Affiliate shall render a bill for these services monthly. The bill should provide sufficient detail so that the Utility Affiliate may audit the basis for the calculation of the charges in addition to the validity of the charges themselves. Bills should be sent to the Utility Affiliate's Accounting Department. Terms shall be generally consistent with those contained in Section VII of this Manual, except that there be no charge for late payment.

SECTION IV

SERVICES PROVIDED - BY UTILITY TO NON-UTILITY AFFILIATES

A. General

Services directly requested by a Non-Utility Affiliate are those services provided by a Utility Affiliate employee, which are performed exclusively for the benefit of the requesting Non-Utility Affiliate. These direct services differ from those identified in Section II.

Labor and expenses are identified and charged through the existing departmental function by adding a specific expense project number on the employee's bi-weekly time sheet or other payment and disbursement documents.

The Utility Affiliate's Accounting Department will bill the cost of these services to the Non-Utility Affiliates monthly.

Services provided by a Utility Affiliate to a Non-Utility Affiliate shall be at the greater of fair market value or the Utility Affiliate's fully loaded cost. Components of fully loaded cost are shown in D., below.

B. Accounting on Time Sheets

Labor hours for utility subsidiary activities are charged to the existing departmental function. Labor hours for services performed exclusively for the benefit of a Non-Utility Affiliate are charged to the appropriate expense project.

C. Billing

Billings shall be rendered by the Utility Affiliate in accordance with Section VII.

D. Components of Fully Loaded Labor Cost

- Wages and Salaries
- Paid Time Off
- Legally Required Payments
 - Social Security (FICA)
 - Unemployment Tax (FUTA & SUI)
 - Worker's Compensation

- Pensions and Benefits
 - Retirement Plan
 - Sick Leave
 - Stock Ownership Plan
 - Group Life Insurance
 - Health Care Plan
 - Dental Plan
 - Long-Term Disability Payments
- Vehicle Expense
- Five Percent Labor Overhead*

* The overhead of five percent on fully loaded labor cost ensures that all unidentified costs, if any, which are related to Non-Utility operations, are charged to the Non-Utility Affiliates.

SECTION V

PROPERTY SOLD - BY UTILITY TO NON-UTILITY AFFILIATES

A. General

The purpose of this Section is to assign a monetary value (price) and record all property, including materials and supplies, sold by Utility to Non-Utility Affiliates. These types of transactions should be considered exceptions and are expected to be kept to a minimum.

Sale of property includes tangible and intangible property used in a trade or business (Refer to Part B, Identification of Property).

Where product rights, patents, copyrights, or similar legal rights are transferred from a utility subsidiary to a Non-Utility Affiliate, a royalty payment may be required. The need for a royalty payment will be considered on a case-by-case basis.

For property sales to Non-Utility Affiliates, the following must be reported to any regulatory body, if required:

- The basis on which the cost and sale price was established for any property sold between the utility subsidiary and Non-Utility Affiliates. This is reported annually.
- Written notice within thirty (30) days prior to any sale of property between a utility subsidiary and the Non-Utility Affiliates with a value in excess of \$100,000.

All property sold requires the following information:

- Identification: Identify asset as either tangible (real or personal) or intangible property.
- Valuation - The selling price of property must be at the greater of fair market value or cost.
- Recording - Each subsidiary is responsible for maintaining asset acquisition and disposition control within its own individual accounting system.

B. Identification of Property

1. Tangible real property includes the following: land and land improvements, including building.

2. Tangible personal property includes the following: automobiles, computer hardware, computer software or application software, furniture, materials and supplies, and power operated equipment.
3. Intangible property includes the following: copyrights, licenses, patent rights, franchises, trade secrets, mineral rights, and royalty interests.

C. Valuation of Property

Examples of methods that may be used to value property at current fair market value include:

- Appraisals from qualified, independent appraisers.
- Averaging bid and ask prices as published in newspapers or trade journals.
- Conducting Market Surveys.

The determination of fair market value must be adequately documented to ensure that a proper audit trail exists.

SECTION VI

PROPERTY SOLD- BY NON-UTILITY TO UTILITY AFFILIATES

A. General

The purpose of this Section is to define the procedures by which property which is transferred from Non-Utility Affiliates to a Utility Affiliate should be recorded on the books and records of the Utility Affiliate. Such property shall be transferred at the lesser of cost or fair market value.

B. Procedures

The procedures to be followed, with respect to such transfers should be identical to those found in Section V, Property Sold to Non-Utility Affiliates, with two exceptions.

1. Property transfers from a Non-Utility Affiliate to a Utility Affiliate shall not carry the MPSC reporting requirement.
2. Purchase price to be recorded by the Utility Affiliate shall be the lesser of cost or current fair market value.

C. Billing

Billing for property sales shall be rendered in the month of transfer. The bill shall supply sufficient detail so that the Utility Affiliate may audit the basis for the calculation of the property valuation. Bills should be sent to the Utility Affiliate. Terms shall be generally consistent with those contained in Section VII of this Manual except that there will be no charge for late payment.

SECTION VII

INTERCOMPANY BILLINGS AND PAYMENTS (EXPENSES INCURRED BY UTILITY ON BEHALF OF NON-UTILITY AFFILIATES)

A. General

The Utility Affiliate Accounting Department will bill Non-Utility Affiliates. Invoices will be issued for the following: Corporate Support Services, services requested directly by a Non-Utility Affiliate, sale of property (tangible and intangible), sale of materials and supplies, and other reimbursable expenses, including applicable loadings.

B. Payments

Payments are due and payable from Non-Utility Affiliates within thirty (30) days from the date of the invoice. Invoices not paid in full within thirty (30) days will accrue interest on the unpaid portion at 1 1/2% per month.

SECTION VIII

EMPLOYEE TRANSFERS

A. General

Non-Utility Affiliates are responsible for staffing their respective organizations. From time to time, the Non-Utility Affiliates may contract with Utility Affiliates for the services of certain support personnel in those instances where it is not practical for the Affiliates to have its own staff. To avoid diversion of management talent that would adversely affect the Utility Affiliate, each such Utility Affiliate will monitor the time spent by its employees who perform work for a Non-Utility Affiliate.

B. Thirty-Percent Limit

Individual Utility Affiliate management employees are not to spend more than thirty percent (30%) of their total annual hours (2080) in providing services to a Non-Utility Affiliate. Each Utility Affiliate is responsible for reviewing labor charges to Non-Utility Affiliates. For special one-time projects, employees may be exempt from this rule.

C. Transfer of Employees

Utility Affiliate employees may accept employment with a Non-Utility Affiliate; however, they must resign from the Utility Affiliate.

D. Annual List of Employee Transfers

Each Utility Affiliate must provide the State Commission, if required, with an Annual Report identifying those management employees who transferred to a Non-Utility Affiliate.

SECTION IX

INTERCOMPANY INVESTMENTS AND ADVANCES

A. Advances and Investments

From time to time, each Affiliate may have "excess" cash available for short-term investment. When this is the case, such cash may be advanced to **SEMCO ENERGY, INC.** for use in connection with the general business of **SEMCO ENERGY, INC.** Such advances, considered temporary cash investments by the Affiliates, will be governed by the terms and conditions set forth in B. below.

From time to time, each Affiliate may have the necessity to borrow funds on a short-term basis for use in its business. Such borrowings shall be made from **SEMCO ENERGY, INC.** and shall be governed by the terms and conditions set forth in C. below.

B. Advances

1. Any Affiliate may, from time to time, offer to advance funds to **SEMCO ENERGY, INC.** for use in connection with the general business of **SEMCO ENERGY, INC.** Each Affiliate represents that it is sufficiently credit-worthy to perform all of its obligations; that it has authority to make advances and to borrow hereunder; that such advances will not violate the terms or conditions of any credit agreement or any mortgage, indenture or other form of security agreement of such Affiliate or the provision of any statute, rule or ordinance applicable to such Affiliate; and that such advances shall be made exclusively for investment purposes. It is understood and agreed that the Affiliate making the advance shall have the right at any time to demand payment from **SEMCO ENERGY, INC.** of all or any part of the principal amount of the advance then outstanding. **SEMCO ENERGY, INC.** shall have the right, at any time, upon advice to the advancing Affiliate, to prepay, without premium, all or any part of the principal amount then outstanding.
2. Interest on the outstanding principal balance of advances made hereunder shall accrue from the date of making until the repayment thereof, on a 365-day simple interest basis, at the Repurchase Agreement under the beginning of the month rate as quoted by Michigan Bank - Port Huron. Such rate will be used in calculating interest on all advances until a new rate is obtained the next month. Advances outstanding hereunder shall bear interest on the average daily principal amount from time to time outstanding and interest shall be payable monthly within ten (10) days after the end of the month by **SEMCO ENERGY, INC.** to the advancing Affiliate.

C. Procedures for Borrowing and Repayments

1. At least 24 hours prior to making any borrowings hereunder, an Affiliate proposing to borrow shall notify the Chief Financial Officer ("CFO") of **SEMCO ENERGY, INC.**, by telephone or in person, of its intention to make such borrowing. Promptly, thereafter, the CFO or his designee shall determine whether the notifying Affiliate meets the credit standards established for intercompany advances hereunder. If such Affiliate fails to meet such standards, the CFO shall so notify the Chief Executive Officer of **SEMCO ENERGY, INC.** who shall advise the CFO whether such borrowing is approved or disapproved. The CFO shall, in all cases, advise such party whether the proposed transaction is approved or disapproved no later than 10:00 a.m., Port Huron, Michigan time on the day the borrowing is proposed to be made. No borrowing shall be made hereunder without express authorization by the CFO.
2. When a borrowing Affiliate wishes to reduce the principal amount of its loan from **SEMCO ENERGY, INC.**, the Affiliate initiating any such transaction shall give notice by telephone or in person to the CFO no later than 11:30 a.m. Port Huron, Michigan time, on the date such reduction is to be effective. Forthwith, the borrowing Affiliate shall transfer to an account in a bank designated by **SEMCO ENERGY, INC.** the amount of principal by which the loan is to be reduced.
3. When **SEMCO ENERGY INC.** agrees to make, or increase the principal amount of, a loan hereunder to a borrowing Affiliate, **SEMCO ENERGY, INC.** shall give notice by telephone or in person to the borrowing Affiliate no later than 11:30 a.m. Port Huron, Michigan time, on the day on which such loan is to become effective. Forthwith, **SEMCO ENERGY, INC.** shall transfer to an account in a bank designated by the borrowing Company the amount of such loan or increase.
4. Interest on the outstanding principal balance of loans made hereunder shall accrue from the date of making until repayment thereof, on a 365-day simple interest basis at the rate paid by **SEMCO ENERGY, INC.** for its average line of credit as such rate exists from time to time, for loans to Utility Affiliates and at such rate plus 1/2% for loans to all other Affiliates, provided, however, that the interest rate shall be no higher than the borrowing Affiliate would pay to borrow from lenders who are not Affiliates. Loans outstanding hereunder shall bear interest on the average daily principal amount from time to time. Outstanding and interest shall be payable monthly within ten (10) days of the time the borrowing Affiliate receives an invoice from **SEMCO ENERGY, INC.**

When changes in interest rates occur it shall be the responsibility of the CFO or his designee to notify the borrowing Affiliate for the purposes of computing interest, borrowings shall be deemed to be outstanding on the date such are made but not on the date such are repaid.

D. **Long-Term Borrowings**

Long-term borrowings will be covered under separate agreements with the individual parties.

E. **Authorized Persons**

Each Affiliate shall have the responsibility of designating its Officers or other employees authorized to execute transactions hereunder, and represents that such Officers or other employees shall be duly authorized to do so

F. **Administration of the Procedures for the Investment and Advances Policy**

The procedures of the Intercompany Investment and Advances Policy shall be administered by the **SEMCO ENERGY, INC.** CFO or his designee who shall be advised by each Affiliate of its respective transactions consummated pursuant to this Policy on the date thereof and who shall keep a set of master books as a record thereof. To facilitate the efficient investment of available cash or borrowing of funds, each affiliate may designate SEMCO ENERGY, Inc. as its cash management agent.

G. **New Parties and Affiliates**

Any corporation, at least 50% of the voting stock of which is owned by an Affiliate, may participate in the Intercompany Investment and Advances Policy.

SECTION X

INTERCOMPANY TAX ALLOCATION

A. GENERAL

SEMCO ENERGY, INC., its subsidiaries and its natural gas distribution divisions shall file a consolidated federal income tax return. It is appropriate to allocate the consolidated group in a manner which reflects the contributions to and reductions in such tax liability attributable to the operation of each member. In order to accomplish this, Federal income tax liability will be allocated based upon the terms below.

B. APPORTIONING THE CONSOLIDATED FEDERAL INCOME TAX

C. LIABILITY

SEMCO ENERGY, INC. and its subsidiary corporations are members of an affiliated group of corporations within the meaning of Section 1504 of the Internal Revenue Code of 1954, as amended (the "Code"), which has elected to file consolidated Federal income tax returns pursuant to Code Section 1501. In order to establish a method of allocating its consolidated Federal income tax liability among its members in a manner which reflects the contributions to and reductions in such tax liability attributable to the operations of each member, the following procedures shall be applied:

1. **Definitions:** The following terms shall have the following meanings:
 - a. "Affiliated Group" shall mean **SEMCO ENERGY, INC.** and those of its subsidiary corporations which from time to time constitute an affiliated group within the meaning of Code Section 1504. In addition, the natural gas divisions will be treated as subsidiary corporations within the content of the apportionment agreement.
 - b. "Member" shall mean a corporation which is included in the Affiliated Group.
 - c. "Separate Return Tax Liability" shall mean the tax liability of each member computed as if it had filed a separate Federal income tax return for the taxable period, taking into account the adjustments prescribed in subparagraphs (a) through (i) of Treas. Reg. Sect. 1.1552-1(a)(2)(ii) except that, if such computation with respect to a Member does not result in a positive amount of tax liability, such Member shall be deemed to have no Separate Return Tax Liability.
 - d. "Consolidated Tax Reduction" (hereinafter referred to as "CTR") shall mean the sum of the CTRs of all Members. The CTR of each Member shall equal the excess, if any, of its Separate Return Tax Liability over

that proportion of the Affiliated Group's consolidated Federal income tax liability which such Member's Separate Return Tax Liability bears to the sum of the Separate Return Tax Liabilities of all Members.

e. "Loss" shall mean

1. For years for which the Affiliated Group incurs Federal income tax liability, the excess of a Member's deductions over income other than net Section 1201 gain, or;
2. For years for which the Affiliated Group does not incur any Federal income tax liability, the excess of Member's deductions over income, computed in the manner used to compute its Separate Return Tax Liability.

f. "Net Capital Gain or Loss" shall mean the net capital gain or loss of a Member computed in the manner used to compute its Separate Return Tax Liability.

g. "Unused Credit" shall mean the excess of the sum of the credits allowed by Section 38 and 40 of the Code earned by a Member computed without regard to the applicable limitations over the sum of such credits allowable in computing such Member's Separate Return Tax Liability.

2. **Payments with Respect to Consolidated Federal Income Tax Liability and CTR by or to Members:**

Each Member having Separate Return Tax Liability for any taxable year (or portion thereof) to which this Agreement applies shall pay the amount of such Liability (adjusted to reflect any prior payments on account of Such Liability) to **SEMCO ENERGY, INC.** on the date on which **SEMCO ENERGY, INC.** files its quarterly consolidated Federal income tax payments for the taxable year involved or within a reasonable time thereafter, as determined by **SEMCO ENERGY, INC.** At the same time as such payments are made, or within five days thereafter, the amount of any CTR allocated to any Member pursuant to paragraph 3 or 4 shall be paid to such Member by **SEMCO ENERGY, INC.** except the CTR allocated to a Member which would otherwise pay an amount equal to it. Separate Return Tax Liability may, at **SEMCO ENERGY, INC.**'s discretion, be applied to offset such Liability with only the difference between such Liability and CTR allocated to such Member being payable by or to such Member to or by **SEMCO ENERGY, INC.**

3. **Allocation of CTR:** Any CTR shall be allocated to those Members which had the Losses, Net Capital Losses or Unused Credits to which the CTR is attributable, as follows:

a. Losses:

- (i) Each Member which incurs a Loss shall have allocated to it an amount of CTR equal to the product of its Loss times the applicable statutory tax rate.
- (ii) If, in any year for which the Affiliated Group incurs Federal income tax liability, a Member which incurs a Loss also incurs a net Section 1201 gain, the amount of CTR allocated to such Member pursuant to paragraph 3(a)(1) shall be reduced by an amount equal to the product of such net Section 1201 gain times the applicable statutory tax rate.

b. Unused Credit:

Each Member which earned an Unused Credit shall have allocated to it an amount of CTR equal to its Unused Credit.

c. Net Capital Losses:

Each Member which incurs a Net Capital Loss shall have allocated to it an amount of CTR equal to the product of:

- (i) that portion of the sum of the Net Capital Losses of all such Members, to the extent used on the Affiliated Group's consolidated Federal income tax return to offset the sum of the net capital gains of all other Members which each such Member's Net Capital Loss bears to the sum of the Net Capital Losses of all Members.

multiplied by

- (ii) the applicable statutory tax rate.

4. **Special Rules for the Allocation of CTR Computed for Taxable Years in which the Amount of CTR is Less Than the Sum of the Amounts Computed Pursuant to Paragraph 3:**

Notwithstanding the provisions of paragraph 3 (a) and (b), for any taxable year (or portion thereof) to which this Agreement applies, if the amount of CTR computed pursuant to paragraph 1(d) is less than the sum of the amounts computed pursuant to paragraph 3, each Member which had a Loss or Unused Credit for such year shall be allocated that proportion of the amount of CTR remaining after deducting the amounts allocated pursuant to paragraph 3(c) which the sum of such Member's Unused Credit plus the amount allocated pursuant to paragraph 3(a) with respect to such Member for such year bears to the total of such sums with respect to all Member.

5. **Allocation of Overpayments and Deficiencies:**

- a. If, upon audit by the Internal Revenue Service of the Affiliated Group's consolidated Federal income tax return for any taxable year (or portion thereof) to which this Agreement applies, or upon a determination by **SEMCO ENERGY, INC.**, any adjustments are made in the amount of the Affiliated Group's consolidated Federal income tax liability which result in a overpayment of or deficiency in the amount of the consolidated Federal income tax liability paid by the Affiliated Group for such year, the amount of such overpayment or deficiency shall be allocated to those members which had the items of income, deduction or credit to which such overpayment or deficiency is attributable.
- b. Notwithstanding paragraph 5(a), the amount of any decrease in consolidated Federal income tax liability which results from the carryback or carryover of a consolidated net operating loss, consolidated Section 38 or 40 credit or any combination of the foregoing shall be allocated to those Members which had the Losses or Unused Credits which generated such carryback or carryover in that amount which bears the same relationship to the total amount of such decrease in consolidated Federal income tax liability as the sum of the amount calculated pursuant to paragraph 3(a) and the Unused Credit with respect to each such Member for the year in which the carryback or carryover arose bears to the total of such sums with respect to all Members.
- c. Notwithstanding paragraph 5(a), the amount of any decrease consolidated Federal income tax liability which results from the carryback or carryover of a consolidated net capital loss shall be allocated to those Members which had the Net Capital Losses which generated such carryback or carryover in that amount which bears the same relationship to the total amount of such decrease in consolidated tax liability as the amount of each such Member's Net Capital Loss for the year in which the carryback or carryover arose bears to the sum of such Net Capital Losses of all Members.
- d. **SEMCO ENERGY, INC.** shall refund the amount of any overpayment allocated to each member and each Member shall pay to **SEMCO ENERGY, INC.** the amount of any deficiency allocated to such Member at the time reasonably designated by **SEMCO ENERGY, INC.** Any payments required by this paragraph shall include the pro rata amount of any interest and penalties applicable to such overpayment or deficiency.

6. **Effect of Disaffiliation of a Member:**

This Policy shall apply to any Member which subsequently ceases to be a Member to the extent that such former Member's operations are included in the Affiliated Group's consolidated Federal income tax return for any taxable year (or portion thereof) to which this Policy applies.

7. **Effective Date:**

This Tax Allocation Policy shall apply to each taxable year of the Affiliated Group beginning on or after that date for which a consolidated Federal income tax return is filed.

Affiliated Transactions Review

For the period 1/1/2019 – 12/31/2021

Distribution:

Colleen Starring, President SEMCO Energy Gas Company Division

John Sims, President ENSTAR Natural Gas Company Division

Mark Moses, Vice President of Finance, Chief Financial Officer, and Treasurer

Tracy Vincent, Controller

Jennifer Dennis, Director of Regulatory Affairs of SEMCO Energy Gas Company Division

This report is intended solely for the information and internal use of SEMCO, and is not intended to be and should not be used by any other person or entity. No other person or entity is entitled to rely, in any manner, or for any purpose, on this report.



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March 28, 2022

Tracy Vincent
Controller
SEMCO Energy, Inc.
1411 Third Street, Suite A
Port Huron, MI 48060

Dear Ms. Vincent:

We have provided Internal Audit ("IA") Services related to the Affiliated Transactions Review for SEMCO Energy, Inc. ("SEMCO" or the "Company"). Our services were performed from February 21, 2022, to March 30, 2022, in accordance with the applicable terms of our engagement letter ("EL") dated February 18, 2022, and the *Statement on Standards for Consulting Services* as issued by the American Institute of Certified Public Accountants ("AICPA").

The accompanying pages of our report include the following sections:

- Background, Objective and Scope
- Results
- Appendix A - C

This report is intended solely for the information and use of management and the Board of Directors and is not intended to be and should not be used by anyone other than these specified parties. The Company's external auditors and regulators (specifically, the Michigan Public Service Commission ("MPSC") and the Regulatory Commission of Alaska ("RCA")) may be provided with a copy of this report in connection with fulfilling their respective responsibilities.

Yours truly,
Deloitte & Touche LLP

By: _____

CJ Brennan
Partner

This report is intended solely for the information and internal use of SEMCO and should not be used or relied upon by any other person or entity.

Table of Contents

| | |
|--|----------|
| Section I: Background, Objective and Scope | 4 |
| Section II: Results | 5 |
| Appendix A: SEMCO Energy Gas Affiliated Companies | 6 |
| Appendix B: MPSC Guidelines for Transactions between Affiliates | 7 |
| Appendix C: Procedures and Findings | 9 |

SECTION I: BACKGROUND, OBJECTIVE AND SCOPE

An affiliated transaction review of SEMCO Energy, Inc. ("SEMCO" or the "Company") is conducted every three years in accordance with the Michigan Public Service Commission ("MPSC" or "Commission") Case No. U-20822. The MPSC authorizes the rates charged to all the Company's Michigan gas utility customers. The prior affiliated transaction inspection was conducted in February of 2019 and covered the period January 1, 2016, through December 31, 2018.

IA consulting services were performed that reviewed the MPSC Guidelines for Transactions between Affiliates ("Guidelines") and the specific policies and procedures that SEMCO Management implemented to support compliance with the Guidelines. A work plan was prepared that included tests specific to each Guideline. The procedures performed included interviews, observations, and inspection of documentation; refer to **Appendix C** for a summary of these procedures.

This report contains the findings, conclusions, and recommendations resulting from the review of SEMCO's compliance with the Guidelines, as it relates to transactions between SEMCO Energy Gas ("SEMCO Gas"), a division of SEMCO Energy, Inc. and SEMCO's regulated and non-regulated affiliates. A timeline showing all companies that were affiliated with SEMCO during the period January 1, 2019 through December 31, 2021 (the "review period") is included as **Appendix A**.

The objective of this review was to ascertain SEMCO's compliance with the Guidelines, as amended and adopted by the Commission. Refer to **Appendix B** for a complete listing of the guidelines issued by the Commission.

SECTION II: RESULTS

Status of Prior Findings:

No exceptions were noted during the prior review, conducted in 2019, that required remediation action(s) by SEMCO Management.

Procedures and Findings:

For current reporting results and a description of the procedures performed, refer to **Appendix C**. No exceptions were noted during the review.

Note: *Guidelines 1 through 10: Refer to **Appendix B** for a full listing of the Guidelines.*

APPENDIX A: SEMCO ENERGY GAS AFFILIATED COMPANIES

1/1/2019 – 12/31/2021

| Affiliate | Products/Services provided to/from regulated utility | Assignment/ Allocation Methodology | Date Acquired /Formed | Company Number |
|--|--|--|-----------------------|----------------|
| SEMCO Holding Corporation | None | N/A | 2012 | 0 |
| SEMCO Energy, Inc. | Holding company that provides shared services such as Corporate Communications, Legal, Accounting, Finance | Direct charge or indirect allocation using the MMF | 1977 | 1 |
| SEMCO Energy Ventures, Inc | None | N/A | 1986 | 2 |
| Alaska Pipeline Company | None | N/A | 1977 | 10 |
| Hotflame Gas, Inc. | None - Maybe transfer of asset | N/A | 1998 | 05 |
| SEMCO-CINGSA Storage Company | Natural Gas Storage facility in Alaska provides service to ENSTAR. | Direct charge | 2010 | 06 |
| Alaska Storage Holding Company, LLC | None | N/A | 2010 | 07 |
| Cook Inlet Natural Gas Storage Alaska, LLC | None | N/A | 2010 | 08 |
| SEMCO Pipeline Company | Utility provides operation and maintenance services on the Greenwood Pipeline | Direct charge based on contract | 1989 | 03 |
| SEMCO Gas Storage | Utility leases gas storage | Direct charge based on contract | 1989 | 04 |
| NORSTAR Pipeline Company, Inc | None | N/A | 2001 | 11 |

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APPENDIX B: MPSC GUIDELINES FOR TRANSACTIONS BETWEEN AFFILIATES

| Guideline | Guidance |
|-----------|---|
| 1. | The utility shall ensure that the Commission has access to books and records of the holding company and each of its affiliates and their joint ventures. Any objections to providing access as requested under this guideline must be raised before the Commission, and the burden of showing that the request is unreasonable or unrelated to the proceeding is on the party seeking to deny or withhold access. |
| 2. | Each utility, holding company and its subsidiaries and the joint ventures of the holding company and or its subsidiaries shall employ accounting and other procedures and controls related to cost allocations and transfer pricing to ensure and facilitate full review by the Commission and to protect against cross-subsidization of non-utility activities by the utility's customers. |
| 3. | The holding company and each of its subsidiaries and the joint ventures of the holding company and or its subsidiaries shall keep their books in a manner consistent with generally accepted accounting principles (i.e., GAAP) and, where applicable, consistent with the Uniform System of Accounts. |
| 4. | <p>The utility shall furnish the Commission with:</p> <ul style="list-style-type: none"> Consolidated 10K reports and shareholders' reports of the consolidated utility and/or its parent company on an annual basis. Annual reports concerning the utility's intercompany transactions. The report shall provide a specific explanation of the nature of each transaction and a specific description of the basis for the cost allocations and transfer pricing established in each transaction. Annual balance sheets and income statements of the non-regulated subsidiaries of the utility and/or the non-consolidated subsidiaries of the parent company. Reports of internal audits conducted regarding transactions between the utility and its non-utility affiliates, which shall be submitted with the annual report for the year 2000 and with subsequent annual reports due at the end of each third year following 2000. The audit report shall address transactions occurring since the last audit report and shall determine whether appropriate cost allocation procedures and transfer pricing methods were followed and whether the utility and its affiliates are maintaining records that are adequate to facilitate an effective audit of the transactions. The Commission staff may require more frequent reports or conduct additional audits where appropriate. Copies of Federal income tax returns, whether on a consolidated or non-consolidated basis, need not be submitted to the Commission, but they shall be available to the Commission for inspection and review at the utility's Michigan business office. |
| 5. | The utility shall avoid a diversion of management talent that would adversely affect the utility. An annual report identifying personnel transferred from the utility to non-utility subsidiaries is required. The report shall provide the name of each employee the employee's former function or department within the utility, and the function or department of the subsidiary to which the employee was transferred. |
| 6. | <p>The utility shall notify the Commission in writing within thirty days prior to any transfer to non-utility affiliates of any utility assets or property exceeding a market value of \$100,000. At the time that notice is provided, the utility shall make available to the Commission information that demonstrates how the transfer price was determined.</p> <p>Asset transfers from regulated to non-regulated shall be at the higher of cost or fair market value and non-regulated to regulated shall be at the lower of cost or fair market value. All services and supplies provided by non-regulated enterprises shall be at market price or 10% over the fully allocated cost, whichever is less.</p> |
| 7. | Market, technological or other similar data transferred, directly or indirectly, from the utility to a non-utility affiliate shall be transferred at a higher of cost or fair market value. |

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| Guideline | Guidance |
|-----------|---|
| 8. | In its Annual Report, each utility shall provide information on any arrangement that allows an affiliate to obtain credit in a manner that permits a creditor, upon default, to have recourse to or in any way encumber the utility's assets. |
| 9. | A utility may file an application for a waiver from any provision of these guidelines. The application shall demonstrate the basis for the waiver. The Commission, in deciding the application, may consider the costs and benefits of compliance. For good cause shown, the Commission may grant the waiver if compliance is determined to be impractical or unreasonable under the circumstances. |
| 10. | For purposes of applying these guidelines, "affiliate - and "subsidiary" shall have the same meanings as the definitions provided for "associated companies, " and "subsidiary company, " respectively, in the Uniform System of Accounts for gas and electric utilities, which are adopted by Commission rule. Other words in the Uniform System of Accounts that are used in the definitions of "associated companies," and "subsidiary company." (e.g., "control") shall also retain their defined meanings (See R 460-9001, R 460.90211). |

APPENDIX C: PROCEDURES AND FINDINGS

Guideline One

The utility shall ensure that the Commission has access to books and records of the holding company and each of its affiliates and their joint ventures. Any objections to providing access as requested under this guideline must be raised before the Commission, and the burden of showing that the request is unreasonable or unrelated to the proceeding is on the party seeking to deny or withhold access.

Work Performed

SEMCO Management was interviewed to identify any requests received during the three-year review period (2019 – 2021). The format of the requests, which members of Management were contacted, and how SEMCO responded to the Commission was discussed:

- Many MPSC requests were directed to the Director of Regulatory Affairs or to the Controller. Management indicated that all requests for information, including the required filings, were completed by the due dates required by the Commission.
- Communication directed to the Controller is generally financial in nature.
- MPSC was interviewed to corroborate Management's assertions during the three-year review period. It was concluded that no Commission requests for information were denied or remain outstanding during the period under review (2019 – 2021).

Findings

No exceptions were noted.

Guideline Two

Each utility, holding company and its subsidiaries, and the joint ventures of the holding company and or its subsidiaries shall employ accounting and other procedures and controls related to cost allocations and transfer pricing to ensure and facilitate full review by the Commission and to protect against cross-subsidization of non-utility activities by the utility's customers.

Work Performed

A reconciliation was completed between the Affiliated Transactions Policy Manual and the MPSC Guidelines. There were not any discrepancies noted.

Management allocates indirect expenses such as taxes, benefits, and salaries of parent company employees using the Modified Massachusetts Formula (MMF). SEMCO's formula averages the percentage of property held, wages paid, and gross margin of each company under the parent and uses the resulting percentage to allocate indirect costs to those subsidiaries. The indirect allocation calculations for 2019, 2020, and 2021 were obtained and the following procedures were performed:

- Compared the summary sheet detail to certain supporting documents (e.g., consolidating balance sheet, income statement, and payroll records) for the three components of the formula for all the affiliate companies.
- For a sub-selection of balances in the summary sheet detail, compared the supporting documents used in tying out the MMF to the system of record JD Edwards ("JDE").
- Footed and cross-footed the detail of each year's allocation formula summary sheet.
- Recalculated the allocation factors used to allocate donations, government affairs, and human resources expenses for each of the three years. ENSTAR, the Alaska-based Local Distribution Company ("LDC"), maintains its own human resources functions and was therefore not allocated for any such shared services from the parent.

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- Obtained and inspected the 2019 – 2021 MMF calculation to verify it was reviewed by the Controller.

A listing of SEMCO Affiliate companies was obtained and inspected to identify the general ledger accounts in which affiliate transactions were recorded by SEMCO. Subsequently, the sub-ledger intercompany account activity was obtained and tied the detail to the information reported by SEMCO to the MPSC in the MPSC Annual Reports. A sample of transactions was then obtained and categorized by classifying transactions² into one of the following categories, including a description of the nature of testing performed:

Payroll transactions including complete transfers, time allocations, and overhead allocations;

- Obtained supporting documentation for each selected transaction, such as the Payroll Proof Journal / Edit Report, to validate the allocation was appropriate and correctly calculated.

Asset transactions including transfers, reclassifications or expirations;

- Obtained and inspected work orders, including relevant explanations, or supporting documentation, for the transaction to validate that it was an appropriate allocation.

Indirect allocations between affiliates (in accordance with MMF allocation formula), or;

- Selected multiple months from each year under review and recalculated the percentage used to allocate overhead to the SEMCO policy. The detail of the allocation was recalculated to the final journal entry. Finally, this detail was agreed to the overhead allocation calculation.
- Recalculated allocations of indirect expenses using the MMF and tested multiple allocations from each of the three years under review.

Direct expenses which are affected through intercompany accounts reflecting affiliate transactions;

- For the selected samples, obtained and inspected direct labor charges from each of the three years under review, including the Payroll Proof Journal/Edit Report, and reconciled the selected items to the general ledger entry without exception.
- Tested direct expense transactions including payroll disbursements, payroll deductions, and other intercompany charges (e.g. settlement). We obtained supporting documentation to consider the appropriateness of the charges.

Services provided by utility affiliates to non-utility

- Work orders and other documentation examined including the Transaction listing supported the cost basis and management approval.

Using the intercompany transaction listing, 25 transactions were judgmentally selected for the period under review.

- Selected 8 transactions from the Intercompany Account Detail report for the year ended December 31, 2019. These selections are categorized as follows:

| Year | Transaction Type | No of Selections |
|-------|--------------------------------|------------------|
| 2019 | Asset Transaction | 1 |
| | Dir Exp Utility to Non-Utility | 2 |
| | Direct Expense | 3 |
| | Indirect Allocations | 1 |
| | Payroll Transaction | 1 |
| Total | | 8 |

² D&T classified transactions and used the classifications as a mechanism to help ensure coverage of the various types of intercompany transactions.

- Selected 9 transactions from the Intercompany Account Detail report for the year ended December 31, 2020. These selections are categorized as follows:

| Year | Transaction Type | No of Selections |
|------------|--------------------------------|------------------|
| 2020 | Asset Transaction | 0 |
| | Dir Exp Utility to Non-Utility | 0 |
| | Direct Expense | 0 |
| | Indirect Allocations | 0 |
| | Payroll Transaction | 9 |
| 2020 Total | | 9 |

- Selected 8 transactions from the Intercompany Account Detail report for the year ended December 31, 2021. These selections are categorized as follows:

| Year | Transaction Type | No of Selections |
|------------|--------------------------------|------------------|
| 2021 | Asset Transaction | 0 |
| | Dir Exp Utility to Non-Utility | 1 |
| | Direct Expense | 2 |
| | Indirect Allocations | 2 |
| | Payroll Transaction | 3 |
| 2021 Total | | 8 |

Findings

No exceptions were noted.

Guideline Three

The holding company and each of its subsidiaries and the joint ventures of the holding company and or its subsidiaries shall keep their books in a manner consistent with generally accepted accounting principles (i.e. GAAP) and, where applicable, consistent with the Uniform System of Accounts.

Work Performed

The accounting principles and accounting structure were discussed with SEMCO Management for the years 2019, 2020, and 2021. The MPSC Uniform System of Accounts was inspected and SEMCO's Annual Reports for 2019, 2020, and 2021³ were reviewed to validate:

- Management disclosed no significant issues or deviations from GAAP. Management indicated the Company would follow GAAP unless the MPSC provides specific accounting instructions through an accounting order to treat an item differently.
- There were not any deviations identified from GAAP in the Annual Reports.
- There were not any instances of non-compliance with the MPSC Uniform System of Accounts identified during the procedures.

Findings

No exceptions were noted.

³ The 2021 Annual Report received from management was the final report, but at the time of testing it had not been submitted to the MPSC. Fieldwork occurred in March and the report is due to the Commission at the end of April.

This report is intended solely for the information and internal use of SEMCO and should not be used or relied upon by any other person or entity.

Guideline Four

The utility shall furnish the Commission with:

- *Consolidated 10K reports and shareholders' reports of the consolidated utility and/or its parent company on an annual basis.*
- *Annual reports concerning the utility's intercompany transactions. The report shall provide a specific explanation of the nature of each transaction and a specific description of the basis for the cost allocations and transfer pricing established in each transaction.*
- *Annual balance sheets and income statements of the non-regulated subsidiaries of the utility and/or the non-consolidated subsidiaries of the parent company.*
- *Reports of internal audits conducted regarding transactions between the utility and its non-utility affiliates, which shall be submitted with the annual report for the year 2000 and with subsequent annual reports due at the end of each third year following 2000. The audit report shall address transactions occurring since the last audit report and shall determine whether appropriate cost allocation procedures and transfer pricing methods were followed and whether the utility and its affiliates are maintaining records that are adequate to facilitate an effective audit of the transactions. The Commission staff may require more frequent reports or conduct additional audits where appropriate;*
- *Copies of Federal income tax returns, whether on a consolidated or non-consolidated basis, need not be submitted to the Commission, but they shall be available to the Commission for inspection and review at the utility's Michigan business office.*

Work Performed

Management was interviewed to determine whether the required filings had been prepared and submitted timely, including the MPSC Annual Report and Transactions between Affiliates Reports for 2019 and 2020, which were provided to the MPSC. The reports for 2021 were not yet due to the Commission as of the time of our fieldwork. We noted the following:

- Management indicated the filings specified in Guideline Four were prepared and submitted to the MPSC, as required during the periods under review (2019 – 2020).
- We contacted the MPSC to corroborate management's assertions that all filings specific to Guideline Four were prepared and submitted to the MPSC as required during 2019 and 2020. Additionally, based on the procedures performed and interviews with SEMCO Management, it was concluded that all filings were submitted to the MPSC as required during 2019 and 2020.
- The 2021 draft report was inspected, and it appeared the Company is on track to submit the reports on time.
- Transactions between affiliates referenced in the MPSC filings were reconciled during our testing to the Intercompany Account Detail from the general ledger.

Findings

No exceptions were noted.

Guideline Five

The utility shall avoid a diversion of management talent that would adversely affect the utility. An annual report identifying personnel transferred from the utility to non-utility subsidiaries is required. The report shall provide the name of each employee the employee's former function or department within the utility, and the function or department of the subsidiary to which the employee was transferred.

Work Performed

The Transactions between Affiliates Report submitted to the MPSC were obtained and inspected to determine the nature and extent of employee transfers that took place during 2019, 2020, and 2021.

- In 2019, there were two transfers. Both transfers were from (Co.2) to (Co.1). One transfer consisted of a non-management role, thus Guideline 5 did not apply. Through inquiry, the other transfer did not adversely impact the utility, as the individual was always apart of (Co.1).
- In 2020, there were two transfers. One transfer from (Co.4) to (Co.1). One transfer from (Co. 2) to (Co. 25). None of the transfers were relevant to Guideline Five, as both transfers were either to a Utility or non-management roles. Guideline Five applies to transfers to Non-Utility and management role transfers.
- In 2021, there was one transfer: from (Co.2) to (Co.1). The transfer was relevant to Guideline Five, as the individual transferred from (Co.2) to (Co.1) Non-Utility. Through inquiry, it was validated that transfer from MPSC to Parent Non-Utility did not adversely impact the utility, as the individual is still in charge of overseeing accounts payable.

At the time of fieldwork, the 2021 Transactions Between Affiliates Report was not finalized. However, the Affiliated Transaction Reports - Employee Transfers was obtained, which included employees who transferred from 2019 – to 2021. Through inspection, it was validated that two employees transferred from a utility to a non-utility subsidiary during the period under review, as noted above.

Findings

No exceptions were noted.

Guideline Six

The utility shall notify, the Commission in writing within thirty days prior to any transfer to non-utility affiliates of any utility assets or property exceeding a market value of \$100,000. At the time the notice is provided, the utility shall make available to the Commission information that demonstrates how the transfer price was determined. Asset transfers from regulated to non-regulated shall beat the higher of cost or fair market value and non-regulated to regulated shall be at the lower of cost or fair market value. All services and supplies provided by non-regulated enterprises shall beat market price or 10% over fully allocated cost, whichever is less.

Work Performed

The "Consolidated Property Rollforward" schedules were obtained and inspected to identify asset transfers between affiliates during the periods under review (2019 – 2021). Additionally, SEMCO Management was interviewed to identify whether transfers from the utility to a non-utility occurred, and if there were any, did they exceed a market value of \$100,000.

- Management indicated there were no transfers exceeding \$100,000 during the three years under review.
- The Consolidated Property Rollforward schedules were inspected and no transfers exceeding \$100,000, were identified which supports Management's assertion. During the interviews with Management, it was noted most of the activity between companies appeared to be associated with moving Construction Work in Progress (CWIP) to fixed assets.
- The Intercompany Transactions Detail for document types "AT" (asset transfer) were reviewed and it was validated that there were not any asset transfers to non-utility affiliates over \$100,000.

Findings

This report is intended solely for the information and internal use of SEMCO and should not be used or relied upon by any other person or entity.

No exceptions were noted.

Guideline Seven

Market, technological or other similar data transferred, directly or indirectly, from the utility to a non-utility affiliate shall be transferred at the higher of cost or fair market value.

Work Performed

Through interviews with SEMCO Management, it was noted that no market, technical, or similar data transfers from the utility to a non-utility took place during the periods under review (2019 – 2021). Additionally, the intercompany account activity from the general ledger was reviewed to identify market, technical or similar data transfers from the utility to a non-utility that took place during the review period. No data transfers were identified through the procedures.

Findings

No exceptions were noted.

Guideline Eight

In its Annual Report, each utility shall provide information on any arrangement that allows an affiliate to obtain credit in a manner that permits a creditor, upon default, to have recourse to or in any way encumber the utility's assets.

Work Performed

Management described that the borrowing agreements prohibit sub-companies from entering into the credit agreements described in Guideline Eight.

Further, the Annual Reports were inspected for the years of 2019, 2020, and 2021, and there were not any agreements relevant to Guideline Eight identified. The individual borrowing agreements, as well as a diagram depicting the financing and borrowing agreements in place for SEMCO, were obtained and inspected, further supporting Management's assertions that:

- No assets of SEMCO's utility business were pledged as security to any non-utility affiliate creditors.
- The non-utility affiliates are precluded, per SEMCO's internal policy (SEMCO's Treasury Policies and Procedures), from entering into their own credit agreements, including any which would possibly encumber SEMCO's assets.
- No such arrangements were identified in our review.

Findings

No exceptions were noted.

Guideline Nine

A utility may file an application for a waiver from any provision of these guidelines. The application shall demonstrate the basis for the waiver. The Commission, in deciding the application, may consider the costs and benefits of compliance. For good cause shown, the Commission may grant the waiver if compliance is determined to be impractical or unreasonable under the circumstances.

Work Performed

Management indicated, through interviews, that there were no formal waiver applications filed with the Commission during the periods under review (2019 - 2021). Additionally, the MPSC contact was

interviewed and was unaware of any formal applications.

Findings

No exceptions were noted.

Guideline Ten

For purposes of applying these guidelines, "affiliate - and "subsidiary" shall have the same meanings as the definitions provided for "associated companies," and "subsidiary company," respectively, in the Uniform System of Accounts for gas and electric utilities, which are adopted by Commission rule. Other words in the Uniform System of Accounts that are used in the definitions of "associated companies," and "subsidiary company" (e.g., "control") shall also retain their defined meanings (See R 460-9001, R 460.9021)

Work Performed

SEMCO's Affiliate Transactions Policy Manual was obtained, and the terms "affiliate" and "subsidiary" were reviewed and compared to the definition within the Uniform System of Accounts. No material differences were noted between the use of the terms "affiliate" and "subsidiary" as identified in Guideline Ten.

Findings

No exceptions were noted.

Summary of Costs to ENSTAR to Perform All Corporate and Shared Services Activities

| ENSTAR's Cost for AltaGas Corporate and SEMCO Energy Shared Services Expenses | | | | Estimated ENSTAR Cost if AltaGas Corporate and SEMCO Energy Shared Services Activities Were Performed Directly by ENSTAR | | | | |
|---|---------------------|-----------------------------|---------------------|--|--------------|---------------------|-----------------------------|----------------------|
| Shared Services Function | SALARIES & BENEFITS | THIRD PARTY & OTHER EXPENSE | TOTAL | Shared Services Function | FTE REQUIRED | SALARIES & BENEFITS | THIRD PARTY & OTHER EXPENSE | TOTAL |
| Board of directors | \$ - | \$ 55,002 | \$ 55,002 | Board of directors | | \$ - | \$ 1,477,627 | \$ 1,477,627 |
| Executive Management | 267,676 | 10,863 | 278,539 | Executive Management | 2 | 3,460,058 | 140,419 | 3,600,477 |
| Accounting / Tax | 620,265 | 250,427 | 870,692 | Accounting / Tax | 5 | 816,322 | 450,000 | 1,266,322 |
| Corporate Compliance & Communications & Records Maintenance | 965,122 | 119,445 | 1,084,567 | Corporate Compliance & Communications & Records Maintenance | 2 | 439,118 | 332,281 | 771,399 |
| Finance / Treasury | 268,777 | 248,831 | 517,609 | Finance / Treasury | 4 | 1,063,383 | 1,500,066 | 2,563,449 |
| Information Technology / Procurement | 428,854 | 994,751 | 1,423,605 | Information Technology / Procurement (1) | 5 | 869,042 | 1,103,469 | 1,972,511 |
| Human Resources | 52,815 | 97,859 | 150,674 | Human Resources | 3 | 455,602 | 29,538 | 485,140 |
| Safety & Risk | 30,384 | 5,520 | 35,904 | Safety & Risk | 1 | 198,062 | 629,627 | 827,689 |
| Facilities | - | 113,953 | 113,953 | Facilities (2) | | - | 113,953 | 113,953 |
| TOTAL | \$ 2,633,894 | \$ 1,896,652 | \$ 4,530,546 | TOTAL (1), (2), (3) | 22 | \$ 7,301,587 | \$ 5,776,979 | \$ 13,078,566 |

(1) In addition to the O&M items identified in the ENSTAR standalone costs, ENSTAR would be required to implement some systems/hardware (ERP, Cybersecurity, etc.) currently provided by SEMCO Energy, which would result in additional O&M expenses and/or capital expenditures necessary to provide the company with the support currently provided via shared solutions.

(2) This analysis does not include any requisite incremental capital or expense costs (O&M, depreciation and property taxes) specifically related to the additional 22 FTEs.

(3) Since ENSTAR is a division of SEMCO Energy, Inc. and not a legal entity, this analysis is hypothetical and represents a conservative estimate of the costs ENSTAR would bear to perform the activities currently provided by AltaGas Ltd. and SEMCO Energy Inc. on its behalf.